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# LAWS OF ALASKA

# 2008

Source SCS CSHB 13(FIN)

Chapter	No.
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#### **AN ACT**

Relating to prepayments of accrued actuarial liabilities of government retirement systems; relating to the Alaska Municipal Bond Bank Authority, the Alaska Housing Finance Corporation, and the state bond committee; establishing the Alaska Pension Obligation Bond Corporation; permitting the Alaska Municipal Bond Bank Authority or a subsidiary of the authority, a subsidiary of the Alaska Housing Finance Corporation, the state bond committee, and the Alaska Pension Obligation Bond Corporation to assist state and municipal governmental employers by issuing bonds, notes, commercial paper, or other obligations to enable the governmental employers to prepay all or a portion of the governmental employers' shares of the unfunded accrued actuarial liabilities of retirement systems; authorizing a governmental employer to enter into a lease or other contractual agreement with a trustee, the Alaska Municipal Bond Bank Authority or a subsidiary of the authority, a subsidiary of the Alaska Housing Finance Corporation, the state bond committee, or the Alaska Pension Obligation Bond Corporation in connection with the issuance of obligations by a state entity for the purpose of prepaying all or a portion of the governmental employer's share of the unfunded accrued actuarial liabilities of retirement systems, and relating to those obligations; relating to revision of the employer contribution rate in connection with financed prepayment of unfunded accrued actuarial liabilities of government retirement systems; and providing for an effective date.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1

#### **AN ACT**

1 Relating to prepayments of accrued actuarial liabilities of government retirement systems; 2 relating to the Alaska Municipal Bond Bank Authority, the Alaska Housing Finance 3 Corporation, and the state bond committee; establishing the Alaska Pension Obligation Bond 4 Corporation; permitting the Alaska Municipal Bond Bank Authority or a subsidiary of the 5 authority, a subsidiary of the Alaska Housing Finance Corporation, the state bond committee, 6 and the Alaska Pension Obligation Bond Corporation to assist state and municipal 7 governmental employers by issuing bonds, notes, commercial paper, or other obligations to 8 enable the governmental employers to prepay all or a portion of the governmental employers' 9 shares of the unfunded accrued actuarial liabilities of retirement systems; authorizing a 10 governmental employer to enter into a lease or other contractual agreement with a trustee, the Alaska Municipal Bond Bank Authority or a subsidiary of the authority, a subsidiary of the 11

Alaska Housing Finance Corporation, the state bond committee, or the Alaska Pension Obligation Bond Corporation in connection with the issuance of obligations by a state entity for the purpose of prepaying all or a portion of the governmental employer's share of the unfunded accrued actuarial liabilities of retirement systems, and relating to those obligations; relating to revision of the employer contribution rate in connection with financed prepayment of unfunded accrued actuarial liabilities of government retirement systems; and providing for

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an effective date.

\* **Section 1.** AS 14.25.070 is amended by adding new subsections to read:

- (d) All or a portion of the employer's share of any accrued actuarial liability to the plan may be prepaid in a lump sum. The commissioner of administration may, by regulation, establish a minimum amount for the lump sum payment of a portion. The administrator shall charge to the employer appropriate and reasonable administrative costs to the plan attributable to a lump sum payment that are not greater than administrative costs applied to other employer contributions. If an employer is grouped with any other employer in accounting for contributions, the lump sum payment for the employer shall be accounted for separately in accordance with regulations adopted by the commissioner. The regulations must provide for crediting to each lump sum payment account all earnings and losses received from investment of that payment. The lump sum payment shall be used solely to offset contributions under this section required of the employer for which the payment was made, taking into account earnings and losses from its investment. A lump sum payment made by or on behalf of an employer under this subsection, together with all earnings and losses from investment of that payment, may not be considered in calculating that employer's share of any discretionary payment authorized by the state that benefits multiple employers.
- (e) If all or a portion of an employer's share of any accrued actuarial liability to the plan is prepaid in a lump sum under (d) of this section, the administrator shall

calculate a revised employer contribution rate for that employer in recognition of that prepayment not more than 30 days following the prepayment.

## \* Sec. 2. AS 18.56.010 is amended by adding a new subsection to read:

(g) The legislature finds that permitting the Alaska Housing Finance Corporation to create a subsidiary to assist in the financing of prepayment of all or a portion of a governmental employer's share of unfunded accrued actuarial liability of retirement systems serves a public purpose in benefiting the people of the state. The Alaska Housing Finance Corporation may act on behalf of the state and its people in serving this public purpose for the benefit of the general public.

#### \* **Sec. 3.** AS 18.56.086 is amended to read:

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Sec. 18.56.086. Creation of subsidiaries. The corporation may create subsidiary corporations for the purpose of financing or facilitating the financing of school construction, facilities for the University of Alaska, facilities for ports and harbors, prepayment of all or a portion of a governmental employer's share of unfunded accrued actuarial liability of retirement systems, or other capital projects. A subsidiary corporation created under this section may be incorporated under AS 10.20.146 - 10.20.166. The corporation may transfer assets of the corporation to a subsidiary created under this section. A subsidiary created under this section may borrow money and issue bonds as evidence of that borrowing, and has all the powers of the corporation that the corporation grants to it. However, a subsidiary created for the purpose of financing or facilitating the financing of prepayment of a governmental employer's share of unfunded accrued actuarial liability of retirement systems may borrow money and issue bonds only if the state bond rating is the equivalent of AA- or better and subject to AS 37.15.903. Unless otherwise provided by the corporation, the debts, liabilities, and obligations of a subsidiary corporation created under this section are not the debts, liabilities, or obligations of the corporation.

### \* **Sec. 4.** AS 18.56.110(g) is amended to read:

(g) Notwithstanding AS 18.56.090(a)(11) and (a) of this section, the corporation may not issue bonds in any 12-month period beginning after June 30, 1983, in an amount that exceeds the amount of bonds authorized to be issued during

- the preceding period, unless a different amount is authorized by the legislature. This subsection does not apply to
  - (1) the issuance by the corporation of refunding bonds;
  - (2) [OR TO] the issuance by the corporation of bonds the proceeds of which are intended to be used to refinance mortgage loans held by the corporation; or
  - (3) the issuance by a subsidiary of the corporation of bonds to prepay all or a portion of a governmental employer's share of unfunded accrued actuarial liability of retirement systems if the board of the subsidiary first finds that the actuarially assumed rate of return on the funds managed by the Alaska Retirement Management Board is projected to exceed the true interest cost to be paid on the bonds by at least 1.5 percent annually.
- \* Sec. 5. AS 18.56.390 is amended by adding a new paragraph to read:
  - (14) "governmental employer" means the State of Alaska or a municipality or other state or municipal governmental entity within the state, including an agency, instrumentality, district, school district, public corporation, department, division, or other subdivision of the state or of a municipality, in its capacity as an employer.
- \* Sec. 6. AS 29.47 is amended by adding a new section to read:
  - Sec. 29.47.480. Accrued actuarial liabilities of retirement systems. (a) A municipality, or two or more municipalities jointly, may enter into a lease or other contractual agreement with a trustee, or the Alaska Municipal Bond Bank Authority or a subsidiary of the authority, a subsidiary of the Alaska Housing Finance Corporation, the state bond committee, or the Alaska Pension Obligation Bond Corporation in connection with the issuance of obligations by a state entity to prepay all or a portion of each participating municipality's share of the accrued actuarial liabilities of retirement systems. Obligations issued for purposes described in this subsection must be secured and payable as provided in the agreement or under an authorizing ordinance. The agreement or ordinance may provide for reserves and for protective covenants.
  - (b) Amounts paid by a participating municipality in connection with obligations issued by a state entity under this section, together with proceeds of the

obligations and interest or earnings, may be pooled into one or more funds or accounts, including one or more debt service funds. The assets in any of the funds or accounts may be pledged to the holders of the obligations.

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- (c) A municipality may enter into a funds diversion agreement with a state agency regarding payment of money on behalf of the municipality that may be applied to payments under a lease, other agreement, or obligation issued under this section. The funds diversion agreement must provide, subject to any conditions set out in the funds diversion agreement, that all or a portion of the funds otherwise payable to the municipality by the state agency shall be paid directly to the trustee, the Alaska Municipal Bond Bank Authority, or its subsidiary, a subsidiary of the Alaska Housing Finance Corporation, the state bond committee, or the Alaska Pension Obligation Bond Corporation, to satisfy, in whole or part, the municipality's payments under the lease, other agreement, or obligations. Nothing in this subsection or in a funds diversion agreement entered into under this subsection obligates the state or a state agency to pay any amount to or on behalf of a municipality that the municipality is not otherwise entitled to receive or to make any payments of principal or interest on the obligations.
- (d) For purposes of this section, "obligations" means bonds, notes, commercial paper, certificates of participation, or other contractual obligations.
- \* Sec. 7. AS 36.30.850(b) is amended by adding a new paragraph to read:
  - (46) contracts of the Alaska Pension Obligation Bond Corporation under AS 37.16.010 - 37.16.900.
- \* Sec. 8. AS 37.15 is amended by adding new sections to read:

# **Article 8. Pension Obligation Bonds.**

Sec. 37.15.900. Bond authorization. (a) For purposes of financing prepayment of all or a portion of a governmental employer's share of unfunded accrued actuarial liability of retirement systems, including the costs of issuance and administration, the issuance and sale of bonds of the state by the committee is authorized as provided in this section and AS 37.15.903 - 37.15.955, but only if the state bond rating is the equivalent of AA- or better. The net proceeds of the sale of the bonds remaining after payment of costs of issuance and administration shall be

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- transferred to the commissioner of administration for the account of the governmental employer whose share of unfunded accrued actuarial liability is to be prepaid for application to that liability. Accrued interest paid on the bonds shall be paid into the pension obligation bond redemption fund.
- (b) The total unpaid principal amount of bonds, including refunding bonds, but excluding refunded bonds, is limited as provided in AS 37.15.903. The bonds do not constitute a general obligation of the state. Authorization by the voters of the state or the legislature is not required.
- (c) The committee may enter into agreements with other state agencies as necessary or convenient to implement this section and AS 37.15.903 37.15.955.
- (d) The committee may contract for the services of underwriters, paying agents, trustees, bond printers, rating agencies, bond insurance, credit enhancement providers, accountants, financial advisors, and bond counsel, and for other services as are necessary to accomplish the bond issuance and sale.
- **Sec. 37.15.903. Pension obligation bond limit.** The total unpaid principal amount of bonds, including refunding bonds, but excluding refunded bonds, issued by all state entities added together, for the purposes of financing prepayment of all or a portion of a governmental employer's share of unfunded accrued liability of retirement systems, may not exceed \$5,000,000,000.
- Sec. 37.15.905. Bond redemption fund. (a) There is established a special fund of the state, known as the pension obligation bond redemption fund, which is a trust fund for paying and securing the payment of the principal of and interest and redemption premium, if any, on the bonds, and which shall be at all times completely segregated and set apart from all other funds of the state. The bond redemption fund shall be drawn on only for the purpose of paying the principal of and interest and redemption premium, if any, on the bonds, together with related trustee fees, if any.
- (b) Money in the bond redemption fund may be invested in the same manner and on the same conditions as permitted for investing of money belonging to the state or held in the treasury under AS 37.10.070; however, the committee may agree with the bondholders to further limit these investments. Earnings on investments must be retained in the bond redemption fund.

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(c) Separate accounts may be created in the bond redemption fund for the purposes of paying and securing the bonds. The accounts may be combined for purposes of investment and for financial support to achieve the purposes of AS 37.15.910(c).

Sec. 37.15.910. Bond terms. (a) The bonds may be issued and sold at public or negotiated sale in the manner, in the amounts or series, and at the time or times that the committee determines. The bonds, or each series of them, shall be sold at the price and on the terms, conditions, and covenants set by the committee after considering market conditions. Interest rates may be fixed or variable.

- (b) The bonds mature at the time or times fixed by the committee. The bonds may be subject to redemption before their fixed maturities, as determined by the committee, with or without a premium or premiums. The bonds may be in denominations determined by the committee; may be issued in fully or partially registered form; must be payable as to principal and interest at the place or places determined by the committee; must be signed on behalf of the state in the manner provided by the committee; and must be issued under and subject to the terms, conditions, covenants, and protective features safeguarding payment of the bonds as found necessary by the committee.
- (c) If the committee finds it reasonably necessary, the committee may select a trustee or trustees for the holders of the bonds, or any series of them, for the safeguarding and disbursement of any of the money in the bond redemption fund or for duties with respect to the enforcement, authentication, delivery, payment, and registration of the bonds as the committee may determine. The committee shall fix the rights, duties, powers, and obligations of the trustee or trustees.
- (d) In its determination of all matters and questions relating to the issuance and sale of the bonds and the fixing of their maturities, terms, conditions, and covenants as provided in (a) of this section, the decisions of the committee shall be those that are reasonably necessary for the best interests of the state and its inhabitants and that will accomplish the most advantageous sale of the bonds. Decisions of the committee, as expressed in a bond resolution, are final and are conclusively considered to comply with the requirements of AS 37.15.900 - 37.15.955.

**Sec. 37.15.915. Bond resolution.** The committee shall authorize the issuance of bonds by adopting a resolution and shall prepare all other documents and proceedings necessary for the issuance, sale, and delivery of the bonds or any part or series of them. The bond resolution must fix the principal amount, denominations, date, maturities, manner of sale, place or places of payment, rights of redemption, if any, terms, form, conditions, and covenants of the bonds or each series of them.

**Sec. 37.15.920. Enforcement by bond owner.** (a) The owner or owners of not less than 10 percent of the aggregate principal amount of any series or issue of bonds or the trustee for the owners of the bonds or any series of them may, by appropriate proceedings in state court, require and compel the transfer, setting aside, and payment of money and the enforcement of all of the terms, conditions, and covenants as required and provided in AS 37.15.900 - 37.15.955, as appropriate, and the bond resolution.

(b) A proceeding under (a) of this section may be commenced and conducted only in the Superior Court for the State of Alaska, First Judicial District at Juneau.

Sec. 37.15.925. Amounts required for payments. The committee shall, before June 30 of each year or from time to time within the year, as appropriate, commencing with the year in which the bonds are issued, certify to the commissioner of revenue and the commissioner of administration the amounts required in the current fiscal year and the next ensuing fiscal year by the bond resolution or resolutions to be paid from the general fund into the bond redemption fund and to be paid into and maintained in any reserve fund or account or other fund or account created by the bond resolution or resolutions, and shall also certify to the commissioners the last date or dates on which payments may be made.

Sec. 37.15.930. Purposes and sufficiency of revenue. The proceeds of bonds may be used for the purposes described in AS 37.15.900(a), as appropriate. Bonds may not be issued unless the committee first finds that the actuarially assumed rate of return on the funds managed by the Alaska Retirement Management Board is projected to exceed the true interest cost to be paid on the bonds by at least 1.5 percent annually.

Sec. 37.15.935. Refunding. (a) The committee may refund the bonds or any

part of them at or before their maturities or redemption dates by the issuance of refunding bonds of the state if the state bond rating is the equivalent of AA- or better and if, in the opinion of the committee, refunding is advantageous to and in the best interest of the state and its inhabitants.

- (b) The issuance of refunding bonds need not be authorized by the voters of the state or by an act of the legislature. The committee shall adopt the resolution or resolutions and prepare all other documents and proceedings necessary for the issuance, exchange or sale, and delivery of the refunding bonds. All provisions of AS 37.15.900 37.15.955 are applicable to the refunding bonds and to the issuance, sale, or exchange of them, except as otherwise provided in this section.
- (c) Refunding bonds may be issued in a principal amount sufficient to provide money for the advance or current refunding of all bonds to be refunded and interest on the refunded bonds and, in addition, for the payment of all costs of issuance and administration of the refunding bonds. These expenses also include the difference in amount between the par value of the refunding bonds and any amount less than par for which the refunding bonds are sold; the premium, if any, necessary to be paid to call or retire the outstanding bonds and the interest accruing on them to the date of the call or retirement; and other of these costs. The committee is authorized to incur expenses to carry out this section.
- (d) The committee may contract with a refunding trustee to hold the proceeds of refunding bonds in trust until the proceeds, together with earnings on the proceeds, are applied to pay the principal of, premium, if any, and interest on the bonds to be refunded. Until the refunding bond proceeds are applied, the proceeds may be invested in direct obligations of, or obligations guaranteed by, the United States or an agency or corporation of the United States whose obligations constitute direct obligations of, or obligations guaranteed by, the United States.

Sec. 37.15.940. Bonds as legal investments. The bonds are legal investments for all banks, trust companies, savings banks, savings and loan associations, and other persons carrying on a banking business, all insurance companies and other persons carrying on an insurance business, and all executors, administrators, trustees, and other fiduciaries. The bonds may be accepted as security for deposits of all money of the

1	state and its political subdivisions.
2	Sec. 37.15.945. Statutory construction. AS 37.15.900 - 37.15.955 shall be
3	liberally construed to carry out the purposes for which they were enacted.
4	Sec. 37.15.950. Regulations. The committee may adopt regulations necessary
5	to implement the provisions of AS 37.15.900 - 37.15.955.
6	<b>Sec. 37.15.955. Definitions.</b> In AS 37.15.900 - 37.15.955,
7	(1) "bond redemption fund" means the pension obligation bond
8	redemption fund established in AS 37.15.905;
9	(2) "bond resolution" means a resolution or resolutions adopted by the
10	committee under AS 37.15.915 authorizing the issuance of bonds;
11	(3) "bonds" means the pension obligation bonds authorized in
12	AS 37.15.900 - 37.15.955;
13	(4) "committee" means the state bond committee created in
14	AS 37.15.110 or any other committee, body, department, or officer of the state that
15	succeeds to the rights, powers, duties, and obligations of the state bond committee by
16	law;
17	(5) "costs of issuance and administration" means all costs associated
18	with issuance and administration of pension obligation bonds and refunding bonds,
19	including costs of bond printing, official statements, financial advisors, travel costs,
20	rating agencies, bond insurance, letters and lines of credit for credit enhancement,
21	underwriters, legal services, paying agents, bond registrars, bond and escrow trustees,
22	arbitrage rebate, and all other costs, including administrative costs, both direct and
23	indirect.
24	* Sec. 9. AS 37 is amended by adding a new chapter to read:
25	Chapter 16. Alaska Pension Obligation Bond Corporation.
26	Sec. 37.16.010. Alaska Pension Obligation Bond Corporation. There is
27	established the Alaska Pension Obligation Bond Corporation. The corporation is a
28	public corporation and government instrumentality in the Department of Revenue
29	managed by a board of directors. The purpose of the corporation is to finance
30	prepayment of all or a portion of a governmental employer's share of unfunded

accrued actuarial liability of retirement systems.

**Sec. 37.16.020. Board of directors.** The directors of the corporation are the commissioner of commerce, community, and economic development, the commissioner of administration, and the commissioner of revenue. If a director is absent or otherwise unable to act, the director's designee in the department shall act as a director of the corporation in the director's place.

**Sec. 37.16.030. Bond authorization.** (a) For purposes of financing prepayment of all or a portion of a governmental employer's share of unfunded accrued actuarial liability of retirement systems, including the costs of issuance and administration, the issuance and sale of bonds by the corporation is authorized as provided in this section and AS 37.16.040 - 37.16.900, but only if the state bond rating is the equivalent of AA- or better. The net proceeds of the sale of the bonds remaining after payment of costs of issuance and administration shall be transferred to the commissioner of administration for the account of the governmental employer whose share of unfunded accrued actuarial liability is to be prepaid for application to that liability. Accrued interest paid on the bonds shall be paid into the reserve fund.

- (b) The total unpaid principal amount of bonds, including refunding bonds, but excluding refunded bonds, is limited as provided in AS 37.15.903. The bonds do not constitute a general obligation of the state. Authorization by the voters of the state or the legislature is not required.
- (c) The corporation may enter into agreements with other state agencies as necessary or convenient to implement this section and AS 37.16.040 37.16.900.
- (d) The corporation may contract for the services of underwriters, paying agents, trustees, bond printers, rating agencies, bond insurance, credit enhancement providers, accountants, financial advisors, and bond counsel, and other services as are necessary to accomplish the bond issuance and sale.
- **Sec. 37.16.040. Reserve fund.** (a) The corporation may establish and maintain a special fund called the Alaska Pension Obligation Bond Corporation reserve fund in which there shall be deposited or transferred
- (1) all money appropriated by the legislature for the purpose of the fund in accordance with the provisions of (g) of this section;
  - (2) all proceeds of bonds required to be deposited in the fund by terms

of a contract between the corporation and its bondholders or a resolution of the corporation with respect to the proceeds of bonds;

- (3) all other money appropriated by the legislature to the reserve fund; and
- (4) any other money or funds of the corporation that it decides to deposit in the fund.
- (b) Subject to the provisions of (h) of this section, money in the reserve fund shall be held and applied solely to the payment of the interest on and principal of bonds of the corporation as the interest and principal become due and payable to the retirement of bonds, or to the payment or prepayment of a portion of the participating governmental employer's share of the accrued actuarial liabilities of retirement systems. Money may not be withdrawn if a withdrawal would reduce the amount in the reserve fund to an amount less than the required debt service reserve except for payment of interest then due and payable on bonds and the principal of bonds then maturing and payable and for the retirement of bonds in accordance with the terms of a contract between the corporation and its bondholders and for which payments of other money of the corporation is not then available.
- (c) Money in the reserve fund in excess of the required debt service reserve as defined in (b) of this section, whether because of investment or otherwise, may be withdrawn at any time by the corporation to pay or prepay a portion of a participating governmental employer's share of the accrued actuarial liabilities of retirement systems or transferred to another fund or account of the corporation subject to the provision of (h) of this section.
- (d) Money in the reserve fund may be invested in the same manner and on the same conditions as permitted for investment of funds belonging to the state or held in the treasury under AS 37.10.070; however, the corporation may agree with the bondholders to further limit these investments.
- (e) For purposes of valuation, investments in the reserve fund shall be valued at par or, if purchased at less than par, at cost unless otherwise provided by resolution of the corporation. Valuation on a particular date shall include the amount of interest then earned or accrued to that date on the money or investments in the reserve fund.

(f) Notwithstanding any other provision of this chapter, bonds may not be issued by the corporation unless there is in the reserve fund the required debt service reserve for all bonds then issued and outstanding and for the bonds to be issued; however, the corporation may satisfy this requirement by depositing as much of the proceeds of the bonds to be issued, on their issuance, as is needed to meet the required debt service reserve. The corporation may at any time issue its bonds or notes for the purpose of increasing the amount in the reserve fund to the required debt service reserve, or to meet whatever higher or additional reserve that may be fixed by the corporation with respect to the fund.

- (g) To assure the maintenance of the required debt service reserve in the reserve fund, the legislature may appropriate annually to the corporation for deposit in the fund the sum, certified by the chair of the corporation to the governor and to the legislature, that is necessary to restore the fund to an amount equal to the required debt service reserve. The chair annually, before January 30, shall make and deliver to the governor and to the legislature a certificate stating the sum required to restore the fund to that amount, and the certified sum may be appropriated and paid to the corporation during the then current state fiscal year. Nothing in this subsection creates a debt or liability of the state.
- (h) All amounts received because of money appropriated to the reserve fund shall be held and applied in accordance with (b) of this section.
- (i) All references to the reserve fund in this section include special accounts within the reserve fund that may be created by the corporation to secure the payment of particular bonds.
- (j) The commissioner of revenue may, subject to appropriation, lend surplus money in the general fund to the corporation for deposit to any account in the reserve fund in an amount equal to the required debt service reserve. The loans shall be made on the terms and conditions that may be agreed on by the commissioner of revenue and the corporation, including, without limitation, terms and conditions providing that the loans need not be repaid until the obligations of the corporation secured and to be secured by the account in the reserve fund are no longer outstanding.
  - (k) In this section, "required debt service reserve" means, on the date of

computation, the amount required to be on deposit in the reserve fund as provided by resolution of the corporation.

**Sec. 37.16.050. Bond terms.** (a) The bonds may be issued and sold at public or negotiated sale in the manner, in the amounts or series, and at the time or times that the corporation determines the bonds, or each series of them, shall be sold at the price and on the terms, conditions, and covenants set by the corporation after considering market conditions. Interest rates may be fixed or variable.

- (b) The bonds mature at the time or times fixed by the corporation. The bonds may be subject to redemption before their fixed maturities, as determined by the corporation, with or without a premium or premiums. The bonds may be in denominations determined by the corporation; may be issued in fully or partially registered form; must be payable as to principal and interest at the place or places determined by the corporation; must be signed in the manner provided by the corporation; and must be issued under and subject to the terms, conditions, covenants, and protective features safeguarding payment of the bonds as found necessary by the corporation.
- (c) If the corporation finds it reasonably necessary, the corporation may select a trustee or trustees for the holders of the bonds, or any series of them, for the safeguarding and disbursement of any of the money in the bond reserve fund or for duties with respect to the enforcement, authentication, delivery, payment, and registration of the bonds as the corporation may determine. The corporation shall fix the rights, duties, powers, and obligations of the trustee or trustees.
- (d) In its determination of all matters and questions relating to the issuance and sale of the bonds and the fixing of their maturities, terms, conditions, and covenants as provided in (a) of this section, the decisions of the corporation shall be those that are reasonably necessary for the best interests of the state and its inhabitants and that will accomplish the most advantageous sale of the bonds. Decisions of the corporation, as expressed in a bond resolution, are final and are conclusively considered to comply with the requirements of this chapter.

**Sec. 37.16.060. Bond resolution.** The corporation shall authorize the issuance of bonds by adopting a resolution and shall prepare all other documents and

proceedings necessary for the issuance, sale, and delivery of the bonds or any part or series of them. The bond resolution must fix the principal amount, denominations, date, maturities, manner of sale, place or places of payment, rights of redemption, if any, terms, form, conditions, and covenants of the bonds or each series of them.

Sec. 37.16.070. Enforcement by bond owner. (a) The owner or owners of not less than 10 percent of the aggregate principal amount of any series or issue of bonds or the trustee for the owners of the bonds or any series of them may, by appropriate proceedings in state court, require and compel the transfer, setting aside, and payment of money and the enforcement of all of the terms, conditions, and covenants as required and provided in this chapter, as appropriate, and the bond resolution.

(b) A proceeding under (a) of this section may be commenced and conducted only in the Superior Court for the State of Alaska, First Judicial District at Juneau.

**Sec. 37.16.080. Purposes and sufficiency of revenue.** The proceeds of bonds may be used for the purposes described in AS 37.16.030(a), as appropriate. Bonds may not be issued unless the corporation first finds that the actuarially assumed rate of return on the funds managed by the Alaska Retirement Management Board is projected to exceed the true interest cost to be paid on the bonds by at least 1.5 percent annually.

**Sec. 37.16.090. Refunding.** (a) The corporation may refund the bonds or any part of them at or before their maturities or redemption dates by the issuance of refunding bonds of the corporation if the state bond rating is the equivalent of AA- or better and if, in the opinion of the corporation, refunding is advantageous to and in the best interest of the state and its inhabitants.

- (b) The issuance of refunding bonds need not be authorized by the voters of the state or by an act of the legislature. The corporation shall adopt the resolution or resolutions and prepare all other documents and proceedings necessary for the issuance, exchange or sale, and delivery of the refunding bonds. All provisions of this chapter are applicable to the refunding bonds and to the issuance, sale, or exchange of them, except as otherwise provided in this section.
- (c) Refunding bonds may be issued in a principal amount sufficient to provide money for the advance or current refunding of all bonds to be refunded and interest on

the refunded bonds and, in addition, for the payment of all costs of issuance and administration of the refunding bonds. These expenses also include the difference in amount between the par value of the refunding bonds and any amount less than par for which the refunding bonds are sold; the premium, if any, necessary to be paid to call or retire the outstanding bonds and the interest accruing on them to the date of the call or retirement; and other of these costs. The corporation is authorized to incur expenses to carry out this section.

(d) The corporation may contract with a refunding trustee to hold the proceeds of refunding bonds in trust until the proceeds, together with earnings on the proceeds, are applied to pay the principal of premium, if any, and interest on the bonds to be refunded. Until the refunding bond proceeds are applied, the proceeds may be invested in direct obligations of, or obligations guaranteed by, the United States or an agency or corporation of the United States whose obligations constitute direct obligations of, or obligations guaranteed by, the United States.

Sec. 37.16.100. Bonds as legal investments. The bonds are legal investments for all banks, trust companies, savings banks, savings and loan associations, and other persons carrying on a banking business, all insurance companies and other persons carrying on an insurance business, and all executors, administrators, trustees, and other fiduciaries. The bonds may be accepted as security for deposits of all money of the state and its political subdivisions.

Sec. 37.16.110. Debt service repayment contracts. The corporation shall enter into contracts with governmental employers for the purpose of recouping amounts paid as debt service on bonds issued by the corporation for the benefit of governmental employers. The corporation may pledge the revenue of the contracts as security for the bonds issued by the corporation.

**Sec. 37.16.800. Statutory construction.** This chapter shall be liberally construed to carry out the purposes for which it was enacted.

**Sec. 37.16.810. Regulations.** The corporation may adopt regulations necessary to implement the provisions of this chapter.

Sec. 37.16.900. Definitions. In this chapter,

(1) "bond resolution" means the resolution or resolutions adopted by

1 the corporation under AS 37.16.060 authorizing the issuance of bond
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- (2) "bonds" means the pension obligation bonds authorized in this chapter;
  - (3) "corporation" means the Alaska Pension Obligation Bond Corporation created in AS 37.16.010;
  - (4) "costs of issuance and administration" means all costs associated with issuance and administration of pension obligation bonds and refunding bonds, including costs of bond printing, official statements, financial advisors, travel costs, rating agencies, bond insurance, letters and lines of credit for credit enhancement, underwriters, legal services, paying agents, bonds registrars, bond and escrow trustees, arbitrage rebate, and all other costs, including administrative costs, both direct and indirect;
  - (5) "reserve fund" means the Alaska Pension Obligation Bond Corporation reserve fund established in AS 37.16.040.
  - \* **Sec. 10.** AS 39.35.100(b)(3) is amended to read:
    - (3) A separate account for each employer shall be maintained. The account shall be credited with contributions <u>made by or on behalf</u> of the employer. <u>Except as provided in AS 39.35.270(d)</u>, <u>this</u> [THIS] account shall be charged with the employer's actuarial charge for pension, death benefits, and other benefits paid under this plan to or on behalf of the employee of the employer. <u>Except as provided in AS 39.35.270(d)</u>, <u>after [AFTER]</u> an allowance for interest credited to employee contribution accounts and employee savings accounts, the investment income of the pension fund shall be allocated to the retirement reserve account and to each employer asset share account according to the ratio that the average of the assets in the account as of the beginning and as of the end of the fiscal year bears to the total of the average balance of the retirement reserve account and all employer accounts.
  - \* **Sec. 11.** AS 39.35.100(b)(4) is amended to read:
    - (4) An expense account shall be maintained for the plan. **Except as provided in AS 39.35.270(d), this** [THIS] account shall be charged with all disbursements representing administrative expenses incurred by the plan. At the end of the year, the expense account shall be allocated to each employer in accordance with

(3) of this subsection. Expenditures from this account shall be included in the governor's budget for each fiscal year and are subject to approval by the legislature.

## \* Sec. 12. AS 39.35.270 is amended by adding new subsections to read:

- (d) All or a portion of the employer's share of any accrued actuarial liability to the plan may be prepaid in a lump sum. The commissioner may, by regulation, establish a minimum amount for the lump sum payment of a portion. The commissioner shall charge to the employer appropriate and reasonable costs to the plan attributable to a lump sum payment that are not greater than administrative costs applied to other employer contributions. If a lump sum payment is made, the payment shall be accounted for separately in accordance with regulations adopted by the commissioner. The regulations must provide for crediting to each lump sum payment account all earnings and losses received from investment of that payment. The lump sum payment shall be used solely to offset contributions under this section required of the employer that made the payment or on whose behalf the payment was made, taking into account earnings and losses from its investment. A lump sum payment made by or on behalf of an employer under this subsection, together with all earnings and losses from investment of that payment, may not be considered in calculating that employer's share of any discretionary payment authorized by the state that benefits multiple employers.
- (e) If all or a portion of the employer's share of any accrued actuarial liability to the plan is prepaid in a lump sum under (d) of this section, the administrator shall calculate a revised employer contribution rate for that employer in recognition of that prepayment not more than 30 days following the prepayment.

#### \* **Sec. 13.** AS 44.85.010 is amended to read:

# **Sec. 44.85.010. Legislative policy.** (a) It is the policy of the state **to**

(1) [TO] foster and promote by all reasonable means the provision of adequate capital markets and facilities for borrowing money by municipalities in the state to finance capital improvements or for other authorized purposes, to assist these municipalities in fulfilling their capital needs and requirements by use of borrowed money within statutory interest rate or cost of borrowing limitations, to the greatest extent possible to reduce costs of borrowed money to taxpayers and residents of the

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state, and equally to encourage continued investor interest in the purchase of bonds or notes of municipalities as sound and preferred securities for investment;

- (2) [TO] encourage municipalities to continue their independent undertakings and financing of capital improvements and other authorized purposes and to assist them by making capital funds available at reduced interest costs for orderly financing of capital improvements and other purposes especially during periods of restricted credit or money supply, particularly for those municipalities not otherwise able to borrow for capital needs;
- (3) [TO] assist municipalities to provide for adequate insurance coverage by authorizing the Alaska Municipal Bond Bank Authority to issue negotiable or nonnegotiable revenue bonds, notes, or certificates of participation either directly or through an entity it may create for the purpose of providing a self-insurance program for municipalities or municipal joint insurance arrangements organized under AS 21.76;
- (4) assist governmental employers to prepay all or a portion of their share of unfunded accrued actuarial liabilities of retirement systems in an effort to reduce their costs of satisfying their contractual obligations to provide retirement and other benefits to public employees through the issuance of bonds, notes, commercial paper, or other obligations by the bond bank authority or by a subsidiary corporation created by the bond bank authority under AS 44.85.085, but only if the state bond rating is the equivalent of AA- or better; this assistance is limited as provided in AS 37.15.903.
  - (b) The legislature further declares that
- (1) the exercise of the powers of the state in the interest of its municipalities and in the interest of public employees of the state and of its municipalities is required to further and implement the policies declared in (a) of this section by authorizing the creation of a state bond bank authority as a body corporate and politic that will have full powers to borrow money and to issue its bonds and notes to make capital funds available for borrowing by municipalities and for borrowing by or on behalf of governmental employers, by authorizing governmental employers to contract with the bond bank authority or with a subsidiary created

1	under AS 44.85.085 for the purpose of reducing future costs of providing
2	retirement and other benefits to employees, and by granting broad powers to the
3	bond bank authority to carry out the declared policies, which are in the public interest
4	of the state and its taxpayers and residents;
5	(2) state funds should be applied or authorized to be paid to a state
6	bond bank authority only to provide adequate assurance and security to the holders of
7	the bonds or notes of the bond bank authority;
8	(3) the bond bank authority should conduct its operations to provide
9	the lowest rates in terms of borrowing to municipalities as is consistent with a self-
10	supporting operation with no expectation of subsidization with state funds; the
11	legislature does not intend that the bond bank authority be utilized as a means to
12	finance municipalities beyond their capability to meet repayment schedules and debt
13	service requirements of bonds or notes:
14	(4) the bond bank authority or its subsidiary should conduct its
15	operations to provide the lowest rates in terms of borrowing to governmental
16	employers under AS 44.85.085 and 44.85.086 as is consistent with a self-
17	supporting operation with no expectation of subsidization with state funds; the
18	legislature does not intend that the bond bank authority or its subsidiary be
19	utilized as a means to finance governmental employers under AS 44.85.085 and
20	44.85.086 beyond their capability to meet repayment schedules and debt service
21	requirements of bonds, notes, commercial paper, or other obligations to the bond
22	bank authority or its subsidiary.
23	* Sec. 14. AS 44.85.080 is amended to read:
24	Sec. 44.85.080. Powers of bond bank authority. The bond bank authority
25	may
26	(1) sue and be sued;
27	(2) adopt and alter an official seal;
28	(3) make and enforce bylaws and regulations for the conduct of its
29	business and for the use of its services and facilities;
30	(4) maintain an office at any place in the state;
31	(5) acquire, hold, use, and dispose of its income, revenues, funds, and

1	money;
2	(6) acquire, rent, lease, hold, use, and dispose of other personal
3	property for its purposes;
4	(7) subject to AS 44.85.100(b), borrow money and issue its negotiable
5	bonds or notes and provide for and secure their payment, provide for the rights of their
6	holders, and purchase, hold, and dispose of any of its bonds or notes;
7	(8) fix and revise from time to time and charge and collect fees and
8	charges for the use of its services or facilities;
9	(9) accept gifts or grants from the United States, or from any
10	governmental unit or person, firm, or corporation, carry out the terms or provisions or
11	make agreements with respect to the gifts or grants, and do all things necessary,
12	useful, desirable, or convenient in connection with procuring, accepting, or disposing
13	of the gifts or grants;
14	(10) do anything authorized by this chapter, through its officers,
15	agents, or employees or by contracts with a person;
16	(11) make, enter into, and enforce all contracts necessary, convenient,
17	or desirable for the purposes of the bond bank authority or pertaining to a loan to a
18	political subdivision, a purchase or sale of municipal bonds or other investments, or
19	the performance of its duties and execution of any of its powers under this chapter;
20	(12) purchase or hold municipal bonds at prices and in a manner the
21	bond bank authority considers advisable, and sell municipal bonds acquired or held by
22	it at prices without relation to cost and in a manner the bond bank authority considers
23	advisable;
24	(13) invest funds or money of the bond bank authority not required at
25	the time of investment for loan to political subdivisions for the purchase of municipal
26	bonds, in the same manner as permitted for investment of funds belonging to the state,
27	except as otherwise provided in this chapter;
28	(14) prescribe the form of application or procedure required of a
29	political subdivision for a loan or purchase of its municipal bonds, fix the terms and
30	conditions of the loan or purchase, and enter into agreements with political
31	subdivisions with respect to loans or purchases;

- (15) render services to a political subdivision in connection with a public or private sale of its municipal bonds, including advisory and other services, and charge for services rendered;
- (16) charge for its costs and services in review or consideration of a proposed loan to a political subdivision or purchase by the bond bank authority of municipal bonds of the political subdivision, whether or not the loan is made or the municipal bonds purchased;
- (17) fix and establish terms and provisions with respect to a purchase of municipal bonds by the bond bank authority, including date and maturities of the bonds, provisions as to redemption or payment before maturity, and any other matters **that** [WHICH] in connection with the purchase are necessary, desirable, or advisable in the judgment of the bond bank authority;
- (18) procure insurance against any losses in connection with its property, operations, or assets in amounts and from insurers as it considers desirable;
- (19) to the extent permitted under its contracts with the holders of bonds or notes of the bond bank authority, consent to modification of the rate of interest, time and payment of installment of principal or interest, security or any other term of a bond or note, contract or agreement of any kind to which the bond bank authority is a party;
- (20) by regulation, create a new entity <u>or new entities</u> for the purpose of issuing negotiable or nonnegotiable revenue bonds, notes, or certificates of participation to finance a self-insurance program for municipalities or municipal joint insurance arrangements organized under AS 21.76 <u>or to provide assistance to governmental employers under AS 44.85.085(a)</u>; the powers, duties, and membership of the new entity <u>or entities</u> shall be limited to the powers, duties, and membership of the authority and stated in the regulation; the new entity <u>or entities</u> shall <u>each</u> be a public corporation and an instrumentality of the state with the same legal existence and continuing succession as the bond bank authority; and
- (21) do all acts and things necessary, convenient, or desirable to carry out the powers expressly granted or necessarily implied in this chapter.

<sup>\*</sup> Sec. 15. AS 44.85 is amended by adding new sections to read:

1 Sec. 44.85.085. Creation of subsidiary corporation. (a) The bond bank 2 authority may create one or more subsidiary corporations for the following purposes: 3 (1) providing financial and other assistance to governmental employers 4 to enable the governmental employers to reduce their costs of providing retirement 5 and other benefits to their employees by prepaying all or a portion of their shares of 6 the unfunded accrued actuarial liabilities of retirement systems; 7 (2) receiving payments and providing servicing for payments to or 8 from participating governmental employers; and 9 performing other duties and providing other services as the 10 subsidiary corporation considers necessary or desirable to further the purposes set out 11 in (1) and (2) of this subsection. 12 (b) The bond bank authority may incorporate under AS 10.20.146 - 10.20.166 13 a subsidiary corporation created under (a) of this section. The bond bank authority 14 may transfer assets of the bond bank authority to the subsidiary corporation and may 15 agree to secure bonds, notes, commercial paper, or other obligations of the subsidiary 16 corporation with a reserve fund established under AS 44.85.270. 17 (c) A subsidiary corporation created under (a) of this section may, if the state 18 bond rating is the equivalent of AA- or better, and subject to AS 37.15.903, borrow 19 money and issue bonds, notes, commercial paper, or other obligations as evidence of 20 that borrowing and may have all the powers of the bond bank authority that the bond 21 bank authority grants to it. The provisions of AS 44.85.130 - 44.85.170 and 44.85.270 22 - 44.85.390 apply to the subsidiary corporation and to bonds, notes, commercial paper, 23 or other obligations issued by the subsidiary corporation. Unless otherwise provided 24 by the bond bank authority, the debts, liabilities, and obligations of the subsidiary 25 corporation are not the debts, liabilities, or obligations of the bond bank authority. 26 The staff of the bond bank authority serves as staff of a subsidiary 27 corporation created under (a) of this section. The bond bank authority shall determine 28 the membership or the process for selecting the membership of the board of directors 29 of the subsidiary corporation. The bond bank authority may permit some or all of its 30 directors to serve on the board of directors of the subsidiary corporation.

1	created under AS 44.85.085 has the following powers in addition those granted to it
2	under AS 44.85.085(c):
3	(1) to make loans to and enter into contracts with governmental
4	employers;
5	(2) to incur debt, subject to AS 37.15.903, in furtherance of its
6	purposes, in the form of bonds, notes, commercial paper, or other obligations as the
7	subsidiary corporation considers appropriate, but only if the state bond rating is the
8	equivalent of AA- or better;
9	(3) to secure its debt with a pledge of any assets that are available to
10	the subsidiary corporation for the purpose, including identified revenue and
11	contractual payments from participating governmental employers, and the general
12	assets and revenue of the subsidiary corporation; and
13	(4) to enter into contracts with underwriters, bond counsel, financial
14	advisors, accountants, actuaries, and other contractors to provide assistance as the
15	subsidiary corporation considers desirable to accomplish its purposes.
16	* Sec. 16. AS 44.85.100(b) is amended to read:
17	(b) The bond bank authority shall include in the report required by (a) of this
18	section an estimate of the amount of revenue bonds of the bond bank authority to be
19	issued during the fiscal year following the fiscal year in which the report is submitted.
20	Other than refunding bonds and other than bonds, notes, commercial paper, or
21	other obligations issued under AS 44.85.086 and 44.85.180(a)(5), the [THE] bond
22	bank authority may not issue revenue bonds [, OTHER THAN REFUNDING
23	BONDS,] in excess of \$75,000,000 during any fiscal year beginning after June 30,
24	1981, unless the legislature, by law, approves the estimate required by this subsection
25	for that fiscal year.
26	* Sec. 17. AS 44.85.180(a) is amended to read:
27	(a) Subject to AS 44.85.100(b), the bond bank authority may issue its bonds or
28	notes in principal amounts that it considers necessary to provide funds for any
29	purposes under this chapter, including
30	(1) the purchase of municipal bonds;
31	(2) the making of loans through the purchase of municipal bonds,

1	notes, of certificates of participation secured by an agreement between the bond bank
2	authority and a municipality or a municipal joint insurance arrangement organized
3	under AS 21.76;
4	(3) the payment, funding, or refunding of the principal of, or interest or
5	redemption premiums on, bonds or notes issued by it whether the bonds or notes or
6	interest to be funded or refunded have or have not become due;
7	(4) the establishment or increase of reserves to secure or to pay bonds
8	or notes or interest on bonds or notes and all other costs or expenses of the bond bank
9	authority incident to and necessary or convenient to carry out its corporate purposes
10	and powers <u>:</u>
11	(5) assisting governmental employers to prepay all or a portion of
12	their share of the unfunded accrued actuarial liabilities of retirement systems,
13	with security as the bond bank authority considers reasonable; however, to carry
14	out this paragraph, bonds and other obligations may only be issued if the state
15	bond rating is the equivalent of AA- or better; bonds issued under this paragraph
16	are subject to AS 37.15.903.
17	* Sec. 18. AS 44.85.180(c) is amended to read:
18	(c) Notwithstanding the provisions of (a) and (b) of this section, the total
19	amount of bond bank authority bonds and notes outstanding at any one time [,
20	EXCEPT BONDS OR NOTES ISSUED TO FUND OR REFUND BONDS OR
21	NOTES,] may not exceed \$750,000,000. This subsection does not apply to
22	(1) bonds or notes issued to fund or refund bonds or notes;
23	(2) bonds, notes, commercial paper, and other obligations issued
24	under AS 44.85.086 or (a)(5) of this section.
25	* Sec. 19. AS 44.85.410 is amended by adding a new paragraph to read:
26	(8) "governmental employer" means the State of Alaska or a
27	municipality or other state or municipal governmental entity within the state, including
28	an agency, instrumentality, district, school district, public corporation, department,
29	division, or other subdivision of the state or of a municipality, in its capacity as an
30	employer.
31	* Sec. 20. This Act takes effect immediately under AS 01.10.070(c).