

# DOR Response to Senate Resources Committee Senate Bill 280 Hearings on April 13 & 14, 2026

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## Department of Revenue

April 29, 2026

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# Overview

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- Responses to questions from April 13–14, 2026 hearings
- Alaska LNG fiscal modeling under current law and SB 280 as introduced
- Key topics addressed in this presentation:
  - State vs. local revenue framework (MAGPRB)
  - State revenue estimates and sensitivities
  - Upstream economics and assumptions
  - In-state gas pricing and Phase 1 analysis
- Supporting tables and charts provided for select questions



MAGPRB = Municipal Advisory Gas Project Review Board; SB = Senate Bill

# MAGPRB (2015) – State vs Local Revenue Allocation

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- The 2015 Municipal Advisory Gas Project Review Board (MAGPRB) report does not establish a fixed percentage split between state and municipal revenues
- Total payments estimated as:
  - CPILT: ~\$800 million (construction period)
  - OPILT: ~\$15.7 billion (first 25 years of operations)
- Payments proposed in lieu of traditional property tax
- Revenues distributed by the state using a formula-based methodology:
  - Based on location of project infrastructure
  - Includes potential statewide distribution components
- Final allocation percentages to be determined through legislation and project agreements



CPILT, OPILT = Payment in Lieu of Taxes during construction and operations

# Mill Rate Sensitivity & Project Viability

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- Committee asked – at what level of tax would the fiscal note not be positive?
- Fiscal note for SB 280 as introduced showed positive revenue impact – this was a model assumption/ fiscal note presentation decision, not a definitive prediction
- Questions about whether project will or will not proceed are best directed to the project operator
- Additional provisions in subsequent bill versions, as well as unfolding national and global events, will also impact project attractiveness
- DOR cannot say with reasonable certainty what level of taxation and regulation will trigger a binary FID decision
- Future fiscal notes will likely be indeterminate



FID = Final Investment Decision

# Fiscal Note Table: Property Tax Revenues Current Law vs. SB 280 as Introduced

## Estimated Property Tax Under Current Law, Based on the Spring 2026 Forecast (\$ millions)

Revenue Summary in Nominal Terms	Fiscal Year									
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
Midstream Property Tax										
North Slope Borough	\$0	\$0	\$0	\$0	\$49	\$155	\$240	\$288	\$288	\$288
Fairbanks North Star Borough	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Denali Borough	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Matanuska-Susitna Borough	\$0	\$0	\$0	\$0	\$5	\$16	\$25	\$31	\$31	\$31
Kenai Peninsula Borough	\$0	\$0	\$0	\$0	\$33	\$97	\$146	\$178	\$178	\$178
Total Midstream Property Tax	\$0	\$0	\$0	\$0	\$87	\$269	\$413	\$497	\$497	\$497
State Property Tax	\$0	\$0	\$0	\$0	\$41	\$129	\$200	\$239	\$239	\$239
<b>Total Property Tax Impacts</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$128</b>	<b>\$398</b>	<b>\$612</b>	<b>\$736</b>	<b>\$736</b>	<b>\$736</b>

## Estimated AVT Under SB 280 as Introduced, Based on the Spring 2026 Forecast (\$ millions)

Revenue Summary in Nominal Terms	Fiscal Year									
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
Midstream AVT										
North Slope Borough	\$0	\$0	\$0	\$0	\$3	\$12	\$20	\$24	\$24	\$24
Fairbanks North Star Borough	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Denali Borough	\$0	\$0	\$0	\$0	\$0	\$1	\$2	\$3	\$3	\$3
Matanuska-Susitna Borough	\$0	\$0	\$0	\$0	\$1	\$3	\$4	\$5	\$5	\$5
Kenai Peninsula Borough	\$0	\$0	\$0	\$0	\$4	\$16	\$27	\$32	\$33	\$33
Total Midstream AVT	\$0	\$0	\$0	\$0	\$9	\$31	\$53	\$64	\$65	\$65
State AVT	\$0	\$0	\$0	\$0	\$1	\$4	\$7	\$9	\$9	\$9
<b>Total AVT Impacts</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$10</b>	<b>\$36</b>	<b>\$60</b>	<b>\$73</b>	<b>\$74</b>	<b>\$74</b>



# Prudhoe Bay Oil Impact Assumption

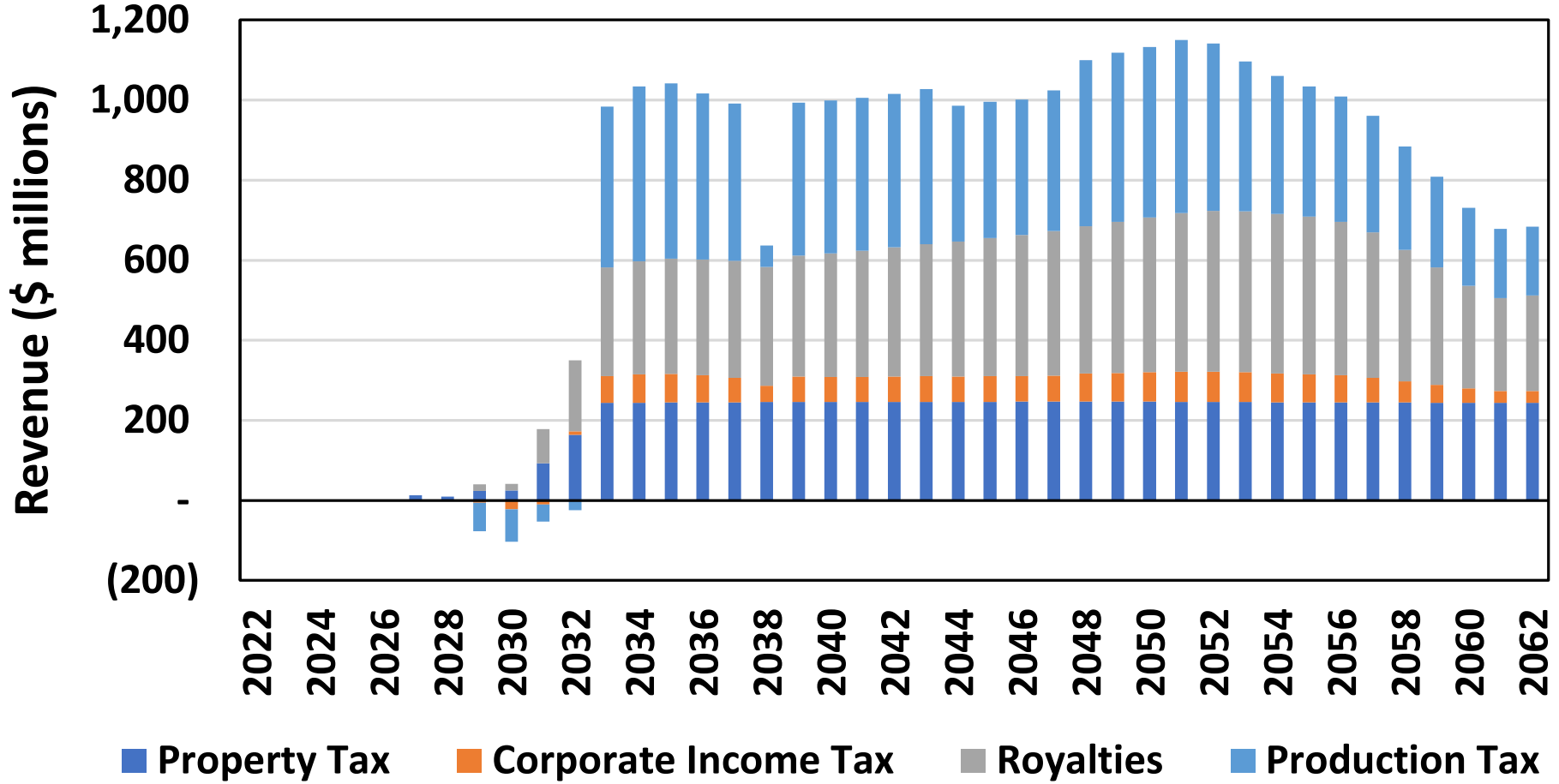
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- Alaska Gasline Development Corporation (AGDC) provided assumption of zero oil production impact from gas commercialization
- Based on BP analysis presented to the Alaska Oil and Gas Conservation Commission (AOGCC) in 2015
  - Indicates cumulative oil impacts from Major Gas Sales of <300 million barrels
- Assumption applied in DOR modeling as no impact on oil production
- Production could increase or decrease – complex modeling of economic limits, reservoir dynamics and constraints
- Alternative illustrative scenarios/ sensitivities can be evaluated



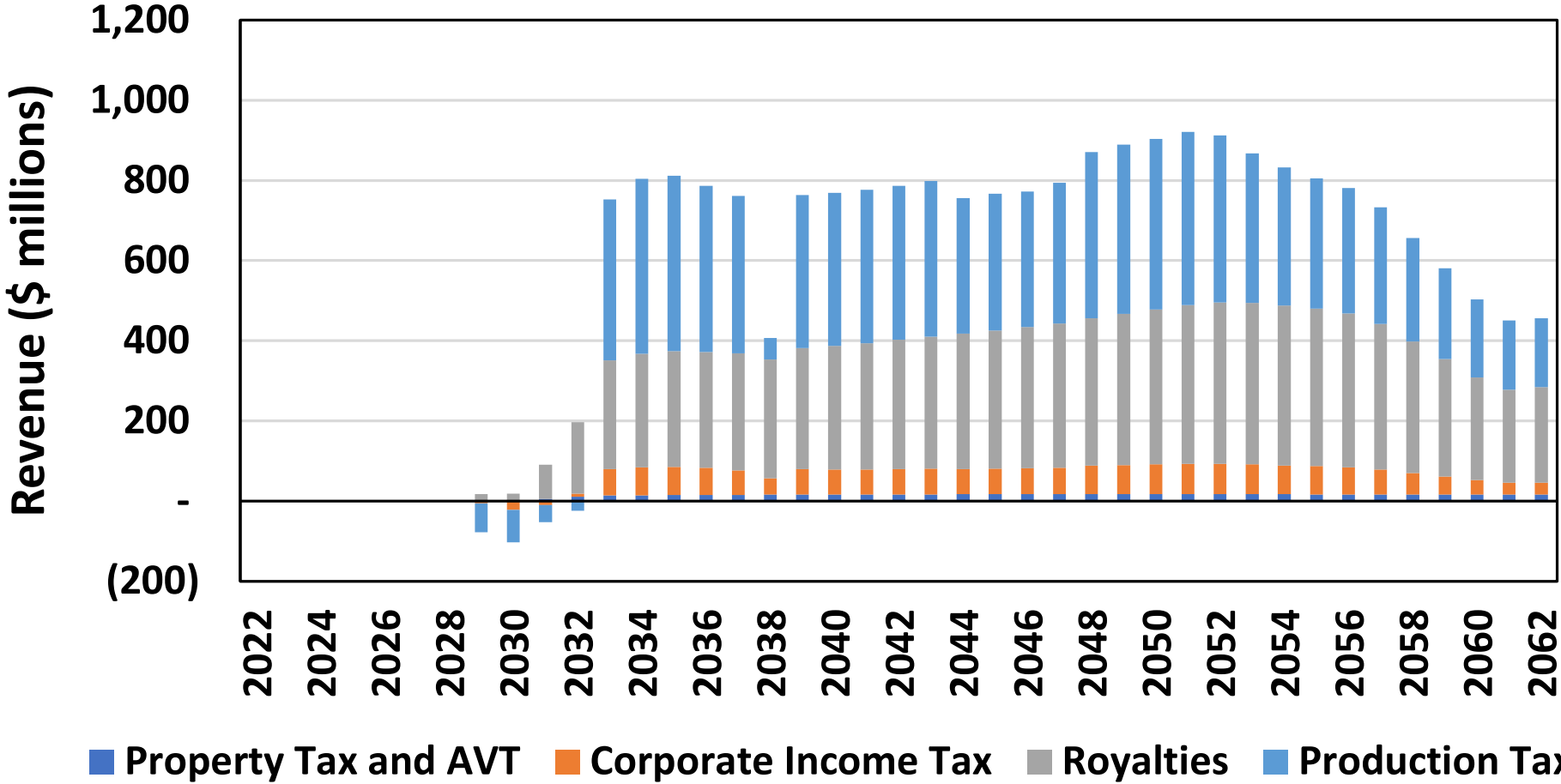
# State Revenues by Year; Current Law

## Annual State Revenues (\$ Nominal)



# State Revenues by Year; SB 280 as Introduced

## Annual State Revenues (\$ Nominal)



# Estimated Producer Profit per mcf

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- **\$1.05 per mcf** – incremental upstream net cash flows (real 2026\$) over total project throughput (2026–2062)
  - Represents additional revenue less additional upstream costs
- **\$0.82 per mcf** – excludes oil and condensate revenue impacts from new liquid production
  - Represents additional revenue from gas only less additional upstream costs
  - Attempts to isolate upstream value attributable to gas sales
- Assumes zero oil production impacts at Prudhoe Bay
- Includes simplified tax assumptions for production tax, property tax, corporate tax



mcf = Thousand cubic feet

# Estimated Upstream Owner Returns (IRR)

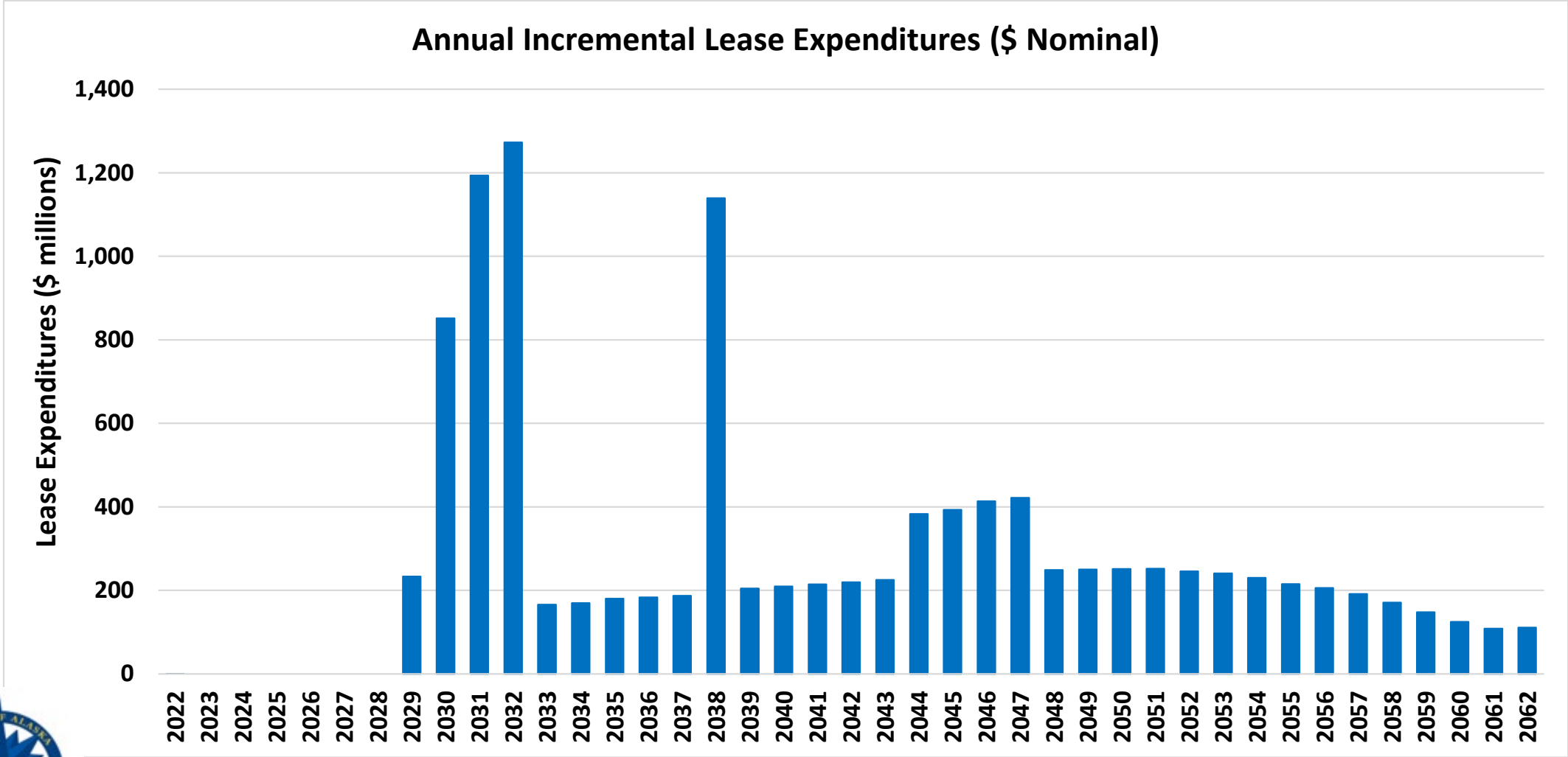
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- 83% IRR – baseline assumptions (includes oil and condensate impacts)
  - Represents additional revenue less additional upstream costs
- 54% IRR – excludes oil and condensate revenue from new liquid production
  - Represents additional revenue from gas only less additional upstream costs
- Based on incremental after-tax producer cash flows from expanded oil and gas production
- Assumes zero oil production impacts at Prudhoe Bay
- Includes incremental upstream capital expenditures associated with project-related development
  - Excludes previously incurred development costs
  - Excludes certain overhead costs not deductible for production tax purposes



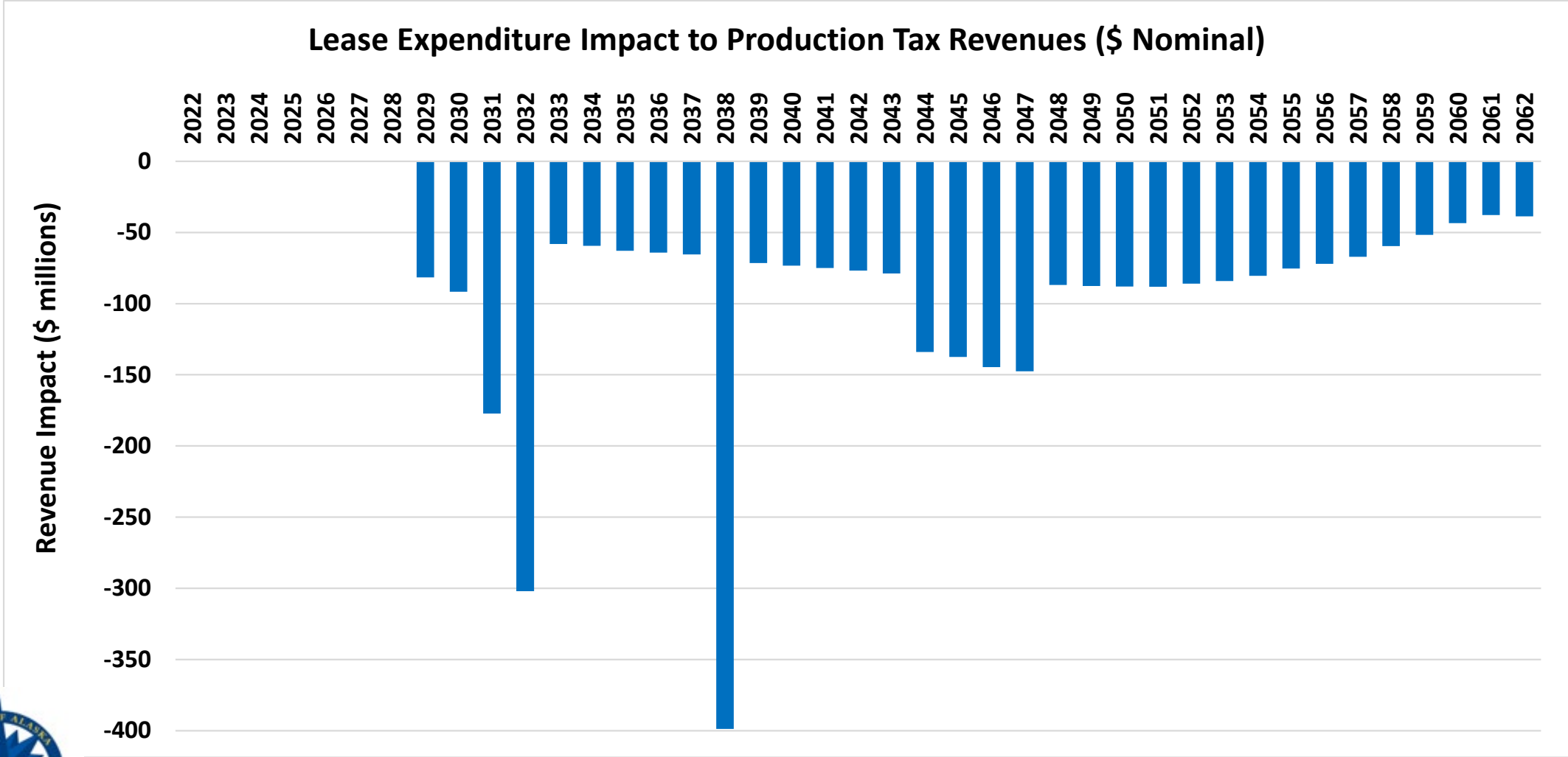
IRR = Internal Rate of Return

# Incremental Lease Expenditures Associated with AKLNG Project



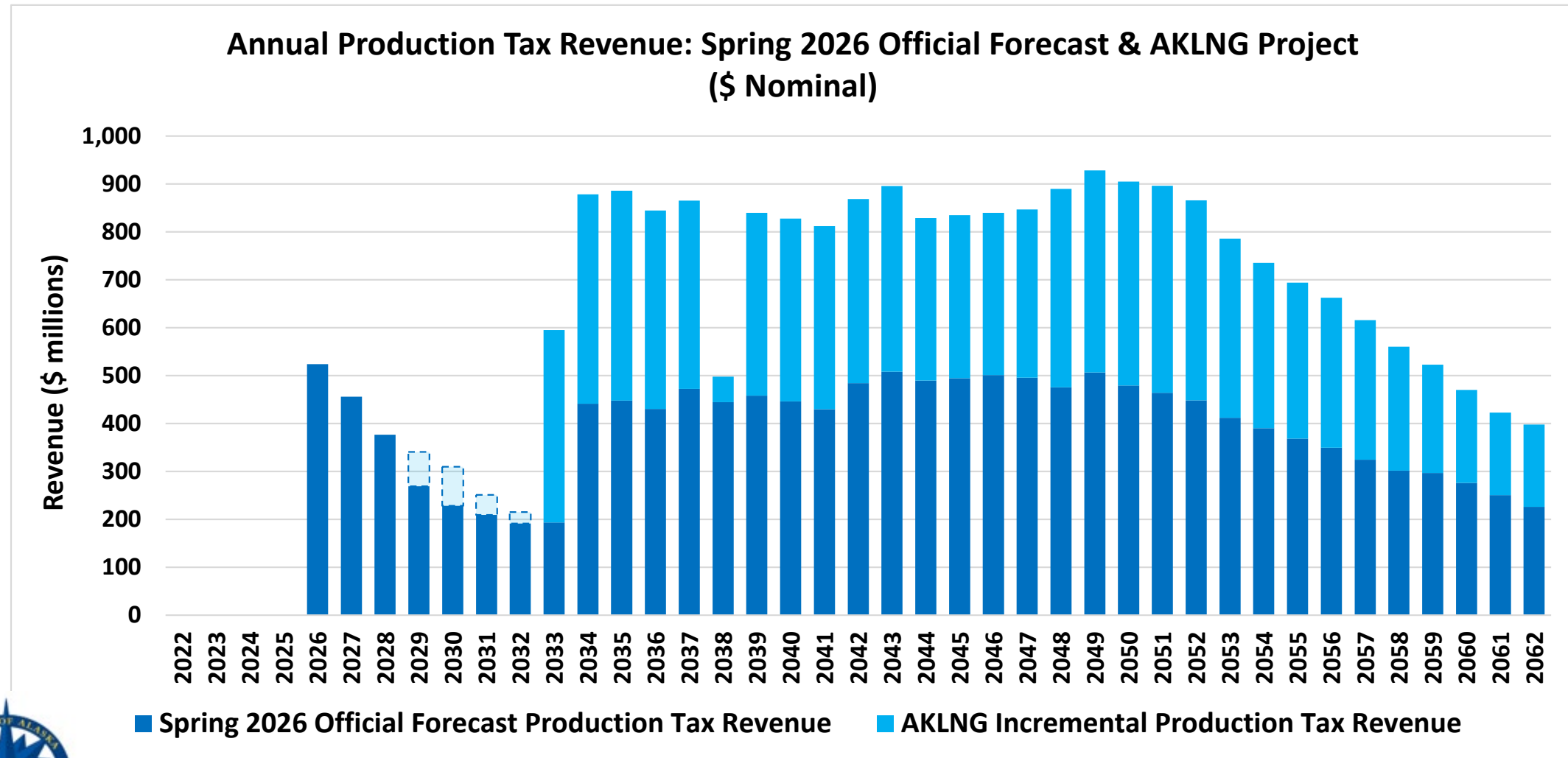
Lease expenditures shown reflect modeled incremental capital and operating costs associated with AKLNG project development.

# Impact of Incremental Lease Expenditures on Production Tax



Production tax is calculated net of lease expenditures; impacts shown reflect the reduction in production tax associated with incremental AKLNG-related lease expenditures, without regard to whether those would be deemed oil or gas related and assuming no change to baseline allowable lease expenditures per Spring 2026 forecast.

# Production Tax Revenues: Spring Forecast & Incremental AKLNG Project



Production tax is calculated net of lease expenditures; values shown reflect official Spring 2026 Forecast production tax revenue and estimated incremental impacts from AKLNG-related production, including periods where incremental impacts are negative.

# Consumer Gas Price per mcf

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- Gas price varies by customer type (residential, industrial, electric utility) and by utility provider
- For ENSTAR residential customers:
  - Gas price = Gas commodity charge + delivery service cost
    - No markup/ return on commodity charge
    - Regulated return on distribution infrastructure, etc.
  - Current delivery cost: \$3.67 per mcf (2026\$)
  - With inflation, estimated delivery cost: ~**\$4.36** per mcf in 2033
- Add this value to modeled in-state break-even gas price to estimate total consumer price
  - Example, if cost of gas is \$10/ mcf, consumer price would be \$14.36/ mcf in 2033



mcf = Thousand cubic feet

Source: ENSTAR Rate Case Overview & FAQs, <https://www.enstarnaturalgas.com/enstar-rate-case-overview-faqs/>

# State Revenue Impacts – State Corporate Income Tax (SCIT) Scenarios

- Estimated impacts to state revenue under alternative state corporate income tax (SCIT) scenarios:
- Results shown on an incremental basis relative to baseline (current law scenario)
- Simplified analysis – does not consider impacts to required commodity charge or delivered gas cost

<b>Incremental State Revenue Impacts (\$ millions, nominal)</b>	<b>All Upstream Pays SCIT</b>	<b>All Midstream Pays SCIT</b>	<b>All Upstream &amp; Midstream Pay SCIT</b>
<b>Total Impact Thru 2062</b>	\$896	\$7,354	\$8,250
<b>Average Annual Impact, 2033-2042</b>	\$33	\$37	\$70
<b>Average Annual Impact, 2043-2052</b>	\$35	\$244	\$244
<b>Average Annual Impact, 2053-2062</b>	\$24	\$455	\$479



SCIT = State Corporate Income Tax

Note: Values shown in nominal terms. Upstream analysis reflects impact of taxing AKLNG incremental revenue only.

# Phase 1 Modeling Capital Expenditure Assumptions (no LNG export)

- Assumes in-state gas supply only – no LNG exports
- Pipeline capital expenditures \$11.6 billion in 2026 real dollars, from 2026 to 2028
  - Includes pipeline from North Slope to Southcentral gas network. Excludes pipeline across Cook Inlet, Point Thomson feeder line, and additional compressors needed for higher throughput for full project
- Gas treatment costs \$1.14 per mcf (current law), \$0.96 per mcf (SB 280)
  - Cost per mcf assumed equal to full AKLNG project in absence of more detailed estimate
  - Economies of scale could lead to higher cost per mcf for Phase 1 only
  - Lower required levels of CO<sub>2</sub> removal could lead to lower cost for Phase 1 only
    - Utility grade ~ 2% CO<sub>2</sub>
    - LNG grade ~ 50 ppm (0.005%)



LNG = Liquefied Natural Gas; mcf = Thousand cubic feet. CO<sub>2</sub> = Carbon dioxide; Ppm = parts per million

# Phase 1 Modeling Demand Assumptions (no LNG export)

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- First in-state gas sales in 2029, consistent with full project analysis
- Assumed in-state gas demand:
  - Shortfall of Cook Inlet gas supply compared to Southcentral gas demand (from DNR study, 2022)
    - Cook Inlet gas development unlikely to drop below forecast in short term unless gas prices decrease below current level
    - Prevailing Value for Cook Inlet gas for Q1 2026 = \$8.74 per mcf
  - Plus anchor industrial customer at 50 Bcf/year, modeled on Agrium fertilizer plant (from AGDC), could also represent data centers, large mining operation, etc.
  - Total demand 65 Bcf/year in 2029, rising to 110 Bcf/year in 2041



DNR = Department of Natural Resources; mcf = Thousand cubic feet; Bcf = Billion cubic feet; AGDC = Alaska Gasline Development Corporation

# Phase 1 Modeling Pricing Assumptions (no LNG export)

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- Anchor industrial customer would require lower gas price for economic operation, assumed \$6 per mcf in 2026 dollars (from AGDC)
  - Despite lower price, demand from anchor customer would still reduce price for other customers
- Demand controls gas price
  - Lower demand (including no anchor customer) would lead to higher prices
  - Higher demand (additional anchor customers) would lead to lower prices
- Following slides show sensitivity matrixes for:
  - Weighted average price for all customers, including anchor customer
  - Average price for utilities and other current customers only, excluding anchor customer



mcf = Thousand cubic feet; AGDC = Alaska Gasline Development Corporation

# Phase 1 only Weighted Average In-State Break-Even Price , Nominal \$/mcf in 2033

## Current Law

		\$1.00	\$1.50	\$2.00	\$2.50	\$3.00	\$3.50	\$4.00	\$4.50	\$5.00
Alaska LNG Capital Cost	Base CAPEX	\$13.95	\$14.55	\$15.16	\$15.76	\$16.36	\$16.97	\$17.57	\$18.17	\$18.78
	+20%	\$16.17	\$16.77	\$17.37	\$17.98	\$18.58	\$19.18	\$19.79	\$20.39	\$21.00
	+40%	\$18.38	\$18.99	\$19.59	\$20.19	\$20.80	\$21.40	\$22.01	\$22.61	\$23.21
	+60%	\$20.60	\$21.20	\$21.81	\$22.41	\$23.01	\$23.62	\$24.22	\$24.83	\$25.43
	+80%	\$22.82	\$23.42	\$24.02	\$24.63	\$25.23	\$25.84	\$26.44	\$27.04	\$27.65
	+100%	\$25.03	\$25.64	\$26.24	\$26.84	\$27.45	\$28.05	\$28.66	\$29.26	\$29.86

## SB 280 as Introduced

		\$1.00	\$1.50	\$2.00	\$2.50	\$3.00	\$3.50	\$4.00	\$4.50	\$5.00
Alaska LNG Capital Cost	Base CAPEX	\$11.85	\$12.45	\$13.06	\$13.66	\$14.26	\$14.87	\$15.47	\$16.07	\$16.68
	+20%	\$13.69	\$14.29	\$14.89	\$15.50	\$16.10	\$16.70	\$17.31	\$17.91	\$18.52
	+40%	\$15.52	\$16.13	\$16.73	\$17.34	\$17.94	\$18.54	\$19.15	\$19.75	\$20.35
	+60%	\$17.36	\$17.97	\$18.57	\$19.17	\$19.78	\$20.38	\$20.98	\$21.59	\$22.19
	+80%	\$19.20	\$19.80	\$20.41	\$21.01	\$21.61	\$22.22	\$22.82	\$23.42	\$24.03
	+100%	\$21.04	\$21.64	\$22.24	\$22.85	\$23.45	\$24.05	\$24.66	\$25.26	\$25.87



mcf = Thousand cubic feet

# Phase 1 only In-State Break-Even Price for Utilities, Nominal \$/mcf in 2033

## Current Law

		\$1.00	\$1.50	\$2.00	\$2.50	\$3.00	\$3.50	\$4.00	\$4.50	\$5.00
<b>Alaska LNG Capital Cost</b>	Base CAPEX	\$21.52	\$22.70	\$23.87	\$25.05	\$26.23	\$27.41	\$28.59	\$29.77	\$30.94
	+20%	\$25.84	\$27.02	\$28.20	\$29.38	\$30.56	\$31.74	\$32.91	\$34.09	\$35.27
	+40%	\$30.17	\$31.35	\$32.53	\$33.71	\$34.89	\$36.06	\$37.24	\$38.42	\$39.60
	+60%	\$34.50	\$35.68	\$36.86	\$38.03	\$39.21	\$40.39	\$41.57	\$42.75	\$43.93
	+80%	\$38.83	\$40.01	\$41.18	\$42.36	\$43.54	\$44.72	\$45.90	\$47.07	\$48.25
	+100%	\$43.15	\$44.33	\$45.51	\$46.69	\$47.87	\$49.05	\$50.22	\$51.40	\$52.58

## SB 280 as Introduced

		\$1.00	\$1.50	\$2.00	\$2.50	\$3.00	\$3.50	\$4.00	\$4.50	\$5.00
<b>Alaska LNG Capital Cost</b>	Base CAPEX	\$17.42	\$18.60	\$19.77	\$20.95	\$22.13	\$23.31	\$24.49	\$25.67	\$26.84
	+20%	\$21.00	\$22.18	\$23.36	\$24.54	\$25.72	\$26.90	\$28.07	\$29.25	\$30.43
	+40%	\$24.59	\$25.77	\$26.95	\$28.13	\$29.30	\$30.48	\$31.66	\$32.84	\$34.02
	+60%	\$28.18	\$29.36	\$30.53	\$31.71	\$32.89	\$34.07	\$35.25	\$36.43	\$37.60
	+80%	\$31.76	\$32.94	\$34.12	\$35.30	\$36.48	\$37.66	\$38.83	\$40.01	\$41.19
	+100%	\$35.35	\$36.53	\$37.71	\$38.89	\$40.06	\$41.24	\$42.42	\$43.60	\$44.78



Note: Add ~\$4.36/ mcf for final price to consumer. i.e. baseline \$27.06 current law, \$22.96 SB 280 as introduced  
mcf = Thousand cubic feet