

HB 136 AN ACT RELATING TO THE USE OF THE ALASKA RAILROAD EASEMENT

"Government has no other end, but the preservation of property." John Locke

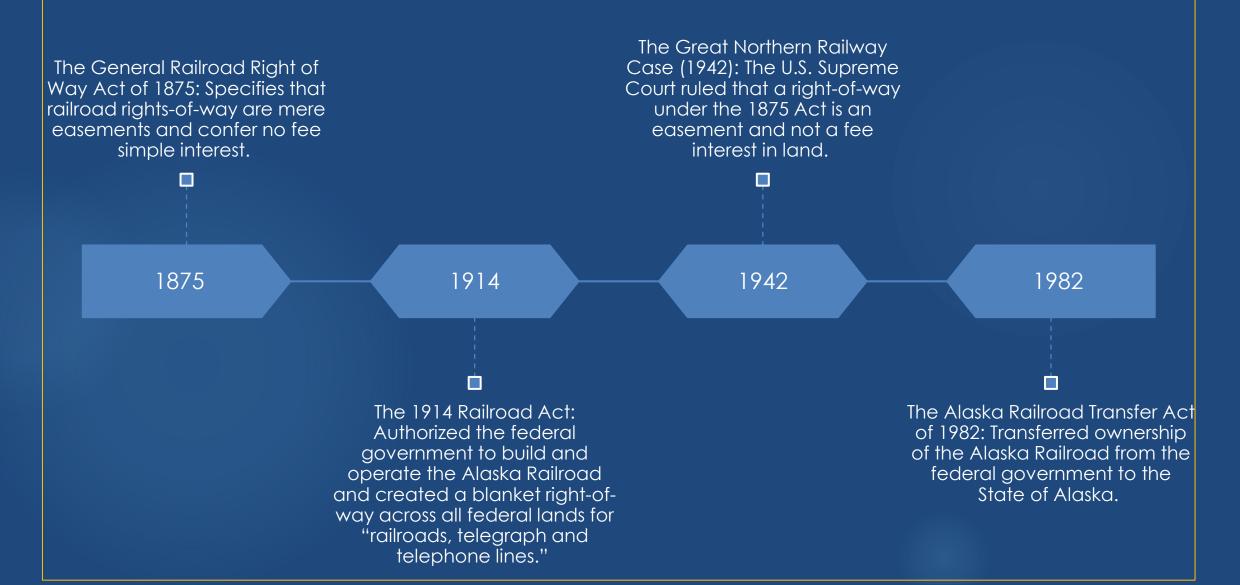
#### Purpose of HB 136

• HB 136 affirms Alaska's right to set management policies for the Alaska Railroad Easement

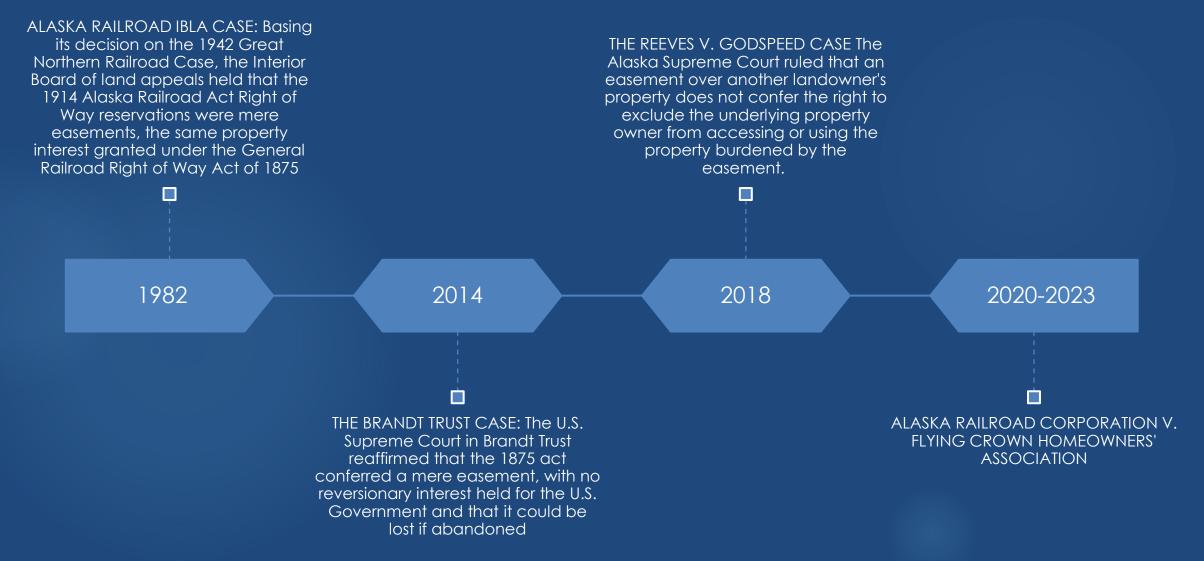
#### What HB 136 does not do

 HB 136 does not amend AS 42.40.420, the statute that enables the Alaska Railroad to permit public projects within the right of way

#### How did we get here?



#### How did we get here – cont'd



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COMMITTEE ON TRANSPORTATION & INFRASTRUC

> REPUBLICAN POLICY COMMITTEE CANADA-U.S. INTER-PARLIAMENTARY GROU

Congress of the United States House of Representatives Washington, P.C. 20515

April 16, 2018

The Honorable Chuck Kopp Alaska State House of Representatives State Capitol Room 13 Juneau, Alaska 99801

Dear Representative Kopp,

As the Alaska Representative to the U.S. Congress during the debate and passage of the Alaska Railroad Transfer Act of 1982 (ARTA), I am writing today to thank you for shining a spotlight on some troubling issues regarding the Act's implementation, as well as to provide some background regarding my understanding of what ARTA authorized.

House Joint Resolution 38 outlines what can only be described as a failure by the agencies to understand clear direction from Congress and to dutifully recognize basic tenets of due process, needlessly resulting in a cloud on title for both the Alaska Railroad and its neighbors along the right-of-way. There is no way a bill quietly annexing private property rights, especially without any notice or compensation, would have passed Congress in 1982. You only have to read the plain language of ARTA to know that – the transfer of "rail properties of the Alaska Railroad" over privately owned land only included the "Federal interest" in those lands. If the federal government did not own it, it was not included in the transfer. There is no canon of statutory construction, or even common sense reading, that could argue an unconstitutional taking of private property rights was the intent of Congress.

The intent was to transfer the federally owned Alaska Railroad's existing assets, which can be clearly noted throughout the Act itself and the record. Where the underlying estate was federally owned, as well, the issue became how much of an interest to pass along in the right-of-way over those lands, which is spelled out in the Act. The federal government obviously had sufficient proprietary interest in the transfer of rail properties – defined in ARTA as federally held rights, titles, and interests – which were directed to be transferred; but, nowhere in ARTA did Congress authorize the transfer of privately owned property interests, nor could it do so in such a cavalier and vague manner as is being suggested.

I am committed to working with my colleagues to see this situation resolved for all concerned. If you have any questions or require assistance in this effort, please do not hesitate to let me or my staff know.

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# Clear Intent of ARTA

CALL TO 1-866-5

#### What is a Railroad "right-of-way"?

#### A right of passage through the public lands of the United States



#### What is an "easement"?

#### A non-possessory right to use property owned by another for a specific purpose

- Marvin Brandt Revocable Trust v. United States, 572 U.S. 93 (2014)

The Railroad right of way becomes an easement when it crosses another person or entity's private property i.e., Homestead patented lands

### EXCLUSIVE USE

For Railroad, Telegraph and Telephone only

**NO RIGHT** 

**EXCLUD** 

**ANYONE** 

TO

THE RIGHT TO EXCLUDE EVERYONE

The right to exclude is the essence of ownership, conversely, to the extent one does not have exclusion rights, one does not have property

Exclusivity has many meanings and applies to the easement holder, not the landowner

An easement that permits the holder to exclude the underlying landowner is no longer an easement but is full ownership

#### Homestead Land Patents

These are privately owned lands over which much of the Railroad easement crosses. More than 142.34 miles of track in Alaska crosses lands that are **patented to individuals**\*

These patents cite a reservation to the U.S. government of a **right of way for rail, telegraph, and telephone lines**, the standard railroad property interest post-1875

\*USRA Valuation of the Alaska Railroad Sep. 1983

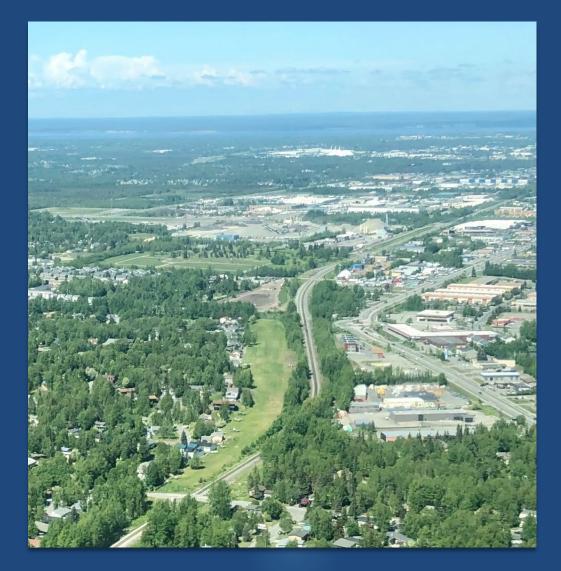
The Railroad right of way was reserved for "railroad, telegraph, and telephone"

#### Anchorage Townsite Land Patent

(26 Stat., 391). And there is also reserved to the United States a right of way for the construction of railroads, telegraph and telephone lines, in accordance with the Act of March 12, 1914 (38 Stat., 305).

### Why does HB 136 matter?

The 9<sup>th</sup> Circuit's 2023 ruling in Alaska Railroad Corporation v. Flying Crown held the ARC possesses an "exclusive use" easement in the entire right of way, which **conflicts** with significant U.S. Supreme Court and Alaska Supreme Court rulings on the general nature of the property interest that railroads possess in their easement over private property



#### What's the harm?

- The Alaska Railroad does not own the land over which more than half of the railroad right of way traverses\*
- The Alaska Railroad wrongly asserts a fee interest in the easement over these private lands
- This policy allows the Alaska Railroad discretion to deny safe, noninterfering landowner uses of land within the easement
- The Alaska Railroad restricts access via onerous fees, permits, and crossing restrictions to property owners whose land is bisected by the railroad easement

\*USRA Valuation of the Alaska Railroad Sep. 1983

#### Examples

- Homestead properties being charged for access to their own property, or road access blocked
- Private property owners being charged for utilities buried on their property
- Business owners denied the opportunity to use or develop their commercial properties
- Municipalities denied access to lands and charged large sums of money to maintain road crossings
- Utility companies charged exorbitant fees to access the right of way
- Homeowner Associations being sued
- Outdoor recreationists being denied access to public property



### **Crossing Fees**

The State is forced to pay the Railroad to access and maintain its own public roads.

In FY2025, DOT&PF paid over \$453,000 to the Alaska Railroad in annual signal crossing maintenance fees for just 23 highway and pedestrian crossings.

In FY2025, ARRC charged DOT&PF approx. \$1.6 million for signal maintenance projects and crossing repair, including steep overhead markups.

> A project repairing the Parks Highway Milepost 235 railroad crossing cost the state \$931,230 in FY 2025, with \$380,955 charged as overhead alone.

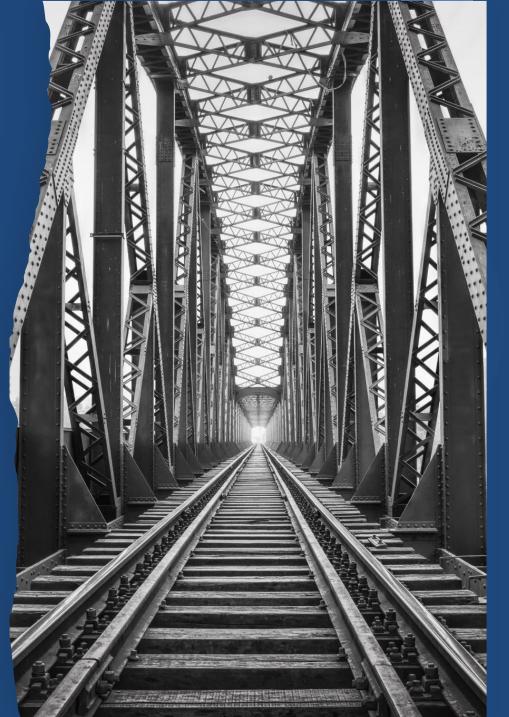
### Crossing Fees Cont'd

The House Transportation Committee recognized that ARRC's current fee practices resemble private-sector profileering, despite its status as a state-owned corporation. Private landowners subject to the railroad easement have faced similar unreasonable fees, with no statutory check on ARRC's discretionary authority. To protect Alaskans' property rights and prevent financial exploitation, the Committee amended the bill to require that crossing fees assessed against private landowners be revenue-neutral—limited to actual cost recovery.

#### A matter of justice

Under due process, the Government cannot give or sell the same parcel of property to two different owners.

"Unlawful acts, performed long enough and with sufficient vigor, are never enough to amend the law." - Justice Gorsuch -McGirt v. Oklahoma U.S. Supreme Court July 9, 2020



HB 136 affirms the State's right to manage the Alaska Railroad right of way as a non-exclusive easement where it crosses Homestead patent ands.

## QUESTIONS?