

Fiscal Note

State of Alaska
2016 Legislative Session

Bill Version: HB 247
Fiscal Note Number: _____
() Publish Date: _____

Identifier: HB247 (HRLS) Fund Cap 5-1-16
Title: TAX;CREDITS;INTEREST;REFUNDS;O & G
Sponsor: RLS BY REQUEST OF THE GOVERNOR
Requester: House Rules

Department: Fund Capitalization
Appropriation: Fund Capitalization (no approps out)
Allocation: Oil and Gas Tax Credit Fund
OMB Component Number: 2894

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2017	Included in	Out-Year Cost Estimates				
	Appropriation Requested	Governor's FY2017 Request	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
OPERATING EXPENDITURES	FY 2017	FY 2017					
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits	1,600,000.0	73,425.0					
Miscellaneous							
Total Operating	1,600,000.0	73,425.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

1001 CBR Fund	1,600,000.0						
1004 Gen Fund		73,425.0					
Total	1,600,000.0	73,425.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time							
Part-time							
Temporary							

Change in Revenues							
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Estimated SUPPLEMENTAL (FY2016) cost: 0.0 *(separate supplemental appropriation required)*
(discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY2017) cost: 0.0 *(separate capital appropriation required)*
(discuss reasons and fund source(s) in analysis section)

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency?
If yes, by what date are the regulations to be adopted, amended or repealed?

Why this fiscal note differs from previous version:

This fiscal note appropriates \$1.6 billion from the Constitutional Budget Reserve to the Oil & Gas Tax Credit Fund. The amount is intended to pay for tax credit claims through FY25. This appropriation requires a supermajority vote in each body.

Prepared By: Representative Johnson
House Rules Committee

Phone: (907)465-4993
Date: 05/01/2016

FISCAL NOTE ANALYSIS

STATE OF ALASKA
2016 LEGISLATIVE SESSION

BILL NO. HB 247

Analysis

This fiscal note capitalizes the Oil and Gas Tax Credit Fund with \$1.6 billion from the Constitutional Budget Reserve Fund. This appropriation is expected to be sufficient to fully pay out tax credits that have already been earned and that will be earned during the phase-out period of the bill. As shown in the table on the following page, HB 247 is projected to reduce credits from \$3.2 billion to \$1.7 billion through FY25, reducing State payments by \$1.5 billion during that period.

Sections 10-12 of the bill eliminate the ability of DOR to pay three tax credits out of the .028 fund that is used to pay out production tax credits. These three credits (the refinery tax credit, the LNG storage facility credit, and the gas storage facility credit) are against the corporate income tax, not the production tax, but they can currently be refunded like a production tax credit. This change would mean that DOR would need a new appropriation to pay out those credits. The tax credit fund would remain for production tax credits, but this would clearly separate the production tax credits from the corporate income tax credits.

This version of HB 247 eliminates net annual loss (NOL) credits after FY16 and replaces them with the ability to carry forward lease expenditures. That means that taxpayers would still have their FY16 NOL balance (about \$600 million) available to use to reduce their production tax liability to zero in FY17 and a couple of years beyond, but they would not be earning additional NOLs in those years. Instead, they can carry forward their unused lease expenditures. Those lease expenditures could be applied to future tax years to bring them down to the minimum tax. The balance shown at the bottom of DOR's analysis on the fourth page of this fiscal note shows over \$2 billion of those carried forward lease expenditures. However, the potential reduction in taxpayer liability would only be about 35% of those amounts.

Impact of HB 247 on Oil and Gas Tax Credits (\$ millions)									
	FY17	FY18	FY19	FY20	FY21	FY22	FY23	FY24	FY25
Projected Credits--No Action (1)	775	500	375	270	250	250	250	250	250
Cumulative Credits	775	1,275	1,650	1,920	2,170	2,420	2,670	2,920	3,170
Projected Impact of HB 247 (2)									
Low	5	(35)	(145)	(140)	(200)	(200)	(200)	(200)	(200)
High	-	(70)	(180)	(175)	(250)	(250)	(250)	(250)	(250)
Average	3	(53)	(163)	(158)	(225)	(225)	(225)	(225)	(225)
Net Credit Claims under HB 247	778	448	213	113	25	25	25	25	25
Cumulative Claims	778	1,225	1,438	1,550	1,575	1,600	1,625	1,650	1,675
Change in Costs under HB 247	3	(53)	(163)	(158)	(225)	(225)	(225)	(225)	(225)
Cumulative Change	3	(50)	(213)	(370)	(595)	(820)	(1,045)	(1,270)	(1,495)
(1) Source: DOR Spring 2016 Revenue Sources Book									
(2) Source: DOR analysis included in this fiscal note									

FISCAL NOTE ANALYSIS

Analysis Continued

Fiscal Detail of CSHB247(RLS)\M (Revenue and Budget Impacts)

CSHB247(RLS)\M

Revised 4-30-16 by Department of Revenue

Provisions in CSHB 247 (RLS) and their Estimated Fiscal Impact as compared to Spring 2016 Forecast (\$millions) - FORECAST PRICE¹

Note: this table attempts to value the impact of each of the items independently, except where noted. In some cases, the total value of several impacts will not equal the sum of the individual impact values.

Brief Description of Provision - includes only provisions anticipated to have a direct fiscal impact	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
1. Cook Inlet changes: The net operating loss credit is eliminated effective 1/1/18. The CCE and well lease exp credits are replaced with a 30% transition credit effective 1/1/17, a 20% transition credit effective 1/1/18, and zero credits effective 1/1/19.	\$0	\$0-\$10	\$10-\$15	\$10-\$15	\$10-\$15	\$30-\$40	\$30-\$40	\$30-\$40	\$30-\$40
2. North Slope changes: The net operating loss credit for North Slope is eliminated effective 1/1/17; lease expenditures not used in a calendar year may be carried forward effective 1/1/17; 3-year transition period for refunds for companies with production in 2016 and less than 20,000 barrels per day of production. GVR cannot be used to create or increase a net operating loss.	\$0	\$0	\$0	\$75-\$100	\$75-\$100	\$75-\$100	\$40-\$60	\$40-\$60	(\$10)-\$0
3. GVR-eligible production qualifies for the GVR for a period of 10 years or until 1/1/26.	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
4. The interest rate on delinquent taxes is changed to 5% above the Fed Res Discount rate, compounded quarterly					Indeterminate				
5. A tax exempt entity may earn credits applicable to only those lease expenditures subject to tax					Indeterminate				
Total Revenue Impact	\$0	\$0 to \$10	\$10 to \$15	\$85 to \$115	\$85 to \$115	\$105 to \$140	\$70 to \$100	\$70 to \$100	\$20 to \$40
A. Budget impact of change in net operating loss credits, and CCE/WLE credits for Cook Inlet (provision 1 above)	\$0	\$0-\$10	\$20-\$30	\$40-\$50	\$100-\$125	\$100-\$125	\$75-\$100	\$75-\$100	\$75-\$100
B. Budget impact of change in net operating loss credits, lease expenditures applicability, and GVR calculation for North Slope (provision 2 above)	\$0	\$40-\$80	\$125-\$150	\$100-\$125	\$100-\$125	\$100-\$125	\$125-\$150	\$125-\$150	\$125-\$150
C. Budget impact of exploration credit extension for well spudded by 7/1/16	(\$5)-\$0	(\$5)-\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
D. Budget impact of GVR applying to fields for a period of 10 years (provision 3 above)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total Budget Impact	(\$5) to \$0	\$35 to \$70	\$145 to \$180	\$140 to \$175	\$200 to \$250	\$200 to \$250	\$200 to \$250	\$200 to \$250	\$200 to \$250
Total Fiscal Impact - does not include revenue impacts from potential changes in investment²	(\$-5) to \$0	\$80 to \$80	\$195 to \$195	\$225 to \$290	\$285 to \$365	\$305 to \$390	\$270 to \$350	\$270 to \$350	\$220 to \$290
Non-refundable carry-forward credits balance at fiscal year end - current law ³	\$618	\$751	\$732	\$585	\$265	\$136	\$59	\$0	\$0
Non-refundable carry-forward credits balance (or equivalent) at fiscal year end - proposed ³	\$708	\$947	\$952	\$950	\$877	\$859	\$860	\$896	\$941
Change in year-end balance due to bill	\$90	\$196	\$220	\$365	\$612	\$723	\$801	\$896	\$941

¹The impacts listed are based on production and prices and company investment as forecasted in DOR's Spring 2016 revenue forecast. The forecasted oil prices are between \$38.89 and \$65.90.

²"NOTE: "Total Fiscal Impact" includes best estimates of both revenue and operating budget impacts.

³These rows include estimates of carried-forward credits, and carried-forward lease expenditures, for previous calendar years, plus estimates of credits and carried-forward lease expenditures that will be earned on activity through June 30 of the fiscal year. For carried-forward lease expenditures, the balance shown is the credit-equivalent value of those expenditures assuming a 35% tax rate (for example, \$100 million of carried-forward lease expenditures equate to \$35 million of credits).

NOTE: The fiscal impact of this bill is an estimate based on the Spring 2016 revenue forecast. Estimates shown here are draft / preliminary based on our interpretation of possible changes. We reserve the right to make modifications to estimates for any forthcoming fiscal notes.