



Alaska State Legislature
Representative Jamie D. Allard
Alaska State Capitol, Room 415
Juneau, AK 99801-1182
907-465-2995

Sponsor Statement ver A
Fluoride Supplements-Public Water System

"An Act relating to prescription fluoride supplements; relating to the practice of pharmacy; and relating to fluoride in public water systems."

In the 1930's researchers noted that certain parts of the US population did not have the same rates of dental issues as others. Their research led them to Colorado where they found that fluoride was naturally present in the drinking water. Because of this naturally occurring process, the people of Colorado had far fewer instances of cavities, tooth abscesses, and tooth decay than anyone else. These citizens had natural water fluoridation and were unknowingly benefiting from this ubiquitous mineral in their land.

This discovery led a researcher to discover that a small amount of fluoride in drinking water prevented tooth loss in children, erosion of tooth enamel in both children and adults, and better overall dental health for the population. With the rising costs of health care, better dental health cannot be overlooked. Over 80 years of research has given us a deeply robust wealth of data to lean on when discussing keeping this helpful and natural mineral in our water supply.

The data on harm possibly caused by fluoride in the water supply has only been available since 2010. The demonization of fluoride is based on very few studies, and these studies have been either unrepeatably or debunked by larger and better designed studies. When these negative studies are compared to the studies before and after them and viewed in light of the fact that nearly one third of the world's population is drinking fluoridated water, it is not surprising that there has been a 60% drop in cavities and tooth loss in children since the 1940s.

Keeping fluoride in our water supplies is a simple and highly cost-effective passive public health measure that saves not only our constituents money and discomfort, but the State as whole.

HOUSE BILL NO. 225

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTY-FOURTH LEGISLATURE - FIRST SESSION

BY REPRESENTATIVE ALLARD

Introduced: 5/10/25

Referred: Health and Social Services, Labor and Commerce

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to prescription fluoride supplements; relating to the practice of**
2 **pharmacy; and relating to fluoride in public water systems."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 *** Section 1.** AS 08.80.030(b) is amended to read:

5 (b) In order to fulfill its responsibilities, the board has the powers necessary
6 for implementation and enforcement of this chapter, including the power to

7 (1) elect a president and secretary from its membership and adopt rules
8 for the conduct of its business;

9 (2) license by examination or by license transfer the applicants who are
10 qualified to engage in the practice of pharmacy;

11 (3) assist the department in inspections and investigations for
12 violations of this chapter, or of any other state or federal statute relating to the practice
13 of pharmacy;

14 (4) adopt regulations to carry out the purposes of this chapter;

1 (5) establish and enforce compliance with professional standards and
2 rules of conduct for pharmacists engaged in the practice of pharmacy;

3 (6) determine standards for recognition and approval of degree
4 programs of schools and colleges of pharmacy whose graduates shall be eligible for
5 licensure in this state, including the specification and enforcement of requirements for
6 practical training, including internships;

7 (7) establish for pharmacists and pharmacies minimum specifications
8 for the physical facilities, technical equipment, personnel, and procedures for the
9 storage, compounding, and dispensing of drugs or related devices, and for the
10 monitoring of drug therapy, including independent monitoring of drug therapy;

11 (8) enforce the provisions of this chapter relating to the conduct or
12 competence of pharmacists practicing in the state, and the suspension, revocation, or
13 restriction of licenses to engage in the practice of pharmacy;

14 (9) license and regulate the training, qualifications, and employment of
15 pharmacy interns and pharmacy technicians;

16 (10) license and regulate the qualifications of entities and individuals
17 engaged in the manufacture or distribution of drugs and related devices;

18 (11) establish and maintain a controlled substance prescription
19 database as provided in AS 17.30.200;

20 (12) establish standards for the independent prescribing and
21 administration of vaccines and related emergency medications under AS 08.80.168,
22 including the completion of an immunization training program approved by the board
23 and an epinephrine auto-injector training program under AS 17.22.020(b);

24 (13) establish standards for the independent prescribing and dispensing
25 by a pharmacist of an opioid overdose drug under AS 17.20.085, including the
26 completion of an opioid overdose training program approved by the board;

27 (14) require that a licensed pharmacist who dispenses a schedule II, III,
28 or IV controlled substance under federal law to a person in the state register with the
29 controlled substance prescription database under AS 17.30.200(n);

30 (15) establish the qualifications and duties of the executive
31 administrator and delegate authority to the executive administrator that is necessary to

1 conduct board business;

2 (16) license and inspect the facilities of pharmacies, manufacturers,
3 wholesale drug distributors, third-party logistics providers, and outsourcing facilities
4 located outside the state under AS 08.80.159;

5 (17) license Internet-based pharmacies providing services to residents
6 in the state;

7 (18) adopt regulations pertaining to retired pharmacist status;

8 **(19) establish standards for review and approval of a standing**
9 **order issued by the chief medical officer under AS 17.20.087.**

10 * **Sec. 2.** AS 08.80 is amended by adding a new section to read:

11 **Sec. 08.80.332. Fluoride supplements.** (a) A pharmacist may dispense a
12 fluoride supplement without a prescription drug order specific to a patient if the
13 pharmacist is authorized to dispense the fluoride supplement under a standing order
14 issued under AS 17.20.087.

15 (b) A pharmacist dispensing a fluoride supplement shall, at a minimum,
16 provide patient counseling about

17 (1) appropriate administration and storage of the fluoride supplement;

18 (2) potential side effects and risks of the fluoride supplement; and

19 (3) when to seek emergency medical attention.

20 (c) In this section, "fluoride supplement" has the meaning given in
21 AS 17.20.087(d).

22 * **Sec. 3.** AS 17.20 is amended by adding a new section to read:

23 **Sec. 17.20.087. Fluoride supplements.** (a) The chief medical officer of the
24 department shall issue a standing order for the prescription of a fluoride supplement
25 that allows a pharmacist to dispense the fluoride supplement without a prescription
26 drug order specific to a patient.

27 (b) The standing order issued under this section must

28 (1) specify each pharmacist authorized to dispense a fluoride
29 supplement under the order and the pharmacist's license number;

30 (2) establish a protocol to review, at least annually, the dispensing
31 practices of each pharmacist authorized to dispense a fluoride supplement under the

1 order;

2 (3) require a pharmacist dispensing a fluoride supplement under the
3 order to keep a record of each patient who receives a fluoride supplement under the
4 order, including

5 (A) the name of the patient;

6 (B) the fluoride supplement received; and

7 (C) any other relevant information;

8 (4) require a pharmacist dispensing a fluoride supplement under the
9 order to provide patient counseling as specified in AS 08.80.332; and

10 (5) be approved by the Board of Pharmacy.

11 (c) The chief medical officer of the department is not liable for civil damages
12 as a result of an act or omission arising out of the dispensing of a fluoride supplement
13 as authorized by a standing order issued under this section.

14 (d) In this section,

15 (1) "dispense" or "dispensing" has the meaning given in AS 08.80.480;

16 (2) "fluoride supplement" means a prescription drug containing
17 fluoride that is intended to enhance oral health;

18 (3) "patient counseling" has the meaning given in AS 08.80.480;

19 (4) "pharmacist" has the meaning given in AS 08.80.480;

20 (5) "prescription drug" has the meaning given in AS 08.80.480;

21 (6) "prescription drug order" has the meaning given in AS 08.80.480.

22 * **Sec. 4.** AS 46.03 is amended by adding a new section to read:

23 **Sec. 46.03.725. Fluoride in public water systems.** A person may not add
24 fluoride to a public water system.

25 * **Sec. 5.** AS 46.03.761(a) is amended to read:

26 (a) The department may assess an administrative penalty against an entity that
27 violates or causes or permits to be violated a provision of AS 46.03.720(b) **or**
28 **46.03.725**, or a term or condition of a regulation, order, permit, approval, or certificate
29 of the department issued or adopted under AS 46.03.720(b) **or 46.03.725**.



Alaska State Legislature
Representative Jamie D. Allard
Alaska State Capitol, Room 415
Juneau, AK 99801-1182
907-465-2995

Sectional Analysis ver. A

March 20, 2026

HB225- FLUORIDE SUPPLEMENTS, PUBLIC WATER SYSTEM (34-LS0408\A)

“An Act relating to prescription fluoride supplements; relating to the practice of pharmacy’ and relating to fluoride in public water systems.”

SECTION 1, Page 1, Line 4

This section amends AS 08.80.030(b) to empower the board to implement and enforce this law.

SECTION 2, Page 3, Line 10

This section adds AS 08.80.332 allowing a pharmacist to dispense a fluoride supplement without a prescription and will give patient guidance on the use of fluoride supplements.

SECTION 3, Page 3, Line 22

This section adds AS 17.20.087 and allows for a standing prescription for fluoride supplements.

SECTION 4, Page 4, Line 22

This section prohibits a person from adding fluoride to a public water system.

SECTION 5, Page 4, Line 25

This section allows for an administrative penalty for violations of the law.

Fiscal Note

State of Alaska
2026 Legislative Session

Bill Version: HB 225
Fiscal Note Number: _____
() Publish Date: _____

Identifier: HB225-DEC-EH-04-17-26
Title: FLUORIDE SUPPLEMENTS, PUBLIC WATER SYSTEM
Sponsor: ALLARD
Requester: (H) HEALTH & SOCIAL SERVICES

Department: Department of Environmental Conservation
Appropriation: Environmental Health
Allocation: Environmental Health
OMB Component Number: 3202

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2027 Appropriation Requested	Included in Governor's FY2027 Request	Out-Year Cost Estimates					
			FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032
OPERATING EXPENDITURES								
Personal Services	14.1		14.1	14.1	14.1	14.1	14.1	14.1
Travel								
Services	10.0		10.0	10.0	10.0	10.0	10.0	10.0
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
Total Operating	24.1	0.0	24.1	24.1	24.1	24.1	24.1	24.1

Fund Source (Operating Only)

1004 Gen Fund (UGF)	24.1		24.1	24.1	24.1	24.1	24.1	24.1
Total	24.1	0.0	24.1	24.1	24.1	24.1	24.1	24.1

Positions

Full-time								
Part-time								
Temporary								

Change in Revenues

None								
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Estimated SUPPLEMENTAL (FY2026) cost: 0.0 *(separate supplemental appropriation required)*

Estimated CAPITAL (FY2027) cost: 0.0 *(separate capital appropriation required)*

Does the bill create or modify a new fund or account? No
(Supplemental/Capital/New Fund - discuss reasons and fund source(s) in analysis section)

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? Yes
If yes, by what date are the regulations to be adopted, amended or repealed? 03/31/27

Why this fiscal note differs from previous version/comments:

Not applicable, initial version.

Prepared By: <u>Shaundy Perry, Director</u>	Phone: (907)269-7645
Division: <u>Environmental Health</u>	Date: 04/17/2026
Approved By: <u>Megan Kohler, Administrative Services Director</u>	Date: 4/17/26
Agency: <u>Environmental Conservation</u>	

FISCAL NOTE ANALYSIS

STATE OF ALASKA
2026 LEGISLATIVE SESSION

BILL NO. HB 225

Analysis

House Bill 225 would amend Alaska Statute (AS) 17.20 by adding AS 17.20.087, which would allow the chief medical officer in the Department of Health to issue a standing order for the prescription of a fluoride supplement that allows a pharmacist to dispense the fluoride supplement without a prescription drug order specific to a patient. The Board of Pharmacy under the Department of Commerce, Community, and Economic Development would oversee reviewing and approving a standing order by the chief medical officer. The bill would also prohibit the addition of fluoride to public water systems, and outlines penalties for entities that violate this prohibition.

This fiscal note applies to section 4 and 5 of the bill:

Personal Services:

The Division of Environmental Health would require partial funding for two existing positions to provide technical and compliance assistance for the new requirement. These costs cannot be charged to federal drinking water primacy grants because the requirement is not tied to federal standards under the Safe Drinking Water Act and falls outside allowable grant activities.

Engineer 1, §8.3: Responsible for engineering review for public water system modifications.

Environmental Program Specialist 2, §5.9: Responsible for technical assistance and for supporting compliance and enforcement activities.

Services, \$10.0:

Includes legal services provided by the Department of Law and contractual operating costs such as building lease expenses associated with positions, training, and allocated common costs.

Funding Source:

Expenses to implement the bill would be funded with Unrestricted General Funds.

Fiscal Note

State of Alaska
2026 Legislative Session

Bill Version: HB 225
 Fiscal Note Number: _____
 () Publish Date: _____

Identifier: HB225-DCCED-CBPL-04-17-26
 Title: FLUORIDE SUPPLEMENTS, PUBLIC WATER SYSTEM
 Sponsor: ALLARD
 Requester: (H) HEALTH & SOCIAL SERVICES

Department: Department of Commerce, Community and Economic Development
 Appropriation: Corporations, Business and Professional Licensing
 Allocation: Corporations, Business and Professional Licensing
 OMB Component Number: 2360

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2027 Appropriation Requested	Included in Governor's FY2027 Request	Out-Year Cost Estimates					
			FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032
OPERATING EXPENDITURES								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None								
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time								
Part-time								
Temporary								

Change in Revenues

None								
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Estimated SUPPLEMENTAL (FY2026) cost: 0.0 *(separate supplemental appropriation required)*

Estimated CAPITAL (FY2027) cost: 0.0 *(separate capital appropriation required)*

Does the bill create or modify a new fund or account? No
(Supplemental/Capital/New Fund - discuss reasons and fund source(s) in analysis section)

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? Yes
 If yes, by what date are the regulations to be adopted, amended or repealed? 12/31/27

Why this fiscal note differs from previous version/comments:

Not applicable, initial version.

Prepared By:	Sylvan Robb, Division Director	Phone:	(907)465-2524
Division:	Division of Corporations, Business and Professional Licensing	Date:	04/17/2026
Approved By:	Hannah Lager, Administrative Services Director	Date:	04/17/26
Agency:	Department of Commerce, Community, and Economic Development		

FISCAL NOTE ANALYSIS

STATE OF ALASKA
2026 LEGISLATIVE SESSION

BILL NO. HB 225

Analysis

This legislation prohibits any person from adding fluoride to a public water system. It authorizes the Chief Medical Officer (CMO) to issue a standing order permitting designated pharmacists to dispense fluoride supplements without a prescription to specified patients, provided the pharmacist complies with the patient counseling requirements.

This legislation affects the division because the division houses the Board of Pharmacy. The Board will be responsible for establishing the standards for reviewing and approving the CMO's standing order for fluoride supplements, as well as enforcing compliance with the standing order among licensed pharmacists.

If the bill passes the following expenses will be incurred: Services: \$4.7 (legal costs for regulations project to conform with statutory changes). The division can absorb this cost within existing receipt authority.

Professional licensing programs within the Division of Corporations, Business and Professional Licensing are funded by Receipt Supported Services, fund source 1156 Rcpt Svcs (DGF). Per AS 08.01.065, licensing fees for each occupation are set so the total amount of revenue collected approximately equals the occupation's actual regulatory costs.