WORK DRAFT

29-LS0548\W Gardner 4/7/15

## CS FOR SENATE CONCURRENT RESOLUTION NO. 4(JUD)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-NINTH LEGISLATURE - FIRST SESSION

BY THE SENATE JUDICIARY COMMITTEE

Offered: Referred:

Sponsor(s): SENATORS STOLTZE, Dunleavy, Kelly, Coghill, Giessel, Huggins, McGuire

## A RESOLUTION

Relating to the duties of delegates selected by the legislature to attend a convention of 1 the states called under art. V, Constitution of the United States, to consider a 2 countermand amendment to the Constitution of the United States; establishing as a joint 3 committee of the legislature the Delegate Credential Committee and relating to the 4 5 duties of the committee; providing for an oath for delegates and alternates to a countermand amendment convention; providing for a chair and assistant chair of the 6 state's countermand amendment delegation; providing for the duties of the chair and 7 assistant chair; providing instructions for the selection of a convention president; and 8 9 providing specific language for the countermand amendment on which the state's convention delegates are authorized by the legislature to vote to approve. 10

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# BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS, under the authority of art. V, Constitution of the United States, the legislature has applied to the United States Congress to call a convention of the states to

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amend the United States Constitution and adopt a countermand amendment to authorize the states, upon a vote of three-fifths of the state legislatures, to nullify and repeal a federal statute, executive order, judicial decision, regulatory decision by a federal government agency, or government mandate imposed on the states by law that adversely affects the interests of the states, in order to properly exercise the states' constitutional authority to check federal power, preserve state sovereignty, and protect the rights of the states and the people; and

WHEREAS, to prepare for approval by the United States Congress of a constitutional countermand amendment convention called by two-thirds of the states under art. V, Constitution of the United States, for the limited purpose of amending the Constitution of the United States to include a countermand amendment, the legislature finds it necessary to provide for a selection process for and the duties of delegates and alternates to the convention, to provide for a state convention delegation chair, and to provide the specific language of the countermand amendment on which the legislature authorizes the convention delegates to vote, so that the countermand amendment may be sent to the states for ratification by the legislatures of three-fourths of the several states; and

WHEREAS the delegates sent by the legislature to the countermand amendment convention are representatives of the legislature and are thus required to fulfill the commission assigned to them in this resolution; delegates appointed under this resolution are not free agents; they are authorized only to complete the terms and conditions defined in this resolution, and any actions by the delegates appointed under this resolution that are not authorized in the resolution, or as amended and authorized by the legislature, are ultra vires and may not be relied on by delegates from other states or by the convention; and

WHEREAS the legislature hereby defines the duties and limits the authority of its delegates to the convention as specifically provided by this resolution;

**BE IT RESOLVED** that the legislature authorizes delegates to be summoned and appointed to participate at the convened convention according to the terms and conditions set out in this resolution; and be it

**FURTHER RESOLVED** that the number and qualifications of delegates to be sent to the convened convention will be decided by the legislature after the United States Congress summons delegates to the convention; and be it

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FURTHER RESOLVED that the legislature may add to the number of delegates or replace or remove any delegate or alternate if, in its sole discretion, that action is necessary; alternates do not have an official role at the convention and may attend the convention only if the state delegations at the convention vote to allow their attendance or the legislature appoints an alternate to take the place of a delegate; and be it

FURTHER RESOLVED that the legislature hereby instructs and authorizes the state's delegates to the convention to vote to send the countermand amendment, as provided in sec. E of this resolution, back to the states for ratification by way of the United States Congress; delegates are prohibited to vote in favor of any alternate amendment or modified version of the countermand amendment that might be introduced at the convention, and they are hereby instructed to do all in their power at the convention to secure a vote that approves sending the countermand amendment back to the states for ratification; and be it

FURTHER RESOLVED that only the countermand amendment, as provided in sec. E of this resolution, will be considered by the legislature for ratification; and be it

FURTHER RESOLVED that, upon the enactment of this resolution and after a total of 34 states place a call under art. V, Constitution of the United States, for a countermand convention, the Speaker of the House of Representatives shall appoint three members of the House of Representatives, with one member being from the minority caucus, as provided by Rule 1(e), Uniform Rules of the Alaska State Legislature, and the President of the Senate shall appoint three members of the Senate, with one member being from the minority caucus, as provided by Rule 1(e), Uniform Rules of the Alaska State Legislature, to the Delegate Credential Committee; the committee shall have the responsibility and requisite authority to perform each of its assigned duties described in sec. A of this resolution; and be it

FURTHER RESOLVED that a vacancy on the Delegate Credential Committee shall be filled in the manner of the original appointment; and be it

FURTHER RESOLVED that the representatives on the Delegate Credential Committee shall select one co-chair from the representative members, and the senators on the Delegate Credential Committee shall select one co-chair from the senator members; and the co-chairs may assign staff to provide support for the Delegate Credential Committee; and be it

FURTHER RESOLVED that the Delegate Credential Committee may meet during and between legislative sessions; and be it

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**FURTHER RESOLVED** that the Delegate Credential Committee shall continue until the first day of the First Regular Session of the Thirtieth Alaska State Legislature; and be it

**FURTHER RESOLVED** that the reestablishment of the Delegate Credential Committee shall be evaluated during the First Regular Session of the Thirtieth Alaska State Legislature and by subsequent legislatures, and the legislature shall determine whether the Delegate Credential Committee shall continue; and be it

FURTHER RESOLVED that members of the Delegate Credential Committee can be replaced or removed by the presiding officer appointing them, if, in the sole discretion of the presiding officer, that action is necessary; each member of the committee is required to take the following oath, administered by the presiding officer of the House of Representatives or Senate, and sign a pledge confirming that the following oath has been taken and agreed to: "I pledge to follow the instructions and charges in this resolution and any other directives given to me by the Alaska State Legislature from the date I am appointed to the committee and during the full term of the convention, to the best of my abilities, so help me God."; and be it

**FURTHER RESOLVED** that the members of the Delegate Credential Committee shall follow the directives in this resolution and any supplemental instructions from the legislature; the committee shall have the following duties:

SECTION A. DUTIES OF THE DELEGATE CREDENTIAL COMMITTEE. The committee is charged with the following duties:

(1) decide all matters among committee members by a vote of a majority of the full membership of the committee;

(2) function as the official facilitator for the legislature as required in this resolution;

(3) appoint delegates, subject to approval by the legislature, to the convention and, within 10 business days after appointment, provide a committee report of the appointment to the house chief clerk and senate secretary;

(4) appoint one delegate to serve as the chair of Alaska's state delegation and another delegate as the assistant chair;

(5) issue to each approved delegate and alternate, including the chair and assistant chair, certification that the delegate has satisfactorily

(A) met the requisite qualifications established by the legislature;

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1	(B) taken the applicable oath in sec. $A(8)$ of this resolution; and						
2	(C) confirmed the delegate's oath by signing a separate pledge						
3	document;	, <b>C</b>					
4	(6) issue to each certified delegate and alternate, including the chair and						
5	assistant chair, a convention pass to the convention;						
6	(7) notify the legislature of the financial or other needs of the state delegation						
7	at the convention;						
8	(8) administer the following oaths to the delegates, alternate candidates, chair	(8) administer the following oaths to the delegates, alternate candidates, chair					
9	or assistant chair before issuing certifications:	-					
10	DELEGATES' AND DELEGATE ALTERNATES' OATHS						
11	"I pledge to follow the instructions in this delegate resolution and any other						
12	directive consistent with this delegate resolution given to me by the Delegate						
13	Credential Committee or the legislature, whether such directive is given to me						
14	directly or indirectly, from the time I am certified by the committee to be a						
15	delegate or alternate and during the full term of the countermand amendment						
16	convention, to the best of my abilities, so help me God."						
17	CHAIR AND ASSISTANT CHAIR OF ALASKA'S STATE DELEGATION						
18	OATHS						
19	"I pledge to follow the instructions in this delegate resolution and any other						
20	directive consistent with this delegate resolution given to me by the Delegate						
21	Credential Committee or the legislature, whether given to me directly or						
22	indirectly, from the time I am certified by the committee to be the chair or						
23	assistant chair of Alaska's state delegation and during the full term of the						
24	countermand amendment convention, to the best of my abilities, so help me						
25	God."						
26	(9) monitor the activities of Alaska's state delegation;						
27	(10) keep close communications with the chair and assistant chair and provide						
28	needed assistance when requested;						
29	(11) monitor the activities, deliberations, and all votes by the states at the						
30	convention; when possible, inform the chair, assistant chair, and legislature of which states at						
31	the convention have enacted a similar resolution for their delegates;						
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(12) make reports, at least quarterly or more frequently if necessary, to the legislature by submitting committee reports to the secretary of the senate and chief clerk of the house of representatives regarding the events at the convention, upcoming events, and progress and prospects for ratification of the countermand amendment by the delegations; make appropriate recommendations to the legislature on actions needed to ensure the favorable vote by the state delegations to send the countermand amendment, as provided in sec. E of this resolution, to the states, by way of the United States Congress, for ratification;

(13) the committee may recommend to the legislature removal of a delegate or alternate from all convention activities for a violation of the provisions of this resolution and whether the delegate should have the delegate's credentials invalidated; the committee's recommendation must be approved by the legislature.

SECTION B. DUTIES OF CHAIR OF ALASKA'S STATE DELEGATION AND PRESIDENT OF CONVENTION. The chair and assistant chair of Alaska's state delegation are required to follow the directives in this resolution and others that may be issued by the legislature.

DUTIES AND RESPONSIBILITIES OF THE CHAIR. The chair is charged with joining with other state delegations to open the convention for business, identifying other state legislatures that have approved a delegate resolution for their delegates, and working with those delegations to find agreement to each of the following:

(1) arrange to have at least one delegate from each resolution delegation be the spokesman at every business meeting and roll call at the convention; unless otherwise specified, the chair will be the state delegation's spokesman;

(2) distribute to all delegates a pocket-sized copy of the United States Constitution;

(3) instruct resolution and non-resolution state delegates of the mandate in art.IV, sec. 4, of the United States Constitution that guarantees to each state a republican form of government, which gives each state equal standing when applying for a convention and when voting at and organizing the convention;

(4) work closely with the chairs of all other state delegations to find mutual agreement on the objectives in this resolution;

(5) assign to Alaska's delegates the following duties: assign to each delegate a

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proportionate number of delegates from other state delegations for the purpose of gaining
consensus and agreement that the countermand amendment, as herein written, should be sent
to the states for ratification;

(6) build a consensus between at least 26 state delegations, especially resolution delegations, at the convention to

(A) require that each state delegation at the convention has only one vote regardless of the number of delegates in a state delegation or the population of a state as provided by art. IV, sec. 4, of the Constitution of the United States;

(B) require a simple majority vote at all roll calls to decide any and all matters brought before the convention, including the question of whether the countermand amendment, as herein written, should be sent to the states for ratification;

(C) nominate and install convention officials who come from states that have passed this resolution for their delegates and who agree with sending the countermand amendment, as herein written, to the states for ratification;

(D) require a quorum of 26 state delegations before business can be conducted and before a vote can be taken to decide any and all matters that may be presented at the convention;

(E) build a consensus of at least 26 state delegations to work together for the mutual goal of sending the countermand amendment, as provided in sec. E of this resolution, back to the states for ratification;

(F) work to conclude convention business in 21 days; in no case is the convention to be longer than 180 days, unless the convention votes to extend the termination date by 180 days; no further extensions are to be allowed;

(G) if possible, nominate a candidate to be president of the convention who comes from Alaska's delegation;

(H) if necessary, call for a vote for a candidate to be president who is like-minded and comes from a state that has enacted this resolution, whether or not the chair nominated the candidate to be president;

(I) try to avoid the nomination and election of a president who comes from a state that did not pass this resolution;

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1		(J) suppo	ort establishing the following duties of	of the president.
2		(i)		
3		resolution be the	e rules of order at the convention;	
4			f they do not conflict with this resolution	
5		(ii		
6		resolution;		
7		(ii	i) to call for a vote requiring each s	state delegation to appoint
8			e the delegation's spokesman;	0
9		(iv	y) to stay focused on the primary p	ourpose, which is to have
10			amendment, as herein written, be se	
11			Congress, for ratification;	
12		(v)	) to recommend and request secur	rity measures as may be
13		needed at the con-		
14		(vi	) to officiate at the nomination and	installation of all officers
15		at the convention;		
16		(vi	i) to establish the agenda at the con	vention as defined in this
17		resolution;		
18		(vii	ii) to provide equal time in floor of	discussions for all states,
19			ainst sending the countermand ame	
20		ratification;		
21		(ix)	) to prohibit the introduction at the c	convention of any subject
22			her than matters relating to the cour	
23			l whether it should be sent to the stat	
24		(x)	to expedite deliberations by the	state delegations and to
25		prevent unnecessar		
26		(xi)	to authorize appropriate roll calls a	t the convention;
27		(xii	) to settle all disputes between	state delegations and
28		delegates, whether	or not they are from a resolution sta	ite;
29		(xiii	i) to recommend removal of the c	onvention credentials of
30			iding convention officials, for caust	
31		the convention;		

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(xiv) to establish procedures for installing and recognizing alternates who are to become delegates;

(xv) to call for a vote at the earliest favorable time to approve sending the countermand amendment to the states for ratification;

(xvi) to call for a vote to decide which method of ratification the convention recommends to United States Congress, whether by state legislatures or state conventions; recommend to the convention that ratification should be by legislatures; resolution delegations are required to vote for ratification through state legislatures;

(xvii) to report to the United States Congress, the 50 state legislatures, and the media the decisions of the convention;

(xviii) to recommend formal requests, from time to time, to the state legislatures, through representatives in the 50 state delegations, for money that will be needed to carry on the business of the convention;

(xix) if a candidate for president of the convention who does not come from a state that has adopted this resolution wins the presidency, then it is the duty of the chair and the delegates in the legislature's delegation to take reasonable steps to argue for a favorable vote by the convention to send the countermand amendment, as herein written, to the states for ratification;

(xx) to follow the procedures in sec. B of this resolution for electing other officers as the convention considers necessary; the president of the convention shall be responsible for defining the duties of each office in accordance with the requirements of this resolution;

(xxi) to oppose and vote against any effort by state delegations to delay a vote for the countermand amendment, or modify, alter, or change the text of the countermand amendment, as herein written;

(xxii) to oppose and vote against any efforts by state delegations to offer any other amendment to the constitution at the convention other than the countermand amendment, as provided in sec. E of this resolution;

(7) make regular reports to the committee regarding all activities at the

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1	conven	ntion;					
2	(8) notify the committee of financial or other needs the Alaska state delegation						
3	has at t	has at the convention.					
4	SECTION C. DUTIES AND RESPONSIBILITIES OF DELEGATES. The delegates						
5	will be required to follow the directives in this resolution and others that may, from time to						
6	time, be issued by the legislature; each delegate is charged with the following duties:						
7			comply with directives made under this resolution;				
8		(2)	follow the reasonable instructions of the chair	and assistant chair of			
9	Alaska'	s state dele	egation that are consistent with the duties set out in th	is resolution;			
10		(3)	be amenable to the advice of the president of the	e convention when the			
11	president is from a resolution state; if the president is from a non-resolution state, work						
12	closely with the chair to find resolutions that are consistent with this resolution;						
13		(4)	work to advance all the requirements and directives	in this resolution;			
14		(5)	be subject to dismissal from the state delegation	1 for violation of this			
15	resoluti	on;					
16		(6)	be bound by this resolution to vote at all state				
17	consiste	consistent with directives given to the chair in sec. B of this resolution, which includes					
18	sending the countermand amendment, as herein written, to the states for ratification by way of						
19 20	the Unit	ted States (	•				
20			attend all assigned business sessions at the convention	•			
21			help the chair to successfully complete the instruc	tions in sec. B of this			
22	resolutio	-					
23 24		(9)	attend all meetings scheduled by the chair and				
25		toto dolo -	(A) report to the chair the results of the delegat	e's work among other			
26	8	state delega					
27		n favor of	(B) assess and report to the chair the number of s	states that plan to vote			
28			the countermand amendment;				
29	n	nav have d	(C) assess and report to the chair any problems				
30		ing nave a	eveloped or might develop relating to the purposes of	1			
31	le	(D) recommend to the chair other strategies that may help join with at least 26 other states to vote favorably for the countermand amendment at the					
			and states to vote lavorably for the counterman	amendment at the			

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1 convention. 2 SECTION D. DUTIES AND RESPONSIBILITIES OF ALTERNATES. The alternates of Alaska's state delegation will be required to follow the directives in this 3 resolution and others that may be issued by the legislature; each alternate is charged with the 4 5 following duties: 6 (1) be prepared to serve as a delegate if directed to do so by the committee or 7 legislature; 8 (2) fulfill the duties in sec. C of this resolution when appointed as a delegate. SECTION E. TEXT FOR THE COUNTERMAND AMENDMENT. The text for the 9 countermand amendment that is to be sent to the state legislatures, by way of the United 10 11 States Congress, for ratification shall read as follows: 12 "COUNTERMAND AMENDMENT 13 "ARTICLE 28 (or alternate number to be assigned by the United States 14 Congress) 15 "Section 1. The Article restores State sovereignty in our Constitutional 16 Republic by providing State Legislatures Countermand authority. 17 "Section 2. State Legislatures in the several States shall have the 18 authority to Countermand and rescind any Congressional Statute, Judicial decision, Executive Order, Treaty, government agency's regulatory ruling, or 19 any other government or non-government mandate (including excessive spending and credit) imposed on them when in the opinion of 60 percent of State Legislatures the law or ruling adversely affects their States' interest. When the Countermand threshold has been reached, the law or ruling shall be immediately and automatically nullified and repealed. This Countermand authority shall also apply to existing laws and rulings. "Section 3. From the time the initial Countermand is issued by a State Legislature, the other Legislatures shall have 18 months to complete the Countermand process. If the Countermand process is not completed in 18 months, then the law or ruling that is being challenged shall remain enforceable. "Section'4. Each State Legislature shall complete their Countermand

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affidavit and deliver a certified copy to the Chief Justice of the United States Supreme Court, the Leader of the United States Senate, the Speaker of the House of Representatives, the President of the United States, and when applicable the Government Agency or Body that is being challenged.

"Section 5. Congress shall have the power to enforce this Article by appropriate legislation.

"Section 6. Individual States shall have authority to prosecute violators of this Article under State laws in the absence of Federal prosecution after 90 days from the date of the alleged violation. Multiple prosecutions, by multiple States, for the same alleged crime are prohibited.

"Section 7. The Article shall be immediately part of the United States Constitution upon ratification by three quarters of the State Legislatures in the several States.

"Section 8. The provisions of this Article are enforceable within the United States, which shall include the Several States, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands and the territories and possessions of the United States."; and be it

**FURTHER RESOLVED** that a certified copy of this delegate resolution must be agreed to and signed by every delegate sent by the legislature to the countermand amendment convention.

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