

**CS FOR HOUSE JOINT RESOLUTION NO. 27(STA)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**TWENTY-FIRST LEGISLATURE - FIRST SESSION**

**BY THE HOUSE STATE AFFAIRS COMMITTEE**

**Offered: 4/9/99**

**Referred: Rules**

**Sponsor(s): REPRESENTATIVE COGHILL**

**A RESOLUTION**

**1 Relating to the maritime boundary between Alaska and the former Union of**  
**2 Soviet Socialist Republics.**

**3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**4 WHEREAS**, on June 1, 1990, United States Secretary of State James A. Baker III  
**5** signed the United States - U.S.S.R. Maritime Boundary Agreement without the participation  
**6** or consent of Alaska in the negotiations or terms of the proposed treaty agreement; and

**7 WHEREAS** the maritime boundary described in the proposed treaty agreement places  
**8** on the U.S.S.R. side the following eight islands and their entire territorial seas and seabeds:  
**9** Wrangell, Herald, Bennett, Henrietta, and Jeannette Islands in the Arctic, and Copper Island,  
**10** Sea Lion Rock, and Sea Otter Rock on the west end of the Aleutian Chain; and

**11 WHEREAS** the maritime boundary described in the proposed treaty agreement  
**12** delimits the territorial sea and seabeds of Little Diomed Island at less than the normal 3-mile  
**13** or 12-mile extent; and

**14 WHEREAS** Alaska has sovereignty and potential or actual property interests in these  
**15** islands and their territorial seas and seabeds; and

**16 WHEREAS** the Fifteenth Alaska State Legislature unanimously passed Senate Joint

1 Resolution 12, which requested that a representative of Alaska be included in the United States  
2 Department of State's negotiations on setting a maritime boundary between Alaska and the  
3 Soviet Union; however, a reply was never received from the United States Department of  
4 State, and a representative of Alaska was never included in the negotiations; and

5 **WHEREAS** the views of 28 bipartisan members of the Alaska House of  
6 Representatives and eight bipartisan members of the Alaska Senate were expressed on the  
7 proposed treaty agreement in a letter dated May 17, 1991, to Senator Joseph Biden, Jr., of the  
8 United States Senate Committee on Foreign Relations, stating in part:

9 "We firmly believe United States interests and Alaskan interests are at stake  
10 and in jeopardy in the proposed treaty. . . No Alaskan official has ever been  
11 invited to participate in the treaty negotiations, in spite of abiding Alaskan  
12 interests in fisheries, petroleum and other potential continental shelf resources  
13 and the considerations of navigation in the area. In the entire history of the  
14 treaty negotiations, Alaska has had no official voice. Alaska has not been fully  
15 consulted in the entire matter. . . It is our purpose to urgently recommend that  
16 the presently-proposed treaty not be ratified by the U.S. Senate, and that  
17 negotiations be continued to include appropriate Alaskan officials and current  
18 United States and Alaskan historic, territorial, and resource interests";

19 and

20 **WHEREAS** the California Legislature unanimously passed in 1991 Senate Joint  
21 Resolution 20 supporting Alaska, and the resolution requested the President to withdraw the  
22 proposed treaty agreement from consideration by the United States Senate and requested the  
23 United States Senators from California to decline to consider the proposed treaty agreement  
24 until Alaska has been able to participate fully in negotiations and has been guaranteed that its  
25 consent will be required for any agreement affecting its boundaries; and

26 **WHEREAS** the U.S.S.R. and its successor, Russia, have not approved the proposed  
27 treaty agreement, and the agreement has not been put into force as a treaty; and

28 **WHEREAS**, at the same time he signed the proposed treaty agreement on June 1,  
29 1990, Secretary of State Baker signed an executive agreement with the U.S.S.R. Foreign  
30 Minister that stated that, pending the entry into force of the proposed treaty agreement, the  
31 two governments agreed to abide by the terms of the proposed treaty agreement as of June 15,

1 1990; and

2       **WHEREAS** the executive agreement was not publicly revealed at the time or  
3 mentioned in the transmittal of the proposed treaty agreement to the United States Congress,  
4 in the United States Department of State testimony to the United States Senate Committee on  
5 Foreign Relations, in the committee report, or in the Senate floor debate; and

6       **WHEREAS** the United States Department of State is currently negotiating with the  
7 Russian government over its demand to redraw the maritime boundary under the executive  
8 agreement so as to take from the American side and give to the Russians an additional 40,000  
9 square miles of ocean and seabed that would yield 300,000,000 pounds of fish a year without  
10 any quid pro quo for the United States;

11       **BE IT RESOLVED** by the Alaska State Legislature that, because the proposed United  
12 States - U.S.S.R. Maritime Boundary Agreement has not been put into force, negotiations for  
13 the proposed treaty should include participation by the State of Alaska, and any discussion of  
14 terms in a new proposed treaty regarding Alaska's territory, sovereignty, or property should  
15 involve representatives of the State of Alaska; and be it

16       **FURTHER RESOLVED** that the Alaska State Legislature considers participation of  
17 the State of Alaska to be essential to the validity of the executive agreement, requests the  
18 United States Department of State to report any and all acts and directives regarding  
19 implementation of the executive agreement, and respectfully requests the Governor and the  
20 Attorney General of Alaska to investigate whether any actions in this matter are not consistent  
21 with law and to report on their findings to the legislature before the convening of the Second  
22 Regular Session of the Twenty-First Legislature; and be it

23       **FURTHER RESOLVED** that the Alaska State Legislature urges the Alaska delegation  
24 in the United States Congress to promote and pursue the views expressed in this resolution,  
25 especially the need for Alaska representation in negotiations over setting a maritime boundary  
26 between the state and eastern Russia; and be it

27       **FURTHER RESOLVED** that the Alaska State Legislature finds that setting a  
28 maritime boundary between Alaska and eastern Russia is a constitutional issue of states' rights  
29 and respectfully requests the Governor and the Attorney General of Alaska to actively pursue  
30 the matters described in the previous resolves; and be it

31       **FURTHER RESOLVED** that the current negotiations by the United States Department

1 of State with the Russian government over conceding more seabed and fishing rights to the  
2 Russians under the executive agreement on the maritime boundary should be opened to  
3 include representatives of the State of Alaska and to provide hearings for public input before  
4 signing.

5       **COPIES** of this resolution shall be sent to the Honorable Bill Clinton, President of the  
6 United States; the Honorable Madeleine K. Albright, U.S. Secretary of State; the Honorable  
7 Janet Reno, Attorney General of the United States; the Honorable Jesse Helms, Chair of the  
8 U.S. Senate Committee on Foreign Relations; the Honorable Benjamin A. Gilman, Chair of  
9 the U.S. House Committee on International Relations; the Honorable Joseph R. Biden, Jr.,  
10 Ranking Minority Member of the U.S. Senate Committee on Foreign Relations; the Honorable  
11 Sam Gejdenson, Ranking Minority Member of the U.S. House Committee on International  
12 Relations; and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S.  
13 Senators, and the Honorable Don Young, U.S. Representative, members of the Alaska  
14 delegation in Congress.