

# Fiscal Note

State of Alaska  
2017 Legislative Session

Bill Version: SB 53  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB053-DCCED-DOI-03-10-17  
Title: INSURANCE COVERAGE FOR  
CONTRACEPTIVES  
Sponsor: GARDNER  
Requester: (S) Health and Social Services

Department: Department of Commerce, Community and  
Economic Development  
Appropriation: Insurance Operations  
Allocation: Insurance Operations  
OMB Component Number: 354

## Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below.

(Thousands of Dollars)

	FY2018 Appropriation Requested	Included in Governor's FY2018 Request	Out-Year Cost Estimates				
OPERATING EXPENDITURES	FY 2018	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits							
Miscellaneous							
<b>Total Operating</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

## Fund Source (Operating Only)

None							
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

## Positions

Full-time							
Part-time							
Temporary							

## Change in Revenues

None							
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Estimated SUPPLEMENTAL (FY2017) cost:** 0.0 (separate supplemental appropriation required)  
(discuss reasons and fund source(s) in analysis section)

**Estimated CAPITAL (FY2018) cost:** 0.0 (separate capital appropriation required)  
(discuss reasons and fund source(s) in analysis section)

## ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No  
If yes, by what date are the regulations to be adopted, amended or repealed? N/A

## Why this fiscal note differs from previous version:

Not applicable, initial version.

Prepared By: Lori Wing-Heier, Director  
Division: Division of Insurance  
Approved By: Catherine Reardon, Director  
Agency: Division of Administrative Services, DCCED

Phone: (907)465-2560  
Date: 03/10/2017 05:00 PM  
Date: 03/10/17

## FISCAL NOTE ANALYSIS

STATE OF ALASKA  
2017 LEGISLATIVE SESSION

BILL NO. SB 53

### Analysis

SB 53 amends AS 21.42 and requires health care insurers that provide coverage for prescription contraceptives and related services to provide reimbursement for dispensing prescription contraceptives for a three-month period for the first dispensing, and a 12-month period for subsequent dispensing.

There is no anticipated fiscal impact to the Division of Insurance.

# Fiscal Note

State of Alaska  
2017 Legislative Session

Bill Version: SB 53  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB053-DHSS-HCMS-03-03-17  
Title: INSURANCE COVERAGE FOR  
CONTRACEPTIVES  
Sponsor: GARDNER  
Requester: (S) HSS

Department: Department of Health and Social Services  
Appropriation: Medicaid Services  
Allocation: Health Care Medicaid Services  
OMB Component Number: 2077

## Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below.

(Thousands of Dollars)

	FY2018 Appropriation Requested	Included in Governor's FY2018 Request	Out-Year Cost Estimates				
OPERATING EXPENDITURES	FY 2018	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits	(677.9)		(1,355.7)	(1,355.7)	(1,355.7)	(1,355.7)	(1,355.7)
Miscellaneous							
<b>Total Operating</b>	<b>(677.9)</b>	<b>0.0</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>

## Fund Source (Operating Only)

1002 Fed Rcpts (Fed)	(434.2)		(863.3)	(858.2)	(853.1)	(848.0)	(848.0)
1003 G/F Match (UGF)	(243.7)		(492.4)	(497.5)	(502.6)	(507.7)	(507.7)
<b>Total</b>	<b>(677.9)</b>	<b>0.0</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>	<b>(1,355.7)</b>

## Positions

Full-time							
Part-time							
Temporary							

## Change in Revenues

None							
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Estimated SUPPLEMENTAL (FY2017) cost:** 0.0 (separate supplemental appropriation required)  
(discuss reasons and fund source(s) in analysis section)

**Estimated CAPITAL (FY2018) cost:** 0.0 (separate capital appropriation required)  
(discuss reasons and fund source(s) in analysis section)

## ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? Yes  
If yes, by what date are the regulations to be adopted, amended or repealed? 01/01/18

## Why this fiscal note differs from previous version:

Not applicable; initial version.

Prepared By: Margaret Brodie, Director Phone: (907)334-2520  
Division: Health Care Services Date: 02/13/2017 12:00 PM  
Approved By: Shawnda O'Brien, Assistant Commissioner Date: 03/03/17  
Agency: Health and Social Services

## FISCAL NOTE ANALYSIS

STATE OF ALASKA  
2017 LEGISLATIVE SESSION

BILL NO. SB 53

### Analysis

Administrative costs are captured in the Health Care Services Appropriation, Medical Assistance Administration Allocation in a separate fiscal note.

#### Benefits Costs

##### Oral Contraceptives: Duplication of Services

It is anticipated that there will be approximately 7,940 female Medicaid recipient oral contraceptive users annually (of which, 2,940 are through expansion). It is anticipated that approximately 10% or 794 members who are oral contraceptive users may require duplication of services (e.g., therapy changes, replacement of lost or stolen contraceptives, and diverted contraceptives). Based on an average 4-month duplication of services, and based on a \$45 per month National Average Drug Acquisition Cost average for oral contraceptives, the total duplication of services cost is estimated to be (794 members X 4 months X \$45) = \$142.9 (of which, \$52.9 is attributable to expansion)

##### Benefits Savings

Of the approximately 8,000 female Medicaid members who are contraceptive users, we assume that 75% or 6,000 plan to use the oral contraceptive long-term (i.e., longer than 12 months). With a standard oral contraceptive failure rate of 9% as cited by the Centers for Disease Control, 540 unintended pregnancies would result. A report by Foster et. al. (2011) projects a decrease in failure rate of approximately 30% when oral contraceptives are dispensed in 12-month quantities, which would result in an oral contraceptive failure rate of 6%. However, based on variable factors in Alaska, we have estimated a failure rate of 7%. This 7% failure rate would approximate 420 unintended pregnancies. Therefore, it is approximated that the difference between a 9% failure rate and a 7% failure rate, or 120 unintended pregnancies, may potentially be avoided through dispensing 12-month quantities of contraceptives.

Based on Medicaid claims data, the rate of complicated births is approximately 4.4%. Applying this differential, we estimate that approximately 5.28 of the avoided 120 unintended pregnancies would have been complicated births, and the remaining 114.72 would have been non-complicated. The cost factor used for a complicated birth was \$110.0; the cost factor used for a non-complicated birth was \$8.0. Therefore, benefits savings is estimated at (5.28 X \$110.0) + (114.72 X \$8.0) = \$1,498.6 (of which, \$562.0 is attributable to expansion).

$\$142.9 + (\$1,498.6) = (\$1,355.7)$  net total annual projected savings in this component.

#### FUND SOURCE:

The Medicaid FMAP for contraceptives is 90%

The Medicaid FMAP for pregnancy-related services is 50%

FMAP for the Medicaid expansion population changes by federal fiscal year for several years, settling at 90% for all services by calendar year 2023. Prorated by state fiscal year, the expansion FMAP rates are:

FY2018	94.5%
FY2019	93.5%
FY2020	92.5%
FY2021	91.5%
FY2022	90.5%
FY2023	90.0%

# FISCAL NOTE ANALYSIS

STATE OF ALASKA  
2017 LEGISLATIVE SESSION

BILL NO. SB 53

## Analysis Continued

Applying these several FMAP rates generates the following fund source splits:

### FY2018 Oral Contraceptives Costs

		regular Medicaid	expansion Medicaid	
	Total	@ 63%	@ 37%	Total
	\$142.9	\$90.0	\$52.9	
federal		\$81.0	\$50.0	\$131.0
GF match		\$9.0	\$2.9	\$11.9

### FY2018 savings, unintended pregnancies avoided

		regular Medicaid	expansion Medicaid	
	Total	@ 62.5%	@ 37.5%	Total
	(\$1,498.6)	(\$936.6)	(\$562.0)	
federal		(\$468.3)	(\$531.1)	(\$999.4)
GF match		(\$468.3)	(\$30.9)	(\$499.2)

### FY2018 Total

		regular Medicaid	expansion Medicaid	
	Total			
	(\$1,355.7)	(\$846.6)	(\$509.1)	
federal		(\$387.3)	(\$481.1)	(\$868.4)
GF match		(\$459.3)	(\$28.0)	(\$487.3)

Promulgation of associated regulations will take approximately six months following State Plan Amendment approval by the Centers for Medicare and Medicaid Services, with implementation effective January 1, 2018.

Since the regulations will only be in effect for six months of FY2018, cost savings have been adjusted to reflect one-half of the fiscal year. The department anticipates a net FY2018 savings of (\$434.2) federal (\$868.4 x .5 = \$434.2) and (\$243.7) GF match (\$487.3 x .5 = \$243.7). The logic of the calculations for FY2019 - 2023 is the same, except that the expansion FMAP rates are adjusted annually, as explained above.

# Fiscal Note

State of Alaska  
2017 Legislative Session

Bill Version: SB 53  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB053-DHSS-MAA-03-03-17  
Title: INSURANCE COVERAGE FOR  
CONTRACEPTIVES  
Sponsor: GARDNER  
Requester: (S) HSS

Department: Department of Health and Social Services  
Appropriation: Health Care Services  
Allocation: Medical Assistance Administration  
OMB Component Number: 242

## Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below.

(Thousands of Dollars)

	FY2018 Appropriation Requested	Included in Governor's FY2018 Request	Out-Year Cost Estimates				
OPERATING EXPENDITURES	FY 2018	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Personal Services	44.7		89.4	89.4	89.4	89.4	89.4
Travel							
Services	4.7		9.4	9.4	9.4	9.4	9.4
Commodities	8.6		2.0	2.0	2.0	2.0	2.0
Capital Outlay							
Grants & Benefits							
Miscellaneous							
<b>Total Operating</b>	<b>58.0</b>	<b>0.0</b>	<b>100.8</b>	<b>100.8</b>	<b>100.8</b>	<b>100.8</b>	<b>100.8</b>

## Fund Source (Operating Only)

1002 Fed Rcpts (Fed)	29.0		50.4	50.4	50.4	50.4	50.4
1003 G/F Match (UGF)	29.0		50.4	50.4	50.4	50.4	50.4
<b>Total</b>	<b>58.0</b>	<b>0.0</b>	<b>100.8</b>	<b>100.8</b>	<b>100.8</b>	<b>100.8</b>	<b>100.8</b>

## Positions

Full-time	1.0		1.0	1.0	1.0	1.0	1.0
Part-time							
Temporary							

## Change in Revenues

None							
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Estimated SUPPLEMENTAL (FY2017) cost:** 0.0 (separate supplemental appropriation required)  
(discuss reasons and fund source(s) in analysis section)

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Prepared By: Margaret Brodie, Director Phone: (907)334-2520  
Division: Health Care Services Date: 02/13/2017 12:00 PM  
Approved By: Shawnda O'Brien, Assistant Commissioner Date: 03/03/17  
Agency: Health and Social Services

## FISCAL NOTE ANALYSIS

STATE OF ALASKA  
2017 LEGISLATIVE SESSION

BILL NO. SB 53

### Analysis

#### Personal Services

The Department will incur administrative costs to implement and manage a process that reviews patient eligibility in subsequent months, if the supply dispensed exceeds the months of eligibility. If a patient loses Medicaid eligibility, the cost for the months of medication where the patient no longer had Medicaid eligibility will need to shift from 90% Federal funding to 100% State GF.

Medical Assistance Administrator I, Range 16, in Anchorage:

\$ 89.4 personal services

\$ 9.4 position support services

\$ 2.0 office supplies

\$100.8 annually

\$ 7.6 computer software and equipment (one-time)

Due to the effective date of proposed changes to regulations, the services of this position will only be needed for 6 months of FY2018. Therefore, the total cost FY2018 is \$58,000 (\$100.8 / 2, plus one-time costs)

These costs are anticipated to be offset by overall benefit savings captured in the Medicaid Services appropriation, Health Care Medicaid Services Allocation, in a separate fiscal note.