

LAWS OF ALASKA

2003

**Source** <u>HB 224</u> Chapter No.

## AN ACT

Relating to a tobacco product manufacturer's compliance with certain statutory requirements regarding cigarette sales; and providing for an effective date.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1

## AN ACT

Relating to a tobacco product manufacturer's compliance with certain statutory requirements
regarding cigarette sales; and providing for an effective date.
* Section 1. The uncodified law of the State of Alaska is amended by adding a new section
to read:
FINDINGS AND PURPOSE. (a) The legislature finds that
(1) violations of AS 45.53 threaten the integrity of the tobacco product Master
Settlement Agreement recognized in AS 45.53.010, the fiscal soundness of the state, and the
public health; and
(2) enacting procedural enhancements will aid the enforcement of AS 45.53
and safeguard the Master Settlement Agreement, the fiscal soundness of the state, and the
public health.
(b) The purpose of this Act is to implement the findings set out in (a) of this section.
* Sec. 2. AS 43.50 is amended by adding new sections to read:

## Article 5. Compliance with Statutory Requirements Regarding Cigarette Sales.

**Sec. 43.50.500. Tobacco product manufacturer certifications.** (a) Every tobacco product manufacturer whose cigarettes are sold in this state, whether directly or through a distributor, retailer, or similar intermediary or intermediaries, shall execute and deliver on a form or in the manner prescribed by the commissioner a certification to the commissioner, no later than April 30 of each year, certifying, under penalty of perjury, that, as of the date of the certification, the tobacco product manufacturer is either a participating manufacturer or is in full compliance with AS 45.53.

10 (b) A participating manufacturer shall include in its certification a list of its 11 brand families. The participating manufacturer shall update the list 30 days before any 12 addition or modification to its brand families by executing and delivering a 13 supplemental certification to the commissioner.

14 (c) A nonparticipating manufacturer shall include in its certification a 15 complete list of all of its brand families. The nonparticipating manufacturer shall 16 update the list 30 days before any addition or modification to its brand families by 17 executing and delivering a supplemental certification to the commissioner. A 18 nonparticipating manufacturer's certification must

(1) separately list brand families of cigarettes and the number of units
sold for each brand family that was sold in the state during the preceding calendar
year;

(2) list all of its brand families that have been sold in the state at any
time during the current calendar year;

(3) indicate by an asterisk any brand family sold in the state during the
preceding calendar year that is no longer being sold in the state as of the date of the
certification; and

27 (4) identify by name and address any other manufacturer of the listed28 brand families in the preceding calendar year.

29 (d) For a nonparticipating manufacturer, the certification required by (a) of
 30 this section must additionally certify that the nonparticipating manufacturer

(1) is registered to do business in the state or has appointed a resident

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1	agent for service of process and provided notice of the appointment as required by
2	AS 43.50.530;
3	(2) has
4	(A) established and continues to maintain a qualified escrow
5	fund; and
6	(B) executed a qualified escrow agreement that has been
7	reviewed and approved by the Department of Law and that governs the
8	qualified escrow fund; and
9	(3) is in full compliance with AS 45.53 and this section, and any
10	regulations adopted under those statutes.
11	(e) For a nonparticipating manufacturer, the certification must also include the
12	(1) name, address, telephone number, and electronic mail address of
13	the financial institution where the nonparticipating manufacturer has established the
14	qualified escrow fund required under AS 45.53 and the regulations adopted under that
15	chapter;
16	(2) account number of the qualified escrow fund and sub-account
17	number for the State of Alaska;
18	(3) amount that the non-participating manufacturer placed in the
19	qualified escrow fund for cigarettes sold in the state during the preceding calendar
20	year, the date and amount of each such deposit, and the evidence or verification
21	considered necessary by the commissioner to confirm the information submitted under
22	this section; and
23	(4) amounts of and dates of any withdrawal or transfer of money the
24	nonparticipating manufacturer made at any time from the qualified escrow fund or
25	from any other qualified escrow fund into which the nonparticipating manufacturer
26	ever made escrow payments in accordance with AS 45.53 and the regulations adopted
27	under that chapter.
28	(f) A tobacco product manufacturer may not include a brand family in its
29	certification unless
30	(1) for a participating manufacturer, the participating manufacturer
31	affirms that the brand family is to be considered to be its cigarettes for purposes of

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calculating its payments under the Master Settlement Agreement for the relevant year, in the volume and shares determined under the Master Settlement Agreement; and

(2) for a nonparticipating manufacturer, the nonparticipating manufacturer affirms that the brand family is to be considered to be its cigarettes for purposes of AS 45.53.

(g) Nothing in this section shall be construed as limiting or otherwise affecting the state's right to maintain that a brand family constitutes cigarettes of a different tobacco product manufacturer for purposes of calculating payments under the Master Settlement Agreement or for purposes of AS 45.53.

10 (h) A tobacco product manufacturer shall maintain all invoices and 11 documentation of sales of cigarettes and other information relied upon for the 12 certification for a period of five years, unless otherwise required by law to maintain 13 them for a greater period of time.

14 Sec. 43.50.510. Directory of cigarettes approved for sale and importation. 15 Not later than July 30 of each year, the commissioner shall develop and make 16 available for public inspection a directory listing all tobacco product manufacturers 17 that have provided current and accurate certifications conforming to the requirements 18 of AS 43.50.500 and all brand families that are listed in those certifications, except as 19 follows:

(1) the commissioner may not include or retain in the directory the
 name or brand families of any nonparticipating manufacturer that fails to provide the
 required certification or whose certification the commissioner determines is not in
 compliance with AS 43.50.500, unless the commissioner has determined that the
 violation has been cured to the satisfaction of the commissioner;

(2) neither a tobacco product manufacturer nor brand family shall be
 included or retained in the directory if the commissioner concludes that

(A) for a nonparticipating manufacturer, all escrow payments
required under AS 45.53 for any period for any brand family, regardless of
whether listed by the nonparticipating manufacturer, have not been fully paid
into a qualified escrow fund governed by a qualified escrow agreement that has
been approved by the Department of Law; or

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1 (B) all outstanding final judgments, including interest on those 2 judgments, for violations of AS 45.53 have not been fully satisfied for the 3 brand family and the manufacturer; 4 (3) the commissioner shall update the directory as necessary in order to 5 correct mistakes and to add or remove a tobacco product manufacturer or brand 6 families to keep the directory in conformity with the requirements of AS 43.50.500 -7 43.50.590; 8 (4) every licensee shall provide to the commissioner, and update as 9 necessary, an electronic mail address for the purpose of receiving any notifications 10 that may be required by AS 43.50.500 - 43.50.590. 11 Sec. 43.50.520. Prohibition against sale or importation of cigarettes not in 12 the directory. (a) A person may not sell, offer, or possess for sale in this state, or 13 import for personal consumption in this state, cigarettes of a tobacco product 14 manufacturer or brand family not included in the directory. 15 (b) Under regulations adopted by the department, the department may allow a 16 licensee a credit for the tax paid under this chapter on cigarettes that the licensee 17 destroys or returns to the manufacturer or distributor to avoid a violation of this 18 section if 19 (1)the tobacco product manufacturer and brand family of the cigarettes were included in the directory at the time the licensee came into possession 20 21 of the cigarettes; and 22 (2)the tobacco product manufacturer or brand family was 23 subsequently removed from the directory while the licensee was still in possession of 24 the cigarettes. 25 Sec. 43.50.530. Agent for service of process. (a) A nonresident or foreign 26 nonparticipating manufacturer that has not registered to do business in the state as a 27 foreign corporation or business entity shall, as a condition precedent to having its 28 brand families listed or retained in the directory, appoint and continually engage 29 without interruption the services of an agent in this state to act as agent for the service 30 of process on whom all process and an action or proceeding against the 31 nonparticipating manufacturer concerning or arising out of the enforcement of AS 43.50.500 - 43.50.590 and AS 45.53 may be served in any manner authorized by law. The nonparticipating manufacturer shall provide the name, address, telephone number, electronic mail address, and proof of the appointment and availability of the agent to and to the satisfaction of the commissioner and the Department of Law.

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The nonparticipating manufacturer shall provide notice to the (b)6 commissioner and the Department of Law 30 calendar days before termination of the 7 authority of an agent and shall additionally provide proof to the satisfaction of the 8 Department of Law of the appointment of a new agent no less than five calendar days 9 before the termination of an existing agent appointment. If an agent terminates an 10 agency appointment, the nonparticipating manufacturer shall notify the commissioner 11 and the Department of Law of the termination within five calendar days and shall 12 include proof to the satisfaction of the Department of Law of the appointment of a new 13 agent.

14 (c) Any nonparticipating manufacturer whose products are sold in this state 15 without appointing or designating an agent as required by this section is considered to 16 have appointed the commissioner of community and economic development as its 17 agent and may be proceeded against in courts of this state by service of process upon 18 the commissioner of community and economic development in the manner described 19 by AS 10.06.175(b), regardless of whether the nonparticipating manufacturer is a 20 corporation; however, the appointment of the commissioner of community and 21 economic development as the agent does not satisfy the condition precedent to having 22 the nonparticipating manufacturer's brand families listed or retained in the directory.

23 Reporting and disclosure of information; escrow Sec. 43.50.540. 24 installments. (a) Not later than the end of the month following the month in which 25 cigarettes were imported or sold in the state, each licensee shall submit the 26 information the commissioner requires to facilitate compliance with AS 43.50.500 -27 43.50.590, including a list by brand family of the total number of cigarettes or, in the 28 case of roll-your-own cigarettes, the equivalent stick count for which the licensee, 29 during the previous calendar month, paid the tax due for the cigarettes. For a period of 30 five years, the licensee shall maintain and make available to the commissioner all 31 invoices and documentation of sales of cigarettes of all nonparticipating manufacturers

and any other information relied upon in reporting to the commissioner.

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(b) The commissioner is authorized to disclose to the Department of Law any information received under this chapter and requested by the Department of Law for purposes of determining compliance with and enforcing the provisions of this chapter. The commissioner and the Department of Law shall share with each other the information received under this chapter, and may share the information with other federal, state, or local agencies only for purposes of enforcement of AS 43.50.500 - 43.50.590, AS 45.53, or corresponding laws of other states.

9 (c) The commissioner or Department of Law may require at any time that the 10 nonparticipating manufacturer provide proof from the financial institution in which the 11 manufacturer has established a qualified escrow fund for the purpose of compliance 12 with AS 45.53 of the amount of money in the fund being held on behalf of the state 13 and the dates of deposits, and listing the amounts of all withdrawals from the fund and 14 the dates of withdrawals.

(d) In addition to the information required to be submitted under (a) of this
section, the commissioner or the Department of Law may require a licensee or tobacco
product manufacturer to submit any additional information, including samples of the
packaging or labeling of each brand family, necessary to enable the commissioner or
the Department of Law to determine whether a tobacco product manufacturer is in
compliance with AS 43.50.500 - 43.50.590.

(e) To promote compliance with the provisions of AS 43.50.500 - 43.50.590,
the commissioner may adopt regulations requiring a tobacco product manufacturer
subject to the requirements of AS 43.50.500 to make the escrow deposits required in
quarterly installments during the year in which the sales covered by the deposits are
made. The commissioner may require production of information sufficient to
determine the adequacy of the amount of the installment deposit.

Sec. 43.50.550. Penalties and other remedies. (a) In addition to or in place of any other civil or criminal remedy provided by law, upon a determination that a licensee has violated AS 43.50.520(a) or any regulation adopted under that statute, the commissioner may revoke or suspend the license issued under AS 43.50.010, 43.50.035, or 43.50.320 of any licensee. The department shall comply with the provisions of AS 44.62 (Administrative Procedure Act). Each offer to sell cigarettes in violation of AS 43.50.520(a) constitutes a separate violation. The commissioner also may impose a civil penalty in an amount not to exceed the greater of 500 percent of the retail value of the cigarettes sold or \$5,000 upon a determination of violation of a provision of AS 43.50.520(a) or any regulations adopted under that statute. The penalty shall be imposed in the manner provided by AS 43.05.245.

(b) Any cigarettes that have been sold, offered for sale, or possessed for sale in this state, or imported for personal consumption in this state in violation of AS 43.50.520(a) are contraband, regardless of whether the violation was knowing, and the cigarettes are subject to seizure and forfeiture; seized and forfeited cigarettes shall be destroyed and may not be resold. The department shall comply with the provisions of AS 44.62 (Administrative Procedure Act).

(c) The Department of Law, on behalf of the commissioner, may seek an injunction to restrain a threatened or actual violation of AS 43.50.500, 43.50.520(a), or 43.50.540 by a licensee and to compel the licensee to comply with those provisions.

16 Sec. 43.50.560. Miscellaneous provisions. (a) A determination of the 17 commissioner not to list in, or to remove from, the directory a brand family or tobacco 18 product manufacturer is subject to administrative review under AS 44.62.330 -19 44.62.630.

(b) A person may not be issued a license or granted a renewal of a license
under AS 43.50.010, 43.50.035, or 43.50.320 unless the person has certified in
writing, under penalty of perjury, that the person will comply fully with AS 43.50.500
- 43.50.590.

(c) The department shall adopt under AS 44.62 (Administrative Procedure
Act) reasonable regulations that it considers necessary to carry out the provisions of
AS 43.50.500 - 43.50.590.

(d) If a court determines that a person has violated the provisions of
AS 43.50.500 - 43.50.590, the court shall order any profits, gain, gross receipts, or
other benefit from the violation to be disgorged and paid to the state for deposit in the
general fund. Unless otherwise expressly provided, the remedies or penalties provided
by AS 43.50.500 - 43.50.590 are cumulative to each other and to the remedies or

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1	penalties available under all other laws of this state.
2	Sec. 43.50.590. Definitions. In AS 43.50.500 - 43.50.590, unless the context
3	otherwise requires,
4	(1) "brand family" means all styles of cigarettes sold under the same
5	trade mark and differentiated from one another by means of additional modifiers or
6	descriptors, including menthol, lights, kings, and 100s; "brand family" includes any
7	brand name, alone or in conjunction with any other word, trademark, logo, symbol,
8	motto, selling message, recognizable pattern of colors, or any other indicium of
9	product identification identical or similar to, or identifiable with, a previously known
10	brand of cigarettes;
11	(2) "cigarette" has the meaning given in AS 45.53.100;
12	(3) "commissioner" means the commissioner of revenue;
13	(4) "department" means the Department of Revenue;
14	(5) "directory" means the directory developed and made available
15	under AS 43.50.510;
16	(6) "licensee" means a person licensed or required to be licensed under
17	AS 43.50.010, 43.50.035, or 43.50.320;
18	(7) "Master Settlement Agreement" has the meaning given in
19	AS 45.53.100;
20	(8) "nonparticipating manufacturer" means a tobacco product
21	manufacturer that is not a participating manufacturer;
22	(9) "participating manufacturer" has the meaning given in Section II(jj)
23	of the Master Settlement Agreement and all amendments to that agreement;
24	(10) "qualified escrow fund" has the meaning given in AS 45.53.100;
25	(11) "roll-your-own" has the meaning given in AS 45.53.100(4)(B);
26	(12) "tobacco product manufacturer" has the meaning given in
27	AS 45.53.100;
28	(13) "units sold" has the meaning given in AS 45.53.100.
29	* Sec. 3. AS 44.62.330(a) is amended by adding a new paragraph to read:
30	(60) the Department of Revenue for administrative review of actions
31	taken under AS 43.50 relating to a tobacco product manufacturer's compliance with

1 statutory requirements regarding cigarette sales.

2 \* Sec. 4. AS 43.50.145 is repealed.

\* Sec. 5. The uncodified law of the State of Alaska is amended by adding a new section to 3 4 read:

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TRANSITION. For the year 2003, if this Act takes effect after March 16, 2003, the

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(1) first report of licensees required by AS 43.50.540, added in sec. 2 of this 7 Act, is due 30 days after the effective date of this Act;

certifications by a tobacco product manufacturer described in 8 (2)9 AS 43.50.500, added in sec. 2 of this Act, are due 45 days after the effective date of this Act;

- (3) directory described in AS 43.50.510, added in sec. 2 of this Act, shall be 10 11 made available within 90 days after the effective date of this Act.
- 12 \* Sec. 6. This Act takes effect immediately under AS 01.10.070(c).