26-LS0556\R Mischel 3/6/09

CS FOR SENATE BILL NO. 105()

IN THE LEGISLATURE OF THE STATE OF ALASKA TWENTY-SIXTH LEGISLATURE - FIRST SESSION

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Offered: Referred:

Sponsor(s): SENATORS DAVIS, Ellis

A BILL

FOR AN ACT ENTITLED

"An Act relating to continuing the secondary public education of a homeless student; relating to the purpose of certain laws as they relate to children; relating to tuition waivers and medical assistance for a child placed in out-of-home care by the state; relating to foster care; relating to children in need of aid; and relating to out-of-home care transition to independent living."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Section 1. AS 14.03 is amended by adding a new section to read:

Sec. 14.03.096. Continuing the public education of a homeless student. (a) Except as provided in (b) and (d) of this section, the governing body of a school district shall comply with the requirements for continuing the public education of a homeless student in the student's school of origin and for providing comparable education and transportation services for the remainder of the current school year or, if the student is attending school for a summer term, for the remainder of the summer

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term, under 42 U.S.C. 11431 - 11435 (McKinney-Vento Homeless Education Assistance Improvement Act of 2001), as those provisions existed on February 1, 2009.

- (b) The requirements in (a) of this section do not apply if the student moves to a school district other than the school district in which the student's school of origin is located.
- (c) If a homeless student is transferred to a school other than the student's school of origin, the school of origin shall provide a copy of the student's records to the student's new school within 7 school days after notification of the transfer. The student's new school shall allow the student to attend school while awaiting the transfer of records under this subsection.
 - (d) A school district is required to comply with this section only
 - (1) if the legislature appropriates funds for the purpose; and
 - (2) to the extent possible using funds appropriated for the purpose.
 - (e) In this section,
- (1) "homeless student" has the meaning given in 42 U.S.C. 11434a for "homeless child or youth," and the phrase "awaiting foster care placement" in that definition shall be interpreted to include all students who are placed in out-of-home care and in the custody of the Department of Health and Social Services under AS 47.10.080(c) or who are committed to the custody of the Department of Health and Social Services under AS 47.12.120(b)(1) or (3);
- (2) "school of origin" means the school in which the student was last enrolled.
- * Sec. 2. AS 14.43 is amended by adding a new section to read:

Article 3A. Free Tuition for a Person Who Was in Out-of-Home Care.

- Sec. 14.43.086. Free tuition and fees for a person who was in out-of-home care. (a) A person who enrolls as a student in good standing in a state-supported educational institution in the state is entitled to a waiver of tuition, fees, and room and board expenses if the person provides adequate proof that the person
 - (1) was in the custody of the state under AS 47.10 or AS 47.14:
 - (2) was placed in out-of-home care for a period of not less than six

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consecutive months on or after the person became 16 years of age; and

(3) is under 29 years of age.

- (b) The amount of the waiver to which a person is entitled under this section is the amount of unmet need for tuition, room, and board expenses, as determined by the commission, after deducting funding for the school year from education loans, grants, or scholarships received by a person eligible for a waiver.
- (c) The proceeds of an education loan, grant, or scholarship received by a person eligible for a waiver under this section must be paid to the educational institution to offset the person's tuition, fees, and room and board expenses.
- (d) A state-supported educational institution in the state is required to provide a waiver under (a) of this section only if the legislature appropriates funds for the purpose of offsetting waivers under this section. If an appropriation is not sufficient to fully offset waivers for each person entitled to a waiver under (a) of this section, the institution may offer full or partial waivers to eligible applicants as funding permits and at the discretion of the institution.
- * Sec. 3. AS 14.43.160 is amended by adding a new paragraph to read:
 - (7) "out-of-home care" has the meaning given in AS 47.14.400.
- * Sec. 4. AS 36.30.850(b)(42) is amended to read:
 - (42) grants and contracts with qualified entities for services under AS 47.18.330 for the **out-of-home** [FOSTER] care transition program;
- * Sec. 5. AS 47.05.060 is amended to read:

Sec. 47.05.060. Purpose and policy relating to children. The purpose of this title as it relates to children is to secure for each child the care and guidance, preferably in the child's own home, as well as an adequate education, that will serve the moral, emotional, mental, intellectual, and physical welfare of the child and the best interests of the community; to preserve and strengthen the child's family ties unless efforts to preserve and strengthen the ties are likely to result in physical or emotional damage to the child, removing the child from the custody of the parents only as a last resort when the child's welfare or safety or the protection of the public cannot be adequately safeguarded without removal; and, when the child is removed from the family, to secure for the child adequate custody, education, and care and

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* **Sec. 6.** AS 47.05.065 is amended to read:

adequate planning for permanent placement of the child.

Sec. 47.05.065. Legislative findings related to children. The legislature finds that

- (1) parents have the following rights and responsibilities relating to the care and control of their child while the child is a minor:
 - (A) the responsibility to provide the child with food, clothing, shelter, education, and medical care;
 - (B) the right and responsibility to protect, nurture, train, and discipline the child, including the right to direct the child's medical care and the right to exercise reasonable corporal discipline;
 - (C) the right to determine where and with whom the child shall
 - (D) the right and responsibility to make decisions of legal or financial significance concerning the child;
 - (E) the right to obtain representation for the child in legal actions; and
 - (F) the responsibility to provide special safeguards and care, including appropriate prenatal and postnatal protection for the child;
- (2) it is the policy of the state to strengthen families and to protect children from child abuse and neglect; the state recognizes that, in some cases, protection of a child may require removal of the child from the child's home; however,
 - (A) except in those cases involving serious risk to a child's health or safety, the Department of Health and Social Services should provide time-limited family support services to the child and the child's family in order to offer parents the opportunity to remedy parental conduct or conditions in the home that placed the child at risk of harm so that a child may return home safely and permanently; and
 - (B) the state also recognizes that when a child is removed from the home, visitation between the child and the child's parents or guardian and family members reduces the trauma for the child and enhances the likelihood

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that the child will be able to return home; therefore, whenever a child is removed from the parental home, the Department of Health and Social Services should encourage frequent, regular, and reasonable visitation of the child with the child's parent or guardian and family members;

- (3) it is the policy of the state to recognize that, when a child is a ward of the state, the child is entitled to reasonable safety, adequate care, and adequate treatment and that the Department of Health and Social Services as legal custodian and the child's guardian ad litem as guardian of the child's best interests and their agents and assignees, each should make reasonable efforts to ensure that the child is provided with reasonable safety, adequate care, and adequate treatment for the duration of time that the child is a ward of the state;
- (4) it is in the best interests of a child who has been removed from the child's own home for the state to apply the following principles in resolving the situation:
 - (A) the child should be placed in a safe, secure, and stable environment;
 - (B) the child should not be moved unnecessarily;
 - (C) a planning process should be followed to lead to permanent placement of the child;
 - (D) every effort should be made to encourage psychological attachment between the adult caregiver and the child;
 - (E) frequent, regular, and reasonable visitation with the parent or guardian and family members should be encouraged; [AND]
 - (F) parents and guardians must actively participate in family support services so as to facilitate the child's being able to remain in the home; when children are removed from the home, the parents and guardians must actively participate in family support services to make return of their children to the home possible; <u>and</u>

(G) the child should continue to attend the child's school of origin as provided under AS 14.03.096;

(5) numerous studies establish that

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- (A) children undergo a critical attachment process before the time they reach six years of age;
- (B) a child who has not attached with an adult caregiver during this critical stage will suffer significant emotional damage that frequently leads to chronic psychological problems and antisocial behavior when the child reaches adolescence and adulthood; and
- (C) it is important to provide for an expedited placement procedure to ensure that all children, especially those under the age of six years, who have been removed from their homes are placed in permanent homes expeditiously.

* Sec. 7. AS 47.07.020(b) is amended to read:

- (b) In addition to the persons specified in (a) of this section, the following optional groups of persons for whom the state may claim federal financial participation are eligible for medical assistance:
- (1) persons eligible for but not receiving assistance under any plan of the state approved under 42 U.S.C. 1381 1383c (Title XVI, Social Security Act, Supplemental Security Income) or a federal program designated as the successor to the aid to families with dependent children program;
- (2) persons in a general hospital, skilled nursing facility, or intermediate care facility, who, if they left the facility, would be eligible for assistance under one of the federal programs specified in (1) of this subsection;
- (3) persons under 21 years of age who are under supervision of the department, for whom maintenance is being paid in whole or in part from public funds, and who are in <u>out-of-home care</u> [FOSTER HOMES] or private child-care institutions;
- (4) aged, blind, or disabled persons, who, because they do not meet income and resources requirements, do not receive supplemental security income under 42 U.S.C. 1381 1383c (Title XVI, Social Security Act), and who do not receive a mandatory state supplement, but who are eligible, or would be eligible if they were not in a skilled nursing facility or intermediate care facility to receive an optional state supplementary payment;

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(5) persons under 21 years of age who are in an institution designated
as an intermediate care facility for the mentally retarded and who are financially
eligible as determined by the standards of the federal program designated as the
successor to the aid to families with dependent children program;

- (6) persons in a medical or intermediate care facility whose income while in the facility does not exceed \$1,656 a month but who would not be eligible for an optional state supplementary payment if they left the hospital or other facility;
- (7) persons under 21 years of age who are receiving active treatment in a psychiatric hospital and who are financially eligible as determined by the standards of the federal program designated as the successor to the aid to families with dependent children program;
- (8) persons under 21 years of age and not covered under (a) of this section [,] who would be eligible for benefits under the federal program designated as the successor to the aid to families with dependent children program, except that they have the care and support of both their natural and adoptive parents;
- (9) pregnant women not covered under (a) of this section and who meet the income and resource requirements of the federal program designated as the successor to the aid to families with dependent children program;
- (10) persons under 21 years of age not covered under (a) of this section who the department has determined cannot be placed for adoption without medical assistance because of a special need for medical or rehabilitative care and who the department has determined are hard-to-place children eligible for subsidy under AS 25.23.190 25.23.210;
- (11) persons who can be considered under 42 U.S.C. 1396a(e)(3) (Title XIX, Social Security Act, Medical Assistance) to be individuals with respect to whom a supplemental security income is being paid under 42 U.S.C. 1381 1383c (Title XVI, Social Security Act) because they meet all of the following criteria:
 - (A) they are 18 years of age or younger and qualify as disabled individuals under 42 U.S.C. 1382c(a) (Title XVI, Social Security Act);
 - (B) the department has determined that
 - (i) they require a level of care provided in a hospital,

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nursing facility, or intermediate care facility for the mentally retarded;

- (ii) it is appropriate to provide their care outside of an institution; and
- (iii) the estimated amount that would be spent for medical assistance for their individual care outside an institution is not greater than the estimated amount that would otherwise be expended individually for medical assistance within an appropriate institution;
- (C) if they were in a medical institution, they would be eligible for medical assistance under other provisions of this chapter; and
- (D) home and community-based services under a waiver approved by the federal government are either not available to them under this chapter or would be inappropriate for them;
- (12)disabled persons, described 42 U.S.C. 1396a(a)(10)(A)(ii)(XIII), who are in families whose income, as determined under applicable federal regulations or guidelines, is less than 250 percent of the official poverty line applicable to a family of that size according to the United States Department of Health and Human Services, and who, but for earnings in excess of the limit established under 42 U.S.C. 1396d(q)(2)(B), would be considered to be individuals with respect to whom a supplemental security income is being paid under 42 U.S.C. 1381 - 1383c; a person eligible for assistance under this paragraph who is not eligible under another provision of this section shall pay a premium or other costsharing charges according to a sliding fee scale that is based on income as established by the department in regulations;
- (13) persons under 19 years of age who are not covered under (a) of this section and whose household income does not exceed 175 percent of the federal poverty line as defined by the United States Department of Health and Human Services and revised under 42 U.S.C. 9902(2);
- (14) pregnant women who are not covered under (a) of this section and whose household income does not exceed 175 percent of the federal poverty line as defined by the United States Department of Health and Human Services and revised under 42 U.S.C. 9902(2);

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(15) persons who have been diagnosed with breast or cervical cancer and who are eligible for coverage under 42 U.S.C. 1396a(a)(10)(A)(ii)(XVIII);

(16) persons under 21 years of age who were in the custody of the department under AS 47.10 or AS 47.14 and who were placed in out-of-home care for a period of not less than six consecutive months on or after reaching 16 years of age.

- * Sec. 8. AS 47.07.020 is amended by adding a new subsection to read:
 - (o) In this section, "out-of-home care" has the meaning given in AS 47.14.400.
- * Sec. 9. AS 47.10.080(c) is amended to read:
 - (c) If the court finds that the child is a child in need of aid, the court shall
 - (1) order the child committed to the department for placement in an appropriate setting for a period of time not to exceed two years or in any event not to extend past the date the child becomes 19 years of age, except that the department or the child's guardian ad litem may petition for and the court may grant in a hearing
 - (A) one-year extensions of commitment that do not extend beyond the child's 19th birthday if the extension is in the best interests of the child; and
 - (B) <u>one-year extensions of commitment that do not extend</u>
 <u>beyond the child's 21st birthday</u> [AN ADDITIONAL ONE-YEAR PERIOD
 OF STATE CUSTODY PAST 19 YEARS OF AGE] if the continued state custody is in the best interests of the person and the person consents to it;
 - (2) order the child released to a parent, adult family member, or guardian of the child or to another suitable person, and, in appropriate cases, order the parent, adult family member, guardian, or other person to provide medical or other care and treatment; if the court releases the child, it shall direct the department to supervise the care and treatment given to the child, but the court may dispense with the department's supervision if the court finds that the adult to whom the child is released will adequately care for the child without supervision; the department's supervision may not exceed two years or in any event extend past the date the child reaches 19 years of age, except that the department or the child's guardian ad litem may petition for and the court may grant in a hearing

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(A) one-year extensions of supervision that do not extend beyond the child's 19th birthday if the extensions are in the best interests of the child; and

- (B) an additional one-year period of supervision past 19 years of age if the continued supervision is in the best interests of the person and the person consents to it; or
- (3) order, under the grounds specified in (o) of this section or AS 47.10.088, the termination of parental rights and responsibilities of one or both parents and commit the child to the custody of the department, and the department shall report quarterly to the court on efforts being made to find a permanent placement for the child.
- * Sec. 10. AS 47.10.080 is amended by adding a new subsection to read:
 - (v) A social worker employed by or under contract with the department shall, not less than monthly, conduct visits with a child committed to the custody of the department under (c) of this section. The visits must be of sufficient substance and duration to address issues pertinent to case planning and service delivery to ensure the child's safety, permanency, and well-being. The majority of the visits conducted under this subsection must be at the location of the child's current placement. Nothing in this paragraph creates a private right of action against the department or the department's contractors. In this subsection, "visit" means face-to-face contact between social worker and child.
- * **Sec. 11.** AS 47.10.990(3) is amended to read:
 - (3) "child" means a person who is
 - (A) under 18 years of age;
 - (B) [AND A PERSON] 19 years of age if that person was under 18 years of age at the time that a proceeding under this chapter was commenced; and
 - (C) under 21 years of age if that person is living in out-of-

home care;

- * Sec. 12. AS 47.10.990 is amended by adding a new paragraph to read:
 - (33) "out-of-home care" has the meaning given in AS 47.14.400.

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* Sec. 13. AS 47.18.300(a) is amended to read:

- (a) The department, in coordination with local public and private agencies, shall design, develop, and implement an out-of-home care [A FOSTER CARE] transition program to provide support and services to individuals who
- (1) reach or have reached the age of 16 or older while in state **custody** and placed in out-of-home [FOSTER] care and have not yet reached 23 years of age; and
- (2) meet other eligibility criteria established by the department under (b) of this section.

* Sec. 14. AS 47.18.310 is amended to read:

Sec. 47.18.310. Program design. The department, in coordination with local public and private agencies, shall design the program as a continuation of the training efforts related to independent living skills that were initiated for a child in state custody who was placed in out-of-home care and [WHEN THE STATE FOSTER CARE RECIPIENTS WERE] identified as being likely to remain in out-of-home [STATE FOSTER] care until reaching not less than the age of 18. The program design must require that program participants are directly involved in identifying the program activities that will prepare them for independent living.

* Sec. 15. AS 47.18.320(a) is amended to read:

- (a) Subject to the availability of an appropriation made for the purposes of AS 47.18.300 - 47.18.390, the program may provide
 - (1) education and vocational training;
 - (2) assistance in obtaining basic education and training;
 - (3) career and employment services;
 - (4) training in basic life skills:
 - (5) housing and utility assistance:
 - (6) mentoring and counseling; and
- (7) other appropriate services to complement the efforts of former state foster care recipients or a child who was in state custody and placed in out-ofhome care to achieve self-sufficiency.

* Sec. 16. AS 47.18.390(1) is amended to read:

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"program" means the out-of-home [FOSTER] care transition (1) program authorized under AS 47.18.300 - 47.18.390;

* Sec. 17. AS 47.18 is amended by adding a new section to read:

Sec. 47.18.335. Monetary living expense stipend. The department shall provide to an individual eligible for services under the program who has left out-ofhome care a monthly stipend in an amount set by the department that is not more than the daily rate provided to a licensed foster parent for necessary living expenses. The stipend shall continue for a period of not more than one year and shall end before the individual is 23 years of age. The department may adopt regulations to implement this section.

* Sec. 18. AS 47.18.390(3) is repealed and reenacted to read:

(3) "out-of-home care" has the meaning given in AS 47.14.400.

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