# CS FOR HOUSE BILL NO. 198(FIN)

### IN THE LEGISLATURE OF THE STATE OF ALASKA

## TWENTIETH LEGISLATURE - FIRST SESSION

#### BY THE HOUSE FINANCE COMMITTEE

Offered: 4/22/97 Referred: Rules

Sponsor(s): REPRESENTATIVES WILLIAMS, Hudson, Kookesh, Grussendorf, Elton, James

SENATORS Taylor, Mackie, Leman

### A BILL

## FOR AN ACT ENTITLED

- 1 "An Act relating to regional dive fishery development associations and to dive
- 2 fishery management assessments; and providing for an effective date."
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
- \* Section 1. AS 16.40 is amended by adding a new section to read:
- 5 Article 4. Development of Dive Fisheries.
- 6 Sec. 16.40.240. Regional dive fishery development associations. (a) The
- 7 commissioner shall assist in and encourage the formation of qualified regional dive
- 8 fishery development associations for the purpose of developing dive fisheries in
- 9 administrative areas of the state in which dive fisheries exist. A regional dive fishery
- development association is qualified if the commissioner determines that the regional
- 11 association
- 12 (1) is incorporated as a nonprofit corporation under AS 10.20;
- 13 (2) represents commercial fishermen who participate in each dive
- fishery in the region; and

1	(3) possesses a board of directors that
2	(A) is representative of commercial dive fishermen who fish in
3	each of the significant commercial dive fishing areas in the administrative area;
4	(B) has a member who is representative of fish processors who
5	process dive fishery resources in the administrative area; and
6	(C) has a member who is representative of municipalities in the
7	administrative area.
8	(b) In this section, "administrative area" has the meaning given in
9	AS 43.76.210.
10	* Sec. 2. AS 43.76 is amended by adding new sections to read:
11	Article 3. Dive Fishery Management Assessment.
12	Sec. 43.76.150. Dive fishery management assessment. (a) A dive fishery
13	management assessment on fishery resources taken by dive gear shall be levied on the
14	value of the fishery resource taken in dive gear fishery. The species of fishery
15	resources subject to the assessment and the rate of the assessment, as determined under
16	(b) - (e) of this section, shall be determined by an election under AS 43.76.160.
17	(b) A person holding a limited entry permit for dive gear or an interim-use
18	permit for dive gear issued under AS 16.43 shall pay a dive fishery management
19	assessment of one percent on a species of fishery resources that is subject to the
20	assessment as determined by an election under AS 43.76.160, that is taken by dive
21	gear, and that the person removes from the state or transfers to a buyer in the state.
22	(c) A person holding a limited entry permit for dive gear or an interim-use
23	permit for dive gear issued under AS 16.43 shall pay a dive fishery management
24	assessment of three percent on a species of fishery resources that is subject to the
25	assessment as determined by an election under AS 43.76.160, that is taken by dive
26	gear, and that the person removes from the state or transfers to a buyer in the state.
27	(d) A person holding a limited entry permit for dive gear or an interim-use
28	permit for dive gear issued under AS 16.43 shall pay a dive fishery management
29	assessment of five percent on a species of fishery resources that is subject to the
30	assessment as determined by an election under AS 43.76.160, that is taken by dive
31	gear, and that the person removes from the state or transfers to a buyer in the state.

1	(e) A person holding a limited entry permit for dive gear or an interim-use
2	permit for dive gear issued under AS 16.43 shall pay a dive fishery management
3	assessment of seven percent on a species of fishery resources that is subject to the
4	assessment as determined by an election under AS 43.76.160, that is taken by dive
5	gear, and that the person removes from the state or transfers to a buyer in the state.
6	(f) A dive fishery management assessment may only be levied or collected on
7	a fishery resource in an administrative area if
8	(1) there exists in that administrative area an association determined by
9	the commissioner of fish and game to be a qualified regional dive fishery development
10	association under AS 16.40.240; and
11	(2) the species of fishery resource subject to the dive fishery
12	management assessment and the rate of the dive fishery management assessment, as
13	provided under (b) - (e) of this section, is approved by an election under
14	AS 43.76.160.
15	Sec. 43.76.160. Election to approve, amend, or terminate dive fishery
16	management assessment. (a) A qualified regional dive fishery development
17	association may conduct an election under this section after the commissioner of fish
18	and game approves
19	(1) the notice to be published by the qualified regional dive fishery
20	development association; the notice must describe the species of fishery resources
21	subject to the dive fishery management assessment and the rate of the dive fishery
22	management assessment to be approved, amended, or terminated at the election;
23	(2) the ballot to be used in the election; and
24	(3) the registration and voting procedure for the approval, amendment,
25	or termination of the dive fishery management assessment.
26	(b) The dive fishery management assessment is levied under AS 43.76.150(b),
27	(c), (d), or (e) in an administrative area on the effective date stated on the ballot if
28	(1) the assessment is approved by a majority vote of the eligible
29	interim-use permit and entry permit holders voting in an election held in the
30	administrative area under this section; and
31	(2) the election results are certified by the commissioner of fish and

1	game.
2	(c) In conducting an election under this section, a qualified regional dive
3	fishery development association shall adopt the following procedures:
4	(1) the qualified regional dive fishery development association in the
5	administrative area shall hold at least one public meeting not less than 30 days before
6	the date on which ballots must be postmarked to be counted in the election to explain,
7	as appropriate, the reason for approval or amendment of the proposed dive fishery
8	management assessment, the reason for the proposed rate of the dive fishery
9	management assessment, or the reason for termination of the dive fishery management
10	assessment and to explain the registration and voting procedure to be used in the
11	election; the qualified regional dive fishery development association shall provide
12	notice of the meeting by
13	(A) mailing the notice to each eligible interim-use permit and
14	entry permit holder;
15	(B) posting the notice in at least three public places in the
16	administrative area; and
17	(C) publishing the notice in at least one newspaper of general
18	circulation in the administrative area at least once a week for two consecutive
19	weeks before the meeting;
20	(2) the qualified regional dive fishery development association shall
21	mail two ballots to each eligible interim-use permit and entry permit holder; the first
22	ballot shall be mailed not more than 45 days before the date ballots must be
23	postmarked to be counted in the election; the second ballot shall be mailed not less
24	than 15 days before the date ballots must be postmarked to be counted in the election;
25	the qualified regional dive fishery development association shall adopt procedures to
26	ensure that only one ballot from each eligible interim-use permit and entry permit
27	holder is counted in the election;
28	(3) the ballot must
29	(A) indicate the species of fishery resources subject to the dive
30	fishery management assessment;
31	(B) indicate whether the election relates to a dive fishery

1	management assessment under AS 43.76.150(b), (c), (d), or (e);
2	(C) ask the question whether the dive fishery management
3	assessment on the fishery resources addressed on the ballot shall be approved,
4	amended, or terminated, as appropriate;
5	(D) indicate the boundaries of the administrative area in which
6	the dive fishery management assessment will be levied or terminated;
7	(E) provide an effective date for the approval, amendment, or
8	termination of the dive fishery management assessment; and
9	(F) indicate the date on which returned ballots must be
10	postmarked in order to be counted;
11	(4) the ballots shall be returned by mail and shall be counted by an
12	auditor selected by the qualified regional dive fishery development association and
13	approved by the commissioner of fish and game; the qualified regional dive fishery
14	development association shall pay the costs of counting the ballots.
15	(d) The commissioner of fish and game shall certify the results of an election
16	under this section if the commissioner determines that the requirements of (a) and (c)
17	of this section have been satisfied.
18	(e) A qualified regional dive fishery development association may employ or
19	contract with another person to administer an election under this section subject to the
20	supervision of the association.
21	(f) Except as otherwise provided under AS 43.76.170 and 43.76.180, an
22	election to amend the rate of a dive fishery management assessment or to terminate
23	a dive fishery management assessment shall be conducted under the same procedures
24	established under (a), (c), and (d) of this section for an election to approve a dive
25	fishery management assessment.
26	(g) In this section, "eligible interim-use permit and entry permit holder" means
27	an individual who, 90 days before the date ballots must be postmarked to be counted
28	in an election under this section, is listed in the records of the Alaska Commercial
29	Fisheries Entry Commission as the legal holder of an interim-use permit for dive gear
30	or an entry permit for dive gear that authorizes the individual to fish commercially in

31

the administrative area for the species of fishery resource for which the dive fishery

1	management assessment is to be approved, amended, or terminated.
2	Sec. 43.76.170. Amendment of dive fishery management assessment. (a)
3	The rate of the dive fishery management assessment levied on a species of fishery
4	resources under AS 43.76.150(b), (c), (d), or (e) may be amended by the commissioner
5	of revenue upon majority vote at an election held under AS 43.76.160 in the
6	administrative area in which the dive fishery management assessment is levied.
7	(b) The commissioner of revenue shall amend the rate of a dive fishery
8	management assessment under (a) of this section following an election in an
9	administrative area if
10	(1) a petition, that is signed by at least 25 percent of the number of
11	persons who voted under AS 43.76.160 in the most recent election approving or
12	amending the dive fishery management assessment on the species of fishery resources
13	in the administrative area that are the subject of the petition, is presented to the
14	commissioner of fish and game requesting amendment of the rate of the dive fishery
15	management assessment on a species of fishery resources; the petition must state
16	whether the proposed rate of the dive fishery management assessment is to be levied
17	under AS 43.76.150(b), (c), (d), or (e); only a person who would be eligible to vote
18	in an election to amend the rate of the assessment may validly sign the petition;
19	(2) an election is held in accordance with AS 43.76.160; the ballot must
20	ask the question whether the dive fishery management assessment on a species of
21	fishery resources taken in the administrative area shall be amended and must state
22	whether the dive fishery management assessment on the species of fishery resources
23	is to be levied under AS 43.76.150(b), (c), (d), or (e) if the assessment is amended; the
24	ballot must be worded so that a "yes" vote is for amendment of the dive fishery
25	management assessment and a "no" vote is for continuation of the current dive fishery
26	management assessment;
27	(3) a majority of the eligible interim-use permit and entry permit
28	holders who vote in the election cast a ballot for the amendment of the dive fishery

permit holders" has the meaning given in AS 43.76.160; and

management assessment; in this paragraph, "eligible interim-use permit and entry

(4) the qualified regional dive fishery development association provides

29

**30** 

31

1	notice of the election in accordance with AS 43.76.160 within two months after
2	receiving notice from the commissioner of fish and game that a valid petition under
3	(1) of this subsection has been received.
4	Sec. 43.76.180. Termination of dive fishery management assessment. (a)
5	The dive fishery management assessment levied on a species of fishery resources under
6	AS 43.76.150(b), (c), (d), or (e) shall be terminated by the commissioner of revenue
7	upon majority vote at an election held under AS 43.76.160 in the administrative area
8	in which the dive fishery management assessment is levied.
9	(b) The commissioner of revenue shall terminate a dive fishery management
10	assessment under (a) of this section following an election in an administrative area if
11	(1) a petition, that is signed by at least 25 percent of the number of
12	persons who voted under AS 43.76.160 in the most recent election approving or
13	amending the dive fishery management assessment on the species of fishery resources
14	in the administrative area that are the subject of the petition, is presented to the
15	commissioner of fish and game requesting termination of the dive fishery management
16	assessment on a species of fishery resources; only a person who would be eligible to
17	vote in an election to repeal the assessment may validly sign the petition;
18	(2) an election is held in accordance with AS 43.76.160; the ballot must
19	ask the question whether the dive fishery management assessment on a species of
20	fishery resources taken in the administrative area shall be terminated; the ballot must
21	be worded so that a "yes" vote is for continuation of the dive fishery management
22	assessment and a "no" vote is for termination of the dive fishery management
23	assessment;
24	(3) a majority of the eligible interim-use permit and entry permit
25	holders who vote in the election cast a ballot for the termination of the dive fishery
26	management assessment; in this paragraph, "eligible interim-use permit and entry
27	permit holders" has the meaning given in AS 43.76.160; and
28	(4) the qualified regional dive fishery development association provides
29	notice of the election in accordance with AS 43.76.160 within two months after
30	receiving notice from the commissioner of fish and game that a valid petition under

(1) of this subsection has been received.

31

1	
2	
3	
4	
5	
6	
7	
8	
9	
10	
11	

**Sec. 43.76.190.** Collection of assessment. (a) A buyer who acquires a fishery resource that is subject to a dive fishery management assessment levied under AS 43.76.150(b), (c), (d), or (e) shall collect the dive fishery management assessment at the time of purchase and shall remit the total dive fishery management assessment collected during each calendar quarter to the Department of Revenue by the last day of the month following the end of the calendar quarter. In this subsection, "calendar quarter" means each of the three-month periods ending March 31, June 30, September 30, and December 31.

- (b) A buyer who collects the dive fishery management assessment shall maintain records of the value of each species of fishery resources that is subject to an assessment that is purchased in each administrative area of the state.
- (c) The owner of fishery resources removed from the state is liable for payment of the dive fishery management assessment levied under AS 43.76.150(b), (c), (d), or (e) if, at the time the fishery resource is removed from the state, the assessment payable on the fishery resource has not been collected by a buyer. If the owner of the fishery resource is liable for payment of the dive fishery management assessment under this subsection, the owner shall comply with the requirements under (a) and (b) of this section to remit the assessment to the Department of Revenue and to maintain records.
- (d) The dive fishery management assessment collected under this section shall be deposited in the general fund.

Sec. 43.76.200. Funding for qualified regional dive fishery development associations. (a) The legislature may make appropriations of revenue collected under AS 43.76.190 to the Department of Fish and Game for funding of the qualified regional dive fishery development association in the administrative area in which the assessment was collected. Funds received under this section by a qualified regional dive fishery development association may be expended in accordance with the annual operating plan developed under (b) of this section.

(b) The Department of Fish and Game shall develop an annual operating plan with the cooperation of the regional dive fishery development association on or before a date specified by the Department of Fish and Game. The qualified regional dive fishery development association shall cooperate with the Department of Fish and Game

in the development of the annual operating plan. The annual operating plan must
describe the activities for which the funding will be expended, including identification
of species and areas for which bioassessment surveys will be conducted, a description
of management and research activities to be performed, planning for dive fisheries, and
administrative activities of the association. Funds appropriated to the Department of
Fish and Game for funding of qualified regional dive fishery development associations
may not be disbursed by the department or expended by the association, except for
administration of the association, unless the annual operating plan has been approved
by the association and the Department of Fish and Game. If an annual operating plan
has not been approved by the association and the Department of Fish and Game, the
Department of Fish and Game may not disburse and the association may not expend
funds received from the department for administration of the association in an amount
that exceeds the amount of administrative expenses authorized under the annual
operating plan for the prior fiscal year.

- (c) A qualified regional dive fishery development association receiving funding under this section shall submit an annual financial report to the Department of Fish and Game on a form provided by the Department of Fish and Game. The Department of Fish and Game may, by regulation, require that a qualified regional dive fishery development association use a uniform system of accounting and may audit the use of funding received under this section by the association.
  - (d) This section does not establish a dedication of a state tax or license.
- (e) This section does not restrict or qualify the authority of the Department of Fish and Game or the Board of Fisheries under AS 16.

## **Sec. 43.76.210. Definitions**. In AS 43.76.150 - 43.76.210,

- (1) "administrative area" means an area established by the Alaska Commercial Fisheries Entry Commission under AS 16.43.200 for regulating and controlling entry into fisheries using dive gear;
- (2) "buyer" means a person who acquires possession of a fishery resource from the person who caught the fishery resource, regardless of whether there is an actual sale of the fishery resource, but does not include a person engaged solely in interstate transportation of goods for hire;

1	(3) "fishery resource" means fish, shellfish, or marine invertebrates
2	taken or landed under the authority of a limited entry permit or interim-use permit
3	issued under AS 16.43 for dive gear;
4	(4) "qualified regional dive fishery development association" means an
5	association that is qualified under AS 16.40.240;
6	(5) "value" has the meaning given in AS 43.75.290.
7	* Sec. 3. This Act takes effect immediately under AS 01.10.070(c).