

# LEGAL SERVICES

DIVISION OF LEGAL AND RESEARCH SERVICES  
LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA

(907) 465-3867 or 465-2450  
FAX (907) 465-2029  
Mail Stop 3101

State Capitol  
Juneau, Alaska 99801-1182  
Deliveries to: 129 6th St., Rm. 329

## MEMORANDUM

February 17, 2012

**SUBJECT:** Immunity for suicide prevention training (SB 137 amendment)  
(Work Order No. 27-LS0994\M.1)

**TO:** Senator Bettye Davis  
Chair of the Senate Health and Social Services Committee  
Attn: Tom Obermeyer

**FROM:**

Jean M. Mischel  
Legislative Counsel



You have asked whether the amendment providing for limited immunity from suits resulting from the training or lack of training for suicide prevention awareness required by the above-referenced bill as suggested by the Anchorage School District is necessary. AS 09.50.250 and 09.50.253 already cover tort immunity for state employees, and AS 09.50.253(g)(2)(A)(ii) includes "a person appointed to a board or commission of state government." AS 09.65.070(d)(2) grants immunity to municipalities and their agents and employees for performing or failing to perform a ""discretionary function." The case law on what constitutes a "discretionary function" is extensive and complicated; I could not say with certainty that it would immunize a municipal school district and its employees in all cases.

The issue of whether school districts and their employees are immune from suit for an alleged violation of federal law as an "arm of the state" under the 11th amendment of the United States Constitution was decided against an Alaska municipal school district in *Holz v. Nenana City Public School District*, 347 P.3d 1176 (9th Circuit) (Alaska 2003). In that case, an applicant for a position with a city school district was allowed to sue the district and district officials for alleged violations of federal civil rights laws. In contrast, the United States District Court for the District of Alaska had previously decided in an unappealed decision that a regional educational attendance area in Alaska was an "arm of the state" for immunity purposes.

Although this amendment will not affect federal immunity, the more specific language proposed in amendment M.1 will provide additional state law protections from liability for damages that may be alleged to have been caused by a failure to provide the training required by the bill or the failure to prevent injury or death from a suicide. While the proof needed to find a causal connection is difficult, the amendment makes it clear that only intentional misconduct resulting in death, injury, or damage may be actionable.

JMM:ljw:plm  
12-133.ljw

Enclosure

**AMENDMENT**

OFFERED IN THE HOUSE

TO: SB 137

1 Page 1, line 9, following "training":

2 Insert "; immunity"

3

4 Page 2, following line 7:

5 Insert new subsections to read:

6         "(c) A person may not bring a civil action for damages against the state or a  
7 school district, or an officer, agent, or employee of the state or a school district for a  
8 death, personal injury, or property damage that results from an act or omission in  
9 performing or failing to perform activities or duties authorized under this section. This  
10 subsection does not apply to a civil action for damages as a result of intentional  
11 misconduct with complete disregard for the safety and property of others. In this  
12 subsection, "school district" has the meaning given "district" in AS 14.17.990.

13         (d) The training provided or the failure to provide training under this section  
14 may not be construed to impose a specific duty of care on any person."