Population trend for Election Districts in 2010

SJR 21 w/ 48 Eds Diff. From Average	-892	540	784	724	-1.476	55	2.609	2.434	3,299	2,948	3,011	3,332	9,680	9,526	9,638	6.569	3,085	2,956	3,358	3,279	3,265	3,310	3,703	3,392	3,447	3,424	3,197	3,215	3,267
Diff. From Average	-3 777	-3 427	2,101	-2.161	4 361	-2,830	-276	451	414	63	126	447	6,795	6,641	6,753	3,684	200	71	473	394	380	425	818	507	562	539	312	330	382
2010 Extrapolation	13.532	13,882	15,208	15,148	12,948	14,479	17,033	16,858	17,723	17,372	17,435	17,756	24,104	23,950	24,062	20,993	17,509	17,380	17,782	17,703	17,689	17,734	18,127	17,816	17,871	17,848	17,621	17,639	17,691
DOL 2008 Est.	13,832	14,104	15,207	15,220	13,368	14,564	16,725	16,597	17,323	17,017	17,129	17,465	22,529	22,384	22,477	20,015	17,171	17,032	17,394	17,330	17,321	17,353	17,671	17,415	17,464	17,443	17,261	17,279	17,322
Pop. 2000	15,031	14,991	15,203	15,508	15,048	14,906	15,494	15,552	15,723	15,599	15,904	16,303	16,231	16,119	16,137	16,104	15,819	15,639	15,841	15,837	15,850	15,831	15,847	15,812	15,836	15,823	15,820	15,839	15,846
Election District	1 Ket.	2 Sit-Wran-Pet	3-Jun	4-Jun	5 SE islands	6 Interior Bush	7 Fbks	8 Fbks	9 Fbks	10 Fbks	11.N. Pole	12 Valdez-Hwys	13 Mat-Su	14 Mat-Su	15 Mat-Su	16 Mat-Su	17 Anch	18 Anch	19 Anch	20 Anch	21 Anch	22 Anch	23 Anch	24 Anch	25 Anch	26 Anch	27 Anch	28 Anch	29 Anch

3,153	3,143	2,513	3,320	3,320	3,483	-356	-1 183	1.587	1,662	154	14,424
268	258	-372	435	435	598	-3.241	4.068	-1.298	-1,223	-2,731	
17,577	17,567	16,937	17,744	17,744	17,907	14,068	13,241	16,011	16,086	14,578	692,351 17,309
17,229	17,216	16,717	17,488	17,477	17,613	14,240	13,623	15,793	15,862	14,693	679,363 16,993
15,839	15,811	15,839	16,466	16,409	16,436	14,928	15,150	14,921	14,966	15,155	627,413 15,673
30 Anch	31 Anch	32 Anch	33 Kenai	34 Kenai	35 Kenai	36 Kodiak	37 Bristol B- Chain	38 Bethel-YK	39 Nome	40 Kotz-Barrow	TOTAL Average Population

By Sen. Olson Office



## NCSL Changes in the Sizes of Legislatures 1960-2006

State	Size in 1960	Size in 2006	Year(s) of Change(s)*
Alabama	141	140	1974
Alaska	60	60	No change
Arizona	108	90	1966
Arkansas	135	135	No change
California	120	120	No change
Colorado	100	100	No change
Connecticut	330	187	1966, 1972
Delaware	52	62	1964, 1968, 1972
Florida	133	160	1962, 1964, 1966, 1972
Georgia	259	236	1968, 1972
Hawaii	76	76	No change
Idaho	103	105	1962, 1964, 1966, 1984, 1992
Illinois	235	177	1972, 1982
Indiana	150	150	No change
Iowa	158	150	1964, 1966, 1970
Kansas	165	165	No change
Kentucky	138	138	No change
Louisiana	144	144	No change
Maine	184	186	1962, 1968, 1972, 1984
Maryland	152	188	1962, 1966, 1974
Massachusetts	280	200	1902, 1906, 1974
Michigan	144	148	1978
Minnesota	202	201	
Mississippi	189	174	1972
Missouri	191	197	1962
Montana	150	150	1962
Nebraska	43	49	1966, 1972
Nevada	64	63	1964
New Hampshire	424	424	1962, 1966, 1982
New Jersey	81	120	No change
New Mexico	98	112	1966, 1968
New York	208	212	1964, 1966
North Carolina	170	170	1964, 1966, 1972, 1982, 2004
North Dakota	164		No change
Ohio	177	141	1962, 1964, 1966, 1972, 1976, 1982, 1992, 2004
Oklahoma	165	132	1962, 1964, 1966
Oregon	90	149	1964, 1972
Pennsylvania		90	No change
Rhode Island	260	253	1964, 1966
South Carolina	144	113	1962, 1966, 2004
South Carolina South Dakota	170	170	No change
	110	105	1972
Tennessee Toyog	132	132	No change
Texas	181	181	No change
Utah Vormant	89	104	1964, 1966, 1972
Vermont	276	180	1966
Virginia	140	140	No change
Washington	148	147	1972
West Virginia	132	134	1964
Wisconsin	133	132	1972
Wyoming	83	90	1964, 1966, 1972, 1982, 1992

<sup>\*</sup> The year is the election year in which a change took effect, not necessarily the year that the change was adopted.

2 2	2005		Total	State	Senate	State	Approximate Senate District		House	Ctoto	Approximate	;
	Population	Rank	Legislators	Rank	Size	Rank	Size	Pank	Ciao	אמוני	riouse District	State
'Mabama	4.557.808	23	140	24	35	16	130 777	Valik	Size	Kank	Size	Rank
Alaska	1993.661	4,	09	08.	; ;	2	20,70	61	3	91	43,408	[]
Arizona	5,939,292	<u></u>	Ö		2 6	3	33,183	44	40	30	16,592	7
Arkansas	2,779,154	3	321		90	7.0	197.976	01	09	76	886,86	×
California	36 132 147	1 -	155	e,	35	91	79,404	30	100	×	797 70	, ,
Colorado	141.22.147		120	29	40	12	903,304	•	08	7)	751,50	75
Oppracy	// 1.000,4	[]	100	34	35	16	133 701	0		1 (	700,104	_
c onnecticut	3,510,297	29	187	5	25	1.5	1/2,003	c [	G :	57	277.17	12
Delaware	843,524	45	62	× ×	2.5		8007.6	/ 7	151	9	23,247	36
Florida	17,789,864	4	160	1	- C	† (	40,168	14	4	29	20.574	×.
Georgia	9.072.576	- 5	326	- (	07 ;	7	444,747	т	120	[3	148,249	
Hawaii	1 275 194	, (	067	~ ;	26	4	162,010	91	180	~	50 403	, Oc
Idaho	1 479 096	1 2	0/	9	25	22	51,008	38	. 15	27	25 004	~ ~ ~ ~
Illinois	12.763.371	, v	CO 1	75	35	16	40,831	40	70	24	20.416	2
Indiana	6.271.973	` V	//1	<u>.</u>	26	<del>س</del>	216,328	6	118	17	108 164	
Iowa	2 945 334	<u> </u>	001	$\infty$	20	9	125,439	21	100	×	002.89	
Kansas	7 744 687	30	061	<u>∞</u>	20	9	59,327	34	100	<u>×</u>	57 / TO	
Kentucky	1173 465		165	9	64	12	68,617	33	125	9	500°/ =	- tr
Louisiana	4 572 730	97	138	25	38	4	109,826	26	901	2 2	11.2.1.1	
Maine	4,525,028	77	144	12	39	13	115,990	24	105	S 7 1	#C/*=#	<u>,                                    </u>
Mandon	1,321,505	40	186	10	35	91	37.757	4)	151	0	43.082	27
tary rang	5.600.388	6	188	œ	47	6	119 157	2,	171	0 3	8,752	3
vidssachusetts	6,398,743	13	200	9	40	12	090 051	3 -	1+1	×	89,719	55
Michigan	10.120.860	∞	148	2	× ×	1 -	906.701	+	160	·C	39.992	24
Minnesota	5,132,799	21	201	î v	27	<u> </u>	266,538	9	110	15	92.008	6
Mississippi	2,921,088	31	174	, 4	<u>ن</u> د	- v	609.97	31	134	6	38,304	97
Missouri	5,800,310	8	161		7 7	٠ <u>٢</u>	56,1,55	35	122	12	23,943	35
Montana	935,670	44	150	×	50	- 1	1/0.597	7	163	ব	35,585	C.)
Nebraska	1.758.787	38	49	4	40	2 6	18,/13	_	100	×	9,357	4
Nevada	2,414,807	35	63	3.7	÷ 7	` ;	55.894		Unicameral	-	NA.	ZZ
New Hampshire	1,309,940	4	474	<u>-</u>	1 6	7 7	114,991	25	42	28	564,73	×
New Jersey	8,717,925	<u> </u>	00	- 5	<del>1</del> 7	77	54,581	36	400		3.275	40
New Mexico	1.928.384	3,5	0.71	ý ;	<del>)</del> ;	CI	217,948	∞	80	22	108,974	
New York	19,254,630	7	21.	7	747	=	45,914	39	70	24	27,548	
North Carolina	8,683,242	· =	170	† <u>u</u>	7 G	7	310,559	S	150	7	128,364	1
North Dakota	636,677	4x	171	<u> </u>	) 12	ō o	173.665	13	120	13	72,360	
Ohio	11,464,042	1-	133	. 00	÷	<del>-</del> 5	13,546	20	94	21	6.773	1.
Oklahoma	3,547,884	× ×	140	ç c	ر د و د	× 3	347.395	4	66	61	115,798	'n
		1	` '	7	<b>4</b>	×	710 77					

State Oregon Pennsylvania Rhode Island South Carolma South Dakota Tennessee Texas Utah Vermont Washington West Virginia	Population 3.641,056 12,429,616 1,076,189 4,255,083 775,933 5,962,959 22,859,968 2,469,585 623,050 7,567,465 6,287,759 1,816,856 5,536,201	8ank 27 6 6 43 25 46 16 2 2 34 49 12 12 12 13 37 30 30	Total Legislators 90 253 113 170 105 106 181 180 140 147 133	State Rank 35 37 38 38 11 11 12 24 21 27 27	Senate Size 30 30 50 38 46 46 33 31 29 40 40 49	State Rank 20 6 14 10 10 18 19 20 20 21 7	State Senate District  Rank Size  20 121,369 6 248,592 14 28,321 10 92,502 16 22,170 18 180,696 19 737,418 21 85,158 20 20,768 12 189,187 7 128,322	Rank 22 22 45 28 46 12 29 29 47 11 20 37	House Size 60 203 75 124 70 99 150 160 98	State Rank 26 27 23 23 11 11 24 24 24 23 23 23 24 24 28 20 20	Approximate  House District Size 60,684 61,230 14,349 34,315 11,085 60,232 152,400 32,928 4,154 75,675 18,169	State Rank 16 16 16 17 17 19 18 19 19 19
509,294	509,294	2 05	90	35	30	20 -8	167.764 16,976	15 49	66	19	\$5,921 8.488	2 2 4
		1	1:00%	_	1,4,1	-		L	1 1 1	1	114 1111	ì

Source: National Conference of State Legislatures, population figures based on the U.S. Bureau of the Census state and county quick facts for \* 1005. Compiled April 2007.

## Two legislative redistrictings - one in 2012 and perhaps another in 2014

Alaska could go through two legislative reapportionments after the 2010 census. The first would be the result of our own state districting process. Inclusive within this process will be contentious litigation that always results. And in Alaska, it has not been infrequent that the Court has taken control and redrawn the plan by appointed court masters.

Now comes the test! Any Alaska plan, or even election laws must be pre-cleared by the U.S. Justice Department civil rights division to ensure it complies with the requirements of the federal U.S. Voters Rights Act of 1965, and subsequent revisions. Alaska is in a special category with nine others states (all in the Old South). There were a number of reasons why we earned inclusion, but one was an "English language" test for voting in our state constitution. This was never implemented, and subsequently repealed. Note: In fact, Alaska did not even implement voter registration until the election of 1968.

Nevertheless, getting tangled up with U.S. Justice preclearance on the state 2012 plan could cause delay preventing resolution and implementation prior to the 2012 elections. The result of delay would be some kind of interim plan for 2012, i.e. use of the existing plan, the state proposed plan, or temporary court imposed plan.

## The problem been with us since before statehood, and is built into the small size of our House and Senate

Alaska's increasingly skewered districting map is a natural result of a very small but fixed number of our 20 member Senate and 40 member House (smallest in the nation). The size of the House and Senate is fixed. However, the state's population has grown much faster in the urban areas, along the railbelt, and in coastal cities like Juneau, than in the smaller communities scattered along the extensive Alaska coastline and in the vast rural Interior of the state. This means districts in urban centers become more numerous and compact, but rural districts become fewer and must become huge and ungainly to gather sufficient population for a district, taking in regions completely unrelated and separated from each other.

For example, Sen. Johnny Ellis, D-Anchorage, can walk his downtown Anchorage district North and South, East and West, in just a few hours. Sen. Al Kookesh, D-Angoon, must catch a plane to Juneau (or ferry), catch Alaska Airlines to Anchorage, and then fly to Aniak of the Lower Kuskokwim or Holy Cross on the Lower Yukon. This district is half the size of Alaska.

- Continued on next page

## We started with an enlarged hour of 40 districts that fit the Alaska socio-economic map perfectly

- Continued from previous page

At statehood our first district plan for the House fit the "constitutional socio-economics criteria" almost perfectly. We wonder whether constitutional crafters of this first plan (done at the 1955 Constitutional Convention) knew that an increase in the House from 24 members to 40 members would fit the existing socio-political map so well, making most happy. Nevertheless, it did just that "political job. It kept everyone happy, and that may have been especially important during the time of Congressional review and creation of the Statehood Act (as well as our own Alaska local vote on statehood).

Note: The constitutional committee charged with drafting the scheme was not without its bit of controversy and regional politics, i.e. Anchorage against everyone else, the latter reportedly wanting a plan, at least partially, radiating out from turban centers.

So, to avoid the "others," meaning Anchorage delegates, reportedly Fairbanks Delegate George Cooper and Nenana/Yukon Delegate Jack Coghill, put together a little mid-night caucus in Delegate George Cooper's basement. Meanwhile, one of their faith kept the Anchorage delegation busy at the Fairbanks Second Avenue Mecca Bar.

Note: As most states did at this time Alaska had a Senate based on regional geography.

This 1955 plan by "population count' was out-of-date by statehood, but another census was just around the corner. Further, everyone probably understood this, because the 1960 reapportionment plan had to do some serious revising, and yet produced little acrimony. It was the only plan that has escaped court review and litigation.

The point is that the first statehood districts fit the socio-economic map perfectly. However, from that day on every decennial redistricting forced the outlying and coastal districts into contortions, struggling to fit constitutional criteria and then the mandates of the ethnic criteria imposed by the 1965 U.S. Voters Right Act and subsequent revisions. Further, almost simultaneously the U.S. Supreme Court Tennessee case brought down the traditional regional Senates across the country. This was a political shock in itself

With a 20 member Senate and 40-member House, and a landmass that imposes huge barriers, we are now about out-of-gas in being able to meet the mandates of the U.S. Voters Rights Act. The issue is! Might the U.S. Justice Department question the size of our legislative bodies, and due to their small fixed size, our ability to provide ethnic representation required under the U.S. Voters Rights Act.

- Ongoing series of back grounders