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# Alaska Legislative Council

#### MEMORANDUM

RE: LEGISLATIVE APPORTIONMENT (Proceedings of Constl Convention)

Apportionment ---

January (4, 7, 9, 11, 12, 28, 31

Districts, boundaries, division of senate seats, denotation of districts, redistricting, adjudiciation

January 12

Election districts

January 26, 28

Future reapportionment

January 28

Apportionment - Committee Proposal 14 (commentary & schedule) December 17, 1955 - Autuchyruft Rule, Jan 4, p. 27

Committee Proposal 14 (with schedule) Enrolled, January 13, 1958 Committee Proposal 14 (with schedule) Enrolled/Style and

Drafting Committee, January 28, 1956 Supporting papers (in file) Committee minutes (in file)

Jon 7. 1. 19. - Clattered filed that we append. Nove 11-A Nove 1 The 28 Amp 3 - 7 auf 1 affection p. 93 Res plan - an I \$3-104 1; Con 1.30 and 28 Amp 3 - 7 auf 1 affection & 100 and 100 and 1 p. 9 Rest rend Style Dufty) Skir an 31 Am p. 2 leftertiment ichele (law XV - 1 hRah 1 p. 9 Rest rend Style Dufty)

January 7

p. 49

Statement on apportionment filed by Mr. Curtis Shattuck of Juneau.

### January 9

Cellan cons

Morning - pp. 106-118

Dicussion of procedural problem: whether Committee Proposal #5 (Legislature) sher which Secs. 1 and 25 of which affect legislative apportionment should be considered in conjunction with Committee Proposal #14 (Apportionment) or if the latter should be considered before the former. It was decided to consider Proposal #5 at that time.

Evening - first few minutes on tape, then pp. 1-24.

Rules Committee report recommended that Sec. 25 of CP #5 be considered with the Apportionment proposal (#14) and that Sec. 1, Proposal #5 be considered at this time.(size of house and senate) and leave apportionment formula to later consideration. Report adopted. There ensued some discussion of making a decision on the size of both houses at this time and making an adjustment which might be required later when apportionment is considered seprately.

January 11 11

Afternoon session (on tape) - second reading of Committee
Proposal #14 (Apportionmnent). Motion by Mr. Coghill,
seconded by Mr. Knight, that the convention resolve itself
into a committee of the whole to discuss proposal without
having it recorded. Motion lost. Recess until evening session.
Evening session -- first few minutes on tape (introduction of
discussion of introduction of letter;
Mrs. Egan; (motion by Mr. White to resolve into committee of
whole with a complete record) united that the complete record.

## January 12

Morning/Afternoon pp. 1-100 Transcript

A Evening - On tapes 9-A (foot 465 ) thru 13-A 1/12/56

Jan. 26 - ff. 2-12 (meroe geog efelling change)

Jan. 28 - am: pp. 3-9 affactions schule adapter (and realing); pp. 93 ch sug . Style Dufty Con. reduly of bis - hay. bff-(dtd Jan. 28) 93-106

## POPULATION OF ELECTION DISTRICTS -- 1960 CENSUS

(Election Districts Prior to Reapportionment - 1961)

	District	<b>Civili</b> an Population	Military Population	Total Population
1.	Prince of Wales	1,767	5	1,772
2.	Ketchikan	9,770	300	10,070
3.	Wrangell-Petersburg	4,181	0	4,181
4.	Sitka	6,605	85	6,690
5.	Juneau	9,545	200	9,745
6.	Lynn Canal-Icy Straits	2,926	19	2,945
7.	Cordova-McCarthy	1,557	202	1,759
8.	Valdez-Chitina-Whittier	2,379	465	2,844
9.	Palmer-Wasilla-Talkeetna	5,162	26	5,188
10.	Anchorage	68,555	14,278	82,833
11.	Seward	2,956	0	2,956
12.	Kenai-Cook Inlet	5,690	407	6,097
13.	Kodiak	5,367	1,807	7,174
14.	Aleutian Islands	3,594	2,417	6,011
15.	Bristol Bay	3,485	539	4,024
16.	Bethel	5,412	125	5,537
17.	Kuskokwim	2,149	152	2,301
18.	Yukon-Koyukuk	3,324	773	4,097
19.	Fairbanks	33,462	9,950	43,412
20.	Upper Yukon	1,496	123	1,619
21.	Barrow	1,979.	154	2,133
22.	Kobuk	3,470	90	3,560
23.	Nome	5,587	504	6,091
24.	Wade Hampton	3,057	71	3,128
		193,775	32,392	226,167

40/193,775 = 4,844 people for each House seat or at least the major fraction - 2,422 thereof to retain one seat. When a district falls below the major fraction in civilian population, it ceases to exist and must be attached to the adjacent house district.

#### SPEECHES

Address by Governor B. Frank Heintzleman, November 8, 1955 (Text not yet available)

Address by Ernest Gruenong, former governor, Nobember 9, 1955 - (No. 160)

Speech by Senator William Knowland of California, November 29, 1955 (Contained in Journal No. 16, above date.) - --- 76.160

Major

Sppech by/General William A. Dean, former Military Governor of South Korea, January 12, 1956 (Contained in Journal No. 41, above date.)

Speech by Governor Heintzleman at closing ceremgny, Feb. 5, 1956 and Speech by W.A. Egan at same are both in the Journal of the 75th day, Feb. 5, 1956, and are in this box.

Please Note that the copy of the Journal is to be given to Henrietta to be included in the folder of Speeches, No. 160. Alaska Constitutional Convention REMARKS OF FORMER GOVERNOR ERNEST GRUENING AT THE OPENING OF THE ALASKA CONSTITUTIONAL CONVENTION

#### NOVEMBER 8, 1955

Madam Chairman, Governor Heintzleman, Delegate Bartlett, Delegates to the Constitutional Convention and friends, as I appear to be scheduled for a somewhat lengthly address in tomorrow's eession, I am sensitive to the fact that there is a prohibition in our Constitution against exposing people to double jeopardy. I think, therefore, my remarks will be brief and informal. Many will say the obvious that this is an excememly important occasion. To me perhaps its greatest importance arises from the fact that it is the first occasion wholly for and, most important, by the people of Alaska. If there has been one important ingredient missing in our eightyeight years first as a district, then as a territory, it is that little preposition "by". Many things have been done for us even more things have been done to us, but very little have we been permitted to do by us. A number of inspired actions accompanied the creation of this Convention. Perhaps most inspired was selecting the University of Alaska as a site for holding it. The University is really the keeper of the soul of our modern society; and if this Convention does not have a high inspirational quality it will not succeed. But it has that inspirational quality, and it will succeed. I

recall that that thought is voiced in the anthem of my old Alma Mater, our oldest university, and as the graduates leave it to go into the world they sing their anthem Fair Harvard, and one of its verses says, "Thou wert our mother, the nurse of our souls, we were moulded to manhood by thee; and freightened with treasures, with love and with hopes; thou did launch us on destiny's sea."

I think the University will play a part in launching Alaska on destiny's sea as a state. When we consider what we are doing here, engaging in this basic exercise in self-determination, we must always bear in mind that America, the land that we love, is jot just a geographic area. We are rather aware of that in Alaska. We sometimes question whether we are part of America. Our nation is not a collection of physical features; it is not our great storehouse, natural resources; rather is it the common adherance to a basic idea--perhaps the greatest idea that was ever propounded on earth since the golden rule. Indeed democracy is nothing but an extension of the golden rule to the great society. True democracy cannot depart far from the golden rule in its essence. Alaska has a great, great, destiny. We are here situated by geography and by history in our farthest north and our farthest west in a unique position to achieve that destiny. We were formerly part of a country which today under changed government represents the antithesis of everything that we believe in and of

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everything we hold dear. We have a geographic juxtaposition to that area. We can see it from our mainland with the naked eye. What a challenge then to create in their far northern latitudes a shining and eternal example of what we like to call the American way of life, to make Alaska not merely a bulwark of defense but a spiritual citadel of the Ameridan idea. It can only be done by the application to Alaska of basic American principles, the most basic of which is government by consent of the government. So you have here a thrilling opportunity, and I know you will live up to it. May God bless this undertaking; may it prosper and may we move forward to become an integral part of the great American dream. I thank you.

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### RESULTS OF VOTE ON RATIFICATION OF CONSTITUTION PRIMARY ELECTION APRIL 24, 1956

	Ratification of Constitution		Alaska-Tennessee Plan	
	Yee	No	Yes	No
First Division	4163	3397	3252	3920
Second Division	1301	347	1162	408
Third Division	8275	3179	7460	3789
Fourth Division	3798	12.57	3132	1439
Totals	17,447	8,180	15,011	9.556

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	Yes	No	Yes	No
First Division	4163	3397	3252	3920
Second Division	1301	347	1162	408
Third Division	8275	3179	7460	3789
Fourth Division	3208	1252	3137	1439
Totals	17,447	8,180	15,011	9,336

June 6, 1963

Miss Mary A. Nordale Office of Senator Bartlett 248 Senate Office Building Washington, D. C.

Dear Miss Nordale:

On July 10, 1962, we wrote you to ask your assistance in securing a copy of the speech delivered by Governor B. Frank Heintzleman at the opening ceremony of the Alaska Constitutional Convention on November 8, 1955.

Your reply of July 12, 1962, indicated that you would make inquiry of the National Archives. However, we were not advised of the outcome of that effort.

If a copy is not available through the National Archives, would it be possible for you to find out the address of the proper branch of the federal records administration to which we may write?

I am sorry to bring up this matter again, but we should like to make our Constitutional Convention records as nearly complete as possible.

Many thanks for your kind assistance.

Sincerely yours,

Katherine D. Nordale For the Executive Director

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HICHARD B. RUSSELL, GA., CHAIRMAN

HARRY FLOOD EYRD, VA. JOHN STENNIS, MISS. STUART EYMINGTON, MO. HENRY M. JACKEON, WASH. EAM J. ERVIN, JR., N.C. STROM THURMOND, S.C. CLAIR ENGLE, CALIF. E. L. BARTLETT, ALASKA HOWARD W. CANNON, NEV. ROBERT C. EYRD, W. VA. LL. GA., CHAIMMAN LEVERET SALTONSTALL, MASS. STYLES BRIDGES, N.M. MARGARET CHASE SMITH, MAINE PRANCIS CASE, S. DAK. PRESCOTT BUEN, CONN. J. GLENN BEALL, MD.

## Anited States Senate

COMMITTEE ON ARMED SERVICES

HARRY L. WINGATE, JR., CHIEF CLERK

July 12, 1962

Mrs. Katherine D. Nordale Alaska Legislative Council P. O. Box 2199 Juneau, Alaska

Dear Mrs. Nordale:

This will acknowledge your letter of July 10 in which you requested assistance in obtaining copy of a speech delivered by former Governor B. Frank Heintzleman to the Alaska Constitutional Convention on November 8, 1955.

Inquiries are being made of the National Archives and I shall be communicating with you again as soon as word reaches me.

With kindest personal regards, I am

Sincerely yours, Mary A. Nordale Office of Senator E. L. Bartlett

July 10, 1962

Miss Mary A. Nordale Office of Senator Bartlett 248 Senate Office Building Washington, D. C.

Dear Miss Nordale:

We are in the process of assembling material to be included in the published record of the proceedings of the Alaska Constitutional Convention.

We find that we are unable to locate a copy of the speech delivered at the opening ceremony on November 8, 1955, by Governor B. Frank Heintzleman. The University does not have a copy, and Mr. Heintzleman advises that he has been unable to find a copy among his personal records.

Mr. Heintzleman suggests that we address a request to the federal records center. It seems that the records from the territorial governor's office were removed from Alaska to the custody of the federal government.

Would it be possible for you to assist us in communicating with the appropriate office of the federal records administration in order to secure a copy of the speech? Any help you can give us will be deeply appreciated.

Sincerely yours,

Katherine D. Mordale For the Executive Director

June 24

Jack:

Progress (??) report: November 8 through January 19, complete. Portions of January 24, 26, 31, February 2 & 3 are finished. January 21, and February 1 have been finished.

Or maybe you'd like it from the other angle -- what hasn't been done: January 20, 23, 25, 27, 28, 29, 30, and February 4, 5, and 6 (last three verrry short) plus above that are only partially complete.

Irene said she will be working 3 hours every afternoon for rest of summer, she hopes. Pat and Ann have proofed approximately 2,000 pages plus corrections and numbering.

I left a note for Henri telling location of various "books" in case Supreme Court, AG, or some such should need one.

See you in August. Iffen I'm still on the payrollllllll

Nadine.

#### B FRANK HEINTZLEMAN

JUNEAU, ALASKA

June 18, 1962



ALASKA LEGISLATIVE GOUNGIL JUNEAU, ALASKA

Mr. John C. Doyle Executive Director Legislative Council Juneau, Alaska

Dear John:

Replying to your letter of June 12:

I am sorry to say that I have been unable to find a copy of my opening address at the Constitutional Convention 1955, among my papers here in Fayetteville. I will search for a copy in my files in Juneau when I return home.

There should, of course, be a copy of this message somewhere in the Governor's closed files.

Enclosed is a copy of my talk to the Convention at the ceremony of signing the proposed Constitution.

Sincerely yours,

B. Frank Heintglimen

B. FRANK HEINTZLEMAN

ENGLOSURE

Nëssage at Signing Coremony ALASKA CONSTITUTIONAL CONVENTION B. Frank Heintzleman Governor February 5, 1956

The Act of affiring your signature to a proposed Constitution for the State of Alaska means to you delegates the closing of a period of extremely hard work in which your time, emergies and talents were devoted in full measure to achieving something which you sincerely and earnestly hope will be of lasting value to all Alaskans, present and future.

The object you have brought into being offers a study of a fascinating social process. Fifty-five individuals of varied background; temperaments and ideas, and representing different regions and vocational groups with diversified interests, were brought together to consider the most complicated of social and political problems and blend them into a harmonious ontity. By some wonderful alchemy which defies definition, this has been accomplished.

This marks a great stride toward ultimate selfgovernment and self-determination. A group of fellow alaskans whom we have elected for the purpose has produced from scratch a framework of basic and fundamental principles which are to fix the shape of our social and political life for an undetermined but surely a long period of time.

2/5/56

The paper you have drafted will serve to demonstrate to Americans everywhere the character of political and social thinking to be found in Alaskans. We are confident that any comparison that may be made with the people of the several States will show that the plane of our thinking is as high as that of any other unit of the Nation.

This ceremony here today is not so much an ending as it is a beginning -- a beginning of a long series of related activities which will be projected into the distant future of Alaska and of our Nation.

When you have affixed your signatures to this document, you will be standing in a similar position to that of the members of the Philadelphia Convention on September 17, 1787, the day they presented the American people with a document entitled "The Constitution of the United States as Agreed upon by the Convention." Like you today, they could look back upon a period of arduous labor during which they devised a means of reconciling the conflict of sectional and other special interests and built a working frame for a vital democracy. But we remember that, at this point, the product of the Convention was still merely a document, not yet a living Constitution. They faced, as do we, the hurdle of gaining ratification of this document by the people.

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The Constitution of the State of Alaska which you have agreed upon, when presented for popular endorsement, will not, I am sure, have to pass through a period of such bitter controversy as did the Constitution of the United States before it was finally ratified. But as framers of the document, each of you will be expected, and are conscience-bound, to follow the lead of our forefathers and carry to the general public of the area you represented at the Convention, your interpretation of the underlying fundamental principles and the definite terms of this document which you have proposed as the governmental foundation of the State of Alaska.

This task now calls for further public service. I can give you little in the way of advice as to how it should be done, but I can at least refer you to the record of the comparable period in the establishment of our Constitution of the United States, and in particular to that series of essays dealing with the Constitution contained in The Federalist.

Some of you will be called upon to reenact, in some degree, the role of Alexander Hamilton, John Jay and James Madison in producing an Alaskan version of the Federalist.

-3-

History will serve to point out many of the situations which this Constitution can be expected to face during the next three months, but I wish to comment on one which will probably recur in many guises. In championing the Constitution of the United States during the adoption controversy, the proponents were repeatedly called upon to answer many variations of the charge that it was <u>imperfect</u>.

The charge of imperfection can, of course, arise from special interests, regional points of view and the frequent propensity of people to consider one feature of a proposition without reference to how it influences or is influenced by other features of the proposition. Perhaps you can draw strength and confort from the words of Alexander Hamilton in <u>The Pederalist</u> <u>Ho. 85</u>, the final essay in the series in which he gives an answer to all criticisms of this nature: "I never expect to see a perfect work from imperfect man. The result of the deliberations of all collective bodies must necessarily be a compound, as well of the errors and prejudices, as of the good sense and wisdom, of the individuals of whom they are composed. The compacts which are to embrace thirteen distinct States in a common bond of amity and union, must as necessarily be a compromise of as many dissimilar interests and inclinations. How can perfection spring from such materials?"

Speaking for myself, I believe, from the reports of this Convention as given currently by the newspapers as the sessions progressed, that this Constitution for the State of Alaska is in its entirety a good work, that it will provide a foundation for a State of Alaska of which we can be proud, and which may cause some existing States to reexamine their basic charters with a view to adopting some of the Alaska features. If I find myself trying to pick flaws, I will reread these words of Hamilton: "No advocate of the measure can be found, who will not declare as his sentiment, that the system, though it may not be perfect in every part, is, upon the whole, a good one; is the best that the present views and circumstances of the seuntry will permit; and is such a une as promises every species of security which a reasonable people can desire."

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The delegates to this Convention are entitled to the commendation of all Alaskans, present and future. They have given careful and reflective study to relevant material obtained from States and other Governmental units that appeared to offer something of value which they might use; they have shown a fine willingness to hear and consider the views of Alaskans of all shades of opinion, and to work for acceptable compromises on impending deadlocks; and, in general and above all, they have worked hard and conscientiously to produce something that will promote the social and economic welfare of Alaska.

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I do not doubt that the names of you delegates and your accomplishments here will be featured in histories of Alaska for a long, long period of time.

END

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ALASKA LEGISLATIVE COUNCIL JUNEAU, ALASKA

June 15, 1962

John C. Doyle Alaska Legislative Council Box 2199 Juneau, Alaska

Dear Mr. Doyle:

I have searched through the Constitutional Convention material that we have, but find no copy of Heintzleman's speech. The nearest thing we came to are the excerpts reported in the Alaskan daily papers of that date.

I am sorry we cannot be more helpful.

Very truly yours,

Sarah hac Duffi

Sarah McDuffie, Assistant Librarian

6M/bm

CARL HAYDEN, ARIZ., CHAIRMAN RICHARD B. RUSSELL, GA. ALLEN J. ELLENDER, LA. LISTER HILL, ALA. JOHN L. MCCLELLAN, ARK. A. WILLIS ROBERTSON, VA. A. WILLIS ROBERTSON, VA. WARREN G. MAGNUGON, WASH, Spessard L. Holland, Fla. John Stennis, Miss. John G. Pastore, R.I. Estes Kefauver, Tenn. A. S. Mike Monroney, Okla. ALAN BIELE, NEV. ROBERT C. BYRD, W. VA. GALE W. MCGEE, WYO. HUBERT H. HUMPHREY, MINN. MIKE MANSFIELD, MONT. E. L. BARTLETT, ALASKA

LEVERETT SALTONSTALL, MASS. MILTON R. YOUNG, N. DAK, MARLE, MUNDT, S. DAK, MARGARET CHASE SMITH, MAINE THOMAS H, KUCHEL, CALIF. ROMAN L. HRUSKA, NEER. GORDON ALLOTT, COLO. NORRIS COTTON, N.H. CLIFFORD P. CASE, N.J.

United States Senate

COMMITTEE ON APPROPRIATIONS

June 10, 1963

EVERARD H. SMITH. CLERK THOMAS J. SCOTT, ASST. CLERK

> Mrs. Katherine D. Nordale Alaska Legislative Council P. O. Box 2199 Juneau, Alaska

Dear Mrs. Nordale:

Attached are copies of four letters, two of which were written to you on July 19 and July 27, 1962, and were accompanied by copies of the other two letters. I regret exceedingly that you have been caused distress because of your failure to locate these. Perhaps they went astray in the mail. Since we have no acknowledgement of them, that very well could have happened.

In any case, I trust that you will be able to find the missing speech by Governor Heintzleman.

With best wishes, I am

Sincerely nours, A rdal 0 Mary Research Assistant to Senator E. L. Bartlett

July 27, 1962

Mrs. Kotherine D. Nordale Alaska Legislative Council P. O. Box 2199 Juneau, Alaska

Dear Mrs. Nordale:

Attached is copy of a letter which reached the office today, having to do with efforts to find copy of former Governor Heintzleman's speech to the Constitutional Convention. Perhaps some of the files mentioned in Mr. Swim's letter are in the storage room in the basement of the Capitol, which is reserved for the Governor's use. Also, it may very well be that Mr. Thomas Stewart, secretary of the Convention, would know of the location of the speech.

With sincere regrets that we cannot be of more surfictance, I am

Sincerely yours,

Mary A. Nordale Office of Senator E. L. Bartlett

# GENERAL SERVICES ADMINISTRATION



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Ammittee ON

Region 10 Auburn, Washington

IN REPLY REFER TO 10N

RECTIVES A 1992

Honorable E. L. Bartlett United States Senate Washington 25, D. C.

Dear Senstor Bartlett:

Mr. Elmer Lindgard, Chief of the Seattle Federal Records Center has made a careful search of the records of the Territorial Governors of Alaska stored there. We have been unable to find a copy of the speech made by Governor Heintzleman before the Alaska Constitutional Convention in 1955.

Not all the records of the Territorial Governors have been transferred to the Federal Racords Center in Seattle since the new State Government at that time required retention of later years' records for the transitional phase and for use as precedent material. We believe that the speech by former Governor Heintzleman may be found in the records of the present Governor of Alaska under one of the following file designations:

37-9	Speeches and Articles (1953 forward)
58-11	Statehood, Alaska (1949 forward)
67	Conventions and Meetings (1952 forward)

or, as a last resort, in the personal file of former Governor Heintaleman, parts of which were also retained in the present Governor's office.

Sincerely yours,

Harold E. Swim Acting Regional Administrator

July 19, 1962

Mrs. Katherine D. Nordale Alaska Legislative Council P. O. Box 2199 Juneau, Alaska

Dear Mrs. Nordale:

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Attached is copy of a letter from the National Archives and Records Service, which is responsive to Senstor Bartlett's inquiry on your behalf. As soon as we have word from the Federal Records Center at Seattle, we shall be writing to you again.

With kindest personal regards, I am

Sincerely yours,

Mary A. Nordale Office of Senator E. L. Barthett GENERAL SERVICES ADMINISTRATION



National Archives and Records Service Washington 25, D.C.

July 17, 1962

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Nomerable R. L. Partictt United States Senate Machington 25, D. C. RECEIVED JUL 18 1962

Deer Benalor Bartlett:

Your letter of July 12, 1962 requested information concerning an address may by Give mor 3. Frank Heintzleman before the Alaska Constitutional Convention in 1955.

A careful asarch has been made of the records of the Office of Territories relating to territorial affairs in Alaska and a copy of the speech made by Governor Heintzleman has not been found.

It is possible that is copy of the speech may be anony the second of an Office of the Sovernor of Alaska, 1999, which are prosyned in the Federal Seconds Conter at Sentile, Mashington I have therefore, referred your letter to Mr. Elser W. Espined, Child 2 hat Center, for a search of the pertinent records and for the relation of the pertinent records and

Bincernly yours,

Walter Robertson, Jr. Arting Archivibl of the United Sintes

FILE MELA SE

August 28, 1963

R. Everett Harris, Esq. Assistant City Attorney P. O. Box 400 Anchorage, Alaska

Dear Mr. Harris:

I fear I have misled you in my reply to your inquiry concerning the Constitutional Convention Proceedings. When I said "there are no copies for distribution," I meant to say only that there are no copies for distribution <u>at this time</u>. As soon as our final proofreading of the transcript of the Convention proceedings is finished, it and the index will be printed and copies will be distributed at least to all court libraries. The reason there are no copies now available is that all we have is the original transcript we are proofreading and preparing for final publication.

The work is proceeding as fast as possible and the Proceedings should be available for distribution soon.

Sincerely,

JOHN C. DOYLE EXECUTIVE DIRECTOR

By:

Durell Douthit Legislative Counsel

DD:vd

cc: State Law Library Mr. Thomas B. Stewart


August 27, 1963

Mr. Thomas B. Stewart Administrative Director of Courts 941 Fourth Avenue Anchorage, Alaska

Dear Mr. Stewart:

In my search for materials which might shed light on the correct interpretation of the Alaska Constitution, I wrote to the Legislative Council asking for an index to the Convention Journal and/or a copy of the Convention proceedings and index. I received a reply advising me that the Convention proceedings, which is the transcript of the tape recording of the Convention proceedings, is in the final proofreading stage and will be kept in the office of the Legislative Council in Juneau. I was further advised that "no copies for distribution would be available."

It occurs to me that the Legislative Council should consider furnishing, and the Court System should consider acquiring a copy of the Proceedings for the State Law Library in Anchorage.

Those of via for whom the availability of the Proceedings in Juneau is of little practical value could well use this guide.

Sincerely,

R. Everett Harris Assistant City Attorney

REE:sfr

co: State Law Library, 941 Fourth Ayenue, Anchorage Mr. John C. Doyle, Legislative Council, Juneau

August 23, 1963

R. Everett Harris, Esq. Assistant City Attorney P. O. Box 400 Anchorage, Alaska

Dear Mr. Harris:

NUT TRANSPORTS

I am answering your letter about the "Constitutional Convention Journal" for Jack, since he is out of town.

Unfortunately, I am not going to be able to be of help to you. No index to the Journal is being prepared because the index to the Proceedings (which is the transcript of the tape recording of the Convention proceedings) will serve as the index to the Journal. The Proceedings are in the final proofreading stage and the index is almost completed, but there are no copies for distribution. Of course, you or your agent are welcome to study our working files here in the office at any time.

Sincerely,

JOHN C. DOYLE EXECUTIVE DIRECTOR

By:

Durell Douthit Legislative Counsel

DD:vd

All-America City of

# ANCHORAGE

ANCHO ANCHO

ALASKA

International Polar air cross roads of the world

August 21, 1963

Mr. John C. Doyle Executive Director Alaska Legislative Council Juneau, Alaska



ALASKA LEGISLAVIVE COUNCIL JUNEAU

Dear Jack,

This office has managed to borrow a copy of the "Constitutional Convention Journal" from Tom Stewart. The Journal is not indexed, however, and we are advised that your office has prepared an index. Would it be possible for you to forward us a copy of the index to the "Constitutional Convention Journal," Volumes I and II? Of course, we will reimburse the State for any expenses involved.

We are also wondering whether the tape record of the Convention proceedings and committee meetings has been transcribed. If such transcription has been made, is it possible to acquire copies of particular sections extracted from such transcript? We will appreciate your attention to this request.

Sincerely

R. Everett Harris Assistant City Attorney

REH:afr

PLEASE USE

Airmail

Constitutional Convention III/Style/10 January 4, 1956

#### CHECKLIST OF SUBJECTS WHICH MIGHT BE ADVISABLE FOR INCLUSION IN THE CONSTITUTION

- Preamble (V)
- Bill of Rights (V)
- Suffrage (VI)
- Elections (VI)
- Apportionment (VI)
- Legislative Branch (VII)
- Executive Branch (VIII)
- Judiciary Branch (IX)
- Resources (X)
- Finance & Taxation (XI)
- Local Government (XII)
- Direct Legislation (XIII)
- Amendment & Revision (XIII)
- Transitional Provisions (IV)
  - [ Education
  - / Organization, Collective
    Bargaining
  - /State Boundaries
  - [ Capital
  - / Flag
  - ∠ Federal Land Grants ∠ Public Health & Welfare

/ Highways

*[*Agriculture

Public Officers

[ Corporations

Railroads

Banks

Civil Service

[Intergovernmental Relations

\_ Redelegation of Power

- I. General Provisions (New Jersey Const., Art. X)
  - 1. (Seal of the State: its custody and use)
  - 2. (Required form and language for official grants and commissions)
  - 3. ("Persons" and "people" as including both sexes)
  - 4. (Required form and language for writs and indictments)
  - 5. (Effective date of Constitution)
- II. <u>Mandatory Provisions</u> (Proposed Enabling Act, H.R. 2535, sec. 203)
  - 1. General: Constitution shall
    - a. "be republican in form"
    - b. "make no distinction on account of race or color"
    - c. "not be repugnant to the Constitution of the United States and the principles of the Declaration of Independence"

- 2. <u>Public Officers:</u> Loyalty to Alaska and the United States: It "shall provide that no person who advocates, or who aids or belongs to any party, organization, or association which advocates the overthrow by force or violence of the government of the State of Alaska or of the United States shall be qualified to hold any public office of trust or profit under the State Constitution.
- 3. Freedom of Religion, Speech, Press, and to Assemble and Petition
- 4. Declaration of disclaimer of rights to certain lands (including property and rights held by natives)
- 5. Assumption and payment of debts and liabilities of Territory
- 6. Provision for establishing and maintaining a system of public schools ("open to all children .... and free from sectarian control")
- 7. <u>Consent of State and people to reserva-</u> tion of rights or powers to U.S.

(and to terms or conditions of grants to State)

8. Taxation of property of non-resident U.S. citizens

> (Shall not be at higher rate than property of residents)

- 3 -

- III. <u>Mandatory Provisions</u> (Territorial Act providing for Constitutional Convention, 1955, c. 46)
  - 1. Ordinance for submission of Constitution to people for ratification (Sec. 14)
  - 2. Ordinance for submission of certified copy by Governor, after ratification (Sec, 15)
    - a. To be submitted through President to
      - Congress
    - b. Together with statement of votes cast
  - 3. Ordinance providing for election of officers for a full state Government (Sec. 16)

("in such manner and at such time as the convention may prescribe")

- IV. <u>General and Miscellaneous Provisions</u> (Hawaii Const. Art. 14)
  - 1. Civil Service
  - 2. Employees' Retirement System
  - 3. Disqualification for Loyalty
  - 4. Oath of Office
  - 5. Intergovernmental Relations
  - 6. Federal Lands
  - 7. Compliance with Trust
  - 8. Administration of Undisposed Lands
  - 9. Federal Property, Tax Exemption
  - 10. Hawaii National Park

- 4 -

- 11. Judicial Rights
- 12. Titles, Subtitles, Personal Pronouns; Construction

"Titles and subtitles shall not be used for purposes of construing this constitution."

13. General Power

"The enumeration in this constitution of specified powers shall not be construed as limitations upon the power of the State to provide for the general welfare of the people."

14. Provisions Self-Executing

"The provisions of this constitution shall be self-executing to the fullest extent that their respective natures permit."

- V. Provisions suggested by Dayton McKean for consideration
  - 1. Excess condemnation
  - 2. Advisory Opinions
  - 3. Declaratory judgements
  - 4. Libel and slander (truth is a defense)
  - 5. Conflict of interests
  - 6. Taxpayers suits
  - 7. (Transition ordinance) First Senate (selection of the

2 year members)

- VI. Additional suggestions by Committee on Ordinances
  - 1. Laws of Territory to remain in effect as state laws so long as not inconsistent.

-6-

 Officers of Territory to continue unless abolished or replaced.

Constitutional Convention Convention/15 January 6, 1956

#### MEMORANDUM

Subject: Additional Subjects for Committee Study

The Committee Chairmen reviewed on January 5 the "Checklist of Subjects Which Might Be Advisable for Inclusion in the Constitution" (III/Style/10). It was decided that the Committees indicated below should consider the desirability of making provision for the following subjects in the Constitution:

#### Committee

Style and Drafting (III)

Titles, Subtitles, and Personal Pronouns

Topics

General Power

Provisions Self-Executing

Ordinance (IV)

Consent of State and people to reservation of rights or powers to U.S. (Also see Article XIV, Section 11 of Hawaii Constitution entitled "Judicial Rights".)

Laws to remain in effect so long as not inconsistent.

Officers of Territory to continue in office until replaced or position abolished.

Administrative problems in transferring Road Commission and other Federal functions and accompanying property to the State.

Adequacy of prevision regarding Fublic Officers.

Executive (VIII)

#### Committee

Resources (X)

# Topics

Grant of lands for school purposes under Sections 16 and 33 and for the University of Alaska.

Compliance With Trust (Hawaii Constitution, Article XIV, Section 7)

A subcommittee consisting of Delegates Sundborg, McNealy, and V. Rivers was created to inquire further into additional subjects which may merit consideration by Convention Committees for inclusion in the Constitution. The Ledger shows the following, of which there seem to be no copies extant: III/Style/15 Memorandum on Miscellaneous Provisions III/Style/22 Rules for Uniformity

÷ 1

Constitutional Convention Committee Proposal/15 January 19, 1956

#### ALASKA CONSTITUTIONAL CONVENTION

Report of the Style and Drafting Committee

Honorable William A. Egan Alaska Constitutional Convention

Dear President Egan:

Your committee on Style and Drafting submits herewith a proposal for consideration by the Convention. The proposal covers the subjects which the Committee Chairman asked this Committee to consider (see Convention/16) [This reference devid be /15, and by # th

It would be appropriate for the Convention to consider this proposal in conjunction with Committee Proposal No. 12 on "General and Miscellaneous Provisions".

Respectfully submitted,

George Sundborg, Chairman R. Rolland Armstrong Edward V. Davis Victor Fischer Mildred Hermann James Hurley Maurice Johnson M. George McLaughlin D. Katherine Nordale

Constitutional Convention Committee Proposal/15 January 19, 1956

# CONSTITUTIONAL CONVENTION OF ALASKA Introduced by Committee on Style and Drafting

GENERAL AND MISCELLANEOUS PROVISIONS

Rules Order of Interpretation Section 1. Titles, subtitles, and marginal 1 2 titles are not to be used for purposes of inter-3 preting this Constitution. Section 2. In this Constitution the personal 4 5 pronoun is to be interpreted to include persons of 6 both sexes. Section 3. The enumeration in this Constitution 7 8 of specified powers is not to be interpreted as a 9 limitation upon the powers of the state government. Section 4. The provisions of this Constitution 10 11 are to be interpreted as self-executing whenever 12 possible.

Constitutional Convention III/Style/10 December 12, 1955

CHECKLIST OF SUBJECTS WHICH MIGHT BE ADVISABLE FOR INCLUSION IN THE CONSTITUTION

Preamble (V)

Bill of Rights (V)

Suffrage (VI)

Elections (VI)

Apportionment (VI)

Legislative Branch (VII)

Executive Branch (VIII)

Judiciary Branch (IX)

Resources (X)

Finance & Taxation (XI)

Local Government (XII)

Direct Legislation (XIII)

Amendment & Revision (XIII)

Transitional Provisions (IV)

[ Education

∠Organization, Collective Bargaining

[State Boundaries

[ Capital

/ Flag

[Hawaiian Home Lands

[Public Health & Welfare

Distribution of Fowers

/ Highways

[ Agriculture

[Public Officers

[ Corporations

[Railroads

Banks

[Civil Service

[Intergovernmental Relations

- I. General Provisions (New Jersey Const., Art. X)
  - 1. (Seal of the State: its custody and use)
  - (Required form and language for official grants and commissions)
  - 3. ("Persons" and "people" as including both sexes)
  - 4. (Required form and language for writs and indictments)
  - 5. (Effective date of Constitution)
- II. <u>Mandatory Provisions</u> (Proposed Enabling Act, H.R. 2535, sec. 203)
  - 1. General: Constitution shall
    - a. "be republican in form"
    - b. "make no distinction on account of race or color"
    - c. "not be repugnant to the Constitution of the United States and the principles of the Declaration of Independence"

2. <u>Public Officers:</u> Loyalty to Alaska and the United States: It "shall provide that no person who advocates, or who aids or belongs to any party, organization, or association which advocates the overthrow by force or violence of the government of the State of Alaska or of the United States shall be qualified to hold any public office of trust or profit under the State Constitution,

- 3. Freedom of Religion, Speech, Press, and to Assemble and Petition
- 4. Declaration of disclaimer of rights to certain lands (including property and rights held by natives)
- 5. Assumption and payment of debts and liabilities of Territory
- Provision for establishing and maintaining a system of public schools
   ("open to all children .... and free from sectarian control")
- 7. Consent of State and people to reservation of rights or powers to U.S.

(and to terms or conditions of grants to State)

8. Taxation of property of non-resident U.S. citizens

(Shall not be at higher rate than property of residents)

- III. <u>Mandatory Provisions</u>
- (Territorial Act providing for Constitutional Convention, 1955, c. 46)
  - 1. Ordinance for submission of Constitution to people for ratification (Sec. 14)
  - 2. Ordinance for submission of certified copy by Governor, after ratification (Sec, 15)
    - a. To be submitted through President to

Congress

- b. Together with statement of votes cast
- 3. Ordinance providing for election of officers for a full state Government (Sec. 16)

("in such manner and at such time as the convention may prescribe")

- IV. <u>General and Miscellaneous Provisions</u> (Hawaii Const. Art. 14)
  - 1. Civil Service
  - 2. Employees' Retirement System
  - 3. Disqualification for Loyalty
  - 4. Oath of Office
  - 5. Intergovernmental Relations
  - 6. Federal Lands
  - 7. Compliance with Trust
  - 8. Administration of Undisposed Lands
  - 9. Federal Property, Tax Exemption
  - 10. Hawaii National Park

- 11. Judicial Rights
- 12. Titles, Subtitles, Personal Pronouns; Construction

"Titles and subtitles shall not be used for purposes of construing this constitution."

13. General Power

"The enumeration in this constitution of specified powers shall not be construed as limitations upon the power of the State to provide for the general welfare of the people."

14. Provisions Self-Executing

"The provisions of this constitution shall be self-executing to the fullest extent that their respective natures permit."

- 5 -

TOPIC LISTING & COMMITTEE NO.

COMMITTEE CHECKLIST

Preamble (V)

Bill of Rights (V)

Suffrage (VI)

Elections (VI)

Apportionment (VI)

Legislative Branch (VII)

Executive Branch (VIII)

Judiciary Branch (IX)

Resources (X)

Finance & Taxation (XI)

Local Government (XII)

Direct Legislation (XIII)

Amendment & Revision (XIII)

Transitional Provisions (IV)

Education

Corganization, Collective Bargaining

[State Boundaries

[Capital

Flag

/Hawaiian Home Lands

[Public Health & Welfare

/ Distribution of Powers

Highways

**Agriculture** 

Public Officers

TOPIC LISTING & COMMITTEE NO.

COMMITTEE CHECKLIST

[ Corporations

[Railroads

**Banks** 

[Civil Service

[Intergovernmental Relations

Bring up material on mit page etc

-2-

# I. <u>General Provisions</u> (New Jersey Const., Art. X)

- 1. (Seal of the State: its custody and use)
- 2. (Required form and language for official grants and commissions)
- 3. ("Persons" and "people" as including both sexes)
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- 5. (Effective date of Constitution)

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  - a. "be republican in form"
  - b. "make no distinction on account of race or color"
  - c. "not be repugnant to the Constitution of the United States and the principles of the Declaration of Independence"

2. <u>Public Officers</u>: Loyalty to Alaska and the <u>United States</u>: It "shall provide that no person who advocates, or who aids or belongs to any party, organization, or association which advocates the overthrow by force or violence of the government of the State of Alaska or of the United States shall be qualified to hold any public office of trust or profit under the State Constitution.

3.					Speech,	Press,	and
	to Asser	nble	and	Peti	tion	STATE WITH	Same Contest

-4-

- 4. <u>Declaration of disclaimer of rights to</u> <u>certain lands</u> (including property and rights held by natives)
- 5. Assumption and payment of debts and liabilities of Territory
- 6. Provision for establishing and maintaining a system of public schools
   ("open to all children .... and free from sectarian control")
- 7. Consent of State and people to reservation of rights or powers to U.S.

(and to terms or conditions of grants

to State)

8. <u>Taxation of property of non-resident</u> U.S. citizens

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  - 2. Ordinance for submission of certified (Sec. 15)

a. To be submitted through President to Congress

b. Together with statement of votes cast

3. Ordinance providing for election of officers for a full state Government (Sec. 16) ("in such manner and at such time as the

-5-

convention may prescribe")

## IV. General and Miscellaneous Provisions (Hawaii Const. Art. 14)

- 1. Civil Service
- 2. Employees' Retirement System
- 3. Disqualification for Loyalty
- 4. Oath of Office
- 5. Intergovernmental Relations
- 6. Federal Lands
- 7. Compliance with Trust
- 8. Administration of Undisposed Lands
- 9. Federal Property, Tax Exemption
- 10. Hawaii National Park
- 11. Judicial Rights
- 12. Titles, Subtitles, Personal Pronouns; Construction

"Titles and subtitles shall not be used for purposes of construing this constitution."

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"The enumeration in this constitution of specified powers shall not be construed as limitations upon the power of the State to provide for the general welfare of the people." 14. Provisions Self-Executing

Hing - Miscellancous

"The provisions of this constitution shall be self-executing to the fullest extent that their respective natures permit."

-6-

TOPIC LISTING & CONMITTER RO. (OTHER CONSTITUTIONS: ANTICLE REPERENCES)

	(Hawaii)	(Missouri)	(N.J.)	(Model)
Preamble (V)	P	P	2	
Bill of Bights (V)	I	I	I	I
Suffrage (VI)	II	VIII	II	II
Elections (VI)	II	VIII	11	II
Apportionment (VI)	(III,XVI)	(III)		
Legislative Branch (VII)	III	III	IV	III
Szecutive Branch (VIII)	IV	IV	V	v
Judiciary Branch (IX)	v	V	VI	٧I
Resources (X)	x	( 27 )		
Finance & Texation (XI)	VI	VI,X	VIII	VII
Local Government (XII)	VII	IV		XIIX
Direct Legislation (XIII)		111		IV
Amendment & Nevision (XIII)	XV	XII	IX	XIII
Transitional Provisions (IV)	IVE	EEK		VIX
[Inducation	IX	IX	11	
Corgenisation, Collective Dargaining	XII			
Z'State Boundaries	XIII			
[Capital	XIIX			
[Vlag	XIII			
[ Manallan Home Lando -	II	$\frac{1}{2} = \frac{1}{2} $		
[Fublic Scalth & Welfare	TIIT	IV		x
ZDistribution of Powers		II	111	
[ Bishways		24		
LASSimulture		TA		
Fublic Officers		VII	VII	

Prepared by the subcommittee assisted by Dr. Shelden Elliott. See Minutes of 12/7/55. Pages 3, 4, 5, and 6 added by same subcommittee. See Minutes of 12/12/55.

style and trating - inscellancous

C P

I TRANSAG

TOPIC LISTING & COMMITTEE NO. . (OTHER CONSTITUTIONS: ARTICLE REFERENCES;

					A Strate of the	11-11
		(Hawall)	(Missouri)	(H.J.)	(Model)	
1	[Corporations		XI			
	<b><i>[</i>Heilroada</b>		XI			
	<b>Z</b> Banka		XI			
	[Civil Service				IX	
	[Intergovernmental Selation	в			XI	
	[General Provisions			х		

-2-

Constitutional Convention III/Style & Drafting/9 December 6, 1955

# MEMORANDUM

SUBJECT: Target dates for reporting Committee proposals:

at

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C.

	COMMITTEE	NO. OF PROPOSAL	DATE OR DATES
IV	Ordinance	l	Dec. 5
v	Rights	l	Dec. 5
VI	Elections	2	Dec. 1
VII	Legislative	1	Dec. 10
VIII	Executive	1	Dec. 10
IX	Judiciary	l	Dec. 7
Х	Resources	l	Dec. 15
XI	Finance	1	Dec. 12
XII	Local Government	1	Dec. 15
XIII	Amendment	?	?
XIV	Resolutions	?	Dec. 10

Constitutional Convention Final-III/Style/4/a November 22, 1955

#### DRAFTING SUGGESTICES

1. The prime objective of the language in the Constitution is to give expression to our ideals. Each word should be chosen so that there can be no doubt in the mind of any intelligent reader as to what is intended. CL/RITY, BREVITY, and STREMETH should be the constant watchwords in drafting the document.

2. The Constitution should be regarded as constantly speaking. It should speak as of the time when it is read or applied. It must therefore be written in the present tense.

3. No unecessary word should be used. Language which is peculiarly limited to legal diction should be chosen with care. Care should be taken that phrases used have been tried and tested in the Courts and have an accepted meaning.

4. Uniformity of expression is important.

5. Preciseness should not be sacrificed to simplicity, but brevity is desirable.

6. Indefinite terms such as "reasonable" should be avoided.
7. Enumerations may weaken the intent of an article by appearing to limit its an lication.

L. Choice of Words and Phrases :

(a) Do not use synonyms solely for the purpose of avoiding repetition.

- (b) Do not use the same word for different meanings
- (c) Do not use different words for the same meaning
- (d) Make full yet careful use of possessive nouns and pronouns
- (e) Avoid "such" where an article may be used
- (f) Do not use the expression "and/or"

9. Punctuation is as important as the words themselves. If a change in punctuation might change the meaning of a sentence, recast it.

10. Provisos and exceptions, such as "provided that" and "except that", should be avoided.

#### STYLE AND FORMAT

The Style and Drafting Committee suggests that the style and format of the Hawaii Constitution be followed.

- (1) Article numbers should be used.
- (2) Title headings should designate the nature of material.
- (3) Index titles should classify the section appearing in the body of the text adjoining.
- (4) Articles should be numbered with Roman numerals.Sections should be numbered with Arabic numerals.
- (5) Subsections should be avoided.

-2-

## Preferred Lan, usge

DO NOT SAY: SAY: is null and void and of no effect void after subsequent to is authorized to (or may) is hereby authorized and empowered to constitute and appoint appoint bonds, notes, checks, drafts and other evidences of indebtedevidences of indebtedness ness per annum a year on or after July 1, 1956 alter June 30, 1956 in the event that if it shall be lawful may give consideration to consider is applicable applies ot the time of his retirement when he retires ordered, adjudged and decreed ad judged sole and exclusive sole be and the same is hereby is fail, refuse and neglect fail it shall be unlawful it is unlawful is defined and shall be construed means to mean absolutely null and void void with reference to about per cont or per centum percent it is his duty to shall

-3-

# DO NOT SAY:

is ordered and directed to

full and complete

shall be in full force and effect

do and perform

by and with

each and every

parts and portions

if it shall appear

if it shall be necessary

it is hereby vested with power and authority and it shall be its duty in carrying out the provisions of this Constitution SAY:

shall (or, is directed to)
full
shall be in force
do
by (or with)
each (or every)
parts (or portions)
if it appears
if it is necessary
shall

#### SUGGLETED REFERENCES

-l;-

.

Webster's New International Dictionary - 2nd Edition.

Roget's Thesaurus.

Crawford, Statutory Construction.

Constitution of the United states levised and ... nnotated 1938.

Constitutional Convention III/Style/4 November 17, 1955

#### DRAFTING SUGGESTIONS

1. General objective - The prime objective of the statements in sections of the Constitution is to form an expression of our ideals. Each word should be chosen so that there can be no doubt in the mind of any intelligent reader as to what is sought to be accomplished--CLARITY, BREVITY AND STRENGTH.

2. The Constitution should be regarded as constantly speaking. It should speak as of the time when it is read or applied. It must therefore be written in the present tense.

3. No unnecessary word is to be used. Language which is peculiarly limited to legal diction should be chosen with care. Be sure that phrases used have been tried and tested in the Courts and have an accepted meaning.

4. Have uniformity of expression.

5. Preciseness must not be sacrificed to simplicity, but be brief.
 6. Stay away from indefinite terms such as "reasonable."

7. Be cautious. Enumerations may weaken the intent of an article and bring the article under attack.

8. Choice of Words and Phrases.

(a) Do not use synonyms

- (b) Do not use the same word for different meanings
- (c) Do not use different words for the same meaning
- (d) Make full yet careful use of possessive nouns and pronouns
- (e) Avoid "such" where an article may be used.

(f) Do not use the expression "and/or."

9. Punctuate carefully. Recast the sentence if a change in punctuation might change its meaning.

10. Avoid provisos and exceptions, such as "provided that" and "Except that."

#### Material Available

Webster's New International Dictionary - 2nd Edition.

Roget's Thesaurus.

Crawford, Statutory Construction.

Constitution of the United States Revised and Annotated 1938.

#### General Drafting Instructions

The Style and Drafting Committee suggests that the style and format of the Hawaii Constitution be followed.

- (1) Article numbers will be assigned to each committee.
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- (3) Index titles will classify the section appearing in the body of the text adjoining.
- (4) Articles will be numbered with Roman Numerals. Sections will be numbered with Arabic numerals.

-2-

(5) Subsections should be avoided.

# Preferred Language

C

DO NOT SAY:	SAY:
is null and void and of no effect	void
subsequent to	after
is hereby authorized and em- powered to	is authorized (or may)
constitute and appoint	appoint
bonds, notes, checks, drafts and other evidences of indebted- ness	evidences of indebtedness
per annum	a year
on and after July 1, 1954	after June 30, 1954
in the event that	if
it shall be lawful	may
give consideration to	consider
is applicable	applies
at the time of his retirement	when he retires
ordered, adjudged and decreed	adjudged
sole and exclusive	sole
be and the same is hereby	is
fail, refuse and neglect	fail
it shall be unlawful	it is unlawful
is defined and shall be constu- ed to mean	means
absolutely null and void	void
with reference to	about
per cent or per centum	percent
it is his duty to	shall

-3-

### DO NOT SAY:

is ordered and directed to

full and complete

shall be in full force and effect

do and perform

by and with

each and every

parts and portions

if it shall appear

if it shall be necessary

it is hereby vested with power and authority and it shall be its duty in carrying out the provisions of this Constitution SAY:

shall (or, is directed to)
full
shall be in force
do
by (or with)
each (or every)
parts (or portions)
if it appears
if it is necessary

shall

-4-
Constitutional Convention Report of Style and Drafting Committee November 17, 1955

#### DRAFTING MANUAL

1. General objective = The prime objective of the statements in sections of the Constitution is to form an expression in language of our ideals. Each word should be chosen so that there can be no doubt in the mind of any intelligent reader as to what is sought to be accomplished. CLARITY, BREVITY AND STRENGTH.

2. The Constitution should be regarded as constantly speaking. It should speak as of the time when it is read or applied. It must therefore be written in the present tense.

3. No unnecessary word is to be used. Language which is peculiarly limited to legal diction should be chosen with care. Be sure that phrases used have been tried and tested in the Courts and been sustained.

4. Have uniformity of expression.

5. Preciseness must not be sacrificed to simplicity, but be brief.
 6. Stay away from indefinite terms such as "reasonable".

7. Be cautious. Enumerations may weaken the intent of an article and bring the article under attack.

8. Choice of Words and Phrases.

(a) Do not use synonyms

- (b) Do not use the same word for different meanings
- (c) Do not use different words for the same meaning
- (d) Make full yet careful use of possessive nouns and pronouns
- (e) Avoid "such" where an article may be used.

(f) Do not use the expression "and/or".

9. Functuation - Punctuate carefully. Recast the sentance if a change in punctuation might change its meaning.

-2.

10. Avoid the expression "provisos".

# MATERIAL AVAILABLE

Webster's New International Dictionary - 2nd Edition.

"Rogets' Thesaurus".

Crawford, Statutory Construction.

Constitution of the United States Revised and Annotated 1938.

# GENERAL DRAFTING INSTRUCTIONS

The Style and Drafting Committee suggest following the style and format of the Hawaii Constitution, with the use of 10 point on 12 Roman in the text.

- (1) Article numbers will be assigned to each committee.
- (2) Title headings will designate the nature of material.
- (3) Index title will classify the section appearing in the body of the text adjoining.
- (4) Articles will be numbered with Roman Numerals, Sections will be numbered with Arabic numerals.
- (5) Subsections are discouraged.

#### PREFERRED LANGUAGE

DON'T SAY:	SAY:
is null and void and of no effect	void
subsequent to	after
is hereby authorized and em- powered to	is authorized (or may)

DON'T SAY:	SAY:
constitute and appoint	appoint
bonds, notes, checks, drafts and other evidences of indebted- ness	evidence
per annum	a year
on and after July 1, 1954	after Ju
in the event that	if
it shall be lawful	may
give consideration to	conside
is applicable	applies
qt the time of his retirement	when he
ordered, adjudged and decreed	adjudge
sole and exclusive	sole
be and the same is hereby	is
fail, refuse and neglect	fail
it shall be unlawful	it is u
is defined and shall be construed to mean	means
absolutely null and void	void
with reference to	about
per cent or per centum	percent
it is his duty to	shall
is ordered and directed to	shall (
full and complete	full
shall be in full force and effect	shall b
do and perform by and with each and every parts and portions if it shall appear	do by (or each (o parts ( if it a
if it shall be necessary	if it i

vidences of indebtedness year ter June 30, 1954 ıy nsider pplies en he retires judged le il is unlawful ans id out ercent nall hall (or, is directed to) u11 hall be in force (or with) ach (or every) arts (or portions) it appears it is necessary

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7. Be cantions hannerations may meaken The intent of an article and bring the orlice under article.  $(\mathcal{N})$ 8. Choice of words and Schoses. (a). Do not use synonymis (6) Do not use the same more for different meanings Do not use different words for the (e) some meaning make face get careque ene of (d) Bossessine nouns and pronouns. avoid "such" where an article (4) to not use the expression and/or (3) 9. Ometustion - Amelusce confully. Recort the sentence of a change in multichon might-change its meaning. 10. anoch the expression provisos" maleria available. allelisten's Tiew International Declionorg - 2nd Edition. Rigets' "Thesaurus" Crawford, Statulony Construction. , Revised and Carter Constitution of the U. S. Januo lated 1938

R port M Rityle + 111-16-54 Draftin g Manual General Dropting Indbuctions 1. Chapter numbers will be assigned to each committee. 2. Title headings will designate the nature of material. 3. Index title wine cearsing the section appearing in The hody of The text adjoining. 4. Elections in muntiered with & numer als 5. Subsections are discouraged . any liters. 6. Style and togethe advise alle and The Bree port of use and a contractor: Lee Style and Drapting Committee suggests following the slyle and format of the Howaii Constitution, with the use of 10 point on 12 Roman in the lext.

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(Sample F orm )

Article (assigned by style and d rafting committee)

States - According

Title of Material <u>Gbegislative</u>"

Index Section Number Body of text Title

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Legislative Fower

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Lighting - Miscellancous

THE AND

Senate. Districts, Section Number \_\_\_\_\_ Body of text Composition.

Sessions

Section Number \_\_\_\_ Body of text



Constitutional Convention Report of Style and Drafting Committee November 17, 1955

#### DRAFTING MANUAL

1. General objective - The prime objective of the statements in sections of the Constitution is an expression in language of our ideals. Each word should be chosen so that there can be no doubt in the mind of any intelligent reader as to what is sought to be accomplished. CLARITY, BREVITY AND STRENGTH.

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7. Be cautious. Enumerations may weaken the intent of an article and bring the article under attack.

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Choice of Words and Phrases.

- (a) Do not use synonyms
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- (e) Avoid "such" where an article may be used.
- (f) Do not use the expression "and/or".

9. Punctuation - Punctuate carefully. Recast the sentance if a change in punctuation might change its meaning.

Avoid the expression "provisos". 10.

#### MATERIAL AVAILABLE

Webster's New International Dictionary - 2nd Edition. "Rogets' "The Sources THE AVRU ..

Crawford, Statutory Construction.

Constitution of the United States Revised and Annotated 1938.

## GENERAL DRAFTING INSTRUCTIONS

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8.

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#### DRAFTING SUGGESTIONS

Emal Constitutional Convention -III/Style/4 November 17, 1,55

auguage in Compretence The prime objective of the etc sections of the Constitution is to form an expression of our ideals. Each word should be chosen so that there can be no doubt in the interfed. mind of any intelligent reader as to what is -Tished CLARITY, BREVITY AND STRENGTH should be The constant wat churches in drafting the document. 2. The Constitution should be regarded as constantly speaking. It should speak as of the time when it is read or applied. It must therefore be written in the present tense. should 3. No unnecessary word is to be used. Language which is pecu-Care should be liarly limited to legal diction should be chosen with care. Be Laken sure that phrases used have been tried and tested in the Courts and have an accepted meaning, inportano. Have biniformity of expression is describe 4. brevity is desirable . Preciseness must not be sacrificed to simplicity, but be brief. 5. Stay away from Indefinite terms such as "reasonabler" should be avoided Enumerations may weaken the intent of an article My 7. under actacks appearing to limit its application. and bring the article 8. Choice of Words and Phrases - O Do not use synonyms solely for the purpose of avoiding registerion (a) (b) Do not use the same word for different meanings (c)Do not use different words for the same meaning (d) Make full yet careful use of possessive nouns and pronouns (e) Avoid "such" where an article may be used .

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9. Punctuate the world Themselve.
9. Punctuate the contence of a change in the punctuation might change its meaning of a sentence, recart it.
10. In Provisos and exceptions, such as "provided that" and "Except that," should be avoided.

Webster's New International Dictionary - 2nd Edition.

Roget's Thesaurus.

works

Crawford, Statutory Construction.

Constitution of the United States Revised and Annotated 1938.

Auggested References

Myle and Format

The Style and Drafting Committee suggests that the style and format of the Hawaii Constitution be followed.

- (1) Article numbers will be assigned to each committee.
- (2) Title headings designate the nature of material.

-2-

- (3) Index titles to classify the section appearing in the body of the text adjoining.
- (4) Articles be numbered with Roman Numerals. Sections should
- (5) Subsections should be avoided.

### Preferred Language

DO NOT SAY: SAY: is null and void and of no effect void subsequent to after is hereby authorized and emis authorized (or may) powered to constitute and appoint appoint bonds, notes, checks, drafts and other evidences of indebtedness per annum on and after July 1, 1956 in the event that if it shall be lawful give consideration to is applicable at the time of his retirement ordered, adjudged and decreed sole and exclusive be and the same is hereby is fail, refuse and neglect it shall be unlawful is defined and shall be construed to mean absolutely null and void with reference to per cent or per centum it is his duty to

evidences of indebtedness a year after June 30, 1956 may consider applies when he retires adjudged sole fail it is unlawful means void about percent shall

to

- John

DO NOT SAY:

is ordered and directed to

full and complete

shall be in full force and effect

do and perform

by and with

each and every

parts and portions

if it shall appear

if it shall be necessary

it is hereby vested with power and authority and it shall be its duty in carrying out the provisions of this Constitution shall (or, is directed to)
full
shall be in force
do
by (or with)
each (or every)
parts (or portions)
if it appears
if it is necessary

shall

References go here

-4-

SAY: