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Bullard
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CS FOR SENATE BILL NO. 5()

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTIETH LEGISLATURE - FIRST SESSION

BY

Offered:
Referred:

Sponsor(s): SENATOR MEYER

~~Introduced:~~
~~Referred:~~

A BILL

FOR AN ACT ENTITLED

1 "An Act prohibiting groups controlled by a legislator from soliciting and accepting
2 contributions or from making certain contributions and expenditures during a regular
3 or special legislative session; and prohibiting some lobbyists from making campaign
4 contributions to certain groups."

5 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

6 * **Section 1.** AS 15.13.072 is amended by adding a new subsection to read:

7 (i) A group controlled by a ~~member of the legislature~~legislator may not solicit
8 or accept a contribution, ~~or make a contribution or expenditure,~~ for the purpose of
9 influencing the outcome of an election under this chapter while the legislature is
10 convened in a regular or special legislative session.

11 * **Sec. 2.** AS 15.13.074(g) is repealed and reenacted to read:

1 (g) Except as provided in (j) of this section, an individual required to register
2 as a lobbyist under AS 24.45 may not, at any time the individual is subject to the
3 registration requirement under AS 24.45 and for one year after the date of the
4 individual's initial registration or its renewal, make a contribution to a candidate for
5 the legislature or to a group that

6 (1) is controlled by

7 (A) a member of the legislature; or

8 (B) an individual who files for election to the state legislature
9 or campaigns as a write-in candidate for the state legislature; and

10 (2) makes expenditures or receives contributions to influence the
11 outcome of an election under this chapter.

12 * **Sec. 3.** AS 15.13.074 is amended by adding new subsections to read:

13 (j) An individual required to register as a lobbyist under AS 24.45 may make a
14 contribution to a candidate for the legislature in the district in which the individual is
15 eligible to vote or will be eligible to vote on the date of the election. An individual
16 who makes a contribution under this subsection shall report to the commission, on a
17 form provided by the commission, each contribution made while required to register
18 as a lobbyist under AS 24.45 and for one year after the date of the individual's initial
19 registration or renewal. Upon request of the commission, the information required
20 under this subsection shall be submitted electronically. In this subsection, "candidate"
21 means an individual who files for election to the legislature or who campaigns as a
22 write-in candidate for the legislature.

23 (k) The restriction on contributions by an individual required to register as a
24 lobbyist under AS 24.45 in (g) of this section and the reporting requirement of (j) of
25 this section do not apply to a representational lobbyist as defined in regulations of the
26 commission.

27 * **Sec. 4.** AS 15.13.~~400~~082 is amended by adding a new subsection to read:

28 (d) A group controlled by a legislator may not make a contribution or
29 expenditure for the purpose of influencing the outcome of an election under this
30 chapter while the legislature is convened in a regular or special session.

31 * **Sec. 5.** AS 15.13.400 is amended to read:

1 **Sec. 15.13.400. Definitions.** In this chapter, unless the context clearly
2 requires otherwise ~~requires,~~

3 (1) "candidate"

4 (A) means an individual who files for election to the state
5 legislature, for governor, for lieutenant governor, for municipal office, for
6 retention in judicial office, or for constitutional convention delegate, or who
7 campaigns as a write-in candidate for any of these offices; and

8 (B) when used in a provision of this chapter that limits or
9 prohibits the donation, solicitation, or acceptance of campaign contributions, or
10 limits or prohibits an expenditure, includes

11 (i) a candidate's campaign treasurer and a deputy
12 campaign treasurer;

13 (ii) a member of the candidate's immediate family;

14 (iii) a person acting as agent for the candidate;

15 (iv) the candidate's campaign committee; and

16 (v) a group that makes expenditures or receives
17 contributions with the authorization or consent, express or implied, or
18 under the control, direct or indirect, of the candidate;

19 (2) "commission" means the Alaska Public Offices Commission;

20 (3) "communication" means an announcement or advertisement
21 disseminated through print or broadcast media, including radio, television, cable, and
22 satellite, the Internet, or through a mass mailing, excluding those placed by an
23 individual or nongroup entity and costing \$500 or less and those that do not directly or
24 indirectly identify a candidate or proposition, as that term is defined in
25 AS 15.13.065(c);

26 (4) "contribution"

27 (A) means a purchase, payment, promise or obligation to pay,
28 loan or loan guarantee, deposit or gift of money, goods, or services for which
29 charge is ordinarily made, and includes the payment by a person other than a
30 candidate or political party, or compensation for the personal services of
31 another person, that is rendered to the candidate or political party, and that is

made for the purpose of

(i) influencing the nomination or election of a candidate;

(ii) influencing a ballot proposition or question; or

(iii) supporting or opposing an initiative proposal application filed with the lieutenant governor under AS 15.45.020;

(B) does not include

(i) services provided without compensation by individuals volunteering a portion or all of their time on behalf of a political party, candidate, or ballot proposition or question;

(ii) ordinary hospitality in a home;

(iii) two or fewer mass mailings before each election by each political party describing the party's slate of candidates for election, which may include photographs, biographies, and information about the party's candidates;

(iv) the results of a poll limited to issues and not mentioning any candidate, unless the poll was requested by or designed primarily to benefit the candidate;

(v) any communication in the form of a newsletter from a legislator to the legislator's constituents, except a communication expressly advocating the election or defeat of a candidate or a newsletter or material in a newsletter that is clearly only for the private benefit of a legislator or a legislative employee;

(vi) a fundraising list provided without compensation by one candidate or political party to a candidate or political party; or

(vii) an opportunity to participate in a candidate forum provided to a candidate without compensation to the candidate by another person and for which a candidate is not ordinarily charged;

(5) "electioneering communication" means a communication that

(A) directly or indirectly identifies a candidate;

(B) addresses an issue of national, state, or local political

1 importance and attributes a position on that issue to the candidate identified;
2 and

3 (C) occurs within the 30 days preceding a general or municipal
4 election;

5 (6) "expenditure"

6 (A) means a purchase or a transfer of money or anything of
7 value, or promise or agreement to purchase or transfer money or anything of
8 value, incurred or made for the purpose of

9 (i) influencing the nomination or election of a candidate
10 or of any individual who files for nomination at a later date and
11 becomes a candidate;

12 (ii) use by a political party;

13 (iii) the payment by a person other than a candidate or
14 political party of compensation for the personal services of another
15 person that are rendered to a candidate or political party;

16 (iv) influencing the outcome of a ballot proposition or
17 question; or

18 (v) supporting or opposing an initiative proposal
19 application filed with the lieutenant governor under AS 15.45.020;

20 (B) does not include a candidate's filing fee or the cost of
21 preparing reports and statements required by this chapter;

22 (C) includes an express communication and an electioneering
23 communication, but does not include an issues communication;

24 (7) "express communication" means a communication that, when read
25 as a whole and with limited reference to outside events, is susceptible of no other
26 reasonable interpretation but as an exhortation to vote for or against a specific
27 candidate;

28 (8) "group" means

29 (A) every state and regional executive committee of a political
30 party;

31 (B) any combination of two or more individuals acting jointly

1 who organize for the principal purpose of influencing the outcome of one or
2 more elections and who take action the major purpose of which is to influence
3 the outcome of an election; a group that makes expenditures or receives
4 contributions with the authorization or consent, express or implied, or under
5 the control, direct or indirect, of a candidate shall be considered to be
6 controlled by that candidate; a group whose major purpose is to further the
7 nomination, election, or candidacy of only one individual, or intends to expend
8 more than 50 percent of its money on a single candidate, shall be considered to
9 be controlled by that candidate and its actions done with the candidate's
10 knowledge and consent unless, within 10 days from the date the candidate
11 learns of the existence of the group the candidate files with the commission, on
12 a form provided by the commission, an affidavit that the group is operating
13 without the candidate's control; a group organized for more than one year
14 preceding an election and endorsing candidates for more than one office or
15 more than one political party is presumed not to be controlled by a candidate;
16 however, a group that contributes more than 50 percent of its money to or on
17 behalf of one candidate shall be considered to support only one candidate for
18 purposes of AS 15.13.070, whether or not control of the group has been
19 disclaimed by the candidate; and

20 (C) any combination of two or more individuals acting jointly
21 who organize for the principal purpose of filing an initiative proposal
22 application under AS 15.45.020 or who file an initiative proposal application
23 under AS 15.45.020;

24 (9) "immediate family" means the spouse, parent, child, including a
25 stepchild and an adopted child, and sibling of an individual;

26 (10) "independent expenditure" means an expenditure that is made
27 without the direct or indirect consultation or cooperation with, or at the suggestion or
28 the request of, or with the prior consent of, a candidate, a candidate's campaign
29 treasurer or deputy campaign treasurer, or another person acting as a principal or agent
30 of the candidate;

31 (11) "individual" means a natural person;

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- (12) "issues communication" means a communication that
 - (A) directly or indirectly identifies a candidate; and
 - (B) addresses an issue of national, state, or local political importance and does not support or oppose a candidate for election to public office;
- (13) "nongroup entity" means a person, other than an individual, that takes action the major purpose of which is to influence the outcome of an election, and that
 - (A) cannot participate in business activities;
 - (B) does not have shareholders who have a claim on corporate earnings; and
 - (C) is independent from the influence of business corporations.
- (14) "person" has the meaning given in AS 01.10.060, and includes a labor union, nongroup entity, and a group;
- (15) "political party" means any group that is a political party under AS 15.80.010 and any subordinate unit of that group if, consistent with the rules or bylaws of the political party, the unit conducts or supports campaign operations in a municipality, neighborhood, house district, or precinct;
- (16) "publicly funded entity" means a person, other than an individual, that receives half or more of the money on which it operates during a calendar year from government, including a public corporation.