

LAWS OF ALASKA 2016

Source CSHB 188(FIN)

Chapter I	۷o.
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AN ACT

Establishing a program for financial accounts for individuals with disabilities; exempting the procurement of contracts for the program from the State Procurement Code; exempting certain information on participants in the program from being subject to inspection as a public record; providing that an account under the program for an individual with a disability is not a security; allowing a state to file a claim against an individual's financial account under the program to recover Medicaid payments after the individual's death; and providing for an effective date.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1

AN ACT

Establishing a program for financial accounts for individuals with disabilities; exempting the procurement of contracts for the program from the State Procurement Code; exempting certain information on participants in the program from being subject to inspection as a public record; providing that an account under the program for an individual with a disability is not a security; allowing a state to file a claim against an individual's financial account under the program to recover Medicaid payments after the individual's death; and providing for an effective date.

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* **Section 1.** The uncodified law of the State of Alaska is amended by adding a new section to read:

SHORT TITLE. AS 06.65, enacted by sec. 2 of this Act, may be cited as the Alaska
ABLE Savings Program Act.

* Sec. 2. AS 06 is amended by adding a new chapter to read:

1	Chapter 65. Alaska Savings Program for Eligible Individuals.
2	Sec. 06.65.010. Program authorized. The Alaska savings program for eligible
3	individuals is created in the department. The department shall implement and
4	administer the program under this chapter and as required by the federal authorizing
5	law.
6	Sec. 06.65.020. General department duties. To implement and administer the
7	program, the department shall, in addition to the other powers and duties provided to
8	the department under this chapter,
9	(1) develop, set, and approve the terms and conditions of the program,
10	consistent with this chapter and the federal authorizing law, including limiting the
11	nature and amount of contributions that may be made to a program account;
12	(2) supervise the decisions about the investment of contributions to a
13	program account;
14	(3) seek required federal, state, and other regulatory agency rulings and
15	exemptions;
16	(4) arrange for the timely filing of required regulatory notices,
17	disclosure documents, and reports;
18	(5) arrange for the program to be audited annually; and
19	(6) take other action that is not specifically identified in this section but
20	that is necessary to
21	(A) obtain and maintain the tax benefits allowed under the
22	federal authorizing law; and
23	(B) maintain favorable treatment for designated beneficiaries
24	under state and federal programs that use a means test for eligibility.
25	Sec. 06.65.030. Modification of program. Consistent with this chapter and
26	the federal authorizing law, the department may modify the terms and conditions of
27	the program as the department considers necessary or desirable for the effective and
28	efficient operation of the program.
29	Sec. 06.65.040. Additional department powers. The department may
30	(1) set fees the department considers necessary or desirable for
31	program transactions and services; and

1	(2) develop marketing plans and materials to promote the benefits of
2	the program that are available to contributors under the program and to beneficiaries
3	under the program.
4	Sec. 06.65.050. Contracting authority; procurement exemption. (a) The
5	department may contract with a person to advise and assist in the implementation and
6	operation of the program.
7	(b) The department may contract with a person to provide services for the
8	program.
9	(c) The department may enter into a contract with other states to obtain or
10	provide the services for implementing the program. The contract may include
11	cooperative procurement by the states of a person to provide services for the program,
12	including investment and record-keeping services.
13	(d) Notwithstanding the other provisions of this chapter, the department may
14	enter into a contract with another state to allow the residents of
15	(1) this state to participate in a program established by another state
16	under the federal authorizing law, instead of establishing the program in this state;
17	(2) that contracting state to participate in the program in this state.
18	(e) The procurement of contracts for the program, including procurement of
19	services under a contract with other states, is exempt from AS 36.30 (State
20	Procurement Code).
21	Sec. 06.65.060. Investment oversight. The department shall
22	(1) oversee and approve the selection of investment managers and
23	advisors for the program;
24	(2) oversee all aspects of the program's investments and investment
25	performance and decisions regarding the investment of program assets; and
26	(3) oversee all investment disclosure documents and regulatory filings
27	related to program investments.
28	Sec. 06.65.070. Financial contractor obligations. In addition to any other
29	obligations imposed by the contract with the department, if the department enters into
30	a contract with a person to provide program accounts, the financial contractor shall
31	(1) provide program accounts that comply with the federal authorizing

1	law;
2	(2) take the action necessary to keep the program in compliance with
3	the requirements of this chapter and to manage the program accounts in compliance
4	with the federal authorizing law;
5	(3) keep adequate records of each program account and keep each
6	program account segregated from other program accounts;
7	(4) as requested by the department, compile the information contained
8	in statements required to be prepared under AS 06.65.210 and provide the statements
9	and the compiled material to the department;
10	(5) provide the department with access to the books and records of the
11	financial contractor to the extent needed to determine compliance with the contract,
12	this chapter, and the federal authorizing law;
13	(6) hold program accounts for the benefit of the program account
14	owner;
15	(7) be audited, at least annually, by a firm of certified public
16	accountants acceptable to the department and provide the results of the audits to the
17	department;
18	(8) upon request of the department, provide the department with copies
19	of all filings and reports related to the program made by the financial contractor during
20	the contract or while the financial contractor holds program accounts;
21	(9) upon request of the department, make available to the department
22	for review the results of periodic examinations of the financial contractor by a state or
23	federal banking, insurance, or securities agency, except to the extent that the report is
24	confidential under state or federal law; and
25	(10) ensure that the descriptions of the program in the media that the
26	financial contractor uses to promote the program are consistent with a marketing plan
27	developed for the program.
28	Sec. 06.65.080. Additional audits. In addition to the annual audit required by
29	AS 06.65.020(5), the department may require a financial contractor to have an audit
30	conducted of the financial contractor's operations and financial position when the
31	department is concerned about the financial position, the record-keeping practices, or

1	the status of the program accounts of the financial contractor.
2	Sec. 06.65.090. Contract termination; nonrenewal. The department may
3	terminate or fail to renew a financial contract. If the department terminates or does not
4	renew a contract with a financial contractor, the department shall take custody of the
5	program accounts held by the financial contractor and transfer the program accounts to
6	another financial contractor as soon as possible and into program accounts that are as
7	similar as possible to the types of program accounts being transferred.
8	Sec. 06.65.100. Eligible individuals. To be eligible for a program account,
9	when an individual or the individual's representative establishes the program account
10	or makes a distribution to another program account under AS 06.65.200, the individual
11	shall be an individual
12	(1) who is entitled to benefits based on blindness or disability under 42
13	U.S.C. 401 - 434 or 42 U.S.C. 1381 - 1383f, and the blindness or disability occurred
14	before the date on which the individual reached 26 years of age; or
15	(2) for whom a disability certification that satisfies the secretary and
16	the federal authorizing law is filed with the secretary for the calendar year in which the
17	eligible individual or the eligible individual's representative opens the program
18	account.
19	Sec. 06.65.110. Representative of eligible individual. (a) A person may act as
20	the representative of an eligible individual under this chapter if the eligible individual
21	is a minor or lacks decision-making capacity and if the person is
22	(1) a parent, guardian, or conservator of the eligible individual; in this
23	paragraph,
24	(A) "conservator" has the meaning given in AS 13.06.050;
25	(B) "guardian" has the meaning given in AS 13.06.050;
26	(C) "parent" includes a stepparent; or
27	(2) a trustee of the property of the eligible individual.
28	(b) The representative of an eligible individual may establish a program
29	account for the eligible individual, and the eligible individual is the designated
30	beneficiary of the program account. The representative shall manage the program

account for the benefit of the designated beneficiary.

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1	(c) In this section, "decision-making capacity" means the ability to understand
2	and appreciate the nature and consequences of a decision and the ability to reach and
3	communicate an informed decision.
4	Sec. 06.65.120. Program account ownership. (a) The owner of a program
5	account is the designated beneficiary of the program account.
6	(b) If a representative of an eligible individual establishes a program account
7	for an eligible individual, the representative is not an owner of the program account
8	and does not have or acquire an interest in the assets of the program account.
9	Sec. 06.65.130. Number of program accounts. An eligible individual may
10	not be the designated beneficiary on more than one program account.
11	Sec. 06.65.140. Program account application. The application for a program
12	account must be in the form established by the department and contain
13	(1) the name, address, and social security number of the program
14	account owner and, if applicable, the representative who opens the program account
15	for the eligible individual; and
16	(2) additional information that the department and the secretary
17	determine is necessary.
18	Sec. 06.65.150. Program account establishment fee. The financial contractor
19	may charge an eligible individual a nonrefundable fee for establishing a program
20	account. The department shall establish the amount of the fee by contract with the
21	financial contractor or by regulation.
22	Sec. 06.65.160. Program account contributions. (a) As provided by the
23	federal authorizing law, a person may make a contribution to a program account for
24	the designated beneficiary.
25	(b) A person may not make a contribution to open or add to a program account
26	unless the person makes the contribution by using a method of payment acceptable to
27	the department.
28	(c) Any person may make a contribution to a program account, but the amount
29	that the person may contribute is subject to the limits set by the federal authorizing law
30	or the department.

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(d) The department or the financial contractor shall reject or withdraw from a

1	program account
2	(1) that part of a contribution that exceeds the limit established under
3	(c) of this section; or
4	(2) the total amount of a contribution, if the department or the financial
5	contractor determines that the
6	(A) value of the program account without the contribution is
7	equal to or greater than the maximum limit established by the federal
8	authorizing statute for the program account; or
9	(B) designated beneficiary is not an eligible individual during
10	the calendar year in which the contribution is made.
11	(e) If a person makes a distribution from a program account during a calendar
12	year, the financial contractor shall report the distribution to the federal Internal
13	Revenue Service and to the account owner or the representative of the account owner.
14	(f) The report under (e) of this section must include the distribution
15	information required by state and federal law.
16	Sec. 06.65.170. Limited investment direction. A designated beneficiary or
17	the designated beneficiary's representative may not, directly or indirectly, direct the
18	investment of a program account, including the earnings on the program account,
19	more than twice in one calendar year.
20	Sec. 06.65.180. Change of designated beneficiary. A designated beneficiary
21	or the designated beneficiary's representative may change the designated beneficiary
22	of a program account to an eligible individual who is a member of the family of the
23	previous designated beneficiary.
24	Sec. 06.65.190. Distributions for qualified expenses. Except as allowed
25	under AS 06.65.200, a designated beneficiary or the representative of the designated
26	beneficiary may not make a withdrawal or other distribution from a program account
27	unless the withdrawal or other distribution is used to pay for the qualified expenses of
28	the designated beneficiary.
29	Sec. 06.65.200. Rollover distribution. (a) Subject to the restrictions in the
30	federal authorizing law for rollover distributions, a designated beneficiary or the
31	designated beneficiary's representative may make a distribution of the money in a

1	program account to another program account if the designated beneficiary of the
2	program account to which the distribution is being made is
3	(1) the same eligible individual; or
4	(2) an eligible individual who is a member of the family of the
5	designated beneficiary from whom the distribution is made.
6	(b) To qualify as a distribution allowed under (a) of this section, the
7	designated beneficiary or the designated beneficiary's representative shall make the
8	distribution to the other program account before the 60th day after the designated
9	beneficiary or the designated beneficiary's representative makes the distribution from
10	the program account.
11	Sec. 06.65.210. Statements. (a) A financial contractor shall provide program
12	account statements to the designated beneficiary or the designated beneficiary's
13	representative of each program account established with the financial contractor at
14	least four times each year and at the times the department establishes.
15	(b) A financial contractor shall provide the department with the reports and
16	information that the department requests that are related to the program account
17	statements.
18	Sec. 06.65.220. Preparation and filing. In addition to the other reporting
19	requirements of this chapter, a financial contractor shall prepare and file the
20	statements, program account information, and other information as required by state
21	and federal law and state and federal agencies.
22	Sec. 06.65.230. Separate accounting. A financial contractor shall provide
23	separate accounting for each program account established with the financial
24	contractor.
25	Sec. 06.65.240. Annual fee. A financial contractor may impose an annual fee
26	as may be established by the department on the program account owner for the
27	maintenance of a program account.
28	Sec. 06.65.250. Use as security. A person may not use a program account or
29	an interest in a program account as security for a loan. If a person pledges a program
30	account or an interest in a program account as security for a loan, the pledge is void.

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Sec. 06.65.260. No state obligation. (a) This chapter may not be construed to

1	create an obligation of the state, the department, or an agency or instrumentality of the
2	state to guarantee for the benefit of a designated beneficiary
3	(1) the return of the principal deposited in the program account;
4	(2) a rate of interest or other return on the principal in a program
5	account; or
6	(3) the payment of interest or other return on the principal in a program
7	account.
8	(b) Every contract, application, and other document that may be used in
9	connection with opening a program account must clearly state that the state does not
10	insure a program account or guarantee the items described in (a) of this section.
11	Sec. 06.65.270. Confidentiality. The department, the Department of Health
12	and Social Services, and another state agency that receives information under
13	AS 06.65.280 shall maintain the confidentiality of the information they receive or
14	exchange under this chapter about eligible individuals, designated beneficiaries, and
15	program accounts as required by state and federal law.
16	Sec. 06.65.280. Exchange of information. The department may exchange
17	information with the Department of Health and Social Services and other state
18	agencies to determine whether an individual is an eligible individual.
19	Sec. 06.65.290. Treatment under means test programs. (a) Notwithstanding
20	a contrary provision of law, a state agency may not consider a program account
21	amount in this or another state when determining the eligibility of the designated
22	beneficiary of the program account to receive state assistance or state benefits or when
23	determining the amount of state assistance or state benefits to be received by the
24	designated beneficiary of the program account.
25	(b) In this section, "program account amount" means a contribution to a
26	program account, earnings on the contribution, or a distribution for a qualified
27	expense.
28	Sec. 06.65.300. Deposit from permanent fund dividend. A person who is
29	eligible under AS 43.23 to receive a permanent fund dividend may make a deposit into
30	the program account of a designated beneficiary from and up to the amount of the
31	person's permanent fund dividend.

1	Sec. 06.65.310. Program expense fund. (a) The program expense fund is
2	established as a separate fund of the state in the general fund.
3	(b) The program expense fund consists of money appropriated to the fund to
4	pay the expenses of the program.
5	(c) The department shall pay the expenses incurred by the department to
6	implement and administer the program from the program expense fund.
7	(d) The department shall manage the fund.
8	(e) Except as provided otherwise by the appropriation for the money, the
9	money remaining in the program expense fund at the end of a fiscal year does not
10	lapse and remains available for expenditure under this section in successive fiscal
11	years.
12	Sec. 06.65.320. Medicaid claims. This state or another state may file a claim
13	against the amount remaining in the program account of a deceased designated
14	beneficiary to recover medical assistance payments if the payments were made for the
15	designated beneficiary, were made under that state's Medicaid program authorized by
16	42 U.S.C. 1396 - 1396p (Title XIX, Social Security Act), and were made after the
17	program account of the designated beneficiary was established. The application of this
18	section is subject to the requirements of 26 U.S.C. 529A(f) (Internal Revenue Code).
19	Sec. 06.65.330. Governing law. If a provision of this chapter conflicts with
20	the requirements of the federal authorizing law for the program, the federal
21	authorizing law governs to the extent of the conflict.
22	Sec. 06.65.340. Regulations. The department may adopt regulations under
23	AS 44.62 (Administrative Procedure Act) to implement this chapter.
24	Sec. 06.65.350. Annual report. The department shall evaluate the program
25	each year. The department shall submit an annual report containing the evaluation to
26	the senate secretary and chief clerk of the house of representatives on or before the
27	first day of each regular session of the legislature and shall notify the legislature that
28	the report is available.
29	Sec. 06.65.390. Definitions. In this chapter,
30	(1) "department" means the Department of Revenue;
31	(2) "designated beneficiary" means the eligible individual for whom a

1	program account for qualified expenses is established under this chapter;
2	(3) "eligible individual" means an individual who is eligible under
3	AS 06.65.100;
4	(4) "federal authorizing law" means 26 U.S.C. 529A (Internal Revenue
5	Code) and the regulations issued under that statute;
6	(5) "financial contractor" means a person that enters into a contract
7	with the department under this chapter to provide program accounts;
8	(6) "member of the family" has the meaning given in the federal
9	authorizing statute;
10	(7) "program" means the Alaska savings program for eligible
11	individuals established under AS 06.65.010;
12	(8) "program account" means a savings account used by the program
13	to meet the qualified disability expenses of the designated beneficiary of the account;
14	(9) "program account owner" means the designated beneficiary of a
15	program account;
16	(10) "qualified expense" means a qualified disability expense as
17	defined by the federal authorizing law;
18	(11) "representative" means a person who is a representative of an
19	eligible individual under AS 06.65.110(a);
20	(12) "savings account" means a financial account;
21	(13) "secretary" means the United States Secretary of the Treasury.
22	* Sec. 3. AS 36.30.850(b) is amended by adding a new paragraph to read:
23	(47) a contract under AS 06.65.
24	* Sec. 4. AS 40.25.120(a) is amended to read:
25	(a) Every person has a right to inspect a public record in the state, including
26	public records in recorders' offices, except
27	(1) records of vital statistics and adoption proceedings, which shall be
28	treated in the manner required by AS 18.50;
29	(2) records pertaining to juveniles unless disclosure is authorized by
30	law;
31	(3) medical and related public health records;

1	(4) records required to be kept confidential by a federal law or
2	regulation or by state law;
3	(5) to the extent the records are required to be kept confidential under
4	20 U.S.C. 1232g and the regulations adopted under 20 U.S.C. 1232g in order to secure
5	or retain federal assistance;
6	(6) records or information compiled for law enforcement purposes, but
7	only to the extent that the production of the law enforcement records or information
8	(A) could reasonably be expected to interfere with enforcement
9	proceedings;
10	(B) would deprive a person of a right to a fair trial or an
11	impartial adjudication;
12	(C) could reasonably be expected to constitute an unwarranted
13	invasion of the personal privacy of a suspect, defendant, victim, or witness;
14	(D) could reasonably be expected to disclose the identity of a
15	confidential source;
16	(E) would disclose confidential techniques and procedures for
17	law enforcement investigations or prosecutions;
18	(F) would disclose guidelines for law enforcement
19	investigations or prosecutions if the disclosure could reasonably be expected to
20	risk circumvention of the law; or
21	(G) could reasonably be expected to endanger the life or
22	physical safety of an individual;
23	(7) names, addresses, and other information identifying a person as a
24	participant in the Alaska Higher Education Savings Trust under AS 14.40.802 or the
25	advance college tuition savings program under AS 14.40.803 - 14.40.817;
26	(8) public records containing information that would disclose or might
27	lead to the disclosure of a component in the process used to execute or adopt an
28	electronic signature if the disclosure would or might cause the electronic signature to
29	cease being under the sole control of the person using it;
30	(9) reports submitted under AS 05.25.030 concerning certain
31	collisions, accidents, or other casualties involving boats:

1	(10) records or information pertaining to a plan, program, or
2	procedures for establishing, maintaining, or restoring security in the state, or to a
3	detailed description or evaluation of systems, facilities, or infrastructure in the state,
4	but only to the extent that the production of the records or information
5	(A) could reasonably be expected to interfere with the
6	implementation or enforcement of the security plan, program, or procedures;
7	(B) would disclose confidential guidelines for investigations or
8	enforcement and the disclosure could reasonably be expected to risk
9	circumvention of the law; or
10	(C) could reasonably be expected to endanger the life or
11	physical safety of an individual or to present a real and substantial risk to the
12	public health and welfare;
13	(11) the written notification regarding a proposed regulation provided
14	under AS 24.20.105 to the Department of Law and the affected state agency and
15	communications between the Legislative Affairs Agency, the Department of Law, and
16	the affected state agency under AS 24.20.105;
17	(12) records that are
18	(A) proprietary, privileged, or a trade secret in accordance with
19	AS 43.90.150 or 43.90.220(e);
20	(B) applications that are received under AS 43.90 until notice is
21	published under AS 43.90.160;
22	(13) information of the Alaska Gasline Development Corporation
23	created under AS 31.25.010 or a subsidiary of the Alaska Gasline Development
24	Corporation that is confidential by law or under a valid confidentiality agreement;
25	(14) information under AS 38.05.020(b)(11) that is subject to a
26	confidentiality agreement under AS 38.05.020(b)(12);
27	(15) names, addresses, and other information identifying a person
28	as a participant in the Alaska savings program for eligible individuals under
29	<u>AS 06.65</u> .
30	* Sec. 5. AS 45.55.990(32) is amended to read:
31	(32) "security" means a note; stock; treasury stock; bond; debenture;

evidence of indebtedness; certificate of interest or participation in any profit-sharing agreement; limited liability company interest under AS 10.50, notwithstanding the limitations of AS 45.08.103(c); collateral-trust certificate; preorganization certificate or subscription; transferable share; investment contract; voting-trust certificate; certificate of deposit for a security; viatical settlement interest; certificate of interest or participation in an oil, gas, or mining title or lease or in payments out of production under the title or lease or in any sale of or indenture or bond or contract for the conveyance of land or any interest in land; an option on a contract for the future delivery of agricultural or mineral commodities or any other commodity offered or sold to the public and not regulated by the Commodity Futures Trading Commission; however, the contract or option is not subject to the provisions of AS 45.55.070 if it is sold or purchased on the floor of a bona fide exchange or board of trade and offered or sold to the public by a broker-dealer or agent registered under this chapter; investment of money or money's worth including goods furnished or services performed in the risk capital of a venture with the expectation of some benefit to the investor where the investor has no direct control over the investment or policy decision of the venture; or, in general, any interest or instrument commonly known as a "security," or any certificate of interest or participation in, temporary or interim certificate for, receipt for, guarantee of, or warrant or right to subscribe to or purchase, any of the foregoing; "security" does not include a participation agreement entered into under AS 14.40.802, a program account established under AS 06.65, or an insurance or endowment policy or annuity contract under which an insurance company promises to pay a fixed or variable sum of money either in a lump sum or periodically for life or for some other specified period;

* **Sec. 6.** AS 47.07.055 is amended by adding a new subsection to read:

(h) In addition to the claims allowed under the other provisions of this section, the state may file a claim under AS 06.65.320 against the amount in an individual's program account after the individual dies. Notwithstanding the other provisions of this section, the claim is subject to the requirements of 26 U.S.C. 529A(f) (Internal Revenue Code). In this subsection, "program account" has the meaning given in AS 06.65.390.

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- * Sec. 7. The uncodified law of the State of Alaska is amended by adding a new section to
- 2 read:
- 3 TRANSITION. The Department of Revenue shall file its first report required by
- 4 AS 06.65.350, added by sec. 2 of this Act, on or before the first day of the Second Regular
- 5 Session of the Thirtieth Alaska State Legislature.
- * Sec. 8. The uncodified law of the State of Alaska is amended by adding a new section to
- 7 read:
- 8 TRANSITION: REGULATIONS. The Department of Revenue may adopt regulations
- 9 authorized by AS 06.65.340, added by sec. 2 of this Act. The regulations take effect under
- AS 44.62 (Administrative Procedure Act), but not before the effective date of sec. 2 of this
- 11 Act.
- * Sec. 9. Section 8 of this Act takes effect immediately under AS 01.10.070(c).