

LAWS OF ALASKA

2012

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## AN ACT

Establishing the sustainable energy transmission and supply development program in the Alaska Industrial Development and Export Authority; and relating to the interest rates of the Alaska Industrial Development and Export Authority.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1

## AN ACT

1	Establishing the sustainable energy transmission and supply development program in the
2	Alaska Industrial Development and Export Authority; and relating to the interest rates of the
3	Alaska Industrial Development and Export Authority.
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5	* Section 1. The uncodified law of the State of Alaska is amended by adding a new section
6	to read:
7	SHORT TITLE. This Act may be known as the Alaska Sustainable Strategy for
8	Energy Transmission and Supply (ASSETS) Act.
9	* Sec. 2. AS 44.88.010(a) is amended to read:
10	(a) The legislature finds, determines, and declares that
11	(1) there exist areas of the state in which seasonal and nonseasonal
12	unemployment <u>exists</u> [EXIST];
13	(2) this unemployment is a serious menace to the health, safety, and
14	general welfare, not only to the people in those areas, but also to the people of the
15	entire state;

1 (3) the state lacks the basic manufacturing, industrial, energy, export, 2 small business, and business enterprises and the other facilities referred to in this 3 subsection necessary to permit adequate development of its natural resources and the 4 balanced growth of its economy; 5 the establishment and expansion of industrial, manufacturing, (4) 6 energy, export, small business, and business enterprises in the state [ALASKA] and 7 the other facilities referred to in this subsection are essential to the development of the 8 natural resources and the long-term economic growth of the state, and will directly and 9 indirectly alleviate unemployment in the state; 10 (5) the expansion of export trade is vital to the health and growth of the 11 state's economy; 12 (6) many state [ALASKA] businesses could benefit from additional 13 financial and technical assistance with respect to the exportation of their products and 14 services: 15 (7) the [UNITED STATES] Export-Import Bank of the United States 16 has been mandated by the Export-Import Bank Act Amendments of 1983 to provide 17 technical assistance and export financing support to small businesses in cooperation 18 with state export finance agencies; 19 (8) Alaska-based exporters can be effectively assisted through the 20 establishment, as part of the Alaska Industrial Development and Export Authority, of 21 an export financing program designed to work with the [U.S.] Export-Import Bank of 22 the United States and other federal, state, and private institutions; 23 (9)the achievement of the goal of full employment, and of 24 establishment and continuing operation and development of industrial, manufacturing, 25 energy, export, small business, and business enterprises in the state will be accelerated 26 and facilitated by the creation of an instrumentality of the state with powers to incur 27 debt, to own and operate facilities, to make and insure loans to finance and to assist 28 private lenders to make loans to finance the establishment, operation, and development 29 of industrial, manufacturing, energy, export, small business, and business enterprises; 30 (10) it is in the public interest to promote the prosperity and general welfare of all citizens of the state by 31

-2-

1	(A) stimulating commercial and industrial growth and
2	expansion by encouraging an increase of private investment by banks,
3	investment houses, insurance companies, and other financial institutions,
4	including pension and retirement funds, to help satisfy the need for economic
5	expansion;
6	(B) encouraging the production of raw materials and goods for
7	export, the expansion of exports and raw materials and goods, and the
8	rendering of services abroad by residents of the state through the establishment
9	of a program that provides financial assistance in cooperation with federal,
10	state, and private institutions for these purposes in the form provided in this
11	chapter;
12	(C) creating the Alaska Industrial Development and Export
13	Authority with the powers necessary to accomplish the objectives stated in this
14	paragraph, including the power to issue taxable and tax-exempt bonds and to
15	acquire ownership interests in projects as provided in this chapter;
16	(11) it is in the state's interest to import private capital to create new
17	economic activity which would not otherwise take place in the state.
18	* Sec. 3. AS 44.88.010(b) is amended to read:
19	(b) It is declared to be the policy of the state, in the interests of promoting the
20	health, security, and general welfare of all the people of the state, and a public
21	purpose, to increase job opportunities and otherwise to encourage the economic
22	growth of the state, including the development of its natural resources, through the
23	establishment and expansion of manufacturing, industrial, energy, export, small
24	business, and business enterprises and the other facilities referred to in (a) of this
25	section by creating the Alaska Industrial Development and Export Authority with the
26	powers, duties, and functions as provided in this chapter.
27	* Sec. 4. AS 44.88.155(d) is amended to read:
28	(d) A loan participation purchased by the authority with assets of the
29	enterprise development account or with proceeds of bonds secured by assets of the
30	enterprise development account
31	(1) may not exceed \$20,000,000; however, in the case of a loan

1	participation for <b>qualified energy development</b> [A POWER TRANSMISSION
2	INTERTIE], the loan participation may exceed \$20,000,000 with legislative approval;
3	(2) may not be purchased unless
4	(A) the project applicant is not, or, if the applicant is not a
5	single proprietorship, all members of the business enterprise or enterprises
6	constituting the project applicant are not, in default on another loan made by
7	the state or by a public corporation of the state; and
8	(B) at least 10 percent of the principal amount of the loan is
9	retained by the loan originator, or the loan is for financing improvements in
10	<u>energy efficiency;</u>
11	(3) may not be purchased if the loan to be purchased exceeds 75
12	percent of the appraised value of the collateral offered as security for the loan unless
13	the amount of the loan in excess of this limit is federally insured or guaranteed or is
14	insured by a qualified mortgage insurance company, except that the loan to be
15	purchased under this paragraph may not exceed the total of loan proceeds used to
16	refinance an existing debt plus the cost of new construction, expansion, or acquisition
17	unless the proceeds from the additional amounts of the loan to be purchased are
18	restricted to uses approved by the authority to finance commercial activity in the state
19	by a business enterprise;
20	(4) may not be purchased if the participation in the loan to be
21	purchased is for a term longer than the following, except that a loan under (A) or (C)
22	of this paragraph may not have a term longer than three-quarters of the authority's
23	estimate of the life of the collateral offered as security for the loan:
24	(A) 40 years from the date the loan is made in the case of a
25	loan participation for a project described in AS 44.88.900(9)(E);
26	(B) 50 years from the date the loan is made in the case of a loan
27	participation for <b><u>qualified</u> energy development</b> [A POWER
28	TRANSMISSION INTERTIE];
29	(C) 25 years from the date the loan is made in the case of a loan
30	participation for other projects;
31	(5) may be made only if the participation in the loan to be purchased

-4-

1	contains amortization provisions; the amortization provisions
2	(A) must be complete and satisfactory to the authority and
3	require periodic payments by the borrower;
4	(B) may allow the loan originator to amortize the portion of the
5	loan retained by the loan originator using a shorter amortization schedule than
6	the amortization schedule for the portion of the loan held by the authority if
7	(i) in the authority's opinion, the project financed can
8	support the increased debt service; and
9	(ii) the accelerated amortization schedule is required to
10	induce the originator to make the loan;
11	(6) may be made only if the participation in the loan to be purchased is
12	in the form and contains the terms and provisions with respect to insurance, repairs,
13	alterations, payment of taxes and assessments, default reserves, delinquency charges,
14	default remedies, acceleration of maturity, secondary liens, and other matters the
15	authority prescribes; and
16	(7) may be made only if the participation in the loan to be purchased is
17	secured as to repayment by a mortgage or other security instrument in the manner the
18	authority determines is feasible to assure timely repayment under the loan documents
19	entered into with the borrower.
20	* Sec. 5. AS 44.88.155(g) is amended to read:
21	(g) Notwithstanding any other provision of this section, the authority may
22	waive or modify the requirements of this section as it considers appropriate and
23	prudent in order to finance a project if the authority intends to own the project or in
24	order to finance <b>qualified energy development</b> [A POWER TRANSMISSION
25	INTERTIE PROJECT].
26	* Sec. 6. AS 44.88.159(a) is amended to read:
27	(a) The interest rate on <u>a loan purchased from the proceeds of tax-exempt</u>
28	bonds secured by the Alaska Industrial Development and Export Authority
29	sustainable energy transmission and supply development fund (AS 44.88.710)
30	under AS 44.88.700 - 44.88.740 or a loan participation purchased from the proceeds
31	of tax-exempt bonds or expected by the authority to be purchased from the proceeds of

1 tax-exempt bonds <u>under AS 44.88.155</u> shall be determined under the regulations 2 adopted by the authority under AS 44.88.085(g)(2)(C) and shall be not less than the 3 cost of funds to the authority. In this subsection, "cost of funds" means the true interest 4 cost expressed as a rate on tax-exempt bonds of the authority plus an additional 5 percentage as determined by the authority to represent the allocable expenses of 6 operation, costs of issuance, and loan servicing costs.

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\* Sec. 7. AS 44.88.159(b) is amended to read:

8 (b) The interest rate on a loan purchased from the proceeds of taxable 9 bonds secured by the Alaska Industrial Development and Export Authority 10 sustainable energy transmission and supply development fund (AS 44.88.710) 11 under AS 44.88.700 - 44.88.740 or a loan participation purchased from the proceeds 12 of taxable bonds **under AS 44.88.155** or expected by the authority to be purchased 13 from the proceeds of taxable bonds under AS 44.88.155 shall be determined under the 14 regulations adopted by the authority under AS 44.88.085(g)(2)(C) and shall be not less 15 than the cost of funds to the authority. In this subsection, "cost of funds" means the 16 true interest cost expressed as a rate on taxable bonds, plus an additional percentage as 17 determined by the authority to represent the allocable expenses of operation, costs of 18 issuance, and loan servicing costs.

- 19 **\* Sec. 8.** AS 44.88.159(d) is amended to read:
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(d) The provisions of this section apply only to a loan participation purchased under AS 44.88.155 - 44.88.159 or to a loan made under AS 44.88.700 - 44.88.740.
\* Sec. 9. AS 44.88.159(e) is amended to read:

23 (e) The interest rate on a loan made under AS 44.88.700 - 44.88.740 or a 24 loan participation purchased directly from the assets of the authority shall be 25 determined under under the regulations adopted by the authority 26 AS 44.88.085(g)(2)(C) and shall be not less than the total of a percentage as 27 determined by the authority to represent the allocable expenses of operation and costs 28 of loan origination and servicing, plus the cost of funds. In this subsection,

(1) "comparable financial security" means a type or category of
financial security the authority identifies in the regulations adopted by the authority
under AS 44.88.085(g)(2)(C) that has a term and financial conditions comparable to

-6-

the term and financial conditions of a loan participation <u>or a loan made under</u> <u>AS 44.88.700 - 44.88.740</u> and for which a regularly published, nationally recognized market index is available;

(2) "cost of funds" means the earnings, expressed as an annual interest rate, the authority would receive on a comparable financial security, and, for a loan participation <u>or a loan made under AS 44.88.700 - 44.88.740</u> with a fixed interest rate, the cost of funds must equal or exceed the minimum interest rate;

8 (3) "minimum interest rate" means the five-year return on investment 9 funds of the authority, expressed as an annual interest rate, achieved by all internal and 10 external investment managers of the authority combined.

11 **\* Sec. 10.** AS 44.88.159(f) is amended to read:

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12 (f) In determining an interest rate under the regulations adopted by the 13 authority under AS 44.88.085(g)(2)(C), the authority may determine to disregard the 14 minimum interest rate required under (a), (b), or (e) of this section for a loan 15 participation purchased by the authority or a loan made under AS 44.88.700 -16 44.88.740 to resolve lending limits or reserve restrictions imposed on the financial 17 institution and may instead determine to retain the interest rate existing at the time the 18 authority makes the loan or purchases the authority's loan participation [A 19 PORTION OF THE LOAN].

20 **\* Sec. 11.** AS 44.88.159(g) is amended to read:

(g) The authority may, in the regulations adopted by the authority under
 AS 44.88.085(g)(2)(C), establish a program to pay to borrowers of loan participations
 determined by the authority to meet sufficient job creation, rural development,
 <u>renewable energy development</u>, or other economic development criteria incentive
 rate rebates of not more than one percent of the interest rate charged on the authority's
 portion of a loan participation. The following standards apply to the program:

(1) the payment of an incentive rate rebate may reduce the interest rate
to a rate that is less than the minimum interest rate required under (a), (b), or (e) of this
section;

30 (2) the authority may not commit to pay an incentive rate rebate for a
31 proposed loan participation if the total of the amount of the proposed loan

-7-

participation plus the combined outstanding balance of all loan participations for
 which the authority has committed to pay incentive rate rebates would exceed five
 percent of the total of the amount of the proposed loan participation plus the combined
 outstanding balance of all loan participations of the authority;

5 6 (3) an incentive rate rebate may not accrue for more than five years after the date the loan participation is purchased;

7 (4) the authority may establish a separate account for the incentive rate8 rebate program.

9 \* Sec. 12. AS 44.88 is amended by adding new sections to read:

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## Article 7A. Sustainable Energy Transmission and Supply.

11 Sec. 44.88.700. Sustainable energy transmission and supply development 12 program. The sustainable energy transmission and supply development program is 13 created in the authority to promote and provide financing for qualified energy 14 development in the state to alleviate unemployment and contribute to the state's 15 economic welfare, economic diversity, and economic development.

16 Sec. 44.88.710. Alaska Industrial Development and Export Authority 17 sustainable energy transmission and supply development fund. The Alaska 18 Industrial Development and Export Authority sustainable energy transmission and 19 supply development fund is established in the authority. The development fund 20 consists of appropriations made to the development fund by the legislature, money or 21 other assets transferred to the development fund by the authority, and unrestricted loan 22 repayments, interest, or other income earned on loans, investments, or assets of the 23 development fund. The development fund is not an account in the revolving loan fund 24 established in AS 44.88.060, and the authority shall account for the development fund 25 separately from the revolving fund. The authority may create additional accounts in 26 the development fund. Subject to agreements made with the holders of the authority's 27 bonds or with other persons, the authority may transfer amounts in an account in the 28 development fund to another account in the development fund. Amounts deposited in 29 the development fund may be pledged to the payment of bonds of the authority or 30 expended for the purposes of AS 44.88.700 - 44.88.740. The authority has the powers 31 and responsibilities established in AS 37.10.071 with respect to the investment of 1 amounts held in the development fund.

Sec. 44.88.720. Use of fund balance. Subject to the requirements of AS 44.88.710 - 44.88.740, the authority may use money in the Alaska Industrial Development and Export Authority sustainable energy transmission and supply development fund (AS 44.88.710) to assist in the construction, improvement, rehabilitation, and expansion of qualified energy development.

Sec. 44.88.730. Qualified energy development; powers and duties of the authority. (a) Subject to the limitations of AS 44.88.740, for qualified energy development, the authority may

10 (1) use the Alaska Industrial Development and Export Authority 11 sustainable energy transmission and supply development fund (AS 44.88.710) to 12 finance qualified energy development, insure project obligations, guarantee loans or 13 bonds, and establish reserves;

14 (2) acquire real or personal property by purchase, transfer, or 15 foreclosure when the acquisition is necessary to protect the authority's interest in 16 financing;

17 (3) defer principal payments or capitalize interest on qualified energy
18 development financing;

(4) subject to AS 36.30.085(e), enter into lease agreements, saleslease-back agreements, build-operate-transfer and operate-transfer agreements, or any
similar project financing agreement for a qualified energy development;

(5) enter into agreements with government entities for the transfer and
 control of infrastructure, facilities, rights-of-way, and studies;

24 (6) contract for services with a professional advisor, including an
25 attorney, bond counsel, engineer, or other technical expert necessary to fulfill the
26 purposes of the program;

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(7) subject to AS 44.88.090, borrow money and issue bonds; and

(8) pay off the principal of and interest on bonds issued by a
municipality to acquire, construct, improve, or equip a public utility if the municipality
continues to pay the authority the bond payments due under the terms of the bonds; the
authority shall retain the payments from the municipality in a sinking fund, and the

-9-

1	municipality may apply to use the funds for qualified energy development.
2	(b) The authority shall adopt regulations to implement AS 44.88.700 -
3	44.88.740, including
4	(1) an application process for acquiring financing under this section;
5	(2) qualifications for qualified energy development projects applying
6	for financing under this section; and
7	(3) fiscal controls and accounting procedures for the development
8	fund.
9	Sec. 44.88.740. Limitations on financing. (a) Unless the authority has
10	obtained legislative approval by law, the authority may not finance or participate in
11	financing of
12	(1) more than one-third of the capital cost of qualified energy
13	development; or
14	(2) a loan guarantee that exceeds \$20,000,000.
15	(b) Financing under AS 44.88.730 is limited to the life of qualified energy
16	development, which may not be more than
17	(1) 30 years; or
18	(2) 50 years for a transmission line or hydroelectric qualified energy
19	development.
20	* Sec. 13. AS 44.88.900 is amended by adding new paragraphs to read:
21	(15) "development fund" means the Alaska Industrial Development
22	and Export Authority sustainable energy transmission and supply development fund
23	created in AS 44.88.710;
24	(16) "qualified energy development" means a project in the state that
25	involves
26	(A) transmission, generation, conservation, storage, or
27	distribution of heat or electricity;
28	(B) liquefaction, regasification, distribution, storage, or use of
29	natural gas except a natural gas pipeline project for transporting natural gas
30	from the North Slope or Cook Inlet to market;
31	(C) distribution or storage of refined petroleum products.

1 \* Sec. 14. The uncodified law of the State of Alaska is amended by adding a new section to

- 2 read:
- 3 REVISOR'S INSTRUCTION. References to "this chapter" in AS 44.88 apply to sec.
  4 12 of this Act and so should not be changed.