HCR 2

Updating the Alaska Legislature Conflict of Interest Procedure

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What is a conflict of interest?

- Per AS 24.60.030:
 - A conflict exists when a legislator takes or withholds legislative action that is "likely to substantially benefit or harm the financial interest" of a legislator, their spouse, or either's employer. (e)(3)
- What does that mean?
 - Substantially benefit or harm: the financial impact of an action to a person is "greater than the effect on the financial interest of a substantial class of persons to which the person belongs". (j)(3)
 - Financial interest: "a substantial equity or ownership interest in a business, investment, real property, lease, or other enterprise". (j)(2)



Why do these procedures exist?

- Alaskans have a right to representation in the legislature on all matters.
- Allowing legislators to skip votes undermines that right.
- Members appearing to potentially vote in their own interest over their constituents' also undermines that right.



What is the current system?

- Unless absent and excused, AS 24.60 and Rule 34(b) stipulate that a member must vote on all matters unless:
 - The member moves to abstain, and
 - The motion receives unanimous consent.

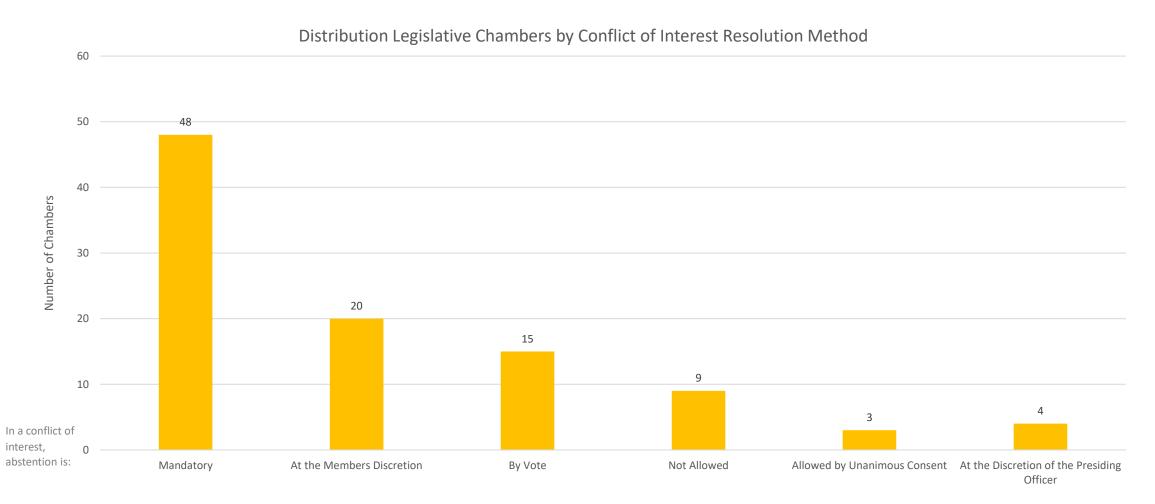


What's wrong with that?

- A single objection stops the process, often before the statement of potential conflict has been completed.
- Motions for abstention are universally (going back decades) denied.
 Somebody always objects.
- This system appears to allow members to abstain when appropriate. In practice it does not.
- This system fails to balance constituents' competing equities of representation on all issues and faith in the honesty of that representation.



How do other states handle this?





What would the new system be?

- 1. A member feels that they have a conflict of interest as defined by AS 24.60 with respect to a question before the body.
- 2. The member rises, requests to abstain, and briefly explains their conflict of interest
- 3. Without debate, the body votes to affirm, or not, that a conflict exists
- 4. With a majority vote, the member is excused. Without a majority, the member is required to vote on the question.



Why is that better?

- Improves transparency by requiring members to explain their potential conflicts
- Allows members to avoid legitimate conflicts of interest
- Requires members to be more familiar with Alaska's narrowly defined conflict of interest standard



Questions?



Supplemental Slides



Conflict of interest examples

Yes

- A legislator who owns an insurance agency voting on a bill that would benefit the legislator's firm more than comparable firms.
- A legislator is employed by an oil services company that enjoys a unique tax break voting on a bill that would eliminate the unique tax break.

No

- A member who owns a chicken farm voting on whether to establish a program to subsidize chicken farming
- A member who operates a car rental service voting on a measure to reduce the vehicle rental tax



This system would not allow for chicanery

- The obligation to declare conflicts would lie with the member, as it does today.
- In the rare cases where members face legitimate conflicts of interest, they should abstain to avoid appearances of impropriety and the result should reflect that.
- There would be no way to force another member to abstain in order to win a vote.
 - The same majority that supports any measure could reject any conflicts of interest that might compromise that majority

