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Source

LAWS OF ALASKA

2005

Chapter No.

AN ACT

Repealing the Alaska coastal management program; relating to an extension for review and approval of revisions to the Alaska coastal management program; relating to reviews and modifications by the Department of Natural Resources; relating to coastal resource district policies; providing for an effective date by amending the effective date of sec. 45, ch. 24, SLA 2003; and providing for an effective date.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1

AN ACT

1	Repealing the Alaska coastal management program; relating to an extension for review and
2	approval of revisions to the Alaska coastal management program; relating to reviews and
3	modifications by the Department of Natural Resources; relating to coastal resource district
4	policies; providing for an effective date by amending the effective date of sec. 45, ch. 24,
5	SLA 2003; and providing for an effective date.
6	
7	* Section 1. AS 09.45.230(b) is amended to read:
8	(b) A person may not maintain an action under this section based upon an air
9	emission or water or solid waste discharge, other than the placement of nuclear waste,
10	where the emission or discharge was expressly authorized by and is not in violation of
11	a term or condition of
12	(1) a statute or regulation;
13	(2) a license, permit, or order that is

1	(A) issued after public hearing by the state or federal
2	government; and
3	(B) subject to
4	(i) continuing compliance monitoring;
5	(ii) periodic review by the issuing agency; or
6	(iii) renewal on a periodic basis; or
7	[(iv) AS 46.40; OR]
8	(3) a court order or judgment.
9	* Sec. 2. AS 16.43.160(e) is amended to read:
10	(e) For an entry permit or an interim-use permit issued for calendar year 2002
11	and following years, the annual base fee may not be less than \$10 or more than \$300.
12	The annual base fee must reasonably reflect the different rates of economic return for
13	different fisheries. The fee for a nonresident entry permit or a nonresident interim-use
14	permit shall be higher than the annual base fee by an amount, established by the
15	commission by regulation, that is as close as is practicable to the maximum allowed by
16	law. The amount of the fee for a nonresident entry permit or a nonresident interim-use
17	permit may reflect
18	(1) the costs incurred by the state that are directly attributable to
19	participation of nonresidents in the commercial fisheries of the state;
20	(2) the costs incurred by the state for
21	(A) direct operating expenditures for ongoing management,
22	support, and regulation of the commercial fishing industry, including relevant
23	expenditures of the
24	(i) Department of Environmental Conservation - air and
25	water quality permitting activities and seafood inspection activities;
26	(ii) Department of Commerce, Community, and
27	Economic Development - commercial fishing loan program, Alaska
28	Seafood Marketing Institute, regional seafood development program,
29	and community development quota program;
30	(iii) Department of Fish and Game - division of
31	commercial fisheries, board support section, division of administrative

1	services, division of sport fish, commissioner's office, and Alaska
2	Commercial Fisheries Entry Commission;
3	(iv) Department of Labor and Workforce Development
4	- wage and hour enforcement, mechanical inspections, occupational
5	safety and health activities, and fishermen's fund;
6	(v) Department of Law;
7	(vi) Department of Natural Resources, including [THE
8	ALASKA COASTAL MANAGEMENT PROGRAM AND] habitat
9	programs;
10	(vii) Department of Public Safety - commercial
11	fisheries enforcement;
12	(viii) Department of Revenue - fisheries business tax
13	program, fishery resource landing tax program, seafood development
14	tax program, salmon fishery assessment program, permit buy-back
15	assessment program, and dive fishery management assessment
16	program;
17	(ix) University of Alaska - Fisheries Industrial
18	Technology Center, Institute of Marine Science, Marine Advisory
19	Program, Sea Grant College Program, and School of Fisheries and
20	Ocean Sciences;
21	(x) Legislature;
22	(xi) Alaska Court System;
23	(B) indirect operating expenditures for general overhead
24	attributable to supporting the commercial fishing industry, including
25	expenditures for general overhead attributable to components of agencies that
26	have direct operating expenditures identified under (A) of this paragraph and to
27	components of agencies for which direct operating expenditures related to the
28	ongoing management, support, and regulation of the commercial fishing
29	industry cannot be readily determined;
30	(C) capital costs directly supporting the commercial fishing
31	industry; and

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1	(D) expenditures to subsidize the construction and operation of
2	salmon hatcheries.
3	* Sec. 3. AS 37.10.058(2) is amended to read:
4	(2) "designated regulatory service" means a regulatory service
5	provided under the following regulatory programs:
6	(A) control of solid waste facilities under AS 46.03.020(10)(D)
7	and (E);
8	(B) regulation of the disposal of waste into waters of the state
9	under AS 46.03.100;
10	(C) certification of federal permits or authorizations under 33
11	U.S.C. 1341 (sec. 401, Clean Water Act);
12	(D) [A COASTAL MANAGEMENT CONSISTENCY
13	DETERMINATION RELATING TO A PERMIT OR AUTHORIZATION
14	ISSUED UNDER A PROGRAM LISTED IN (A) - (C) OF THIS
15	PARAGRAPH, IF THE DETERMINATION IS MADE BY THE AGENCY
16	ISSUING THE PERMIT OR AUTHORIZATION;
17	(E)] any authorization for the use or appropriation of water
18	under AS 46.15; and
19	(E) [(F)] administration of emission control permits for the air
20	quality control program under AS 46.14.
21	* Sec. 4. AS 37.10.058(7) is amended to read:
22	(7) "permit" means a permit, license, certificate, or approval [, OR
23	COASTAL MANAGEMENT CONSISTENCY DETERMINATION];
24	* Sec. 5. AS 38.05.035(e) is amended to read:
25	(e) Upon a written finding that the interests of the state will be best served, the
26	director may, with the consent of the commissioner, approve contracts for the sale,
27	lease, or other disposal of available land, resources, property, or interests in them. In
28	approving a contract under this subsection, the director need only prepare a single
29	written finding. In addition to the conditions and limitations imposed by law, the
30	director may impose additional conditions or limitations in the contracts as the director
31	determines, with the consent of the commissioner, will best serve the interests of the

1	state. The preparation and issuance of the written finding by the director are subject to
2	the following:
3	(1) with the consent of the commissioner and subject to the director's
4	discretion, for a specific proposed disposal of available land, resources, or property, or
5	of an interest in them, the director, in the written finding,
6	(A) shall establish the scope of the administrative review on
7	which the director's determination is based, and the scope of the written
8	finding supporting that determination; the scope of the administrative review
9	and finding may address only reasonably foreseeable, significant effects of the
10	uses proposed to be authorized by the disposal;
11	(B) may limit the scope of an administrative review and finding
12	for a proposed disposal to
13	(i) applicable statutes and regulations;
14	(ii) the facts pertaining to the land, resources, or
15	property, or interest in them, that the director finds are material to the
16	determination and that are known to the director or knowledge of which
17	is made available to the director during the administrative review; and
18	(iii) issues that, based on the statutes and regulations
19	referred to in (i) of this subparagraph, on the facts as described in (ii) of
20	this subparagraph, and on the nature of the uses sought to be authorized
21	by the disposal, the director finds are material to the determination of
22	whether the proposed disposal will best serve the interests of the state;
23	and
24	(C) may, if the project for which the proposed disposal is
25	sought is a multiphased development, limit the scope of an administrative
26	review and finding for the proposed disposal to the applicable statutes and
27	regulations, facts, and issues identified in (B)(i) - (iii) of this paragraph that
28	pertain solely to the disposal phase of the project when
29	(i) the only uses to be authorized by the proposed
30	disposal are part of that phase;
31	(ii) the disposal is a disposal of oil and gas, or of gas

1 only, and, before the next phase of the project may proceed, public 2 notice and the opportunity to comment are provided under regulations 3 adopted by the department [UNLESS THE PROJECT IS SUBJECT 4 TO A CONSISTENCY REVIEW UNDER AS 46.40 AND PUBLIC 5 NOTICE AND THE OPPORTUNITY TO COMMENT ARE 6 PROVIDED UNDER AS 46.40.096(c)]; 7 (iii) the department's approval is required before the 8 next phase of the project may proceed; and 9 (iv) the department describes its reasons for a decision 10 to phase; 11 (2) the director shall discuss in the written finding prepared and issued 12 under this subsection the reasons that each of the following was not material to the 13 director's determination that the interests of the state will be best served: 14 (A) facts pertaining to the land, resources, or property, or an 15 interest in them other than those that the director finds material under (1)(B)(ii) of this subsection; and 16 17 (B) issues based on the statutes and regulations referred to in 18 (1)(B)(i) of this subsection and on the facts described in (1)(B)(ii) of this 19 subsection; 20 (3) a written finding for an oil and gas lease sale or gas only lease sale 21 under AS 38.05.180 is subject to (g) of this section; 22 (4) a contract for the sale, lease, or other disposal of available land or 23 an interest in land is not legally binding on the state until the commissioner approves 24 the contract, but if the appraised value is not greater than \$50,000 in the case of the 25 sale of land or an interest in land, or \$5,000 in the case of the annual rental of land or 26 interest in land, the director may execute the contract without the approval of the 27 commissioner: 28 (5) public notice requirements relating to the sale, lease, or other 29 disposal of available land or an interest in land for oil and gas, or for gas only, 30 proposed to be scheduled in the five-year oil and gas leasing program under 31 AS 38.05.180(b), except for a sale under (6)(F) of this subsection, are as follows:

1 (A) before a public hearing, if held, or in any case not less than 2 180 days before the sale, lease, or other disposal of available land or an interest 3 in land, the director shall make available to the public a preliminary written 4 finding that states the scope of the review established under (1)(A) of this 5 subsection and includes the applicable statutes and regulations, the material 6 facts and issues in accordance with (1)(B) of this subsection, and information 7 required by (g) of this section, upon which the determination that the sale, 8 lease, or other disposal will serve the best interests of the state will be based; 9 the director shall provide opportunity for public comment on the preliminary 10 written finding for a period of not less than 60 days;

11 (B) after the public comment period for the preliminary written 12 finding and not less than 90 days before the sale, lease, or other disposal of 13 available land or an interest in land for oil and gas or for gas only, the director 14 shall make available to the public a final written finding that states the scope of 15 the review established under (1)(A) of this subsection and includes the 16 applicable statutes and regulations, the material facts and issues in accordance 17 with (1) of this subsection, and information required by (g) of this section, 18 upon which the determination that the sale, lease, or other disposal will serve 19 the best interests of the state is based;

20 (6) before a public hearing, if held, or in any case not less than 21 days 21 before the sale, lease, or other disposal of available land, property, resources, or 22 interests in them other than a sale, lease, or other disposal of available land or an 23 interest in land for oil and gas or for gas only under (5) of this subsection, the director 24 shall make available to the public a written finding that, in accordance with (1) of this 25 subsection, sets out the material facts and applicable statutes and regulations and any 26 other information required by statute or regulation to be considered upon which the 27 determination that the sale, lease, or other disposal will best serve the interests of the 28 state was based; however, a written finding is not required before the approval of

29 (A) a contract for a negotiated sale authorized under
30 AS 38.05.115;

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(B) a lease of land for a shore fishery site under AS 38.05.082;

1 (C) a permit or other authorization revocable by the 2 commissioner; 3 (D) a mineral claim located under AS 38.05.195; 4 (E) a mineral lease issued under AS 38.05.205; 5 (F) an exempt oil and gas lease sale or gas only lease sale under 6 AS 38.05.180(d) of acreage subject to a best interest finding issued within the 7 previous 10 years or a reoffer oil and gas lease sale or gas only lease sale under 8 AS 38.05.180(w) of acreage subject to a best interest finding issued within the 9 previous 10 years, unless the commissioner determines that substantial new 10 information has become available that justifies a supplement to the most recent 11 best interest finding for the exempt oil and gas lease sale or gas only lease sale 12 acreage and for the reoffer oil and gas lease sale or gas only lease sale acreage; 13 however, for each oil and gas lease sale or gas only lease sale described in this 14 subparagraph, the director shall call for comments from the public; the 15 director's call for public comments must provide opportunity for public 16 comment for a period of not less than 30 days; if the director determines that a 17 supplement to the most recent best interest finding for the acreage is required 18 under this subparagraph, 19 (i) the director shall issue the supplement to the best 20 interest finding not later than 90 days before the sale; 21 (ii) not later than 45 days before the sale, the director 22 shall issue a notice describing the interests to be offered, the location 23 and time of the sale, and the terms and conditions of the sale; and 24 (iii) the supplement has the status of a final written best 25 interest finding for purposes of (i) and (l) of this section; 26 (G) a surface use lease under AS 38.05.255; 27 (H) a permit, right-of-way, or easement under AS 38.05.850; 28 (7) the director shall include in 29 (A) a preliminary written finding, if required, a summary of 30 agency and public comments, if any, obtained as a result of contacts with other 31 agencies concerning a proposed disposal or as a result of informal efforts

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1	undertaken by the department to solicit public response to a proposed disposal,
2	and the department's preliminary responses to those comments; and
3	(B) the final written finding a summary of agency and public
4	comments received and the department's responses to those comments.
5	* Sec. 6. AS 38.05.945(d) is amended to read:
6	(d) Notice at least 30 days before action under (a)(5) of this section shall be
7	given to appropriate
8	[(1)] regional fish and game councils established under AS 16.05.260
9	[; AND
10	(2) COASTAL RESOURCE SERVICE AREAS ORGANIZED
11	UNDER AS 46.40.110 - 46.40.210].
12	* Sec. 7. AS 41.17.900(d) is amended to read:
13	(d) Notwithstanding any other provision of this chapter, the state forester and
14	the commissioner may not employ the authority vested by this chapter so as to
15	duplicate or preempt the statutory authority of other state agencies to adopt regulations
16	or undertake other administrative actions governing resources, values, or activities on
17	forest land except for
18	[(1) REGULATIONS UNDER THE COASTAL MANAGEMENT
19	ACT; AND
20	(2)] regulations, if authorized by the commissioner of environmental
21	conservation, relating to control of nonpoint source pollution.
22	* Sec. 8. AS 41.21.492(b) is amended to read:
23	(b) Nothing in AS 41.21.491 - 41.21.495 affects the responsibilities of
24	(1) the Department of Fish and Game, the Board of Fisheries, or the
25	Board of Game under AS 16 and AS 41.99.010; or
26	(2) the Department of Environmental Conservation under AS 46.03 [;
27	OR
28	(3) STATE AGENCIES AND MUNICIPALITIES UNDER
29	AS 46.39.010 AND AS 46.40.100].
30	* Sec. 9. AS 41.21.504(b) is amended to read:
31	(b) Nothing in AS 41.21.500 - 41.21.514 affects the applicability of

 Department of Fish and Game or the Board of Fisheries or the Board of Game; or (2) AS 46.03 regarding the responsibilities of the Department Environmental Conservation [; OR (3) AS 46.39.010 AND AS 46.40.100 REGARDING TH RESPONSIBILITIES OF STATE AGENCIES AND MUNICIPALITIES]. * Sec. 10. AS 41.23.420(d) is amended to read: (d) The provisions of AS 41.23.400 - 41.23.510 do not affect the authority of (1) the Department of Fish and Game, the Board of Fisheries, th Board of Game, or the Department of Commerce, Community, and Econom Development under AS 08.54, AS 16, or AS 41.99.010; or 	
 4 Environmental Conservation [; OR 5 (3) AS 46.39.010 AND AS 46.40.100 REGARDING TH 6 RESPONSIBILITIES OF STATE AGENCIES AND MUNICIPALITIES]. 7 * Sec. 10. AS 41.23.420(d) is amended to read: 8 (d) The provisions of AS 41.23.400 - 41.23.510 do not affect the authority of 9 (1) the Department of Fish and Game, the Board of Fisheries, th 10 Board of Game, or the Department of Commerce, Community, and Econom 	
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 8 (d) The provisions of AS 41.23.400 - 41.23.510 do not affect the authority of 9 (1) the Department of Fish and Game, the Board of Fisheries, th 10 Board of Game, or the Department of Commerce, Community, and Economic 	
9 (1) the Department of Fish and Game, the Board of Fisheries, th 10 Board of Game, or the Department of Commerce, Community, and Econom	
10 Board of Game, or the Department of Commerce, Community, and Econom	
	ie
11 Development under AS 08.54, AS 16, or AS 41.99.010; or	ic
······································	
12 (2) the Department of Environmental Conservation under AS 46.03	[;
13 OR	
14 (3) STATE AGENCIES AND MUNICIPALITIES UNDE	R
15 AS 46.39.010 AND AS 46.40.100].	
16 * Sec. 11. AS 44.33.788 is amended to read:	
17 Sec. 44.33.788. Other planning powers. The department may accept an	d
18 expend grants from the federal government and other public or private sources, ma	ıу
19 contract with reference to them, and may enter into contracts and exercise all oth	er
20 powers necessary to carry out <u>AS 44.33.782 - 44.33.788</u> [AS 44.33.781 - 44.33.788].	
21 * Sec. 12. AS 44.33.790 is amended to read:	
22 Sec. 44.33.790. Definition. In <u>AS 44.33.782 - 44.33.790</u> [AS 44.33.781	-
23 44.33.790], "department" means the Department of Commerce, Community, an	d
24 Economic Development.	
25 * Sec. 13. AS 44.33.844 is amended to read:	
26 Sec. 44.33.844. Boundaries. The boundaries of an area studied shall confor	n
to the boundaries indicated in the request for the study under AS 44.33.842 unless the	ie
28 commissioner, after a public hearing held in the area of the proposed study, determin	
29 that the boundaries should be altered. In determining the boundaries of an area to b	es
30 studied, the commissioner shall consider	
31 (1) the standards applicable to the incorporation of boroughs und	

1	AS 29.05.031;
2	(2) boundaries of regional corporations established under 43 U.S.C.
3	1606;
4	(3) census divisions of the state used for the 1980 census; <u>and</u>
5	(4) boundaries of the regional educational attendance areas established
6	under AS 14.08.031 [; AND
7	(5) BOUNDARIES OF COASTAL RESOURCE SERVICE AREAS
8	ORGANIZED UNDER AS 46.40.110 - 46.40.210].
9	* Sec. 14. AS 44.66.020(a) is amended to read:
10	(a) Agency programs and activities listed in this subsection that are
11	specifically designated as provided in AS 44.66.030 are subject to termination during
12	the regular legislative session convening in the month and year set out after each:
13	(1) programs in the budget categories of general government, public
14	protection, and administration of justice - January, 1980;
15	(2) programs in the budget categories of education and the University
16	of Alaska - January, 1981;
17	(3) programs in the budget categories of health and social services -
18	January, 1982;
19	(4) programs in the budget categories of natural resources
20	management, development, and transportation - January, 1983:
21	(5) the Alaska coastal management program (AS 46.40) - January,
22	<u>2011</u> .
23	* Sec. 15. AS 46.40.030(b) is amended to read:
24	(b) In developing enforceable policies in its coastal management plan under
25	(a) of this section, a coastal resource district shall meet the requirements of
26	AS 46.40.070 and shall [MAY] not duplicate, restate, or incorporate by reference
27	statutes and administrative regulations adopted by state or federal agencies.
28	* Sec. 16. The uncodified law of the State of Alaska enacted in sec. 46(c), ch. 24, SLA
29	2003, is amended to read:
30	(c) Notwithstanding any contrary provision of <u>ch. 24, SLA 2003</u> [THIS ACT],
31	the repeal of the Alaska Coastal Policy Council enacted by sec. 44, ch. 24, SLA 2003

1[OF THIS ACT], and the repeal of the Alaska Coastal Policy Council's duties in2AS 46.40.040, as amended by sec. 10, ch. 24, SLA 2003 [OF THIS ACT], a district3coastal management program, including its enforceable policies, approved by the4former Alaska Coastal Policy Council remains in effect for purposes of AS 46.39 and5AS 46.40 until March 1, 2007 [JULY 1, 2006], unless the Department of Natural6Resources disapproves or modifies all or part of the program before March 1, 20077[JULY 1, 2006].

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* Sec. 17. The uncodified law of the State of Alaska enacted in sec. 47(a), ch. 24, SLA 2003, is amended to read:

10 (a) Within 20 months [ONE YEAR] after the effective date of regulations 11 adopted by the Department of Natural Resources implementing changes to 12 AS 46.40.010 - 46.40.090, enacted by secs. 8 - 15 and 44, ch. 24, SLA 2003 [OF 13 THIS ACT], or by March 1, 2006 [JULY 1, 2005], whichever is later, coastal 14 resource districts shall review their existing district coastal management program and 15 submit to the Department of Natural Resources for review and approval a revised 16 district coastal management plan meeting the requirements of AS 46.40 [, AS 17 AMENDED BY THIS ACT,] and the implementing regulations.

* Sec. 18. AS 41.17.900(e); AS 44.33.781; AS 46.39.010, 46.39.030, 46.39.040, 46.39.900;
AS 46.40.010, 46.40.020, 46.40.030, 46.40.040, 46.40.050, 46.40.060, 46.40.070, 46.40.090,
46.40.094, 46.40.096, 46.40.100, 46.40.110, 46.40.140, 46.40.150, 46.40.180, 46.40.190,
46.40.195, 46.40.205, and 46.40.210 are repealed.

* Sec. 19. The uncodified law of the State of Alaska is amended by adding a new section to
 read:

DUTIES OF THE DEPARTMENT OF NATURAL RESOURCES; REPEAL OF CERTAIN COASTAL RESOURCE DISTRICT POLICIES. (a) Notwithstanding any contrary provision of law, enforceable coastal resource district policies in effect on the effective date of this section that conflict with AS 46.40.030(b), as amended in sec. 15 of this Act and as that subsection read on the effective date of this section, or address any matter regulated by the Department of Environmental Conservation are repealed and are declared null and void.

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(b) Within two years after the approval of the state's revised coastal management

1 program developed under ch. 24, SLA 2003, by the National Oceanic and Atmospheric 2 Administration, Office of Ocean and Coastal Resource Management, United States 3 Department of Commerce under 16 U.S.C. 1455 and 1457 (Coastal Zone Management Act of 4 1972), the Department of Natural Resources shall complete a review and update of 5 categorically and generally consistent determinations. The Department of Natural Resources 6 shall complete a review and update of categorically and generally consistent determinations at 7 least every four years thereafter and shall conform to the requirements of AS 46.40.096(m) as 8 that subsection read on the effective date of this section.

9 * Sec. 20. The uncodified law of the State of Alaska is amended by adding a new section to
10 read:

EMERGENCY REGULATIONS. The need to adopt regulations consistent with this Act is declared an emergency, and the Department of Natural Resources shall proceed to adopt emergency conforming regulations to implement this Act.

* Sec. 21. The uncodified law of the State of Alaska enacted in sec. 49, ch. 24, SLA 2003,
is amended to read:

16 17 Sec. 49. Section 45<u>, ch. 24, SLA 2003</u>, [OF THIS ACT] takes effect <u>March 1</u>, <u>2007</u> [JULY 1, 2005].

18 * Sec. 22. Sections 1 - 13 and 18 of this Act take effect July 1, 2011, unless the state's 19 revised coastal management program has not been approved by the National Oceanic and 20 Atmospheric Administration, Office of Ocean and Coastal Resource Management, United 21 States Department of Commerce, under 16 U.S.C. 1455 and 1457 (Coastal Zone Management 22 Act of 1972) before January 1, 2006. If the state's revised coastal management program is not 23 approved before January 1, 2006, by the National Oceanic and Atmospheric Administration, 24 Office of Ocean and Coastal Resource Management, United States Department of Commerce, 25 then secs. 1 - 13 and 18 of this Act take effect May 10, 2006. The commissioner of natural 26 resources shall notify the revisor of statutes on February 1, 2006, whether the revised coastal 27 management program has been approved as described in this section.

* Sec. 23. Except as provided in sec. 22 of this Act, this Act takes effect immediately under
AS 01.10.070(c).