ALASKA CONSTITUTIONAL CONVENTION


The Convention was called to order by President Egan at 9:05 a.m.

The Invocation was given by the Rev. A. E. Purviance of the First Methodist Church of Fairbanks.

Roll call showed all members present. The President declared a quorum to be present.

A telegram from Senator Marcus F. Jensen of Douglas requesting the separation of the resources of game and fish as worded in the proposal made by the Territorial Sportsmen, Inc., was read and referred to the Committee on Resources.

Mr. Sundborg announced a meeting of the Committee on Style and Drafting at the first recess. Mr. Sundborg introduced Mr. Kimbrough Owen, consultant from Baton Rouge, Louisiana, who spoke briefly to the Convention.

Mr. Rosswog announced that the Committee on Local Government would like to have the services of Mr. Owen also.

Mr. Hilscher spoke on the matter of publicity of the Constitutional Convention outside of Alaska.

Mrs. Hermann spoke on a matter of privilege regarding the Mental Health Bill in Congress.

Committee Proposal No. 10a was considered again.

Mr. V. Rivers moved the adoption of the following amendment:

After Section 14, page 7 of Committee Proposal No. 10a, insert a new section as follows:

"The Attorney General shall be appointed by the Governor from two or more qualified persons nominated in the same manner as judges by the judicial council. He shall have been admitted to practice law in the State and shall have the other qualifications prescribed herein for heads of principal departments and shall be subject to approval by the Legislature in a similar manner.

The Attorney General may be removed by the Governor with the consent and approval of both houses of the Legislature meeting jointly."

Mr. Harris seconded. After discussion by Mr. V. Rivers, Mr. Buckalew, Mr. Harris, Mr. McLaughlin, Mr. Taylor, Mr. Davis, Mr. R. Rivers, Mr. Londborg and Mrs. Nordale, Mr. V. Rivers closed the debate. Mr. Harris 55th Day, Monday, Jan. 16, 1956
requested a roll call on the adoption of the amendment. The roll was called with the following result:


Absent: 1 - McNealy

And so the amendment failed.

Mr. R. Rivers requested a two-minute recess. There being no objection, it was so ordered.

AFTER RECESS

Mr. Sundborg asked a question regarding Section 14 which was answered by Mr. V. Rivers and Mr. Davis. Mr. Hellenthal asked a question regarding the same section. Mrs. Nordale spoke for the Committee on the section.

Mr. Buckalew moved the adoption of the following amendment to Section 14: Line 23, strike the sentence beginning with "Regulatory". Mr. Knight seconded.

Mr. Riley rose to a point of order that he believed the amendment out of order at this time because of the reconsideration of a vote on an amendment to that sentence. The President declared a short recess to discuss the point of order.

AFTER RECESS

Mr. Buckalew asked unanimous consent to withdraw his amendment. There being no objection, it was so ordered.

Mr. Kilcher moved to reconsider his vote on Mr. Buckalew's amendment to Section 14 striking the words "and quasi-judicial". Mr. Knight seconded.

After Mrs. Nordale asked a question of Mr. Buckalew regarding the amendment, the question was called. On voice vote the amendment failed.

Mr. Riley moved the adoption of the following amendment to Section 16: page 7, line 21, strike the last sentence. Mr. Gray seconded.
Mr. Sundborg asked Mr. Riley if he would consider changing his amendment by putting the period after the word "states" on line 23. Discussion regarding a previous amendment having been adopted, changing "state" to "states", ensued. The President declared a fifteen-minute recess so that matter could be straightened out.

AFTER RECESS

Mr. Riley asked unanimous consent to withdraw his amendment. There being no objection, it was so ordered.

Mr. Riley asked unanimous consent that the following amendment to Section 16 be adopted: line 23, strike "this" before "State" and insert in lieu thereof the words "the United" and add "s" to word "State". There being no objection, it was so ordered.

Mr. Riley moved the adoption of the following amendment to Section 16: Line 23 insert a period after "States" and strike the remainder of the sentence. Mr. Doogan seconded. After discussion by Mr. Riley, Mr. V. Rivers, Mr. Metcalf, Mr. Hilscher, Mr. Taylor, Mr. Londborg, Mr. Hellsenthal, Mr. Barr, Mr. Doogan, Mr. Boswell, Mr. White, Mrs. Sweeney, Mr. Smith, Mr. McNees, Mr. Marston, Mrs. Wien, Mrs. Nordale, and Mr. Stewart, Mr. Riley closed the debate. Mr. White requested a roll call. The roll was called with the following result:


Absent: 1 - McNealy

And so the amendment was adopted.

Mr. Coghill moved the adoption of the following amendment to Section 17: page 8, lines 8 and 9, delete "but the appointment shall be subject to the approval of the governor". Mr. Kilcher seconded. After discussion by Mr. Coghill, Mr. Walsh, Mr. Riley, Mr. Cooper, Mr. V. Fischer, Mr. Hellenthal and Mr. Boswell, Mr. Londborg requested a one-minute recess. There being no objection, it was so ordered.

AFTER RECESS

Further discussion on the Coghill amendment by Mr. Sundborg, Mr. McCutcheon, Mr. Boswell, who spoke under personal privilege, and Mr. Londborg followed. Mr. Coghill closed the argument and after answering questions from Mr. Barr and Mr. Taylor, called for a roll call. The question being, "Shall Mr. Coghill's amendment be adopted?", the roll was called with the following result:
Yeas: 4 - Coghill, Cooper, Kilcher, Londborg


Absent: 1 - McNealy

And so the amendment failed.

Mr. R. Rivers requested a short recess. There being no objection, it was so ordered.

AFTER RECESS

Mr. R. Rivers moved the adoption of the following amendment to Section 17: Page 8, line 9, at the end of the section add "except that such appointments by the Board of Education or the Regents of the University of Alaska need not be so approved by the governor." Mr. Walsh seconded.

After discussion by Mr. R. Rivers, Mr. V. Fischer, Mr. Boswell, and Mr. V. Rivers, Mr. Hellenthal moved to amend the amendment by striking the words "the board of education or". Mr. Riley seconded. On voice vote the amendment to the amendment was ordered adopted.

After Mrs. Nordale spoke on the amendment, Mr. Hilscher spoke on behalf of the Ordinance Committee to state that the establishment of the University of Alaska as a state university was under consideration by the Committee on Ordinances and Transitional Measures.

After further discussion by Mr. Hellenthal and Mr. Kilcher, the question was called. The question being, "Shall the amendment as amended be adopted?", on voice vote the amendment failed.

Mr. Sundborg announced a meeting of the Committee on Style and Drafting during the noon luncheon period in the small luncheon room in the cafeteria.

Mr. Sundborg moved and asked unanimous consent that subject to Committee announcements the Convention recess until 1:30 p.m.

Mr. Coghill announced a meeting of the Committee on Administration at 1:00 p.m. Mr. Smith announced a meeting of the Committee on Resources at 12:50 p.m. Mrs. Sweeney announced a meeting of the Committee on Engrossment and Enrollment immediately on recess.

There being no objection, to the unanimous consent request, the Convention recessed until 1:30 p.m.
The Convention was called to order and the following communications were read: a telegram from A. M. Boddy, President of the Alaska Sportsmen Council of Juneau urging that certain language be inserted in the Resources article; a letter from the Alaska Native Brotherhood signed by Mr. Herbert Bradley, Grand Vice President, endorsing the Alaska Sportsmen Council's recommendation regarding the Resources article; a letter from Delegate E. L. Bartlett enclosing a copy of a letter from Congressman Walter Rogers of Texas, acknowledging receipt of the copy of the telegram sent by the Constitutional Convention to President Eisenhower.

At this time the Convention returned to consideration of Committee Proposal No. 10a. Mr. Robertson asked unanimous consent for the adoption of the following amendment: Section 17, Line 4, after the word "be" insert "citizens of the United States and". There being no objection to the unanimous consent request, the amendment was ordered adopted.

Mrs. Hermann moved for the adoption of the following amendment to Section 18: On page 8, line 16, after the word "unless" insert "the appointee is confirmed by the legislature or". Mr. Knight seconded. Mrs. Hermann spoke. Mr. Sundborg asked unanimous consent for adoption of the amendment. There being no objection, it was so ordered.

Mr. V. Rivers asked unanimous consent for the adoption of the following amendment to Section 18: Strike the words "of the Senate or of" and insert in lieu thereof "of either house of the legislature or". Mr. Johnson objected. Mr. V. Rivers so moved. Mr. Knight seconded. After discussion by Mr. Sundborg, Mr. V. Rivers and Mr. Davis, Mr. Riley suggested that the following be included in the amendment: Strike the period after the word "meeting" in line 14 and insert "as prescribed by law". Mr. V. Rivers agreed and ordered unanimous consent that the suggestion of Mr. Riley be included in his amendment. Without objection it was so ordered. The President declared a short recess.

AFTER RECESS

The President announced that a group photo of the entire convention would be taken Wednesday Morning at 10:30 a.m.

The convention again considered Mr. V. Rivers' amendment and Mr. V. Rivers stated that the Style and Drafting Committee would have to work on the amendment. The President called the question, the question being, "Shall the amendment as offered by Mr. V. Rivers be adopted?" Before the responses could be called Mr. Taylor stated he had an amendment he would like to offer. After discussion by Mrs. Sweeney and Mr. Marston, the President called a short recess.

AFTER RECESS

Mr. Johnson withdrew his objection. Mr. V. Rivers asked unanimous
Mr. V. Fischer offered the following amendment: "Strike Section 18". Seconded by Mrs. Hermann. After Mr. V. Fischer, Mrs. Nordale, Mr. V. Rivers and Mrs. Hermann spoke, the President called the question. The question being, "Shall the amendment to Strike Section 18, offered by Mr. V. Fischer be adopted?", on voice vote the amendment was adopted.

After discussion by Mrs. Nordale, Mr. Sundborg, Mrs. Sweeney and Mr. V. Rivers, Mr. Hurley requested personal privilege of the floor. There being no objection it was granted.

After discussion by Mr. Buckalew, Mr. V. Rivers and Mr. Taylor, Mr. Sundborg moved and asked unanimous consent for the adoption of the following amendment: Insert a new Section starting on line 10 of page 8, as follows: "Section 18. The Governor may fill any vacancy occurring in any office during a recess of the Legislature, as may be prescribed by law." Mr. Buckalew seconded. After Mr. V. Rivers and Mr. Sundborg spoke, Mr. Taylor called for the question. On voice vote Mr. Sundborg's amendment was adopted.

Mr. Doogan offered the following amendment to Section 2, lines 4 and 5, strike the words "and shall have been for at least seven years" and Line 6, put a period after the word "State" and strike the balance of the sentence. Mrs. Sweeney rose to a point of order to state that Mr. Doogan's amendment used the same language as that voted on in a prior amendment. The President stated Mrs. Sweeney's point of order was well taken and declared a short recess.

The President stated that inasmuch as the words relating to the number of years had been deleted, it would take a motion to rescind previous action in order to introduce Mr. Doogan's amendment.

Mr. Doogan offered to withdraw his amendment and stated he was not sure of the proper procedure. The President stated that it would take 28 votes to rescind any previous action. Mr. Doogan then made a motion that the convention rescind its action on the amendment to Section 2 lines 4 and 5 inserting "and shall have been for at least seven years". Mr. Knight seconded the motion.

After Mr. Lundborg, Mr. Sundborg and Mr. Doogan spoke, Mrs. Sweeney stated that Mr. Doogan should withdraw his amendment. The President stated that it was not necessary to make a motion to withdraw his amendment because it lacked a second.

While Mr. V. Rivers was speaking, Mr. Sundborg rose to a point of order that Mr. V. Rivers was not speaking on the amendment. The President upheld Mr. Sundborg's point of order.
unanimous consent for the adoption of the following amendment: Section 9, Line 19, strike the balance of the sentence after the word "law". Seconded by Mr. Knight. After Mr. V. Rivers spoke, Mr. Hellenthal asked for a one minute recess. There being no objection, it was so ordered.

AFTER RECESS

Mr. Marston asked unanimous consent to withdraw his original amendment. There being no objection it was so ordered. Mr. Marston moved the adoption of the following amendment: Section 9, line 20 delete the period and add "unless by general law applying to all salaried officers of the state." Mr. Knight seconded. After Mrs. Nordale and Mr. R. Rivers spoke, the President put the question, "Shall the amendment as offered by Mr. Marston be adopted?" On voice vote the amendment was adopted.

Mr. Hellenthal moved for the adoption of the following amendment to Section 11: Strike Lines 25 and 26, page 5 and strike lines 1, 2, and 3 Page 6, and substitute "The governor, as provided by law, shall nominate, appoint and commission all officers of the Armed Forces." Seconded by Mr. Knight. After Mr. Hellenthal and Mr. Johnson spoke, Mr. Boswell asked unanimous consent to add the words "of Alaska". There being no objection the amendment to the amendment was adopted.

After Mr. V. Rivers, Mr. Barr, and Mr. McLaughlin spoke, the question was called on the Hellenthal amendment as amended and on voice vote the amended amendment failed.

Mr. Metcalf asked unanimous consent for the adoption of the following amendment, seconded by Mr. Knight: Section 16, page 7, line 14, immediately following the word "Department", insert the phrase "including the Attorney General."

Mr. Doogan rose to a point of order to state that this was not the first time this matter had come up in this amendment. The President stated that Mr. Doogan was out of order. Mr. R. Rivers stated it had not been considered before. Mr. Taylor agreed with Mr. Doogan's point of order. The Chair stated the amendment was in order.

After Mr. Metcalf and Mr. Taylor spoke, the question was put and on voice vote the amendment failed.

Mr. Sundborg moved for the adoption of the following amendment, seconded by Mr. R. Rivers: Strike Section 18 and substitute the following: "Section 18. The Governor may make ad interim appointments to fill vacancies occurring during a recess of the legislature in offices requiring confirmation of either or both Houses of the legislature. The duration of such appointments shall be prescribed by law."

After discussion by Mr. Sundborg and Mr. Hellenthal the President
put the question, "Shall the amendment as offered by Mr. Sundborg be adopted?" The roll was called with the following result:

Yeas: 35 Armstrong, Awes, Buckalew, Coghill, Cooper, Cross, Davis, Doogan, Emberg, H. Fischer, Gray, Harris, Hellenthal, Hermann, Hinckel, Hurley, Johnson, King, Lee, McLaughlin, McNealy, Marston, Metcalf, Norland, Nordale, Peratrovich, R. Rivers, Robertson, Rosswog, Smith, Sundborg, Sweeney, Walsh, Wien, Mr. President


Absent: 6 V. Fischer, Riley, Stewart, VanderLeest, White, Hilscher

Abstaining: Kilcher.

and so the amendment was adopted.

Mr. Sundborg asked if the Committee on Engrossment and Enrollment would make the changes regarding the motion adopted earlier to make the sections conform as regards confirmation of gubernatorial appointments by the legislature. Mrs. Sweeney stated the Chief Clerk should make the changes in the engrossed copy according to the motion adopted.

There being no further amendments, Committee Proposal No. 10a was referred to the Committee on Engrossment and Enrollment.

Mr. Sundborg moved that the rules be suspended and that the Committee on Style and Drafting be instructed to insert Secretary of State at points in the article on Initiative and Referendum where the words Attorney General appear. Mr. Gray seconded. The roll was called with the following result:


Nays: 4 Cooper, Robertson, Sweeney, Taylor

Absent: 5 Hilscher, Riley, Stewart, VanderLeest, White

and so the rules were suspended.
Committee Proposal No. 12 was read the second time. Mr. V. Rivers explained the proposal and discussion followed.

Mr. V. Rivers announced a meeting of the Committee on the Executive Branch on recess.

Mr. Sundborg announced a meeting of the Committee on Style and Drafting during the recess. Mr. Sundborg also called attention to the new rule regarding the discussing of amendments to proposals with the committee during a recess.

The President declared the Convention at recess for the usual fifteen-minute break.

AFTER RECESS

Mr. V. Rivers suggested that Committee Proposal No. 12 be held in abeyance until after the basic articles had been acted on, and called attention to a proposed amendment regarding the University of Alaska.

The President asked that all those in favor of deferring action on Committee Proposal No. 12 until such time as all the substantive proposals have been considered do so by a show of hands. A majority of the delegates favored this action, and the President ordered Committee Proposal No. 12 referred back to the Committee on the Executive Branch until such time as the Committee deemed it proper to bring it out.

Mr. Nerland asked permission for the members of the Committee on Finance to sit together. Permission was granted.

Committee Proposal No. 9 was read the second time.

Mr. Nerland asked unanimous consent that the following committee amendments be accepted and incorporated as part of the committee proposal:

1. Page 2, Section 5: Strike Section 5 and renumber subsequent Sections.
2. Page 2, Section 3, line 25: After the word "all", insert the word "public."
3. Page 3, Section 9, line 15: Strike the word "national" and insert in lieu thereof the word "natural."
4. Page 3, Section 10, line 21: Strike "within one year" and insert in lieu thereof "prior to the end of the next fiscal year."
5. Page 4, Section 13, line 24: Strike the last sentence and insert in lieu thereof, "All appropriations outstanding at the end of a period of time specified by law shall be void."
Mr. R. Rivers objected and asked to discuss the amendments. Mr. V. Fischer rose to a point of order that since the amendments had been approved by the Committee they should be accepted now as part of the report and amendments by delegates could be presented later. The President stated the point of order was well taken.

Mr. V. Rivers asked a question regarding the amendment. Miss Awes rose to a point of order that questions were not in order at this time. The President stated Miss Awes' point of order was well taken.

Mr. Nerland moved that the amendments offered by the committee become a part of the original committee report relative to Committee Proposal No. 9. Mr. Johnson seconded. On voice vote, the amendments were adopted.

Mr. Nerland discussed the Committee's thinking on the Proposal. A question and answer period followed.

Miss Awes moved and asked unanimous consent that the Convention recess until 7 p.m. to give the Committee an opportunity to meet with delegates and discuss proposed amendments.

The following committee announcements were made: Style and Drafting on recess; Ordinances on recess; Finance on recess.

There being no objection to the unanimous consent request, the Convention recessed until 7 p.m.

AFTER RECESS

Further discussion of Committee Proposal No. 9 continued.

Mr. Nerland moved and asked unanimous consent for the adoption of the following Committee amendment to Section 3: line 10, strike "assessment" and insert "appraisal". There being no objection, it was so ordered.

Mr. Johnson moved the adoption of the following amendment to Section 3: line 9, page 1, strike the word "the" at the end of the line and insert in lieu thereof the word "uniform". Mr. Knight seconded. After discussion by Mr. Hurley, Mr. Johnson, Miss Awes, Mr. R. Rivers, Mr. White, Mr. Hinckel and Mr. Metcalf the question was called. On voice vote the amendment failed.

Mr. V. Fischer moved the adoption of the following amendment to Section 3 and asked unanimous consent: Line 9, strike "establish the" and substitute "provide for the establishment of". Mr. McCutcheon objected. Mr. R. Rivers seconded. After discussion by Mr. Fischer, Mr. White and Mr. McCutcheon, the question was called. On voice vote the amendment failed.

Mr. Hellenthal moved the adoption of the following amendment to
Section 4: page 2, line 1, strike "cemetery.". Mr. Knight seconded.

After discussion by Mr. Hellenthal, Mr. Marston, Mr. Harris, Mr. White, Mr. V. Rivers, Mr. McLaughlin, Mr. Barr and Mr. Armstrong, Mr. Hellenthal closed the argument and the question was called. On voice vote the amendment failed.

Mr. Nerland asked unanimous consent for the adoption of the following committee amendment to Section 5: line 19, after word "States" insert a comma and add "the State and its political subdivisions". There being no objection, the amendment was ordered adopted.

Mr. Barr moved to strike "U. S." in the title to Section 5 and insert in lieu thereof the word "government". Mr. V. Rivers suggested that the word "public" be used in place of "government".

The President declared a short recess.

AFTER RECESS

Mr. Hurley rose to a point of order to state that he didn't believe the titles in the articles should be amended by delegates but that Style and Drafting should make appropriate changes.

The President stated that the point of order was well taken.

Mr. Barr withdrew his amendment to the title of Section 5.

Mr. Nerland asked that action on Section 7 be postponed until the Committee has its amendments ready. There being no objection, it was so ordered.

Mr. V. Fischer moved the adoption of the following amendment to Section 6: page 3, lines 7 and 8, strike "or any political subdivision thereof" and line 11, strike "or of the respective political subdivision". Mr. Rosswog seconded. After discussion by Mr. V. Fischer, Mr. McNees, Mr. Nerland, Mr. Hinckel, Miss Awes, Mr. Rosswog, Mr. Barr, Mr. Coghill, Mr. Hellenthal, Mr. V. Rivers, Mr. McNealy, Mr. Riley, Mr. White, Mr. Lee, Mr. Davis, and Mr. Buckalew, Mr. V. Fischer closed the argument. The question was called. Mr. V. Rivers requested a roll call. The roll was called with the following result:

Yeas  17  Awes, Buckalew, Cross, Emberg, V. Fischer, Harris, Hinckel, Hurly, Kilcher, Lee, McNealy, Nordale, Riley, R. Rivers, Rosswog, Smith, Mr. President


Absent   5  Robertson, Stewart, Sundborg, Taylor, VanderLeest.

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and so the amendment failed.

Mr. Johnson moved the adoption of the following amendment to Section 8: Page 3, line 10, after the word "voters" add the following "whose names appear on the current tax rolls." Mr. McNealy seconded. After discussion by Mr. Johnson, Mr. Gray and Mr. Nerland, Mr. Davis read his proposed amendment for information purposes.

After further discussion by Mrs. Nordale and Mr. R. Rivers, Mr. Johnson asked unanimous consent to withdraw his amendment. There being no objection, it was so ordered.

Mr. R. Rivers asked that Section 8 be held back by the Committee until it could be clarified.

Mr. Kilcher moved the adoption of the following amendment to Section 8: line 10 after word "majority" insert: "set by law" and strike "voters" and substitute "votes cast".

After discussion, Mr. Kilcher asked unanimous consent to withdraw his amendment and that it be referred to the Committee.

Mr. V. Rivers served notice of reconsideration of his vote on Mr. V. Fischer's amendment to Section 8.

Further action on Section 8 was deferred until the Committee gave it further consideration.

Mr. Nerland asked unanimous consent for the adoption of the following amendment to Section 9: line 18 after "state" add "and its political subdivisions". There being no objection, it was so ordered.

Mr. McLaughlin moved that the words "by law" on line 18, page 3 be stricken. Mr. Metcalf objected. Mr. McLaughlin withdrew his amendment.

Mr. Buckalew stated he had an amendment to Section 9, but would hold it until the next Convention day.

Mr. Nerland asked unanimous consent for the adoption of the following committee amendment to Section 10: page 4, line 4, after the "" following "corporation" strike the rest of the section and substitute "or to special assessments". There being no objection, it was so ordered.

Mr. Doogan moved the adoption of the following amendment to Section 13: line 7 strike "governor and the". Mr. McCutcheon seconded. After discussion by Mr. Doogan, Mr. Nolan, Mr. McCutcheon, Mr. R. Rivers and Mr. Barr, the question was called. On voice vote, the amendment failed.

The President declared a short recess.
AFTER RECESS

The President welcomed the Fairbanks Chapter of the American Association of University Women who were present in the gallery.

Mr. Smith asked unanimous consent that the Convention revert to the introduction of Committee Proposals. There being no objection, it was so ordered.

Committee Proposal No. 8a by the Committee on Resources, entitled STATE LANDS AND NATURAL RESOURCES, was introduced, read the first time and referred to the Rules Committee for assignment to the calendar.

Mr. R. Rivers moved the adoption of the following amendment to Section 12: page 4, line 25, insert "unobligated" before the word "appropriations". Mrs. Nordale seconded. After discussion by Mr. R. Rivers, Mr. Barr, Mr. McNealy, Mr. Hellenthal and Mr. McCutcheon, the question was called. Mr. McNees requested a roll call before the voice vote was announced. After discussion Mr. McNees withdrew his request and the President announced that on voice vote the amendment had been adopted.

Mr. Kilcher moved and asked unanimous consent that the words "governor and legislature" on lines 7 and 8 of Section 13, page 5, be transposed. There being no objection, it was so ordered.

Mr. McNealy rose to a point of inquiry regarding Section 14, and stated he believed it should be in the miscellaneous provisions of the constitution.

Mr. Nerland stated he had no objection to where it appeared in the constitution.

There being no further amendments to Committee Proposal No. 9 at this time, the President entertained a motion for adjournment.

Mr. Johnson asked unanimous consent that the Convention adjourn until 9 a.m. Tuesday. There being no objection, the Convention adjourned at 9:25 p.m. until 9 a.m. Tuesday.

Thomas B. Stewart
Secretary

Attested:

William A. Egan
President