

 KeyCite Yellow Flag - Negative Treatment  
**Declined to Follow** by Martinez v. Department of Industry, Labor and Human Relations, Wis., January 15, 1992

606 P.2d 769  
Supreme Court of Alaska.

STATE of Alaska and Department of  
Revenue, Appellants,

v.

A.L.I.V.E. VOLUNTARY, Appellee.

No. 3670.

Feb. 19, 1980.

Unincorporated association, which was political action committee for unions, brought suit based on allegation that Department of Revenue's denial of permit allowing association to operate lotteries was wrongful for certain reasons including fact that such denial was based on continuing enforcement of a regulation despite its nullification by legislature. The Superior Court, Third Judicial District, Peter J. Kalamarides, J., granted association partial summary judgment, and State and Department of Revenue appealed. The Supreme Court, Matthews, J., held that statute providing that legislature, by concurrent resolution adopted by vote of both houses, could annul a regulation of an agency or department violated state constitutional provisions defining the mechanics of legislation.

Reversed and remanded with directions.

Boochever, C. J., dissented and filed opinion in which Connor, J., joined.

West Headnotes (10)

- [1] **Statutes**  
 Purpose of single-subject rule  
**Statutes**  
 Purpose of rule that title expresses subject of statute

Constitutional requirements that every bill be confined to one subject and that there be a descriptive title are intended to

prevent inclusion of incongruous and unrelated matters in same bill and to guard against inadvertence, stealth and fraud in legislation. Const. art. 2, § 13.

Cases that cite this headnote

- [2] **Statutes**  
 Reading and consideration of bills  
**Statutes**  
 Mode of voting, and entry of yeas and nays

Purpose of state constitutional provision requiring three readings of a bill on three separate days, requiring that vote of each legislator on final passage of a bill be recorded and requiring that no bill pass without an affirmative vote of the majority of the membership of each house is to ensure deliberation prior to passage, to ensure that requisite majority of each house affirmatively votes to enact a bill into law and to provide a public record of the vote cast by each legislator. Const. art. 2, § 14.

1 Cases that cite this headnote

- [3] **Statutes**  
 Necessity for approval and authority to veto

Purpose of state constitutional provisions to effect that no bill shall become law unless governor has opportunity to veto it is to preserve integrity of executive branch of government, and thus maintain equilibrium of governmental powers, and to act as a check on hasty and ill-considered legislation. Const. art. 2, §§ 15, 17.

6 Cases that cite this headnote

[4]

**Statutes**

🔑 Passage, approval, or enactment; time computed therefrom

Purpose of state constitutional provision that laws are not to become effective, unless a two-thirds vote of membership of each house provides otherwise, until 90 days after they are enacted is to provide fair opportunity to those people affected by the legislation to learn of it. Const. art. 2, § 18.

1 Cases that cite this headnote

[5]

**States**

🔑 Orders and resolutions

Statute providing that legislature, by concurrent resolution adopted by vote of both houses, could annul a regulation of an agency or department violated state constitutional provisions defining the mechanics of legislation. Const. art. 2, §§ 1 et seq., 5, 13–18; art. 3, § 23; art. 10, § 12; AS 44.62.320(a).

5 Cases that cite this headnote

[6]

**States**

🔑 Orders and resolutions

When legislature wishes to act in an advisory capacity it may act by resolution, but if it wishes to take action having a binding effect on those outside the legislature, it may do so only by following the enactment procedure set forth in State Constitution. Const. art. 2, § 1 et seq.

4 Cases that cite this headnote

[7]

**States**

🔑 Orders and resolutions

Legislature has no implied general power

to veto agency regulations by informal legislative actions. Const. art. 3, § 23; art. 10, § 12.

10 Cases that cite this headnote

[8]

**Administrative Law and Procedure**

🔑 Power to Make

Power granted by state constitutional provisions to effect that, unless they are disapproved by legislature within 60 days, changes in the law by executive order shall become effective at a date thereafter to be designated by governor and that recommendations made by a state local boundary commission become effective 45 days after presentation to the legislature unless vetoed is not rule-making power, but, rather, power to change statutes, and, thus, expression of such power in Constitution does not carry any implication that general administrative rule making is meant to be forbidden. Const. art. 3, § 23; art. 10, § 12.

2 Cases that cite this headnote

[9]

**Constitutional Law**

🔑 Delegation of Powers

Though legislature can delegate power to make laws conditionally, the condition must be lawful and may not contain a grant of power to any branch of government to function in a manner prohibited by Constitution; fact that legislature can delegate legislative powers to others, who are not bound by constitutional provisions defining the mechanics of legislation, does not mean that legislature can delegate the same power to itself and, in the process, escape from such constitutional constraints under which it must operate. Const. art. 2, § 1 et seq.

3 Cases that cite this headnote

[10] **Constitutional Law**  
🔑 Encroachment on Executive

Though power to void agency regulations can be exercised by either legislature or agency, if legislature exercises such power it must do so while acting as a legislature; it may not grant itself the power to act as an agency. Const. art. 2, §§ 1 et seq., 5; art. 3, § 26.

Cases that cite this headnote

**Attorneys and Law Firms**

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Before BOOCHEVER, C. J., and RABINOWITZ, CONNOR, BURKE and MATTHEWS, JJ.