Fiscal Note State of Alaska Bill Version: **HB 20** 2019 Legislative Session Fiscal Note Number: () Publish Date: Identifier: SSHB020-DOA-PDA-3-15-19 Department: Department of Administration Title: SEXUAL ASSAULT EXAMINATION KITS Appropriation: Legal and Advocacy Services Sponsor: **TARR** Allocation: Public Defender Agency Requester: House State Affairs OMB Component Number: 1631 Expenditures/Revenues Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars) Included in FY2020 Governor's FY2020 **Out-Year Cost Estimates** Appropriation Requested Request **OPERATING EXPENDITURES** FY 2021 FY 2025 FY 2020 FY 2022 FY 2023 FY 2024 **FY 2020** Personal Services Travel Services Commodities Capital Outlay **Grants & Benefits** Miscellaneous **Total Operating** 0.0 Fund Source (Operating Only) None Total 0.0 **Positions** Full-time Part-time **Temporary** Change in Revenues None Total 0.0 0.0 0.0 0.0 0.0 0.0 0.0 Estimated SUPPLEMENTAL (FY2019) cost: 0.0 (separate supplemental appropriation required) Estimated CAPITAL (FY2020) cost: 0.0 (separate capital appropriation required) Does the bill create or modify a new fund or account? No (Supplemental/Capital/New Fund - discuss reasons and fund source(s) in analysis section) ASSOCIATED REGULATIONS No

Does the bill direct, or will the bill result in, regulation changes adopted by your agency?

If yes, by what date are the regulations to be adopted, amended or repealed?

Why this fiscal note differs from previous version/comments:

Not applicable, initial version based on the 2-13-19 Governor's FY2020 request.

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FISCAL NOTE ANALYSIS

STATE OF ALASKA 2019 LEGISLATIVE SESSION

BILL NO. SSHB 20

Analysis

This bill provides timeliness requirements and guidelines for the testing of sexual assault examination kits, as well as guidelines for the reporting of data related to the testing. This bill radically changes the definition of consent as it relates to sex assault allegations. The bill removes language that references conduct "without consent" and instead requires "words or overt actions that indicate freely given agreement" to sexual contact.
This change to the way sexual assault is defined will have tremendous impacts on the way sexual assault cases are litigated. When litigating these cases there will be increased scrutiny and focus on the conduct of complainants and whether the nuances of their words and actions indicate agreement. There will be disparate outcomes between individual cases and between communities. The definition lacks the clarity that would allow for consistent application of the law.
Cases, like sexual assault cases, with increased penalties and higher charging levels require more litigation throughout all stages of litigation, but particularly increase jury trials, contested hearings, and post-conviction litigation. Both the resources needed to litigate these cases, and the associated workload, can be expected to increase with this statutory change. Additionally, the agency cannot predict the number of new cases that will be charged under this definition and how many of those new cases will be appointed a public defender. Therefore, the agency submits an indeterminate fiscal note.

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