Constitutional Convention Committee Proposal/10 December 16, 1955

ALASKA CONSTITUTIONAL CONVENTION

Report of the Committee on Executive Branch

Hon. William A. Egan, President Alaska Constitutional Convention

Dear Mr. President:

The Committee on the Executive Branch presents for consideration and adoption by the Convention the attached Article on the Executive Branch. A commentary explaining the provisions of this Article is also attached.

Proposals No. 14 and 15 were referred to this Committee. The Committee incorporated parts of Proposal No. 14 in its proposal. It felt that the subject matter of Proposal No. 15 was outside its terms of reference and that the Proposal should be referred to another Committee for consideration.

> Respectfully submitted, Victor Rivers, Chairman Frank Barr John C. Boswell Thomas C. Harris Maynard D. Londborg Katherine Nordale H. R. VanderLeest

Constitutional Convention Committee Proposal/10 December 15, 1955

ALASKA CONSTITUTIONAL CONVENTION

COMMITTEE PROPOSAL NO. 10

Report of the Committee on the Executive Branch

ARTICLE ON THE EXECUTIVE

RESOLVED, that the following be agreed upon as part of the Alaska State Constitution

Executive Authority

The executive power of the State 2 shall be vested in a governor.

Section 1.

Qualifica-3 tions of Governor 4

1

Section 2. The governor shall be not less than thirty years of age, and shall have been for at 5 least twenty years a citizen of the United States, 6 and a resident of this state seven years next pre-7 ceding his election.

Election of Governor

8 Section 3. The governor shall be elected by the 9 qualified voters of this state. The person receiv-10 ing the greatest number of votes shall be the gov-11 ernor; but if two or more shall be equal and greatest 12 in votes, one of them shall be elected governor by the vote of a majority of all the members of both 13 14 houses in joint meeting at the regular legislative 15 session next following the election for governor by 16 the people. Contested elections for the office of

Committee Proposal No. 10

l governor shall be determined in the manner provided
2 by law.

Term of Governor

The term of office of the governor 3 Section 4. 4 shall be four years, beginning at noon on the first Monday in December next following his election, and 5 6 ending at noon on the first Monday in December four 7 years thereafter. No person who has been elected 8 governor for two full successive terms shall be again 9 eligible to hold that office until the 1st Monday in 10 December of the fourth year following the expiration 11 of his second successive term.

Other Offices

Secretary

of State

12 Section 5. The governor shall not hold any other 13 office or employment of profit under the state, or the 14 United States, during his term of office. Compensa-15 tion for service in the armed forces of the state or 16 the United States is not profit as that term is here 17 used.

18 Section 6. There shall be a secretary of state, 19 who shall have the same qualifications as the gover-20 nor. He shall be elected at the same time and for 21 the same term as the governor, and the election pro-22 cedure prescribed by law shall provide that the 23 electors, in casting their vote for governor shall 24 also be deemed to be casting their vote for the candi-25 date for secretary of state shown on the ballot as

-2-

	l	running jointly with the respective candidate for gov-
	2	ernor. The candidate for secretary of state who runs
	3	jointly with the successful candidate for governor
	4	shall be elected secretary of state. The secretary
	5	of state shall perform such duties as may be pre-
	6	scribed by law and as may be delegated to him by the
Law.	7	governor.
Succession	8	Section 7. In case the governor-elect shall die
	9	before he has qualified and assumed the office of gov-
	10	ernor, or in case he fails to qualify for any other
	11	cause, the powers, duties, and emoluments of the office
	12	of Governor shall devolve upon the person elected sec-
	13	retary of state at the same election, and he shall
	14	serve as governor for the term for which the governor-
	15	elect was elected. In case of a vacancy in the
	16	office of governor because of his death, resignation,
	17	impeachment, or removal, his powers and duties shall
	18	devolve upon the secretary of state. In case of the
	19	temproary absence of the governor from office, the
	20	powers and duties shall devolve upon the secretary of
	21	state. Whenever for a period of six months a gover-
	22	nor in office shall have remained continuously absent
	23	from the state or shall have been unable to discharge
	24	the duties of his office by reason of mental or phy-
	25	sical disability, the office shall be deemed vacant.

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The procedure for determining continuous absence and
 disability shall be prescribed by law.

3 Section 8. If for any reason the secretary of state is incapable of acting, the President of the 4 5 Senate and the Speaker of the House of Representatives 6 in succession shall act as governor until the vacancy 7 is filled or the disability removed. If the office 8 of governor becomes vacant and there is no secretary 9 of state, the offices of governor and secretary of state 10 shall be filled for the remainder of the terms at the 11 next succeeding general election unless the vacancy 12 occurs less than 60 days before the election; but no 13 election to fill an unexpired term shall be held in 14 any year in which a governor is to be elected for a 15 full term. No election of a secretary of state shall 16 be had in any event except at the time of electing a 17 governor.

Compensation

18 Section 9. The compensation of the governor and 19 the secretary of state shall be prescribed by law and 20 shall not be diminished during their term of office. 21 When the secretary of state or other officer succeeds 22 to the office of governor, he shall receive the com-23 pensation for that office.

Executive 24 Section 10. The governor shall be responsible powers 25 for the faithful execution of the laws. To this end

-4-

he shall have power, by appropriate action or proceed-1 ing in the courts brought in the name of the state, to 2 3 enforce compliance with any constitutional or legislative mandate, or to restrain violation of any con-4 5 stitutional or legislative power or duty, by any 6 officer, department or agency of the state; but this 7 power shall not be construed to authorize any action 8 or proceeding against the Legislature. The governor 9 shall, at the beginning of each session, and may at 10 other times, give the legislature information concern-11 ing the affairs of the state and recommend to its con-12 sideration such measures as he deems expedient. He 13 may convene the Legislature, or the Senate alone, 14 whenever in his opinion the public interest requires. 15 The governor shall, prior to the end of his term 16 of office, prepare a written report on the conduct of 17 his administration, which shall contain such infor-18 mation as may be useful to his successor in carrying 19 out the duties of his office.

Armed Forces of the State

Section 11. The governor shall be commander-inchief of the armed forces of the state, and may call out these forces to execute the laws, suppress or prevent insurrection or lawless violence or repel invasion. The governor, as provided by law, shall nominate and appoint all general and flag officers of the armed

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forces of the state, with the advice and consent of
 the Senate, and shall appoint and commission all other
 officers.

Martial Law

4 Section 12. The governor may proclaim martial 5 law when the public safety requires it in case of re-6 bellion or invasion or imminent danger thereof. Mar-7 tial law shall not continue for a period longer than 8 20 days without the approval of a majority of both 9 houses of the legislature in joint session.

Executive Clemency 10 Section 13. The governor may grant pardons, com-11 mutations, and reprieves and may suspend and remit 12 fines and forfeitures. This power shall not extend to 13 impeachment. A commission or other body may be estab-14 lished by law to aid and advise the governor in the 15 exercise of executive clemency. A system for the 16 granting of parole shall be provided by law.

Organization 17 Section 14. All executive and administrative 18 offices, departments, and instrumentalities of the 19 state government and their respective functions, 20 powers and duties shall be allocated by law among and 21 within not more than twenty principal departments in 22 such manner as to group the same according to major 23 purposes so far as practicable. Regulatory and quasijudicial bodies and temporary agencies may be estab --24 25 lished by law and need not be allocated within a prin-

_ 6_

cipal department. The governor may make such changes 1 2 in the administrative structure or in the assignment of functions as may, in his judgment, be necessary for 3 efficient administration. These changes shall be set 4 5 forth in executive orders which shall become effective 6 at the close of the next regular session of the legis-7 lature, unless disapproved by a resolution concurred in 8 by a majority of all the members of the legislature 9 meeting jointly.

10 Section 15. Each principal department shall be 11 under the supervision of the Governor. The head of 12 each principal department shall be a single executive 13 unless otherwise provided by law, and shall be nominated and appointed by the governor, with the advice 14 15 and consent of the Senate, to serve at the pleasure of 16 the Governor during his term of office and until the 17 appointment and qualification of his successor, except 18 as herein otherwise provided with respect to the Secretary of State. The heads of all principal depart-19 20 ments appointed under the provisions of this section 21 shall be citizens of this State and shall have been 22 residents of the State for at least three years next 23 preceding their appointment.

Section 16. The members of regulatory and quasijudicial bodies shall be nominated and appointed by the

-7-

Governor, with the advice and consent of the Senate,
 and may be removed in the manner provided by law, A
 regulatory or quasi-judicial body may appoint a prin cipal executive officer when authorized by law, but
 the appointment shall be subject to the approval of the
 Governor.

7 Section 17. The Governor may fill any vacancy 8 occurring in any office during a recess of the legis-9 lature, appointment to which is made by the Governor 10 with the advice and consent of the Senate or of the 11 Legislature in joint meeting. An appointment so made 12 shall expire at the end of the next regular session of 13 the Legislature, unless a successor shall be sooner ap-14 pointed and qualified. After the end of the session no 15 ad interim appointment to the same office shall be made 16 unless the Governor shall have submitted to the Senate 17 a nomination to the office during the session and the 18 Senate shall have adjourned without confirming or re-19 jecting it. No person nominated for any office shall 20 be eligible for an ad interim appointment to such office 21 if the nomination shall have failed of confirmation by 22 the Senate.

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Constitutional Convention Committee Proposal/10 December 16, 1955

ALASKA CONSTITUTIONAL CONVENTION

Commentary on the Executive Branch Article

(Section 1. Executive Authority.)

This section vests executive authority in a governor. The intention throughout the article is to centralize authority and responsibility for the administration of government and the enforcement of laws in a single elected official.

(Section 2. Qualifications of Governor.)

The age, citizenship, and residence qualifications are designed to ensure that the governor will be a mature person who is intimately familiar with the ideals and institutions of the United States and with conditions in Alaska. The residence requirement of seven years refers to legal residence and should not serve to disqualify residents of Alaska who are stationed out side Alaska while in the military service of the United States or in the service of the state.

(Section 3. Election of Governor.)

Provision is made for direct election of the Governor, but if two or more candidates get the same and highest number of votes, both houses of the legislature in joint meeting elect one of them to be governor. The legislature is called upon to provide for contested elections. (Section 4. Term of Governor.)

The governor will hold office for four years. He can be elected for only two full successive terms. However, an official who fills a vacancy in the office of governor, can be elected for two successive terms immediately after serving the unexpired term. A governor who has served two full terms in succession is eligible for reelection again after one term out of office. The Committee believes in strong executive authority but realizes that the power granted could be used to perpetuate a governor in office. A lapse of four years after two full successive terms would, it is felt, tend to prevent such abuse of power.

(Section 5. Limit on Other Activities.)

This section would prevent the governor from resigning during his term of office for the purpose of having his successor appoint him to fill a vacancy in another state office. It would, however, allow the officers concerned to retain their active membership in the National Guard or the Military Reserve of the United States.

(Section 6. Secretary of State.)

The Committee believes that only persons who hold an elective office should succeed to the Office of Governor. However, the successor should be of the same political party as the governor to avoid unnecessary confusion or waste when a vacancy occurs. These considerations led the committee to adopt a plan of election

-2-

similar to that in effect in New York and also the same in principle as the arrangement for election of President and Vicepresident of the United States. It calls for voters to cast a single vote applicable to both offices. The respective persons having the highest number of votes cast jointly for them for governor and secretary of state respectively would be elected. With respect to the duties of the Secretary of State, the Committee felt that he should have a full time job in the administration and that he should not preside over the Senate.

(Section 7 and 8. Succession.)

This section provides for succession in event the Governorelect dies or for other reasons fails to qualify, in the event of a vacancy in the office of Governor, and in the event there is no secretary of state when a vacancy occurs in the office of governor. The order of succession is the Secretary of State, the President of the Senate and the Speaker of the House. Thus, only persons holding an elective office will succeed to the governship. If a vacancy occurs in the office of Governor and there is no secretary of state, then an election will be held to fill the unexpired terms at the next general election unless the vacancies occur less than 60 days before a general election. No election would be held to fill an unexpired term in any year in which an election for a full term will be held.

The procedure for determining disability and continuous absence from the state is to be prescribed by law. An orderly pro-

-3-

cedure would, it is hoped, avoid the uncertainty and confusion that has prevailed elsewhere in the past when the chief executive has been incapacitated.

(Section 9. Compensation.)

This section will prevent the legislature from reducing the compensation of the Governor and Secretary of State during their respective terms of office. The Secretary of State would receive the compensation assigned to the Office of Governor when he fills a vacancy in that office, but not when he assumes the governor's duties during the temporary absence of the governor.

(Section 10. Executive Powers.)

This section makes the governor responsible for the faithful execution of the laws and gives him power to do so through the courts and by other means. It authorizes him to make recommendations to the legislature and to convene the legislature or the Senate alone when he deems it necessary in the public interest. Convening the Senate alone might be necessary to obtain Senate confirmation of appointments.

(Section 11. Armed Forces of the State.

The purposes for which the Governor may call out the armed forces of the state are the same as those contained in many state constitutions. The authority of the governor to appoint

-4-

officers of the armed forces is made subject to applicable law of the state and the United States.

(Section 12. Martial Law.)

This provision confers authority to declare martial law and at the same time limits the situations in which the authority can be exercised. In order to continue martial law for longer than 20 days, the approval of a majority of members of both houses of the legislature in attendance at a joint session would have to be obtained, and if the legislature were not in session at the time, the Governor would have to call it into special session for the purpose.

(Section 13. Executive Clemency.)

The power conferred by this section is similar to that conferred by many state constitutions on the chief executive of the state.

(Sections 14 - 17. Organization.)

A clear distinction is made between the administrative departments, such as public works, health, education, and welfare, and the regulatory, including quasi-judicial, bodies such as a rate-setting public utility commission. The head of an administrative department, whether single or multiple, can be removed at any time by the Governor. The members of regulatory bodies can be removed only in the manner provided by law. In

in

order to ensure maximum coordination of staff services, the appointment of an executive director for a regulatory body requires the governor's approval. The appointment and removal of an executive-director of any administrative department which is headed by a board are left to determination by law. The governor can from time to time by executive order, reorganize governmental agencies provided that any such executive order shall not become effective until a full regular session of the legislature has been held after the order is issued and has not disapproved it by a majority of both houses in joint session assembled.

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Constitutional Convention Committee Proposal/10/a January 12, 1956

ALASKA CONSTITUTIONAL CONVENTION

Revised Report of the Committee on Executive Branch

Hon. William A. Egan, President Alaska Constitutional Convention

Dear Mr. President:

The Committee on the Executive Branch presents for consideration and adoption by the Convention the attached Article on the Executive Branch. A commentary explaining the provisions of this Article is also attached.

Proposals No. 14 and 15 were referred to this Committee. The Committee incorporated parts of Proposal No. 14 in its proposal. It felt that the subject matter of Proposal No. 15 was outside its terms of reference and that the Proposal should be referred to another Committee for consideration.

> Respectfully submitted, Victor Rivers, Chairman Frank Barr John C. Boswell Thomas C. Harris Maynard D. Londborg Katherine Nordale H. R. VanderLeest

Constitutional Convention Committee Proposal/10/a January 12, 1956

ALASKA CONSTITUTIONAL CONVENTION

COMMITTEE PROPOSAL NO. 10/a

Report of the Committee on the Executive Branch

ARTICLE ON THE EXECUTIVE

RESOLVED, that the following be agreed upon as part of the Alaska State Constitution

Executive 1 Section 1. The executive power of the State Authority 2 shall be vested in a governor.

3 Qualifica-Section 2. The governor shall be not less than tions of Governor 4 thirty years of age, and shall have been for at least twenty years a citizen of the United States, 5 6 and a resident of this state seven years next pre-7 ceding his election,

Section 3. The governor shall be elected by the 8 of Governor qualified voters of this state. The person receiv-9 10 ing the greatest number of votes shall be the gov-11 ernor; but if two or more shall be equal and greatest 12 in votes, one of them shall be elected governor by 13 the vote of a majority of all the members of both 14 houses in joint meeting at the regular legislative 15 session next following the election for governor by 16 the people. Contested elections for the office of

Committee Proposal No. 10

Election

1 governor shall be determined in the manner provided
2 by law.

Term of Governor

The term of office of the governor 3 Section 4. shall be four years, beginning at noon on the first 4 5 Monday in December next following his election, and 6 ending at noon on the first Monday in December four 7 years thereafter. No person who has been elected 8 governor for two full successive terms shall be again 9 eligible to hold that office until the 1st Monday in December of the fourth year following the expiration 10 11 of his second successive term.

Other Offices 12 Section 5. The governor shall not hold any other 13 office or employment of profit under the state, or the 14 United States, during his term of office. Compensa-15 tion for service in the armed forces of the state or 16 the United States is not profit as that term is here 17 used.

1.8 Secretary Section 6. There shall be a secretary of state, of State 19 who shall have the same qualifications as the governor. He shall be elected at the same time and for 20 21 the same term as the governor, and the election pro-22 cedure prescribed by law shall provide that the 23 electors, in casting their vote for governor shall 24 also be deemed to be casting their vote for the candi-25 date for secretary of state shown on the ballot as

-2-

1 running jointly with the respective candidate for gov-2 ernor. The candidate for secretary of state who runs 3 jointly with the successful candidate for governor 4 shall be elected secretary of state. The secretary 5 of state shall perform such duties as may be pre-6 scribed by law and as may be delegated to him by the 7 governor.

Succession

Section 7. In case the governor-elect shall die 8 before he has qualified and assumed the office of gov-9 10 ernor, or in case he fails to qualify for any other 11 cause, the powers, duties, and emoluments of the office 12 of Governor shall devolve upon the person elected sec-13 retary of state at the same election, and he shall 14 serve as governor for the term for which the governor-15 elect was elected. In case of a vacancy in the 16 office of governor because of his death, resignation, 17 impeachment, or removal, his powers, duties and 18 emoluments shall devolve upon the secretary of state. 19 In case of the temporary absence of the governor from 20 office, the powers and duties shall devolve upon the 21 secretary of state. Whenever for a period of six months 22 a governor in office shall have remained continuously 23 absent from the state or shall have been unable to dis-21. charge the duties of his office by reason of mental or physical disability, the office shall be deemed vacant. 25

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The procedure for determining continuous absence and
 disability shall be prescribed by law.

3 Section ϑ . If for any reason the secretary of state is incapable of acting, the President of the 4 5 Senate and the Speaker of the House of Representatives 6 in succession shall act as governor until the vacancy 7 is filled or the disability removed. If the office 8 of governor becomes vacant and there is no secretary 9 of state, the offices of governor and secretary of state 10 shall be filled for the remainder of the terms at the 11 next succeeding general election unless the vacancy 12 occurs less than 60 days before the election; but no 13 election to fill an unexpired term shall be held in any year in which a governor is to be elected for a 14 15 full term. No election of a secretary of state shall 16 be had in any event except at the time of electing a 17 governor.

Compensation

Section 9. The compensation of the governor and the secretary of state shall be prescribed by law and shall not be diminished during their term of office. When the secretary of state or other officer succeeds to the office of governor, he shall receive the compensation for that office.

Executive 24 Section 10. The governor shall be responsible powers 25 for the faithful execution of the laws. To this end

-4-

he shall have power, by appropriate action or proced-1 ing in the courts brought in the name of the state, to 2 enforce compliance with any constitutional or legisla-3 tive mandate, or to restrain violation of any consti-4 tutional or legislative power or duty. by any officer, 5 6 department or agency of the state or any of its political subdivisions, but this power shall not be con-7 8 strued to authorize any action or proceeding against the Legislature. The governor shall, at the beginning ç of each session, and may at other times, give the legis-10 11 lature information concerning the affairs of the state 12 and recommend to its consideration such measures as he 13 deems expedient. He may convene the Legislature, or 14 the Senate alone, or the two houses in joint session, whenever in his opinion the public interest requires. 15 16 The governor shall, prior to the end of his term of office, prepare a written report on the conduct of 17 18 his administration. which shall contain such informa-19 tion as may be useful to his successor in carrying out the duties of his office. 20

Section 11. The governor shall be commander-inchief of the armed forces of the state, and may call out these forces to execute the laws, suppress or prevent insurrection or lawless violence or repel invasion. The governor, as provided by law, shall nominate and appoint all general and flag officers of the armed

- 5 -

cipal department. The governor may make such changes 1 in the organization of the Executive Branch of the State 2 Government or in the assignment of functions among the 3 units thereof, as may, in his judgment, be necessary 4 5 for efficient administration. There these changes require 5 the force of law, they shall be set forth in executive 7 orders which shall become effective at the close of the ß next regular session of the Legislature, unless disap-9 proved by a resolution concurred in by a majority of 10 all the members of the Legislature meeting jointly.

Section 15. Each principal department shall be under the supervision of the Governor.

13 Section 16. The head of each principal demart-14 mert shall be a single executive unless otherwise provided by law. Such single executive shall be nomi-15 16 nated and appointed by the governor, with the advice and consent of the Senate, and shall serve at the 17 pleasure of the Governor during his term of office 18 19 and until the appointment and qualification of their successors, except as herein otherwise provided with 20 21 respect to the Secretary of State. The heads of all principal departments appointed under the provisions 22 of this section shall be citizens of this State and 23 shall have been residents of the State for at least 24 25 three years next preceding their appointment.

- 7 --

1 Section 17. Wherever a board or commission is 2 at the head of a principal department or of a regula-3 tory or quasi-judicial body, the members thereof shall 4 be nominated and appointed by the Governor, with the 5 advice and consent of the Senate, and may be removed 6 in the manner provided by law. Such a board or commis-7 sion may appoint a principal executive officer when 8 authorized by law, but the appointment shall be sub-9 ject to the approval of the Governor.

Section 18. The Governor-may-fill any vacancy 10 11 occurring in any office during a recess of the Legis-12 lature, appointment to which is made by the Governor 13 with the advice and consent of the Senate or of the 14 Legislature in joint meeting. An appointment so-made 15 shall expire at the end of the next regular session of 16 the Legislature, unless a successor shall be sooner 17 appointed and qualified. After the end of the session 18 no ad interim appointment to the same office shall be 19 made unless the Governor shall have submitted to the 20 Senate a nomination to the office during the session 21 and the Senate shall have adjourned without confirming 22 or rejecting it. No person nominated for any office 23 shall be eligible for an ad interim appointment to such 24 office if the nomination shall have failed of confirma-25 tion by the Senate.

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Constitutional Convention Committee Proposal/11 December 15, 1955

ALASKA CONSTITUTIONAL CONVENTION REPORT OF THE COMMITTEE ON EXECUTIVE BRANCH

Hon. William A. Egan President, Alaska Constitutional Convention

Dear Mr. President:

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The Committee on the Executive Branch presents for consideration and adoption by the Convention the attached ordinance on the First Election of the Governor and the Secretary of State. A commentary explaining the need for this Ordinance is also attached.

Respectfully submitted,

Victor Rivers, Chairman Frank Barr John C. Boswell Thomas C. Harris Maynard D. Londborg Katherine Nordale H. R. VanderLeest Constitutional Convention Committee Proposal/11 December 15, 1955

CONSTITUTIONAL CONVENTION OF ALASKA COMMITTEE PROPOSAL NO. 11 Introduced by Committee on Executive Branch ORDINANCE ON THE FIRST ELECTION OF THE GOVERNOR AND THE SECRETARY OF STATE

RESOLVED, that the following be agreed upon as part of the Alaskan State Constitution:

l The first governor and secretary of state 2 shall hold office for a term beginning with the day 3 on which they are elected and qualified and ending 4 at noon on the first Monday in December of the even 5 year following the next Presidential election. This 6 term shall count as a full term for purposes of deter-7 mining eligibility for reelection only if it is four 8 years or more in duration.

Constitutional Convention Committee Proposal/11 December 15, 1955

ALASKA CONSTITUTIONAL CONVENTION

Commentary on the Ordinance on the First Election of Governor

The Committee on the Executive Branch believes that the governor and the secretary of state should be elected in the even years between the Presidential election years. This will minimize the influence of National politics in the election of the chief executive of the state and thereby make it more likely that the most qualified persons will be elected.

The proposed ordinance provides that the first elected governor and secretary of state will hold office from the day on which they are elected and qualified and ending on the first Monday in December of the first even year which follows the **next** Presidential election. This term could run from slightly over two years to almost six years. If the term is less than four years, the governor and secretary of state will be eligible for reelection for two full four-year terms in succession immediately following the first term.

Constitutional Convention Committee Proposal/12 December 15, 1955

ALASKA CONSTITUTIONAL CONVENTION Report of the Committee on Executive Branch

Honorable William A. Egan President, Alaska Constitutional Convention

Dear Mr. President:

The Committee on the Executive Branch presents for consideration and adoption by the Convention the attached article entitled General and Miscellaneous Provisions; although these provisions are of particular interest to this committee, they were not included in the proposed Article on the Executive Branch because they have application also to the other branches of government.

A commentary is also attached which explains the purpose of each section.

Respectfully submitted, Victor Rivers, Chairman Frank Barr John C. Boswell Thomas C. Harris Maynard D. Londborg Katharine Nordale H. R. VanderLeest

Constitutional Convention Committee Proposal/12 December 16, 1955

ALASKA CONSTITUTIONAL CONVENTION COMMITTEE PROPOSAL NO. 12 Introduced by Committee on Executive Branch Article Containing General and Miscellaneous Provisions RESOLVED, that the following be agreed upon as part

of the Alaska State Constitution:

Merit	1	Section 1. The legislature shall provide for a
Principle	2	system under which the employment of persons by the
	3	State shall be governed by the merit principle.
Employees	4	Section 2. Membership in any employees' retire-
Retirement	5	ment system of the State or any political subdivision
	6	thereof shall be a contractual relationship, the
	7	accrued benefits of which shall not be diminished or
	8	impaired.
Disquali-	9	Section 3. No person who advocates, or who
fication	10	aids or belongs to any party, organization or
for Dis-	11	association which advocates, the overthrow by force
loyalty	12	or violence of the government of this State or of
	13	the United States shall be qualified to hold any
	14	public office or employment.
Oath of	15	Section 4. All public officers, before entering
Office	16	upon the duties of their respective offices, shall

17 take and subscribe to the following oath or affirmation COMMITTEE PROPOSAL NO. 12

I "I do solemnly swear (or affirm) that I will support and defend the Constitution of the United States, and the Constitution of the State of Alaska, and that I will faithfully discharge my duties as _________to the best of my ability". The legislature may prescribe further oaths or affirmations.

Inter-8 Section 5. The State and its political sub-Governmental 9 divisions may cooperate with the United States and Relations 10 its territories and with other states and their 11 political subdivisions on matters of common interest 12 and, to the extent consistent with the laws of the 13 United States, with foreign nations. The respective 14 legislative bodies may appropriate such sums as may 15 be necessary for this purpose. In all intergovern-16 mental relations involving the state, the Governor 17 shall act as the agent of the state.

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Constitutional Convention Committee Proposal/12 December 16, 1955

CONSTITUTIONAL CONVENTION OF ALASKA

COMMITTEE PROPOSAL NO. 12

Commentary on the Article on General and Miscellaneous Provisions

Section 1. Merit Principle: Only employment in certain Federally aided programs of the Territory is now governed by the merit principle. This section would call upon the legislature to establish a system under which employment generally by the state would be governed by the merit principle. A system governed by the merit principle would be one, for example, which comprehended professional, technical, clerical, and administrative positions of the state government. The positions comprehended within the system would be classified according to duties and responsibilities. Salary ranges would be established for the various classes of positions. Appointments would be made according to merit and fitness which would be ascertained, so far as practicable, by competitive examinations.

Section 2. <u>Employee's Retirement</u>. This will assure state and municipal employees who are now tied into various retirement plans that their benefits under these plans will not be diminished or impaired when the Territory becomes a state.

Section 3. Disqualification for Disloyalty. This conforms with the language of the Congressional enabling bills.

Section 4. Oath of Office. The oath is self-explanatory.

Section 5. <u>Intergovernmental Relations</u>. This provision is recommended mainly in order to make it clear that the state can participate in cooperative programs such as the Western Interstate Compact on Higher Education even though such programs may involve the expenditure of public funds outside the state. Some states have had to amend their constitutions in order to participate in such programs.

This provision would also authorize local government units in Alaska to cooperate with Federal agencies on grantin-aid programs such as housing and airport construction. Local government units could maintain direct relations with Federal agencies, but the Governor would serve as agent for the state in developing the intergovernmental relations of state agencies.

In view of the close relationships which Alaska will have with the neighboring Canadian provinces, explicit authority is granted to the state to cooperate with foreign nations to the extent consistent with the laws of the United States.

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Constitutional Convention Committee Proposal/14 December 17, 1955

ALASKA CONSTITUTIONAL CONVENTION REPORT OF THE COMMITTEE ON SUFFRAGE, ELECTIONS AND APPORTIONMENT

Hon. William A. Egan President, Alaska Constitutional Convention

Dear Mr. President:

Your Committee on Suffrage, Elections and Apportionment submits the attached proposal for an apportionment article.

The article covers the following subjects:

1. A bicameral legislative body.

2. A House of Representatives composed of 40 members chosen from 24 Election districts determined by socio-economic principles of apportionment.

3. A Senate composed of 20 members chosen from Senate districts comprising certain election districts in socio-economic areas of Alaska.

4. A method of reapportionment based on the United States method of equal proportions, a method of redistricting as basic civilian population increases or decreases.

5. The Governor's Advisory Reapportionment and Redistricting Board with provisions for mandamus to compel action in keeping with constitutional rules should they be disregarded.

6. A method of staggering legislators' terms.

Committee Proposal No. 14

COMPARISON WITH PRIOR LEGISLATIVE BODIES

After careful study of the composition of the legislature since the first body was created in 1913 and of the composition of the present constitutional convention it was apparent that the composition of the Territorial Legislature left much to be desired from a representative standpoint. The 1955 constitutional convention plan was believed to be a basis for a truly representative Alaska legislature and hence was carefully studied and criticized from the viewpoint of population and of the composition of its units, the election-recording districts.

SOCIO-ECONOMIC BASIS FOR DISTRICTS

On the basis of the 1950 population, as shown by the 1950 decennial census, and with scientific estimates of 1955 population, based on school population, the Committee, with the assistance of economist George Rogers, determined that there should be 24 election districts in the State for the first State election. These districts are economic units of the Territory and may be compared in a sense to the Swiss cantons. Their boundaries are watersheds wherever possible; waterways and steamship routes are not used as boundaries, but are considered as highways piercing valleys.

METHOD OF EQUAL PROPORTIONS

The method of apportionment known as the method of equal proportions was next considered. This method is regarded as the fairest method of allotting representatives in accordance with population. It is used by the United States Congress in the

- 2 -

apportionment of the United States House of Representatives following each decennial census and was evolved after long and careful study over many years. It is used in at least two states.

ELECTION DISTRICT PLAN

From the study of the method of equal proportions and the election districts composed of the various economic areas of the Territory it became apparent that the composition of the House should be 40. This figure would assure representation of each area (election district) in the House under 1950 population figures and give fair representation to all districts in proportion to their population; this number of representatives was also believed to be wieldy and workable. It was further determined to fix and insure one representative to each election district and constitutional language was drawn to accomplish this end. However, should population decline below a fixed minimum in any district, provision was made for the consolidation of the district with its neighbor; conversely, should the population of a single-member district increase beyond a fixed number and should it consist of a separate economic area and should the remaining area meet the constitutional standards, a new district will be created by the Governor upon the advice of the reapportionmentredistricting board.

The election districts and the representation of each based on the 1950 decennial census are as follows (a schedule will be made up giving detailed boundaries, following the holiday recess), to wit:-

- 3 -

1. Prince of Wales (1) 13. Kodiak (2) 2. Ketchikan (2) 14. Aleutian Islands (1) 3. Wrangell-Petersburg (1) 15. Bristol Bay (1) 4. Sitka (1) 16. Bethel (1) 5. Juneau (3) 17. Wade Hampton (1)6. Lynn Canal-Icy Straits (1) 18. Nome (2)7. Cordova-McCarthy (1) 19. Kobuk (1) 8. Valdez-Chitna-Whittier (1) 20. Noatak (1) 9. Seward (1) 21. Kuskokwim (1) 10. Kenai-Cook Inlet (1) 22. Yukon-Koyukuk (1) 11. Anchorage (8) 23. Upper Yukon (1) 12. Fairbanks (5) Talkeetna-Palmer-Wassila (1) 24.

SENATE STUDIES AND COMPOSITION

Whereas, in the composition of the House of Representatives, stress was placed upon civilian population with minor consideration of area (in that election districts are assured of representation by at least one representative), in the composition of the Senate stress was placed upon area. with minor stress upon socio-economic areas.

Four Senate Districts were chosen. They are made up of groups of election districts; their boundaries roughly parallel the present judicial divisions.

One of the guiding principles used to determine Senate composition was the principle that the non-urban areas should be assured of Senate representation. This was achieved by dividing the Senate into

- 4 -

two groups. First two Senators will be chosen from four economic areas of Alaska, namely the Southeastern forest-fishing sector, the Southwestern fishing-defense sector; the Great River basin sector with its mining-trapping-defense economy, and the Arctic coastal sector with its mining-trapping-defense economy.

Election	districts	1	to	6,	incl.	comprise	Senate	District	I
23	+7	17	to	20	, incl	• 17	ê 9	î î	II
4 P	17	7	to	14	incl	•	11	88	III
îŶ	º 15,	16	80 2	21 i	50 24	incl."	78	Ϋ́β	IV

Each Senate district has two Senators who will be elected at large in the respective districts.

In addition, districts I and IV will have 3 Senators each; Senate district III, 4 Senators and Senate district II will have 2 Senators chosen from combinations of two successively numbered election districts.

Thus the total membership of the Senate is 20.

The following schedule shows the Senate composition:

No. of <u>District</u>	Number of Senators	Composition of Districts
I	Two at large; one from election districts 1 & 2; one from election districts 3 & 4; one from election districts 5 & 6; total 5	Election districts l to 6, inclusive
II	Two at large; one from election districts 17 & 18; one from elec- tion districts 19 & 20; total 4	Election districts 17 to 20, inclusive
III	Two at large; one from election districts 7 & 8; one from election districts 9 & 10; one from election districts 11 & 12; one from election districts 13 & 14; total 6	Election districts 7 to 14, inclusive
IV	Two at large; one from election districts 15 & 16; one from elec- tion districts 21 & 22; one from election districts 23 & 24; total 5	Election districts 15 and 16, districts 21 to 24, inclusive
STAGGERED TERMS FOR SENATORS

As senators will undoubtedly be chosen for four-year terms at general elections held in even-numbered years, (see report of the Committee on the Legislative Branch) a method is presented for staggering terms after the first State election with further provision for staggering, if the first State election is held in an odd-numbered year. The end result is that one-half the Senators will be up for election at each general election following the first State election.

REAPPORTIONMENT AND REDISTRICTING BOARD

The committee proposes that the matter of reapportionment and redistricting be primarily an executive function. It proposes a five-man advisory and nonpartisan board, representative of the economic areas of the State, to submit a reapportionment or redistricting plan to the Governor following the release of the official United States decennial census. The Governor must, by proclamation, reapportion or redistrict within three months after the submission of the board plan. The board can engage experts. The United States census performs this task for other states through its experts, and this service will be available.

If the Governor fails to perform the assigned duty or fails to follow constitutional provisions, mandamus in the State Supreme Court will be available to force his actions.

Alaskan United States Senators and the first Alaskan Congressman must of necessity be chosen at large in accordance with the federal constitution.

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CONCLUSION

The above outlines committee thought in general.

Following the holiday recess, schedules showing population of election districts and their precise boundaries and maps will be furnished the delegates with further detailed explanation. Convention necessities and time limitations have made it impossible to submit these schedules earlier.

Respectfully submitted,

John S. Hellenthal, Chairman George D. Cooper Douglas Gray John B. Coghill M. R. Marston Frank Peratrovich M. J. Walsh

Constitutional Convention Committee Proposal/14 December 17, 1955

Constitutional Convention of Alaska COMMITTEE PROPOSAL NO. 14 Introduced by Committee on Suffrage, Elections and Apportionment LEGISLATIVE APPORTIONMENT

RESOLVED, that the following be agreed upon as

part of the Alaska State Constitution.

Composition	l	Section 1. The House of Representatives shall
of House:	2	be composed of forty members elected by the qualified
Apportion-	3	voters of the respective election districts. Until
ment	4	the first and subsequent reapportionments, the
	5	election districts and the number of representatives
	6	to be elected from each at the first State election
	7	shall be as set forth in the schedule in Article

Reapportion- 8 Section 2. Immediately following the official ment of reporting of the 1960 census of the United States, or 9 House the first regular legislative session of the State of 10 Alaska if it occurs thereafter, and after every 11 12 subsequent census, the Governor shall reapportion the 13 House of Representatives according to civilian population as reported by the census within each 14 15 election district. Reapportionment shall be by the method known as the method of equal proportions except 16 that each election district having the major fraction 17 of the quotient obtained by dividing total civilian 18

1 population by forty shall have one representative. 2 Should the total civilian population within any 3 election district fall below one-half of the quotient, such election district shall be attached to the 4 5 election district adjoining it having the least 6 civilian population and the reapportionment shall 7 be determined for the new district as provided above. 8 The Governor may further redistrict by the creation 9 of two or more new districts from within the larger 10 geographic socio-economic areas of the State, or by 11 otherwise changing the size and areas of districts, 12 subject to the following limitations: the new election districts so created shall be formed of 13 contiguous and compact territory, shall contain a 14 15 population at least equal to the quotient obtained 16 by dividing the total civilian population by forty, 17 shall contain as nearly as practicable relatively 18 integrated socio-economic areas, and shall use 19 drainage and other geographic features in describing 20 boundaries wherever possible.

Composition 21 Section 3. The Senate shall be composed of twenty of Senate 22 members elected by the qualified voters of the 23 respective senatorial districts. The senatorial 24 districts shall be as set forth in the schedule in 25 Article____.

- 2 -

Time of 1. Section 4. The members of the Legislature shall Election: be elected at general elections in even-numbered years. 2 Terms of 3 The term of office of members of the Senate shall be Representafour years; one-half the senators shall be elected 4 tives and 5 every two years. The term of office of members of Senators 6 the House of Representatives shall be two years. 7 (See Transitory Provisions below for method of 8 accomplishing this result in both houses.) 9 Transitory Provision: (Senate) As to the eight 10 (8) Senators chosen. two from each senatorial 11 district: - At the first election, one from each 12 senatorial district shall be chosen for a two- (2) year term and one from each said district for a four-13 14 (4) year term. As to the remaining twelve (12) 15 Senators: - At the first election, one-half the 16 senators from senatorial districts whose total 17 number of senators is even (II & III) shall be chosen 18 for two-year terms, and one-half for four-(4) year terms: in senatorial districts whose total number of 19 senators is odd (I & IV) one shall be chosen for a 20 21 two- (2) year term and two chosen for four- (4) year 22 terms. If the first State general election is held in 23 an odd-numbered year, one year must be added to the first terms of all senators elected at said first 24 election. 25

- 3 -

Transitory Provision: (House) If the first State 1 2 general election is held in an odd-numbered year the term of said representatives shall be three years. 3 Reapportion-Section 5. There shall be a nonpartisan Board 4 of Reapportionment to consist of five members of the 5 6 general public, but not public employees or officials,

to be appointed by the Governor and act in an advisory 7 8 capacity to him. Members of the board shall be compensated. They shall elect one of their members 9 10 chairman, and they may employ such temporary assistants 11 The affirmative votes of three members as necessarv. 12 shall be required for a ruling or determination, but a lesser number may conduct hearings or otherwise 13 14 act for the board.

The Board shall, within ninety days following 15 16 the official report of each decennial census, submit 17 to the Governor a plan for reapportionment, or redistricting in accordance with the terms of this 18 constitution, and the Governor shall, within ninety 19 days thereafter, issue a proclamation showing the 20 21 results of such reapportionment or redistricting. which shall be effective for the election of members 22 23 of the legislature until after the next census certification. 24

- 4 -

ment Board

Original jurisdiction is hereby vested in the 1 2 Supreme Court of the State to be exercised on the application of any voter, made within thirty days of 3 the expiration of either of the two ninety-day periods 4 5 above specified, to compel by mandamus or otherwise, the Governor to perform the duties above set forth; 6 7 or within thirty days following his proclamation to 8 compel, by mandamus or otherwise, the correction of 9 any error made in such redistricting or reapportionment.

- 5 -

Constitutional Convention Committee Proposal/14 December 17, 1955

Constitutional Convention of Alaska

COMMITTEE PROPOSAL NO. 14

SCHEDULE

Election Districts

Section 1. As provided in Section 1, Article___, until the first reapportionment provided for by Section 2 of said Article, the election districts and the number of members to be elected from each shall be as follows:

No. of <u>District</u>	Name of District	No. of Members per '50 Decennial Census
1 2 3 4 5 6 7 8 9 10 11 12 13 14 5 6 7 8 9 0 11 12 13 14 5 16 7 18 19 20 21 22 23	Prince of Wales Ketchikan Wrangell-Petersburg Sitka Juneau Lynn Canal-Icy Straits Cordova-McCarthy Valdez-Chitna-Whittier Seward Kenai-Cook Inlet Anchorage Talkeetna-Palmer-Wassila Kodiak Aleutian Islands Bristol Bay Bethel Wade Hampton Nome Kobuk Noatak Kuskokwim Yukon-Koyukuk Upper Yukon	
24	Fairbanks)

Section 2. As provided in Section 3, Article____, the senatorial districts and the number of senators to be elected from each shall be as follows:

No. of <u>District</u>	Number of Senators	Composition of Districts
I	Two at large; one from election districts 1 & 2; one from elec- tion districts 3 & 4; one from election districts 5 & 6; total 5	Election districts l to 6, inclusive
II	Two at large; one from election districts 17 & 18; one from election districts 19 & 20; total 4	Election districts 17 to 20, inclusive
III	Two at large; one from election districts 7 & 8; one from election districts 9 & 10; one from election districts 11 & 12; one from election districts 13 & 14; total 6	Election districts 7 to 14, inclusive
IV	Two at large; one from election districts 15 & 16; one from election districts 21 & 22; one from election districts 23 & 24; total 5	Election districts 15 and 16; districts 21 to 24, inclusive

Constitutional Convention Committee Proposal/14/Supplement January 11, 1956

ALASKA CONSTITUTIONAL CONVENTION COMMITTEE ON SUFFRAGE, ELECTIONS AND APPORTIONMENT Supplement to Letter of Transmittal of Committee Proposal No. 14 - Apportionment

Hon. William A. Egan President, Alaska Constitutional Convention

Dear Mr. President:

In the letter of transmittal of Committee Proposal No. 14, it was inadvertently overlooked that certain Delegate Proposals and other correspondence from outside the Convention were not mentioned as having been considered.

Committee Minutes show that Delegate Proposals Nos. 42, 40, 36, 23, and 8 were considered, reviewed and adopted in part in Committee Proposal No. 14 as now before the Convention.

Respectfully submitted,

John S. Hellenthal, Chairman George D. Cooper Douglas Gray John B. Coghill M. R. Marston Frank Peratrovich M. J. Walsh

Constitutional Convention Committee Proposal/14 January 13, 1956

Constitutional Convention of Alaska

COMMITTEE PROPOSAL NO. 14

SCHEDULE

Election Districts

Section 1. As provided in Section 1, Article ____, until the first reapportionment provided for by Section 2 of said Article, the election districts and the number of members to be elected from each shall be as follows:

No of <u>District</u>	Name of District	No of Members per 150 Decennial Census
19	Prince of Wales Ketchikan Wrangell-Petersburg Sitka Juneau Lynn Canal- Icy Straits Cordova-McCarthy Valdez-Chitna-Whittier Talkeetna-Palmer-Wassila Anchorage Seward Kenai-Cook Inlet Kodiak Aleutian Islands Bristol Bay Bethel Kuskokwim Yukon-Koyukuk Fairbanks Upper Yukon Barrow Kobuk Nome Wade Hampton	1 2 1 3 1 1 3 1 1 1 3 1 1 1 2 1 1 1 2 1 1 1 1

DESCRIPTION OF ELECTION DISTRICTS

No. 1 Prince of Wales Election District

This district includes all of Prince of Wales, Dall, Forrester, Suemez, Baker, Lulu, Noyes, Warren, Kosciusko and the Kashevarofs Islands as well as adjacent off-shore islands.

No. 2 Ketchikan Election District

That area of the Mainland drained by streams flowing into Revillagigedo Channel, Behm Canal, Clarence Strait and Ernest Sound from the southernmost point of the Alaska-British Columbia boundary line to and including that area drained by Bradfield Canal and its tributaries, and those islands south of Ernest Sound and east of Clarence Strait, including Revillagigedo, Gravina, Annette and Duke Islands and other adjacent smaller islands.

No. 3 Wrangell-Petersburg Election District

That area of the Mainland north of Election District No. 2 and south of and including the area draining into Frederick Sound to Cape Fanshaw on the north, that area of Admiralty Island drained by streams flowing into Frederick Sound, that area of Baranof Island drained by streams flowing into Chatham Strait to but not including that area drained by streams flowing into Peril Strait, and including Kupreanof, Mitkof, Kuiu and Coronation Islands and other smaller adjacent islands.

No. 4 Sitka Election District

Those parts of Admiralty, Chichagof, and Baranof Islands

- 2 -

not included in Election Districts No.3, 5 and 6 and Krugof Island and other smaller adjacent islands.

No. 5 Juneau Election District

The Mainland north of Election District No. 3 up to and including the area drained by streams flowing into Burners Bay on the north, and that area of Admiralty Island north of Election District No. 3 and drained by streams flowing into Stephens Passage, Seymour Canal, Lynn Canal and their tributaries and including Douglas and Shelter Islands and other smaller adjacent islands.

No. 6 Lynn Canal-Icy Straits Election District

That part of the Mainland not included in Election District No. 5 drained by streams flowing into Lynn Canal, Glacier Bay, Icy Strait, Cross Sound and their tributaries and the Pacific Ocean to and including the area drained into Icy Bay to the west, those parts of Admiralty and Chichagof Islands drained by streams flowing into Icy Strait, Cross Sound and their tributaries, and Yokobi, Lemesurier and Pleasant Islands and other smaller adjacent islands.

No. 7 Cordova - McCarthy Election District

That area draining into the Gulf of Alaska and Prince William Sound from but not including that area draining into the south side of Icy Bay on the east to Knowles Head on the west including Hawkins, Hinchinbrook, Kayak and Middleton Islands and other smaller adjacent islands, and that area drained by

- 3 -

the Copper River and its tributaries up to and including the Bremner River and the Chitna River and its tributaries above and including that area drained by the Chokosna and Gilahina Rivers.

No. 8 Valdez-Chitina-Whittier Election District

That area drained by all streams flowing into Prince William Sound from Cape Junken on the west to Knowles Head on the east including Montague, Latouche, and Knight Islands and adjacent smaller islands and all of the area drained by the Copper River and its tributaries above but not including the Bremner River and the Chitina River and its tributaries below and not including the Chokosna and Gilahina Rivers, but including the town of Chitina.

No. 9 Talkeetna-Palmer-Wassila Election District

That area from and including Susitna on the South, drained by the Susitna River and its tributaries and that area drained by the Little Susitna River from and including Flat Lake on the south; and that area draining into Knik Arm from and including Fish Creek and its tributaries on the west side of Knik Arm to and including Knik River to the highway bridge.

No. 10 Anchorage Election District

That area around Turnagain Arm and east of Knik Arm drained by streams flowing into Turnagain Arm and Knik Arm from and including Placer River on the south to and including the Knik

- 4 -

River highway bridge on the north; that area east of Knik Arm and north of Cook Inlet drained by Goose Creek and its tributaries on the east and the Little Susitna River south of Flat Lake and the Susitna River south of but not including Susitna; the area west of Cook Inlet drained by Ivan, Lewis, Theodore, and Beluga Rivers and their tributaries including the area drained by streams and their tributaries flowing into Chakachamna Lake.

No. 11 Seward Election District

That part of Kenai Peninsula draining into the Gulf of Alaska from and including Chugach and Windy Bays on the west to Cape Junken on the east and the area draining into Turnagain Arm from and including the drainage of Ressurection Creek on the west to but not including Placer River on the east.

No. 12 Kenai-Cook Inlet Election District

That area of Kenai Peninsula drained by streams flowing into Cook Inlet and Turnagain Arm, from but not including the area drained by Chugach Bay on the south to but not including Ressurection River on the north; that area west of Cook Inlet drained by all streams flowing into Cook Inlet from Cape Douglas on the south to and including the Chakachatna River, Chakehamna Lake; including Elizabeth Island and adjacent islands in Cook Inlet.

No. 13 Kodiak Election District

The part of the Alaska Peninsula drained by all streams flowing into the Pacific Ocean from Cape Douglas on the east

- 5 -

to but not including Kujulik Bay on the west and all adjacent off-shore islands, including the Semidi Islands and Kodiak, Afognak, Trinity, Chirikof Islands, and other smaller islands in the immediate vicinity such as the Barren Islands and the Chugach Islands.

No. 14 Aleutian Islands Election District

The part of the Alaska Peninsula west of and including the drainage of Meshik River and Kujulik Bay and all of the Aleutian and Pribilof Islands and adjacent off-shore islands west of and excluding the Semidi Islands and Sutwik Island.

No. 15 Bristol Bay Election District

The area drained by all streams flowing into Bristol Bay from Cape Newenham on the west to but not including the Meshik River on the south.

No. 16 Bethel Election District

The area drained by all streams flowing into Baird Inlet, Etolin Strait and Kuskokwim Bay, that area drained by the Kuskokwim River and its tributaries up to and including the area drained by the Tuluksak River on the east bank of the Kuskokwim River and the area drained by tributaries up to the opposite point on the west bank of the Kuskokwim River and including Nunivak Island and St. Mathews Island and adjacent islands.

No. 17 Kuskokwim Election District

The area drained by the Kuskokwim River and its tributaries

- 6 -

above and not including the area drained by the Tuluksak River on the east bank and the area drained by tributaries above the opposite point on the west bank of the Kuskokwim River; and the area drained by the Yukon River from Tuckers Slough to but not including the area drained by the Khotol River.

No. 18 Yukon-Koyukuk Election District

The area drained by all streams and their tributaries flowing into the Yukon River from and including Khotol River on the west to and including Hess Creek on the east and that area drained by the Tanana River and its tributaries up to but not including Clear Creek on the east and that part of Goldstream Creek up to but not including Nugget Creek and Spinach Creek and that portion drained by the Chatanika River up to but not including Vault Creek.

No. 19 Fairbanks Election District

That area drained by the Tanana River and its tributaries from and including Clear Creek on the west to the Alaska-Canada Boundary on the east, and also that area drained by Goldstream Creek and its tributaries up stream from and including Nugget Creek and Spinach Creek and that portion drained by the Chatanika River and its tributaries up stream from and including Vault Creek.

No, 20 Upper Yukon Election District

That area drained by the Yukon River and its tributaries from but not including Hess Creek on the west to the Alaska-

- 7 -

Canada Boundary and that area drained by streams flowing into the Arctic Ocean from but not including Toolik River on the west to the Alaska Boundary.

No. 21 Barrow Election District

The area drained by all streams flowing into the Chukchi Sea and Arctic Ocean from Cape Lisburne on the west to and including the area drained by the Toolik River and its tributaries on the east.

No. 22 Kobuk Election District

The area drained by all streams flowing into the Arctic Ocean and Kotzebue Sound from Cape Lisburne on the north to but not including the area drained by the Buckland River and its tributaries on the south.

No. 23 Nome Election District

All of the Seward Peninsula and adjacent areas drained by all streams flowing into the Kotzebue Sound, Bering Strait and Norton Sound from and including the area drained by the Buckland River and its tributaries on the north to and including the area drained by the Pastolic River on the south; and King, Little Diomede, St. Lawrence, Sledge, Shamisso, and Stuart Islands, as well as adjacent offshore islands.

No. 24 Wade Hampton Election District

The area drained by the lower Yukon River and its tributaries from Tuckers Slough to the mouth at the Bering Sea, and the area drained by all streams flowing into the Bering Sea and Norton Sound from and including Hazen Bay on the south to but not including the Pastolic River on the north.

Section 2. As provided in Section 3, Article _____, the Senatorial districts and the number of senators to be elected from each shall be as follows:

Name of District	Number of Senators	Composition of Districts
Southeastern	Two at large; one from elec- tion districts 1 & 2; one from election districts 3 & 4; one from election districts 5 & 6; total 5	Election districts l to 6, inclusive
South Central	Two at large; one from elec- tion districts 7 & 8; one from election districts 9 & 10; one from election districts 11 & 12; one from election districts 13 & 14; total 6	Election districts 7 to 14,inclusive
Central	Two at large; one from elec- tion districts 15 & 16; one from election districts 17 & 18; one from election districts 19 & 20; total 5	Election districts 15 to 20,inclusive
Northwestern	Two at large; one from elec- tion districts 21 & 22; one from election districts 23 & 24; total 4	Election districts 21 to 24,inclusive

Constitutional Convention Committee Proposal/15 January 19, 1956

ALASKA CONSTITUTIONAL CONVENTION

Report of the Style and Drafting Committee

Honorable William A. Egan Alaska Constitutional Convention

Dear President Egan:

Your committee on Style and Drafting submits herewith a proposal for consideration by the Convention. The proposal covers the subjects which the Committee Chairmen asked this Committee to consider (see Convention/16).

It would be appropriate for the Convention to consider this proposal in conjunction with Committee Proposal No. 12 on "General and Miscellaneous Provisions".

Respectfully submitted,

George Sundborg, Chairman R. Rolland Armstrong Edward V. Davis Victor Fischer Mildred R. Hermann James J. Hurley Maurice T. Johnson George M. McLaughlin Katherine D. Nordale

Constitutional Convention Committee Proposal/15 January 19, 1956

CONSTITUTIONAL CONVENTION OF ALASKA Introduced by Committee on Style and Drafting GENERAL AND MISCELLANEOUS PROVISIONS

Section 1. Titles, subtitles, and marginal Rules of 1 Interpretitles are not to be used for purposes of intertation 2 3 preting this Constitution. Section 2. In this Constitution the personal 4 5 pronoun is to be interpreted to include persons 6 of both sexes. 7 Section 3. The enumeration in this Constitution 8 of specified powers is not to be interpreted as a 9 limitation upon the powers of the state government. 10 Section 4. The provisions of this Constitution 11 are to be interpreted as self-executing whenever 12 possible.

Committee Proposal No. 15

Constitutional Convention Committee Proposal/16 January 19, 1956

ALASKA CONSTITUTIONAL CONVENTION

Report of the Committee on Ordinances and Transitional Measures

Honorable William A. Egan Alaska Constitutional Convention

Dear President Egan:

Your committee on Ordinances and Transitional Measures submits herewith a proposal for consideration of the Convention.

These are additional miscellaneous matters that can appropriately be considered in conjunction with Committee Proposal No. 12 on "General and Miscellaneous Provisions".

Respectfully submitted,

Robert J. McNealy, Chairman James Hurley Herb Hilscher Seaborn J. Buckalew Yule F. Kilcher William W. Knight W. W. Laws B. D. Stewart H. R. VanderLeest

Committee Proposal No. 16

Constitutional Convention Committee Proposal/16 January 19, 1956

Constitutional Convention of Alaska COMMITTEE PROPOSAL NO. 16 Introduced by Committee on Ordinances and Transitional Measures GENERAL AND MISCELLANEOUS PROVISIONS RESOLVED, that the following be agreed upon as part of the Alaska State Constitution.

1.1

Disclaimer 1 Section 1. The state of Alaska and its Regarding Native Lands 2 people do agree that they forever disclaim all right and title to any lands or other property 3 not granted or confirmed to the State or its 4 5 political subdivisions by or under the authority 6 of the Act of Admission of this state. the right 7 or title to which is held by the United States 8 or is subject to disposition by the United States, 9 and to any lands or other property (including 10 fishing rights) the right or title to which may 11 be held by any Indians, Eskimos, or Aleuts (here-12 inafter called natives) or is held by the United 13 States in trust for said natives; that all such 14 lands or other property, belonging to the United 15 States or which may belong to said natives, shall 16 be and remain under the absolute jurisdiction and

17 control of the United States until disposed of Committee Proposal No. 16

] under its authority, except to such extent as the 2 Congress has prescribed or may hereafter prescribe and except when held by individual natives in fee 3 without restrictions on alienation; and that no 4 5 taxes shall be imposed by the State upon any lands 6 or other property now owned or hereafter acquired by the United States or which, as hereinabove set 7 8 forth, may belong to said natives, except to such 9 extent as the Congress has prescribed or may hereafter prescribe, and except when held by individual 10 11 natives in fee without restriction on alienation; 12 and no legislative act by the State of Alaska shall 13 be taken thereon. Nothing in this section shall prevent this state from accepting any payments in 14 15 lieu of taxes that may be authorized by the Congress. 16 The foregoing ordinance shall be irrevocable with-17 out the consent of the United States and the people 18 of this State.

Consent to Enabling Act Section 2. The State of Alaska and its people hereby consent to all and singular the provisions of the Enabling Act that is passed by Congress and approved by the President for the admission of Alaska into the Union of States.

University of Alaska 24, Section 3. The University of Alaska is hereby
25 established as the state university and constituted

20

2 respects as provided by law.

1

Constitutional Convention Committee Proposal/17 January 20, 1956

ALASKA CONSTITUTIONAL CONVENTION

REPORT OF COMMITTEE ON ORDINANCES AND TRANSITIONAL MEASURES

Hon. William A. Egan President, Constitutional Convention

Dear Mr. President:

Your Committee on Ordinances submits herewith its proposed <u>Schedule</u> to the Constitution consisting of 17 sections.

Delegate proposals have been fully considered. Portions of Proposal No. 39 were adopted.

Delegate Proposal No. 46 was considered legislative.

Delegate Proposal No. 33 on fish traps was augmented and is submitted on a favorable vote 5 for and 4 against.

Delegate Proposal 28 on the State Capital was adopted in part. Delegate Proposals No. 11 and No. 24 were considered.

Committee Proposal No. 4 was considered and rejected in favor of other handling of the Capital in the Schedule.

Both as to fish traps and the capital, members of the Committee reserve the right to speak as they see fit when the matter comes to the convention floor.

The term of office for the first Governor and Secretary was adopted as proposed by the Executive Committee.

Committee Proporal/17.

The TENNESSEE PLAN ORDINANCE will be submitted separately.

Respectfully submitted,

Robert J. McNealy, Chairman James Hurley, Vice-Chairman Herb Hilscher Seaborn J. Buckalew Yule F. Kilcher William W. Knight W. W. Laws B. D. Stewart H. R. VanderLeest

Constitutional Convention Committee Proposal/17 January 20, 1956

Alaska Constitutional Convention COMMITTEE PROPOSAL NO. 17

Introduced by Committee on Ordinances and Transitional Measures RESOLVED, that the following be agreed upon as part of

the Alaska State Constitution

SCHEDULE

That no inconvenience may result because of change from a territorial to a state form of government, it is declared and ordained:

Effective Date	l	Section 1. This Constitution shall be in force
	2	immediately upon the admission of Alaska into the
	3	Union as a State.
State Capital	4	Section 2. The capital of the State of Alaska
	5	shall be at Juneau.
Former Laws in Force	6	Section 3. All laws of the Territory of Alaska
	7	in force at the time this Constitution takes effect
	8	and not inconsistent therewith shall be and remain in
	9	force as the laws of the State until they expire by
	10	their own limitation, are altered or repcaled.
Saving of Existing Rights and Liabilities	11	Section 4. Except as otherwise provided in this
	12	Constitution, all civil, criminal and administrative
	13	proceedings, rights, contracts, taxing powers, liabilities,

Committee Proposal/17

and property of whatsoever nature shall continue un-1 affected notwithstanding the taking effect of this 2 3 Constitution, except that the State, or subdivision thereof, shall be the legal successor to the 4 Territory, or subdivision thereof, in respect thereof 5 6 and all pending causes brought under or by virtue of territorial law shall be transferred in their entirety 7 8 to the proper State Court or body when organized as though commenced, filed or lodged therein at the first 9 10 instance.

Officers to Continue 11 Section 5. All officers of the Territory and any subdivision thereof who are in office by election 12 13 or appointment on the date this Constitution takes 14 effect shall continue to hold their offices and to 15 perform the functions thereof in a manner not in-16 consistent with this Constitution, unless the functions 17 of their offices are abolished or until their 18 successors shall have qualified in accordance with this 19 Constitution or any laws enacted pursuant thereto.

Debts Due and Owed Section 6. The debts and liabilities of the Territory shall be assumed and paid by the State, and all debts owed to the Territory shall be collected by the State; all property and records of whatsoever nature owned or held by the territory, or any agency thereof, shall inure to the State.

- 2 -

Citizens 1 Section 7. When this Constitution takes effect, of 2 all persons domiciled in Alaska, citizens of the 3 United States, shall be citizens of the state for all 4 purposes.

Requirements as to residence citizenship or other
status or qualifications prescribed by this
Constitution shall be satisfied by corresponding
residence, citizenship or other status or qualifications
under the Territory.

Seal; Flag 10 Section 8. Until otherwise provided by law, the 11 seal of the territory shall be the seal of the state and 12 the legislature shall prescribe seals for courts, 13 officers or boards created by this Constitution, or by 14 law.

15 The flag of the territory shall be the flag of the16 State.

Ratifica- 17 Section 9. This Constitution shall be submitted to 18 the voters of Alaska for ratification or rejection at the 19 territorial primary election to be held on the 24th day 20 of April, 1956, to be conducted according to existing 21 laws regulating primary elections, so far as applicable, 22 except as herein provided.

Questions23Section 10. Each elector who offers to vote uponReturns24this Constitution shall be given a ballot by the election25judges which in substance shall contain the following:

- 3 -

FOR THE CONSTITUTION /____

3 The returns of this election shall be made to the
4 Governor of Alaska and shall be canvassed substantially
5 in the manner provided by law for territorial elections.

6 Section 11. If a majority of all the votes cast for and against the Constitution shall be given for 7 the Constitution, then this document shall be deemed 3 9 to be approved and accepted by the people of Alaska, 10 and shall take effect accordingly. The Governor of Alaska shall forthwith submit a certified copy of the 11 Constitution through the President to the Congress 12 13 for approval, together with a statement of the votes 14 cast thereon.

Accepted Governor to Act 1

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Governor to 15 Proclaim Election 16

Section 12. When the people of the Territory ratify this Constitution and the same is approved by the duly 16 constituted authority of the United States admitting 17 Alaska into the Union, the governor of the Territory 18 shall, within 30 days after receipt of the official 19 20 notification of such approval, issue a proclamation for a primary and general election, at which officers for 21 22 all state elective offices provided for by this 23 Constitution shall be nominated and elected; provided that the officers to be elected shall include two 24 25 senators, and one representative to the Congress to be

- 4 -

elected at large, unless otherwise elected by virtue
 of a separate ordinance to this Constitution.

First Elections

3 Section 13. Said primary election shall take place 4 not less than 40 nor more than 90 days after said 5 proclamation and the general election shall take place 6 within 50 days after the primary election. All elections 7 provided for in these ordinances shall be conducted, 3 insofar as possible, under territorial laws relating 9 to elections of members of the legislature and the returns 10 thereof shall be made, canvassed and certified in the 11 manner prescribed by law. The Governor shall thereupon 12 certify the results thereof to the President.

Officers to Take Office 13

14 a proclamation announcing the results of said election 15 and the admission of this State to the Union, the officers 16 elected and qualified shall proceed to exercise and dis-17 charge the duties of their respective offices.

Section 14. Upon the issuance by the President of

Term of Governor and Secretary

18 Section 15. The first Governor and secretary of 19 state shall hold office for a term beginning with the 20 day on which they are elected and qualified and ending 21 at noon on the first Monday in December of the even 22 year following the next Presidential election. This 23 term shall count as a full term for purposes of deter-24 mining eligibility for reelection only if it is four 25 years or more in duration.

1 (Proposal 14, Page 3-4 contains provision to elect state 2 senators and representatives.)

Certification of Senators and Representatives 3

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Section 16. The Governor of the State and secretary of state shall certify the election of the senators and a representative to the Congress in the manner prescribed by law unless said senators and representatives have been otherwise seated by the Congress.

Supplemental 9 Provision

Ordinance

Abolish Fish Traps 9 Section 17. The Territorial Legislature may enact 10 laws necessary to supplement and make effective these 11 ordinances in order to assure the functioning and orderly 12 transfer of the Government until the officers provided 13 for by this Constitution are elected and qualified, 14 and until this Constitution takes effect.

Section 16. If this Constitution shall be accepted by the electors and a majority of all the votes cast for and against the ordinance to abolish fish traps shall be cast for adoption of the ordinance, then the following section shall be added to the Article entitled "General and Miscellaneous Provisions", and shall be part of this Constitution.

22 "Section _____. As a matter of urgency, to
23 relieve economic distress among individual
24 fishermen and those dependent upon them for
25 a livelihood, to conserve the rapidly dwindling

- 6 -

supply of salmon in Alaska, to make manifest the] 2 will of the people of Alaska at the earliest possible date, the use of fish traps for the 3 taking of salmon for commercial purposes is 4 hereby prohibited in all the waters of the state. 5 Violations of this section shall be punishable by 6 a fine not to exceed 5,000.00 and by confiscation 7 of the fish traps. The police power of the state Ŕ shall be used to the extent necessary to enforce 9 this section. 10

Questions 11 Section 19. Each qualified voter who offers to 12 vote upon this Constitution shall be given a ballot by 13 the election judges which in substance shall contain the 14 following proposition:

> 15 FOR ABOLISHING FISH TRAPS / / 16 AGAINST ABOLISHING FISH TRAPS 11

17 Section 20. The first members of the Judicial Council shall, notwithstanding Section 8, Article ..., 18 19 be appointed for terms as follows: three attorney 20 members for one, three and five years respectively, 21 and three non-attorney members for two, four, and 22 six years respectively. The six members so appointed 23 shall submit to the Governor nominations to fill the 24 initial vacancies on the Supreme Court, including the 25 office of Chief Justice. Once the Chief Justice is 26 appointed, he shall assume his seat on the Judicial Council. - 7 -

First Judicial Council (Transitional)

Returns

Constitutional Convention Committee Proposal/17b January 25, 1956

Alaska Constitutional Convention COMMITTEE PROPOSAL NO. 17b

Introduced by Committee on Ordinances and Transitional Measures RESOLVED, that the following be agreed upon as part of the

Alaska State Constitution:

SCHEDULE

That no inconvenience may result because of change from a territorial to a state form of government, it is declared and ordained:

Effective Date	l	Section 1. This constitution shall be in	
	2	force immediately upon the admission of Alaska	
	3	into the Union as a State.	
State Capital	4	Section 2. (See Committee Proposal/	
	5	17a.)	
Former Laws in Force	6	Section 3. All laws in force in the Terri-	
	7	tory of Alaska when this constitution takes	
	පි	effect and not inconsistent therewith shall be	
	9	and remain in force until they expire by their	
	10	own limitation, are altered or are repealed.	
Saving of Existing Rights and Liabilities	11	Section 4. Except as otherwise provided	
	12	in this constitution, all rights, titles, actions,	
	13	suits, contracts, liabilities and civil, criminal	

Committee Proposal No. 17b

or administrative proceedings shall continue
 notwithstanding the change from territorial to
 state government, and the State shall be the
 legal successor to the Territory with respect
 thereto.

Local 6 Section 5. Pending adoption of measures Government 7 to carry out the provisions of the local govern-8 ment article of this constitution, cities, 9 school districts, public utility districts and 10 other local subdivisions of government in 11 Alaska shall continue to exercise their powers and functions under existing law but new cities, 12 13 districts or subdivisions shall be created only in accordance with this constitution. 14

Officers to 15 Section 6, All officers performing functions Continue 16 vested by this constitution in the state on the 17 date this constitution takes effect shall continue 18 to perform these functions in a manner consistent 19 with this constitution until their offices or 20 functions are abolished or otherwise provided 21 for in accordance with this constitution or any laws enacted pursuant thereto. 22

Debts Due and Owed 23 Section 7. The debts and liabilities of 24 the Territory shall be assumed and paid by the 25 State, and all debts owed to the Territory shall

- 2 --
1 be collected by the State. The state shall 2 succeed to all property and records owned or held by the Territory, or any agency thereof. 3 Section 8. Residence or other qualifications Correspond-4 ing Qualifi-cations 5 prescribed by this constitution shall be satisfied 6 by corresponding qualifications under the 7 Territory. Seal 8 Section 9. The seal of the territory, substituting the word "state" for "territory", shall 9 10 be the seal of the state. Flag 11 Section 10. The flag of the territory shall 12 be the flag of the State. Ratifica-13 Section 11. This constitution shall be subtion 14 mitted to the voters of Alaska for ratification 15 or rejection at the territorial primary election 16 to be held on the 24th day of April, 1956, to be conducted according to existing laws regulating 17 18 primary elections so far as applicable. Questions 19 Section 12. Each elector who offers to vote Returns 20 upon this constitution shall be given a ballot 21 by the election judges which in substance shall 22 contain the following proposition: 23 SHALL THE CONSTITUTION FOR THE STATE 24 OF ALASKA DRAWN UP AND AGREED UPON BY YES THE ALASKA CONSTITUTIONAL CONVENTION 25 NO 26 BE ADOPTED?

- 3 -

The returns of this election shall be made to the
 Governor of Alaska and shall be canvassed sub stantially in the manner provided by law for
 territorial elections.

Steps Upon Acceptance

Section 13. If a majority of all the votes 5 6 cast for and against the constitution shall be 7 given for the constitution, then this document shall be deemed to be approved and accepted by 8 the people of Alaska. The governor of Alaska 9 10 shall forthwith submit a certified copy of the 11 constitution through the President to the Congress for approval, together with a statement 12 13 of the votes cast thereon.

Governor to Proclaim Election

Section 14. When the people of the Terri-14 tory ratify this constitution and the same is 15 16 approved by the duly constituted authority of 17 the United States, the governor of the Territory 18 shall, within 30 days after receipt of the 19 official notification of such approval, issue a proclamation and take other steps required 20 21 to hold a primary and general election, at which officers for all state elective offices provided 22 for by this constitution shall be nominated and 23 24 elected.

- 4 -

First Elections

Section 15. The primary election shall take] place not less than 40 nor more than 90 days 2 after the proclamation of the Governor and the 3 4 general election shall take place within 90 days after the primary election. The elections 5 provided for herein shall be governed by this 6 constitution and, to the extent applicable, 7 8 by territorial laws.

U. S. Senators and a Répresentative

9 Section 16. The officers to be elected at 10 the first general election shall include two 11 senators and one representative to the Congress, 12 unless senators and a representative have been 13 previously elected and seated in the Congress 14 of the United States. With respect to Con-15 gressional elections held in accordance with this 16 section, one senator shall be elected for the "long term" and one senator for the "short term", 17 18 each term to expire on the third day of January 19 in an odd-numbered year to be determined by 20 authority of the United States; the term of the representative shall expire on the third day 21 22 of January in the odd-numbered year immediately 23 following the taking of his seat, but if the first representative is elected in an even-24 numbered year to take office before the third 25

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day of January next, a representative to fill
 the full term commencing on said third day of
 January shall be elected simultaneously, and the
 same person may be elected to both terms.

Terms of First State Legislators

Section 17. The first state legislators 5 shall hold office for a term beginning with the 6 7 day on which they are elected and qualified and 8 ending at noon on the fourth Monday in January after the next general election, with senators 9 10 elected for "four year" terms serving an addi-11 tional two years, provided that if the first 12 election occurs at any time during an evennumbered year, that election shall be deemed 13 to be the general election for that year. 14

Term of Governor and Secretary

Section 18. The first governor and secretary 15 of state shall hold office for a term beginning 16 17 with the day on which they are elected and qualified and ending at noon on the first Monday 18 in December of the even year following the 19 next Presidential election. This term shall 20 count as a full term for purposes of determining 21 eligibility for reelection only if it is four 22 years or more in duration. 23

Election Returns 24 Section 19. The returns of the first 25 general election shall be made, canvassed and

- 6 -

certified in the manner prescribed by law. The
 governor shall thereupon certify the results to
 the President.

Section 20. Upon the issuance by the
President of a proclamation announcing the
results of said election, and the State having
been admitted into the Union, the officers
elected and qualified shall proceed to discharge
their duties.

10 Section 21. The governor shall convene a 11 special session of the first state legislature, 12 without limit as to duration, within 30 days 13 after the legislators are elected, if a regular 14 session of the legislature would not normally 15 fall within that period.

16 Section 22. The first members of the Judicial Council shall, notwithstanding Section 8, Article 17 18 , be appointed for terms as follows: three 19 attorney members for one, three and five years 20 respectively, and three non-attorney members for 21 two, four, and six years respectively. The six 22 members so appointed shall submit to the 23 governor nominations to fill the initial vacancies 24 on the Supreme Court, including the office of 25 Chief Justice. Once the Chief Justice is

Officers to Take Office

First Session of the Legislature

First Judicial Council

- 7 -

1 appointed, he shall assume his seat on the 2 Judicial Council.

Transfer of Court Jurisdiction

Section 23. When this constitution takes 3 4 effect, the Judicial Article _____ shall become 5 effective only to the extent necessary to bring 6 about the organization of the courts and the 7 promulgation of rules provided for therein. Ś Upon the advice of the chief justice, the 9 governor shall by proclamation name the date when the transfer of jurisdiction from Terri-10 torial and United States courts shall commence. 11 Prior to that date, the Territorial and United 12 States courts shall continue, subject to the 13 laws of the United States and of the State, to 14 exercise the necessary judicial functions for 15 the State. After the date set for the transfer 16 of jurisdiction, the state courts shall assume 17 18 jurisdiction of all new causes properly coming under the judicial power of the State and shall 19 begin to take jurisdiction of pending causes 20 21 in accordance with applicable laws and rules.

Questions Returns 22 Sections 24 and 25. (See Committee Proposal/ 23 17a, Sections 20 and 21.)

Supplementary Measures 24 Section 26. The Territorial legislature25 shall enact measures designed to give effect

- 8 -

to the provisions of this Article and to
 ensure an orderly transfer of the government.

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Constitutional Convention Committee Proposal/17/a January 24, 1956

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Alaska Constitutional Convention COMMITTEE PROPOSAL NO. 17/a

Introduced by Committee on Ordinances and Transitional Measures RESOLVED, that the following be agreed upon as part of the Alaska State Constitution:

SCHEDULE

* * * * * * * *

State 1 Section 2. The capital of the State of Alaska Capital 2 shall be at Juneau.

* * * * * * * *

3 Section 20. If this constitution shall be accepted 4 by the electors and a majority of all the votes cast for 5 and against the ordinance to abolish fish traps shall 6 be cast for adoption of the ordinance, then the follow-7 ing section shall become effective:

8 "As a matter of immediate public necessity, to 9 relieve economic distress among individual fishermen 10 and those dependent upon them for a livelihood, to 11 conserve the rapidly dwindling supply of salmon in 12 in the public domain of Alaska, to ensure fair 13 competition among those engaged in commercial fish-14 ing, and to make manifest the will of the people of

Ordinance co Abolish Fish Traps

Alaska pending the establishment of the first 1 2 state legislature, the use of fish traps for the taking of salmon for commercial purposes 3 is hereby prohibited in all the waters of the 4 5 State until otherwise provided by law. Viola-6 tions of this section shall be punishable by a fine not to exceed \$5,000.00 and by confiscation 7 8 of the fish traps. The police power of the 9 State shall be used to the extent necessary to enforce this section." 10

Questions Returns Section 21. Each qualified voter who offers to vote upon this Constitution shall be given a ballot by the election judges which in substance shall contain the following proposition:

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Constitutional Convention Committee Proposal/17c January 26, 1956

Alaska Constitutional Convention Committee Proposal No. 17/c

Introduced by Committee on Ordinances and Transitional Measures RESOLVED, that the following sections be adopted as part of the schedule of the Alaska State Constitution:

SCHEDULE

* * * * * * * *

Appointment of First Legislators	1	Section 27. The provisions of Section 5 of
	2	Article II of this constitution shall not prohibit
	3	the appointment of any member of the legislature
	4	first organized under this constitution to any
	5	state civil office or position created by this
	6	constitution or created during his first term.
Tennessee Plan	7	Section 28. Ordinance II, Since the election
	8	of two United States Senators and a Representative
	9	to the Congress of the United States is a necessary
	10	and proper measure in preparation for the admission
	11	of Alaska as a State of the Union, it is hereby
	12	ordered as follows:
Election of U. S. Senators and Representative	13	(1) Upon ratification of this constitution
	14	by the people of Alaska, and separate approval
	15	of this ordinance by a majority of all the

Committee Proposal No. 17c

votes cast for and against this ordinance, 1 there shall be chosen at the general election 2 3 immediately following such ratification two persons to serve as members of the Senate of 4 the United States, one for the regular term, 5 6 expiring on January 3, 1963, and the other for an initial short term, expiring on January 3, 7 8 1961, unless when they are seated the Senate 9 prescribes earlier expiration dates for one 10 or both of them, and one person to serve as a 11 member of the House of Representatives of the 12 United States for the regular term of two years, expiring January 3, 1959. 13

(2) Until the admission of Alaska into the Union as a State, the persons nominated and elected to these offices may also hold or be nominated and elected to other offices of the territory or of the United States.

(3) The applicable laws of the territory
shall govern nominations and elections to these
offices, provided that the Director of Finance
shall place on the ballot for the primary
election to be held on the 24th of April, 1956
the names of qualifying candidates for party
nomination therefor who file their declaration

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1 of candidacy on or before February 20, 1956. The Director of Finance shall place on the 2 . ballot for the general election the name of 3 the candidate of each political party receiving 4 5 the largest number of votes for the respective 6 office at the primary election, and also the 7 names of qualifying independent candidates who file a declaration of their candidacy prior 8 to February 20, 1956. 9

10 (4) If for any reason primary elections do not serve as a basis for party nominations 11 to these offices for the general election, 12 then one nomination to each office may be made 13 at a party convention convened by each of the 14 political parties of Alaska. Each such party 15 16 shall certify its candidates to the Director of Finance of the territory on or before 17 July 1, 1956, who shall place the names of the 18 candidates on the ballot for the next general 19 election. The names of qualified independent 20 21 candidates for these offices shall also be placed on the ballot for the next general 22 23 election provided that the filing shall be accomplished on or before July 1, 1956. 24 (5) The applications for filing and the 25

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ballot form shall clearly indicate whether the 1 candidates for United States Senator are running 2 for the office carrying the regular or the short 3 term. The candidate receiving the largest 4 number of the votes cast for the office shall 5 6 be elected. The duties and emoluments of these offices shall be as provided by law. The 7 8 unexpended and unobligated funds appropriated to the Alaska Constitutional Convention by 9 10 Chapter 46, Session Laws of Alaska, 1945, may be used to defray expenses attributable to 11 12 elections under this ordinance.

(6) Should the Senators and the Representa-13 tive be elected and seated in the Congress of 14 the United States after the Congress approves 15 this constitution but before the first elections 16 are held for elective state offices under this 17 constitution, then the following section shall 18 19 be substituted for Article _____, Section _____ of the constitution. 20

21 "This constitution shall take effect upon 22 admission of Alaska into the Union as a 23 state in the following manner: 24 Section_____ (re. first election of state 25 officers) shall take effect immediately

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and the rest of the constitution shall 1 take effect on the date that the elected . 2 Governor of the state takes office." 3 Each qualified voter who offers to (7)4 vote upon this constitution shall be given a 5 ballot by the election judges which in substance 6 shall contain the following proposition: 7 SHALL ORDINANCE NO.____(TENNESSEE 8 PLAN) SET FORTH IN THE PROPOSED 9 CONSTITUTION FOR THE STATE OF 10 ALASKA, CALLING FOR THE IMMEDIATE 11 YES 12 ELECTION OF TWO UNITED STATES SENATORS AND ONE UNITED STATES 13 NO REPRESENTATIVE, BE ADOPTED? 14

Ballot Form

- 5 -

Constitutional Convention Committee Proposal/17c/Revised January 29, 1956

Alaska Constitutional Convention Committee Proposal No. 17/c/Revised Introduced by Committee on Ordinances and Transitional Measures RESOLVED, that the following sections be adopted as part of the schedule of the Alaska State Constitution:

SCHEDULE

* * * * * * *

Appointment of First Legislators	l	Section 27. The provisions of Section 5 of
	2	Article II of this constitution shall not prohibit
	3	the appointment of any member of the legislature
	4	first organized under this constitution to any
	5	state civil office or position created by this
	6	constitution or created during his first term.
Special Voting Provision	7	Section 28. Citizens who legally voted in the
	8	general election of November 4, 1924, and who fulfill
2	9	the residence requirements for voting, shall be
	10	entitled to vote notwithstanding the provisions of
	11	Article V, Section 1 of this Constitution.
Tennessee Plan	12	Section 29. Ordinance II. Since the election
	13	of two United States Senators and a Representative to
	14	the Congress of the United States is a necessary
	15	and proper measure in preparation for the admission

Committee Proposal No. 17c/Revised

of Alaska as a State of the Union, it is hereby ordered, pursuant to Chapter 46, Sessions Laws of Alaska, 1945, and in order to carry out the purposes of this Convention, as follows:

(1) Upon ratification of this constitution by the people of Alaska, and separate approval of this ordinance by a majority of all the votes cast for and against this ordinance. there shall be chosen at the general election immediately following such ratification two persons to serve as members of the Senate of the United States, one for the regular term, expiring on January 3, 1963, and the other for an initial short term, expiring on January 3, 1961, unless when they are seated the Senate prescribes earlier expiration dates for one or both of them, and one person to serve as a member of the House of Representatives of the United States for the regular term of two years. expiring January 3, 1959. Such persons shall meet the qualifications for these offices as set forth in the Constitution of the United States and shall be qualified voters of Alaska.

Can Hold Other 24 Offices 25

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Election of

Senators and

Representative

U. S.

(2) Until the admission of Alaska into the Union as a State, the persons nominated and elected to these offices may also hold or be nominated and elected to other offices of the territory or of the United States, provided that such a person shall receive the compensation assigned to only one of the positions held.

(3) Except as provided herein, the laws of the territory governing primary and general elections applicable to the Office of Delegate to Congress shall, to the extent applicable, govern elections to these offices, and territorial and other officials shall perform their duties with reference to these elections accordingly.

(4) Primary elections for these offices shall be held on the 24th of April 1956. Any person desiring to become a candidate for these offices shall file a declaration of candidacy and pay a filing fee of \$40.00 in the office of the Director of Finance on or before the 20th of February 1956. The Director of Finance shall certify all declarations of candidacy for these offices to the Clerks of the Court for the respective Judicial Divisions and to the Secretary of the Alaska Constitutional Convention within five days after the same are filed.

Primary Elections

Territorial

Laws to Apply 1

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1 The Secretary of the Convention shall arrange 2 for the preparation of ballots bearing the names of all candidates for these offices in 3 general conformity with the provisions of law 4 5 for the preparation of primary ballots as 6 prescribed in Section 38-4-4, ACLA 1949, and 7 for the distribution of Official and Sample 8 ballots to the Clerks of the Court for the respective Judicial Divisions. Across the head 9 10 of each ballot shall be printed in large type 11 the words "Official (or Sample) Primary Ballot", 12 and in smaller type, "Candidates for U. S. 13 Senate and House of Representatives". The 14 ballot shall include a statement referring to 15 this ordinance and the purpose thereof. The 16 Secretary may supply the Clerks of the Court 17 with such additional election supplies as may 18 be necessary. The Director of Finance shall, 19 on or before June 15, 1956, certify to the 20 Clerks of the Court of each Division the names 21 of all candidates who have been nominated 22 for these offices, including the names of 23 qualifying independent candidates who file a 24 declaration of their candidacy on or before February 20, 1956. 25

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Party Conventions 1 (5)If primary elections for these offices and Filing by are not held in all Divisions of the Territory Independents 2 3 of if, for any other reason, the Director of Finance has not, by June 25, 1956, certified to the 4 Clerks of the Court of the respective Divisions, 5 6 the names of the party nominees for these offices then party nominations for each of these offices 7 8 may be made by party conventions in the same manner as set forth in Section 38-4-11, ACLA 9 1949, for filling a vacancy in a party nomina-10 11 tion occurring in a primary election. The 12 Chairman and Secretary of the Central Committee of each major political party shall 13 immediately upon such nominations being made 14 and in no event later than July 15, 1956, 15 16 certify by telegraph or otherwise the names of 17 the candidates nominated to the Clerk of the 18 Court in each Division, who shall place the names of the candidates on the ballot for the 19 20 general election. The names of qualifying independent candidates for these offices shall 21 also be placed on the ballot for the next 22 23 general election if they have filed a declaration of their candidacy with the Director of 24 25 Finance on or before July 15, 1956.

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General Elections 1

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(6) The applications for filing and the ballot form shall clearly indicate whether the candidates for United States Senator are running for the office carrying the regular or the short term. The candidate receiving the largest number of the votes cast for the office shall be elected. The unexpended and unobligated funds appropriated to the Alaska Constitutional Convention by Chapter 46, Session Laws of Alaska, 1945, may be used to defray expenses attributable to elections under this ordinance.

(7) Should the Senators and the Representative be elected and seated in the Congress of the United States after the Congress approves this constitution but before the first elections are held for elective state offices under this constitution, then the following section shall be substituted for Article____, Section_____ of the constitution.

20 "This constitution shall take effect upon 21 admission of Alask into the Union as a 22 state in the following manner: 23 Section_____(re. first election of state 24 officers) shall take effect immediately 25 and the rest of the constitution shall

Entry into Force of Constitution

- 6 -

1 take effect on the date that the elected Governor of the state takes office." 2 Ballot Form (8) Each qualified voter who offers to 3 vote upon this constitution shall be given a 4 5 ballot by the election judges which in 6 substance shall contain the following proposition: SHALL ORDINANCE NO. II (TENNESSEE 7 8 PLAN) SET FORTH IN THE PROPOSED 9 CONSTITUTION FOR THE STATE OF ALASKA, CALLING FOR THE IMMEDIATE 10 11 ELECTION OF TWO UNITED STATES YES SENATORS AND ONE UNITED STATES 12 13 REPRESENTATIVE, BE ADOPTED? NO

- 7 -

Constitutional Convention Committee Proposal/17/z February 2, 1956

ALASKA CONSTITUTIONAL CONVENTION

Report of the Committee on Ordinances and Transitional Measures

Hon. William A. Egan, President Alaska Constitutional Convention

Dear President Egan:

Your committee on Ordinances and Transitional Measures submits herewith a proposal for consideration of the Convention.

These are additional miscellaneous matters that can appropriately be considered in conjunction with Committee Proposal No. 17 on Schedule.

> Respectfully submitted, Robert J. McNealy, Chairman James Hurley Herb Hilscher Seaborn J. Buckalew Yule F. Kilcher William W. Knight W. W. Laws B. D. Stewart H. R. VänderLeest

Constitutional Convention Committee Proposal/17/z February 2, 1956

Constitutional Convention of Alaska COMMITTEE PROPOSAL NO. 17/z

Introduced by Committee on Ordinances and Transitional Measures SCHEDULE

> RESOLVED, that the following be agreed upon as part of the schedule appended to the Alaska State Constitution:

Separability and Amendment of Schedule

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1 Section 30. If the Congress of the United States 2 rejects any provision in the schedule of this constitution the constitution and the remainder of the schedule shall not be impaired thereby. If any 5 change in the schedule is required by the Congress, the territorial legislature may, by a two-thirds; vote of each house, make such change.

Orderly Transition

8 Section 31. The territorial legislature and the 9 appropriate officials, federal and territorial, shall 10 take necessary action to insure the orderly transition from territorial to state government. 11

Action by Legislature

12 Section 32. If, after the people of Alaska 13 ratify this constitution, Alaska has not been admitted as a state before the fourth Monday in January, 1959, 14 the territorial legislature shall provide for the 15 election of officers under this constitution and for 16 17 proclaiming the date on which the constitution shall 18 become effective.

Committee Proposal No. 17z