April 1, 2016

The Honorable Representative Gabrielle LeDoux, Chair
The Honorable Representative Wes Keller, Vice Chair
House Judiciary Committee
Alaska House of Representatives
State Capitol
Juneau, AK 99801

by email: Representative.Gabrielle.LeDoux@akleg.gov
Representative.Wes.Keller@akleg.gov

Re: House Bill 205: Omnibus Criminal Justice Reform Bill
ACLU of Alaska Review

Dear Chair LeDoux and Vice Chair Keller:

Thank you for the opportunity to share our feedback on House Bill 205, an ambitious endeavor to enact much-needed reform of Alaska’s criminal justice system. The American Civil Liberties Union of Alaska represents thousands of members and activists throughout Alaska who seek to preserve and expand the individual freedoms and civil liberties guaranteed by the Alaska and United States Constitutions. While we understand that a House Judiciary Committee Substitute of HB 205 will be released soon, we wanted to offer our thoughts on—along with our overall support for—the H version of HB 205.

1. Support from the ACLU

Of particular note, the ACLU approves of Alaska’s joining those states that have set up a way for people who have been convicted of certain drug felonies to re-qualify for public benefits rather than being exiled to a lifetime ban. For people struggling with addiction who otherwise qualify for assistance, a lifetime ban is not only unduly punitive, it is counter-productive. Rehabilitative programs such as Alaska would now use to re-qualify someone for assistance, plus the lifeline that public assistance can represent, together represent a much more constructive option of breaking the cycle of recidivism and enabling individuals with drug and alcohol problems to use public assistance to put their lives back together.

The ACLU also approves of, unlike the G version of the Senate Judiciary Committee Substitute of Senate Bill 91, not tying requalification for public assistance to a drug-testing regime that raises constitutional concerns about privacy and the intrusiveness of government searches.

Additionally, we are encouraged that HB 205 requires the Alaska Criminal Justice Commission to annually report on the progress of criminal justice reform and recommend additional improvements. It is essential to the pursuit of justice that the issues HB 205
addresses today continue to be addressed tomorrow, lest Alaska forsake the opportunity to learn from ongoing experience.

And we are pleased that HB 205 expands the use of citations in lieu of arrest for lower-level nonviolent offenses.

2. Recommendations from the ACLU

As generally pleased as the ACLU is with the H version of HB 205, we suggest the bill include the following recommendations from the Alaska Criminal Justice Commission:

A. HB 205 should include three consensus recommendations of the Alaska Criminal Justice Commission’s December 2015 Justice Reinvestment Report.

Three consensus recommendations of the Alaska Criminal Justice Commission’s December 2015 Justice Reinvestment Report are not included in HB 205. We suggest that HB 205 include them:

Consensus Recommendation #13 included limits of 3, 5, and 10 days for first, second, and third revocations to prison, respectively, for technical violations of probation or parole. HB 205 incorporates this part of the recommendation. But the recommendation also included that revocations for fourth and subsequent technical violations should be limited to 10 days and a referral to PACE supervision if such a program is available in the jurisdiction, or that the sanction be up to the judge or parole board in jurisdictions where it is not. This has not been incorporated in HB 205. We recommend that it be.

Recommendation #6 included making the sentences for first- and second-time possession offenses suspended sentences. We note that HB 205 downgrades simple possession to an A misdemeanor and reduces the applicable maximum sentence for an A misdemeanor conviction to 30 days. We welcome this change. But HB 205 does not suspend the sentences for first- and second-time possession offenses. We recommend that it do so.

Recommendation #20 would have required 10-year fiscal impact statements to accompany future sentencing and correction legislation. We recommend that HB 205 incorporate this.

B. HB 205 should include six majority-approved recommendations from the Justice Reinvestment Report.

Additional Recommendation #1: We agree with the recommendation that electronic monitoring at a private residence or alternative monitoring sentencing is the appropriate punishment for anyone convicted of driving under the influence. HB 205 only provides such prison alternatives for first-time DUI offenders, leaving that option at the discretion of the commissioner of corrections for re-offenders. We recommend making electronic monitoring at a private residence the standard form of punishment for re-offenders, too.
Additional Recommendation #2: We agree with the recommended threshold of 5 grams to distinguish between more serious (B felony) and less serious (C felony) commercial drug offenses. HB 205 uses a lower 2.5 grams threshold. We recommend using a 5 grams threshold.

Additional Recommendation #3: We agree with the recommendation to bring all presumptive sentencing ranges below the ceiling of the relevant presumptive terms as they stood in 2005. But HB 205 straddles the 2005 maximums. For example, the 2005 presumptive sentence for a first class A felony was 5 years. The presumptive range today is 5–8 years. HB 205 reduces it to 3–6 years.

Also, we agree with the recommendation to extend presumptive probation to both first- and second-time class C felony convictions. HB 205 only provides presumptive probation for first-time class C felonies. Second convictions under HB 205 would carry a presumptive range of 2–4 years.

Additional Recommendation #4: We agree with the recommendation to return sentence lengths for B and C felony sex offenses to 2005 levels. HB 205 does not change the relevant sentences, which are generally 2, 3, or 4 times as long as other felonies of the same class.

Additional Recommendation #5: We agree with the recommendation to expand the availability of Medicaid for substance abuse treatment for indigent persons. HB 205 does not incorporate it.

Additional Recommendation #6: We agree with the recommendation to limit use of multiple misdemeanor revocations for the same instance of program noncompliance. HB 205 does not incorporate these provisions.

**C. HB 205 should incorporate select reclassifications of class B misdemeanors subject to incarceration to criminal violations subject to arrest.**

Early versions of the Senate’s corollary to HB 205, Senate Bill 91, reduced four class B misdemeanors to criminal violations subject to arrest: (1) criminal trespass in the second degree, (2) criminal mischief in the fifth degree, (3) disorderly conduct, and (4) harassment in the second degree. Reclassifying these nonviolent offenses so that persons convicted of them are not subject to incarceration would spare Alaska undue expense, both by reducing incarceration and by reducing reliance on public defenders, and would reflect the overriding purpose of reforming Alaska’s criminal justice system to mete out justice in a more just and proportional manner. We recommend that HB 205 include these reclassifications.
Thank you for the opportunity to share our thoughts on HB 205 with you. We look forward to working with the committee to help the Legislature enact meaningful and effective improvements to Alaska’s criminal justice system.

Please let us know if you have any questions or if we may offer any additional information.

Sincerely,

Joshua A. Decker  
Executive Director

cc: Rep. Neal Foster Representative.Neal.Foster@akleg.gov  
    Rep. Charisse Millett Representative.Charisse.Millett@akleg.gov  
    Rep. Kurt Olson Representative.Kurt.Olson@akleg.gov
March 31, 2016

Honorable Kevin Meyer
Senate President, Alaska Senate
Juneau, Alaska

Honorable Mike Chenault
Speaker, Alaska House of Representatives
Juneau, Alaska

Re: Support for HB 205 and Criminal Justice Reform in Alaska

Dear Senate President Meyer and House Speaker Chenault:

The Alaska Federation of Natives submits this letter in support of HB 205, an act relating to criminal law and procedure and geared towards criminal justice reform.

AFN is the largest statewide Native organization in Alaska. Our membership includes 185 federally recognized Alaska Native tribes, 153 village corporations, 12 regional corporations, and 12 regional nonprofit and tribal consortiums that compact and contract to run federal and state programs. Formed fifty years ago, AFN continues to be the principle forum and voice of Alaska Natives in dealing with critical issues of public policy and government.

In 2014, the Alaska Legislature established the bi-partisan, interbranch Alaska Criminal Justice Commission ("Commission") and it was tasked with “develop[ing] recommendations aimed at safely controlling prison and jail growth and recalibrating our correctional investments to ensure that we are achieving the best possible public safety return on our state dollars.” In addition, you and other legislative leaders requested that, because the state’s difficult budget situation rendered reinvestment in evidence-based programs and treatment possible only with significant net savings, the Commission forward policy options that would not only avert future prison growth, but would also reduce the prison population between 15 and 25 percent below current levels.

The Commission developed a comprehensive package of policy recommendations that would protect public safety, hold offenders accountable, and reduce the state’s average daily prison population by 21%, saving the state an estimated $424 million over the next decade.

The Commission found that a disproportionate number of Alaska Natives are being confined. While Alaska Natives represent about 15 percent of the state resident population, they represent 36 percent of the state’s pretrial inmates, 34 percent of the state’s sentenced prisoners, and 42 percent of the probation and parole violators in prison. Measures recommended in the Criminal Justice Commission report aimed at safely reducing pretrial incarceration, diverting low-level offenders from prison, adjusting criminal penalties to get better outcomes, and making penalties for probation and parole
violations more proportional will have a disproportionately positive effect on Alaska Natives, who are overrepresented in the state’s incarcerated population.

Alaska Natives are also overrepresented among crime victims. Effective practices that reduce reoffending and result in fewer victims, as well as reinvestments into victims’ services, will directly improve the lives of Alaska Natives.

HB 205 is a great start towards criminal justice reform in Alaska. I testified in the House Judiciary Committee hearing on March 22, and we listened in on the continuation of the hearing on March 23. We were happy to hear that the bill’s sponsors intend to add a reinvestment component to help offenders with re-entry back into society. There is a severe lack of alcohol and drug rehabilitation beds in this state, and a lack of programs that would help get offenders into jobs upon release or help victims get back on their feet. We strongly believe that rather than simply locking people away, the system should focus on targeting the causes of the behavior and helping to make offenders productive members of society.

We urge legislators to amend HB 205 to match the Commission’s sentencing recommendations for Class A and B misdemeanors. The bill language, as currently written, has carved out exceptions that significantly reduce the savings associated with the reform package, making reinvestment more difficult. It has also departed from the evidence base, which shows that shorter jail sentences and alternatives to jail can effectively manage the risks low-level offenders pose to the community, while avoiding the harmful effects of mixing those low-level offenders in prison with more serious, violent offenders. We believe these changes will produce more savings for the state, reduce recidivism, and help build and support healthy communities in Alaska.

If you have any questions or require further clarification about the content of this letter, please contact me directly at (907) 274-3611 or mblair@nativefederation.org.

Sincerely,

Maude Blair
Vice President

cc: AFN Board of Directors
Governor Bill Walker
Lt. Governor Byron Mallott
Rep. Bryce Edgmon, Bush Caucus
March 23, 2016

The Honorable Senator Coghill and Representative Millett
Alaska State Legislature
Juneau, AK
via: e-mail to: jordan.shilling@akleg.gov, grace.abbott@akleg.gov, and kalyssa.maile@akleg.gov

RE: Support for SB91 and HB205 and Opposing the Amendment Concerning Public Assistance

Dear Senator Coghill and Representative Millett:

As President/CEO of Kawerak, Inc., the regional non-profit tribal consortium in the Bering Strait Region of Alaska, and also as co-chair of AFN's Council for Advancement of Alaska Natives, I write to you today in support of SB91 and HB205, which would provide criminal justice reform in Alaska. Please do not allow these bills to be "watered down."

In the Bering Strait Region of Alaska, the majority of those incarcerated for crimes are low-income Alaska Natives. The majority of those who have committed crimes have done so under the influence of alcohol and/or other substances. The bills as you have introduced them, will provide an avenue to break the vicious cycle of social ills that contributes to the high rates of incarceration. Your bills will help restore healthy communities, improve public safety, save the state money, and expand treatment and supportive services to reduce recidivism.

However, denying public assistance to one class of criminals, as suggested by Senator Bill Stoltze's amendment to SB91 to ban convicted drug offenders from receiving food stamps if they test positive for drugs, is contrary to the overall intent to provide people the assistance they need to become productive, law-abiding citizens. Food, water, and shelter are the basic necessities for life. Punishing people who are addicted to drugs by denying them access to food is both morally and logically incomprehensible. People addicted to drugs should be provided treatment options, not denied food.

Other states that had implemented a similar provision have already repealed the ban (18 states), and 26 other states have modified it. Please ensure the Alaska State Legislature does not allow this amendment to your bills.
Thank you for your sponsorship of SB91 and HB205; please do not allow any amendments that will contradict the overall intention of the actual bills.

Sincerely,

Melanie Bahnke, President
Kawerak, Inc.

cc: Senator Donny Olson
    Representative Neal Foster
March 31, 2016

RE: Support for SB 91

To the Honorable Members of the Alaska State Legislature:

Keeping the public safe is one of the primary responsibilities of government. We need prisons to separate dangerous offenders from our communities. However, as with all government programs, Alaska’s prisons have expanded to include many low risk offenders, and prison costs have skyrocketed without a similar increase in public safety.

Like many other states, Alaska is at a crossroads. Saddled with an unprecedented budget shortfall, the state faces the daunting task of figuring out how to spend less on government services while getting a better return on investment.

Addressing state spending on prisons is a critical part of that challenge. Over the past decade, Alaska’s prison population has increased by 27 percent, rising almost three times faster than the resident population. Costs have skyrocketed right along with that growth, and Alaska now spends more than $300 million annually on corrections.

With all that spending, you’d think the state would get impressive results. Yet two out of three Alaskans released from prison are returned to custody within three years. That failure rate is simply unacceptable, and government must be held accountable to do a better job with tax dollars – especially in lean times.

This is why I am asking you to support SB 91, which will hold offenders accountable and protect public safety, and also produce cost savings in an area of government where spending has been increasing unchecked for decades.

These reforms have already been tried in several states, and have produced lower crime rates and saved billions of tax dollars. I am part of Right on Crime which is dedicated to helping government leaders apply conservative principles to the criminal justice system. Our movement is anchored by a Statement of Principles signed by some of the nation’s most respected conservative leaders, including Rick Perry, Grover Norquist, David Keene, and more than 40 others.

We advocate proven ways to reduce recidivism and improve public safety, and draw on successful policies enacted in other states. We recognize that unless we create a system dedicated to changing criminal behavior, we will never stop the cycle of victimization that causes so much human suffering.
Alaska crime victims understand that such reforms are necessary if we are to have fewer victims in the future. Victims were actively engaged in shaping these reforms from the beginning. Many crime victims testified in favor of SB 91, which makes a priority of victim services and violence prevention programs.

Brenda Stanfill, a victims' advocate who also served on the Alaska Criminal Justice Commission, summed up her support in testimony before the Senate Judiciary Committee: "One less victim to me is worth a tremendous amount. This is why I truly stand behind what we are doing here and I think we are on the right track to making something different happen in a safe way."

By passing SB 91, Alaska will join many other conservative states in implementing criminal justice reform to improve safety while saving money. Texas, for instance, decided to stop spending its taxpayers' money building prisons and put it instead into programs proven to reduce recidivism. The state has now averted $3 billion in prison costs and has its lowest crime rate since 1968. Georgia, South Carolina, Pennsylvania, Mississippi, Utah, and South Dakota are among the other states that have adopted research-based reforms and are proving it is possible to curb prison growth and keep crime rates low.

In fact, in the last five years, a majority of states in the U.S. have reduced both imprisonment and crime. As a conservative, I see that as a major achievement. States are successfully reining in a hugely expensive government program while making neighborhoods safer. And while prisons will always play an essential role in punishing dangerous criminals, we are finding better, more cost-effective ways to sanction lower level offenders.

For a conservative like me, the choice is obvious. SB 91 will give Alaskans more safety for their tax dollars. This is right on crime.

Sincerely,

Newt Gingrich
Former Speaker of the U.S. House of Representatives
April 7, 2016

Senator Coghill  
Chair, Senate Judiciary Committee  
Juneau, AK 99801

Dear Senator Coghill

RE: Senate Bill 91

As a victim advocacy entity some may find it surprising that the Violent Crimes Compensation Board would support this crime bill, a major element of which promotes reduced jail time for criminal offenders.

Here’s why the Board does support this bill.

Alaska’s prison population has been growing fast. In 1994 the incarceration rate was 293 inmates per 100,000 residents; in 2015 it was 690 inmates per 100,000 residents. Recidivism is at 64%. Based on those statistics alone it is fair to conclude that locking people up is not acting as a deterrent to crime. Moreover, 64% of Alaska inmates are non-violent offenders. The Board does not agree with releasing violent offenders early – a violent crime should be met with an appropriate sentence that protects the victimized individual and the community from the violent offender. But it doesn’t appear to be helping anyone to keep non-violent offenders locked up for extended periods of time, time during which they are likely learning anti-social behaviors and ways of coping with their stressful circumstances, which will not serve them or society at large favorably when they are eventually released.

Moreover, my experience of being on this Board means I can’t overlook the fact that victimization, addiction and criminal activity are inextricably linked. As an advocacy group, one of our major goals is to promote the healing of crime victims and help them to not fall prey to victimization again. And we want to prevent the vicious cycle that we have unfortunately seen time and again where a young victim of crime, particularly sexual abuse, goes on themselves to become a predator and perpetrator of abuse. Incarceration on its own has not been effective in cutting into that cycle, or impacting an individual’s behavior.

The reinvestment provisions of this bill are vitally important. Funding more treatment programs; funding violence prevention programs; providing direct services to victims; funding
re-entry programs to help people coming out of the corrections system to find gainful employment and housing and escape the lifestyle they were in previously. These are all types of reinvestment that have been demonstrated by experience in other states as having a positive impact on recidivism rates.

Evidence from other states such as South Carolina and Colorado supports the underlying philosophy of this bill, that certain practices and policies can reduce recidivism including:

- Using risk and needs assessments to inform case management, sorting individuals based on their assessed risk levels in a consistent manner, tailoring interventions and prioritizing resources for those at highest risk of reoffending.
- Improved community supervision, informed by an individual’s risk level, to provide greater support and access to services, with parole and probation officers given a range of options for swift and certain sanctions and incentives that are proportionate to the event and appropriate to the individual under supervision.
- Investing in community based treatment such as Alaska’s Alcohol Safety Action Program – so much crime is linked to drug and alcohol abuse and addiction. An increased emphasis on supported sobriety can help see an impact on criminal activity.

At the same time, the Board is very cognizant of the constitutional rights of victims and wants to ensure that crime victims are heard in this process. The Board was invited to participate and did indeed participate in the victim round table discussion that informed the Alaska Criminal Justice Commission recommendations. The Board believes that victims must continue to have the opportunity to give their input into release conditions, sentencing and should also have the same ability to provide input into the initial risk assessment of an individual.

Finally, the lengthy pendency of criminal cases is an area which must also be addressed. Crime victims and their families can endure further trauma and suffering as they see court date after court date delayed due to motion practice, scheduling conflicts or simple casework overload on the part of public defenders and the court system. This is an area where crime victims feel most let down by “the system”, and as the Commission’s recommendations make clear, the length of pre-trial incarceration is contributing significantly to overall costs. Without rushing to trial, a more streamlined process would benefit everyone involved.

Sincerely,

[Signature]

Gerad Godfrey

Chairman

Violent Crimes Compensation Board
April 7, 2016

Representative Millett
Capitol Building, Room 204
Juneau, AK 99801

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Sincerely,

Gerad Godfrey
Chairman
Violent Crimes Compensation Board
February 23, 2016

The Honorable John Coghill  
State Capitol Room 119  
Juneau, AK 99801  
Senator.John.Coghill@akleg.gov

Dear Senator Coghill,

I am writing today to discuss a matter of much import to my members, the employees of the Anchorage Police Department. Many of us have been monitoring the efforts related to Senate Bill 91 and associated impacts on the work we do. The common theme is that many of the desired legislative changes would likely have negative impacts on our ability, as a component of the criminal justice system, to keep our community safe. Therefore, I write to you today in opposition to the bill.

I understand this work began in 2014 with the formation of the Alaska Criminal Justice Commission. The initial goals were to explore ways to reduce the growing prison population while reducing recidivism and assuring that the state is achieving the best public safety return on its corrections spending. Since then, we have heard it suggested that the proposed changes would also make our communities safer. All of these stated goals are justified and desired by all, including the employees of the Anchorage Police Department. Unfortunately, however, it seems the original intent of the effort has been redirected in a manner we feel will ultimately compromise the safety of our Alaska communities.

In the midst of the Commission’s work on this bill, additional legislative direction was given that shifted the conversation to emphasize cost savings while compressing the timeline in anticipation of this legislative session. This shift has, in effect, changed the focus from one of reform that creates long-term sustainable programs to reduce recidivism through reinvestment of cost savings, to an exercise that solely targets ways to reduce the budget. I suggest that every dollar “saved” through these changes should be put back into the system in other areas to help mitigate the recurrent commission of crime and the associated victimization of our citizens. More plainly stated, if we are going to change from “plan A” which has been developed and in place for many years, let’s have a fully vetted “plan B” in place. While decriminalizing offenses and decreasing sentencing thresholds may save money and “lower crime” from a purely statistical standpoint, what does it do to actually reduce the commission of crime?

Since the release of the Alaska Criminal Justice Commission Justice Reinvestment Report, I have been meeting with numerous colleagues who work directly and indirectly in the field. The sentiments I am expressing are commonly held by a broad spectrum of those who participate in the work daily in the areas of law enforcement, prosecution and victim
advocacy. I have been surprised to hear how little actual practitioners were consulted during the development of the final report and Senate Bill 91 that followed. While I respect and appreciate the work of the Commission members, I can't help but observe that many of them do not directly do the work on a daily basis; therefore unforeseen flaws exist in the final product. Many of the recommendations were based on an evaluation of surface level statistics without a full recognition and understanding of the processes that created the statistics.

Fundamentally, many in the criminal justice system feel that the current system is already overly lenient on offenders. Offenders often share, amongst themselves and to us, their disregard for the system because they know they will soon be released – often before we can even complete the paperwork. I have already heard that inmates are commenting positively on SB91 because they feel it will get them out of jail. We should look critically at what message we are sending to offenders with the passage of this bill.

I would like to discuss some specific issues we feel deserve particular evaluation.

- This legislation largely removes an officer’s discretion on making physical arrests vs. issuing a summons for many criminal offenses. Currently, officers will routinely take advantage of the option to issue a summons if appropriate, but they are still able to conduct a physical arrest if there is further concern for the public’s safety. SB91 will remove an officer’s discretion in these cases, thereby eliminating an important tool used to aide in maintaining the safety to the community.

- The idea that any Violations of Conditions of Release, or any other offense which is a violation of a judge’s order, would be merely a violation is troubling. I suggest that a person who commits a criminal offense, then is released with an order from the court but chooses to violate that order, is a person who has demonstrated a disregard for lawful behavior and represents a risk to all of us.

- In the past, I have worked with the Department of Corrections on finding solutions to problems we are seeing with the Community Residential Centers (CRCs). Many of those problems continue to persist. Right now, in Anchorage, one prisoner escapes custody from a CRC every other day; this fact should worry us all. There have been repeated reports of drug activity occurring in and associated with the CRCs and their intersection with DOC and the court system. To further compound the issue, the risk assessment protocol and the already expanded use of these facilities have caused un-sentenced felons and repeat misdemeanants to be placed in these unsecure facilities, some of whom promptly escape causing danger to our community and the victims who we should be protecting. Continuing to expand the use of an already fractured system is problematic.

- The legislation creates a new section in the DOC that will be charged with conducting risk assessments and monitoring of pre-trial detainees. We all are aware of the challenges that the DOC has been facing in recent years with decreased staffing,
management instability and deaths of inmates. We respect the work being done by our brothers and sisters in corrections but we worry about putting more responsibility on their already taxed resources. Further, it seems problematic to have DOC charged with affecting whether an individual should remain in custody or not; that seems to be a conflict of interest without the necessary checks and balances, for both the government and the detainees.

- There are some structural problems with the concept of lowering the current levels of crimes. The ability of officers to enforce laws and the possible need for and lawfulness of uses of force are directly tied to the level of offense being investigated. In the scenario of responding to a call for Disorderly Conduct where two people are fighting in public, we will be hampered in our ability to stop the action since what they are doing would now be considered a violation rather than an arrestable misdemeanor offense. In today’s environment, we need to provide our officers more tools, not less.

- I have worked personally with the PACE Program which has established sentencing guidelines to create swift and certain punishment for select offenders on probation. This program has been seen as a model and has grown in the past couple years. Many of the sentencing guidelines in SB91 will be in contradiction to what is being done in that program.

- The DOC has had problems with offenders who abscond from probation. Our officers routinely come across these individuals who represent a danger to our community. It is troubling that these individuals who are choosing to not only ignore the orders of the court but of their probation officer as well would be capped at a 30-day sentence.

- Offenses relating to “cyber-bullying”, harassment and illegal use of the telephone should remain as misdemeanors. The underlying nature of these offenses often involves a crime against a person but isn’t always treated that way.

As a way to illustrate an overriding concern, please place yourself in the shoes of a citizen whose car is broken into and personal belongings stolen. If the suspect is caught and is issued either a summons or, more likely, a citation for a violation, what is the deterrence for the suspect or justice for the victim? I suggest that in this scenario, crime and victimization will only increase. Put more simply, if someone steals your car, does it seem adequate to merely issue the offender a summons to appear and then let him or her go? Would the average citizen see this as an adequate response? In reality, people involved in the theft of vehicles are often involved in other issues.

I ask that our legislators slow down this entire process and consult in an unbridled way with current practitioners who use the processes we are seeking to change. I am left with an impression that the desired changes started with well-placed intent, but the focus shifted with alarming results. We can’t just “reform”, we must reinvest. I am certain that none of us
desire unintended consequences while we selectively unravel an elaborate system that has been in place for a long time.

Thank you for your consideration on this matter. If desired, I can make myself available for additional discussions with you or any other interested legislators.

Sincerely,

Sergeant Gerard Asselin
President
Anchorage Police Department Employees Association

PO Box 230330
Anchorage, AK 99523
(907) 561-7500
president@apdea.org
Hello
I testified yesterday before the Alaska House Judiciary about sb91 house bill.

I reminded everyone of the absolutely fine job Vicki Walner Stop Valley Thieves has done. Their site on Facebook is one of our first lines of defense in local neighborhoods in the wild west of the MatSu Valley. 6 troopers on duty to cover the size of the state of West Virginia.

I emphasize the 128 empty beds at Pt Mac Prison farm unused for years.
A Proposal by the nonprofit MyHouse to create a detox center was advised by corrections PO Dept to make other plans while this sits empty. Let's get the State of Alaska out of the detox business.
She died in an Alaska jail while detoxing from heroin. Her family ...
Nonprofits are not welcomed by corrections in lieu of hiring more correction officers. Let the nonprofits get sued instead of the state.
They have no money and we can always get another thru an RFD.

Please require an RFD to put the beds out to public proposals……

Prison Industries needs to be encouraged.
Timid DOC personell scared of offending the private sector has held this back for years.

**Definition**
“apprprpriate Place” or facility needs to be defined to allow private and nonprofit facilities the ability to offer the minimum super vision at a far less price than DOC can provide.

Presumptive Sentencing has filled our jails to the bursting point.
Consider allowing judges and DA more ability to use their judgement.
Consider giving them the tools to use the judgement presumptive sentencing has removed.
A Suggestion id to allow 10% of their caseload to be judged by the bench.
Sunset the law and please give it a try.

Here is an article that defies the logic of all out efforst.

Mississippi Jails Are Losing Inmates, And Local Officials Are 'Devastated' By The Loss Of Revenue
Good Afternoon,

My name is Deborah Sweet and I’m a recent victim of a violent crime. I received your contact information from my victims’ rights attorney at the Office of Victims’ Rights. I’m contacting you regarding HB205 / SB91, and the overwhelming detrimental impact these bills will have not only to victims, but to public safety as well.

I would like to share my story with you, in order to provide you with a victims viewpoint, and detail the severity of the crime that would no longer be punishable by jail time if these bills were to pass.

My husband and I, are both educated professionals, and currently live in Anchorage. He is in custody for assault with a deadly weapon. Until recently he was an engineering professional in the medical industry, for a major hospital.

My journey begins with my husband’s recent back surgery, and subsequent abuse of prescription pain relief and muscle relaxers, combined with alcohol. The end result was my husband cornering me in a small back bedroom, in our home, and firing an AR-15, .223 caliber, with a 30 round clip, at my head. The subsequent struggle for the gun resulted in 2 more shots fired, and me sustaining multiple lacerations, bite marks, and contusions to the head, face, torso, arms, hands, and legs.

Due to the crime legislation bills that are currently being considered, I reluctantly agreed with the DA, regarding the plea bargain terms, which were accepted by the defendant last week. He pled guilty to one C felony assault, 24 month term, with 21 months suspended and 3 years’ probation.

After presenting my victims impact statement to the Court, the Judge expressed not only concern for public safety, but spoke at length regarding the multitude of concerns he had regarding the leniency of the plea agreement in relation to the crime. He stated this is the worse C class felony case he had seen and has serious misgivings about accepting the plea bargain agreement.
Attached is my written statement detailing the assault that occurred on February 15th of this year. As you read my statement, I would please ask that you consider, if this happened to you….or a loved one…..would you want the attacker to only receive probation and no jail time. Because under the proposed legislation…..that’s exactly what will happen. I respectfully request to be added to the list of individuals scheduled to provide public testimony for the House Judiciary Committee tomorrow.

On behalf of all victims who are too terrified to speak, for those who can no longer speak for themselves……and for all those who will be a victim in the future, thank you for your time.

Please do not pass this legislation……let us stop being victims…… let us be survivors.

Deborah Sweet

On February 15th, at approximately 9:30 PM, in the kitchen/dining area on the second floor of our condominium. Bruce was highly intoxicated and taking excessive doses of prescription oxycodone and flexeril, due to a recent back surgery. He had become aggressive, agitated, verbally abusive, and appeared, at times, to be confused about who I was and why I was in the house. I realized I may need to call for help when I noticed my cell phone was dead. I left the room and went to the 3rd floor back bedroom, used as my office, to plug in my phone. While attempting to turn on the phone, I could hear Bruce downstairs stumbling around. I could hear him pick up the AR-15, loaded with a 30 round clip, that was in the corner between the kitchen island and bar stool, and make his way upstairs. When he reached the top of the stairs he fell, I could hear the gun and his body slam into the baseboard heater. I hear the tearing of metal as the baseboard comes off the wall. He said "Deb, I could use some help here." I can hear him get up and walk to the end of the hallway, and arrive at the open door to my office. As he comes down the hallway, I back myself into the closet, but the bi-fold doors are still open. The closet is stocked full of all the other guns, stored in cases, and tubs of ammunition we own. I crouch down in the small space between the long guns and tubs of ammo. I see him stop where the hardwood in the hallway ends, and meets the carpet in my office. He lies down on the floor in the prone position. His upper body is on the carpet and his legs are on the hardwood in the hallway. I see him position himself so he’s looking through the scope; his head is leaning slightly to the right, as he adjusts the scope to his right eye. I see his finger on the trigger. He’s yelling at me….I’m crying, begging him to let me go. That I won’t tell anyone just please let me go. He won’t stop yelling….I keep begging him to let me go. Then he is quite…..I wonder if this where and how my life will end….and then he pulls the trigger. The bullet hits the sheetrock in the closet 24 inches from the left side of my head. I see the sheetrock spraying out of the wall….the smell that only comes from when a gun is fired. The sound of the shot so horrifically loud…..my ears are ringing and there is a continuous high pitched frequency. I hear myself screaming for help, but my voice is muffled, and this frequency buzzing noise is making my head hurt. I hear him yelling at me to get out of the closet. I stand up and go to the window next to the closet and start screaming “help me….somebody please help me”. He’s screaming at me “get down….get down on the f****** floor.” I get on the floor and beg him to let me go….he’s yelling at me to crawl towards him. I crawl across the bedroom floor….towards the barrel of the AR pointed at my head. As I’m crawling towards him (he’s still in the prone position, looking at me through the scope, with his finger on the trigger) he slowly scoots himself backwards until
his upper body is out in the hallway. I keep crawling toward him until my head and torso are in the hallway. I’m now next to him, the barrel of the AR next to the right side of my head. I grab the barrel with both hands and we fight for the gun. I’m on the floor, sitting with my back against the wall in the corner of the hallway and the bedroom….he is now on his knees. Both of us have both our hands on the gun. He’s biting my hands trying to get me to drop the gun. I don’t let go….he keeps biting my hands, moving from one hand to the next. He’s frustrated I won’t let go. He takes one hand off the gun and starts punching my head and face repeatedly. I feel the back and sides of my head bouncing off the door moldings and the wall. I still don’t let go. He stops punching me with his fist, and uses the gun to hit me in the head, face, arms, torso and legs. The rail of the AR slams into my forehead and I can feel my own warm, sticky blood run down my face…it’s running into my eye. I still don’t let go of the gun. The barrel is pointed down the dark hallway away from both of us. He fires 2 more shots….I didn’t know his finger was still on the trigger…..I have no idea where the dogs are. The shots are so loud and it echoes down the hallway. He’s getting tired of fighting….he’s losing his strength to the muscle relaxers and alcohol. We continue to fight for the AR….he finally collapses and falls from his knees and is now lying on the floor chest and face down. I let go of the gun, stand up, and run down the hallway….just waiting to feel the bullets hit my back. But they don’t come. I run down 2 flights of stairs to the front door. As I make it down the first flight of stairs to the second floor living area, I see the dogs, and they run towards me as I continue to run down the second flight of stairs to the front door. I open it and run down the next set of steps to see my neighbor standing on his front porch, under the porch light, on the phone. He motions me towards him. I run to him with my two Jack Russell’s (Gunny & JR) running behind me. We run into his house, where he lives with his wife and 3 children. JR makes it in to the house with me but Gunny is locked out. I beg them to open the door and let her in but they can’t. He’s on the phone with police dispatch. I sit on the step in their stairwell, bleeding on their floor. JR is covered in my blood and sitting on my lap trying to clean me. I hug JR as my neighbor’s wife gives me a towel to try to stop the bleeding from my head. He gives me the phone to talk to dispatch. I talk to her until she tells me it’s safe to go outside. My neighbor opens his front door and I look outside….there are flashing lights and police, all holding weapons, everywhere…I run across the common area, past my own condo, to the police officers. I see Bruce standing on our front porch under the porch light. I’m terrified he’s going to shoot me as I run by. The officers place me in a patrol car parked in the next cul-de-sac, which is adjacent to the cul-de-sac where our condo is located. They take me around the block to where there are more patrol cars, and emergency vehicles, and place me in the ambulance.

I am taken to Providence Medical Center for treatment. After I am released, I am escorted to the local women’s shelter by a Providence employee. I’m encouraged to stay at the shelter, for my own mental well-being, even though he is in custody. I decline as I only want to go home and ensure my two Jack Russell’s are safe.

Date:
April 4, 2016
To:
Alaska State House Committee Members
From: Mat-Su Pre-Trial Institutional Chaplain Steve Alexander
I commend the efforts of many of the House and Senate members working on SB91. The issues are many and significant. My concerns have to do with my 25-plus years of work with prisoners and addicts for recovery and recidivism reduction. I am the Institutional Chaplain at Mat-Su Pre-Trial Facility in Palmer working under the oversight of DOC Superintendent Earl Houser and DOC Statewide Chaplaincy Director James Duncan. One of our main problems in returning recovered addicts to full societal function once they choose sobriety and forsake lawlessness is getting them safely back to driving functions since that is plainly essential to economic function in our Alaskan culture. They have usually lost their drivers license for "life" through DMV felony DUI regulations, and the current efforts to restructure our laws on this matter seem to be a step in the right direction towards getting those who choose recovery back to full economic function in society. This is indeed a key to reducing recidivism and keeping the recovering addict from once again becoming dependent upon "under-ground" cash production systems or even governmental "support" systems. Those attempting to return to healthy family functions are especially vulnerable to the propagation of poor choices when sufficient income cannot possibly be procured to support a family due to lack of driving privileges. Responsibility to ensure the driving public's safety notwithstanding, we can do better at assisting these recovering addicts and ex-inmates return to functioning status in their communities and thus help ourselves prevent more crime and recidivism.

My interests in SB91 specifically lie in the sections in pages 50 through 56 (version S) regarding the wording that would allow for these DUI offenders and addicts to return to driving privileges once proof of sobriety is sufficient. Admitting that sufficient proof may never exist for some folks does not absolve us of the responsibility to craft legislation that helps those who are truly help-able. The efforts I can detect in this legislation with my layman's efforts at deciphering the legal jargon seems to indicate progress. However, you are totally missing the most "recovered" and safest group among the ex-addict and ex-inmate population in the bill's provisions to safely return them to driving status.

All the provisions that I can find are slanted towards those persons who have completed "court ordered" addiction recovery programs that are of short duration or of an "out-patient" nature. That it all well and good, but there is a group of recovered addicts that have much better outcomes and enduring success at staying sober and never again driving while compromised. That is the folks who voluntarily admit themselves to year-long residential addiction recovery programs and graduate. There are several of these programs statewide. Some are secular and some faith-based, but they all are excellent at enabling a recovery from addictive lifestyles. The self-initiative demonstrated by this group of folks is highly indicative of strong will to make better choices and it shows in the low rates of recidivism and return to addictive behavior.

These folks need to be the first ones to be trusted with a return to driving privileges and to be encouraged in making that choice with laws/regulations that recognize and reward their initiative. Admittedly without firms statistics, I will guess that this select group of recovering addicts numbers a hundred or so statewide in any given year.

I am going to suggest that an amendment should be added to SB91 that specifically addresses this group's successful efforts at recovery by reducing the ten year restriction before a temporary driving permit can be restored to a five year time frame and lifts the expensive ignition interlock requirements for this subset of ex-DUI offenders. If these folks can complete the rigors of a year-long residential addiction recovery system, you have quality evidence that they can be trusted with the temporary driver's permit. Even if you allowed them to get the temporary permit after two years into their post-graduate phase so that they had full driving privileges by the time the five years was over, you have not taken inordinate risks with public
safety. I work with these kinds of folks - and with those who will not engage in their own self-initiated reach for sobriety with that kind of serious effort. I can testify that the differences are huge.

Those who self-initiate the year-long commitment to their own future health without having to have the court mandate them into some sort of sensible choices are people we should reward with sooner acceptance back into the communal fold of productive citizens. I would think that statues or amendments requiring DMV to accept proof of completion of a year-long residential recovery program of any sort as sufficient for a return to driving should not be too difficult to justify or craft. Your efforts to undertake this law-craft will help reduce our prison costs and reduce pressures on a vulnerable but still valuable group of recovering addicts and ex-inmates.

In review, my experience of working with ex-inmates and other in addiction recovery efforts indicates that one special subset of those individuals who do choose to make a return to sober lifestyles is entirely missed in the new statues that you are attempting to craft. That subset is the group of people who willingly enter and complete year-long residential recovery programs. They do the best of all such offenders at avoiding recidivism and/or addiction relapse. I hope to solicit an amendment that allows that specific subset of folks to be rewarded with only a 5 year moratorium on return to driving and no requirement for an ignition interlock device. This is as risk-free a group of ex-DUI offenders as we will ever have. They need the return to economic function that mobility allows in order to return to community function ant to step yet further way from their addictive past.

Thank you for your consideration of my experiences that give rise to these comments.

Steve Alexander, Wasilla

April 11, 2016

Honorable Chair Gabrielle LeDoux and Members of the House Judiciary:

The League of Women Voters of Alaska (LWVAK) strongly urges the members of the House Judiciary to amend SB 91, the Omnibus Criminal Law & Procedure bill, to include restoration of felon suffrage upon release from incarceration rather than release from parole/probation. After many months of study and research, LWVAK developed an Election Processes and Procedures Position that states the following regarding felon rights:

The LWVAK supports providing the right to vote to felons who have completed their incarceration time rather than having this right restored after their probation and/or parole. Further, the LWVAK supports the provision of appropriate information and assistance to felons who have completed their incarceration in order to facilitate their voter registration or re-registration.

This Position was adopted in 2015.

If one of the major purposes of SB 91 is lowering recidivism rates, then restoring voting rights at the time of release may have a positive effect in supporting this purpose. Add to that a voter
education program just prior to release and the recidivism rate may be lowered even further. According to Nancy Leong, an associate professor at The University of Denver's Sturm College of Law, part of the rehabilitation process is to help a felon readjust his or her self image from a “felon” to a “rehabilitated, law-abiding citizen.” Leong cites a study of individuals in the criminal justice system in New York, Connecticut and Ohio in which 66.4% reported that they intended to vote as soon as possible, a voting rate higher than the national average in most elections. In addition, Leong encourages programs that help felons understand their voting rights and the political process in general. Leong suggests, “By providing a means of civic involvement, voting would allow felons to rebiography themselves and help create a vision of a lawful life.” This adjustment is critical for success in reducing recidivism.

The League of Women Voters works across the nation to assist voters in both voter education and registration. Local League members who work on voter registration have encountered young people who, when asked if they are registered, say that they are not allowed to vote. That announcement is almost always made with a look of guilt and shame. Logically this restriction of voting rights does not seem to be the way toward rehabilitation. Restoring voting rights at the time of release is an addition to SB 91 that has no apparent cost and is supported by evidence that restoration can help reduce recidivism. The League of Women Voters of Alaska strongly encourages the House to amend SB 91 to reflect voting rights restoration at the end of incarceration rather than the end of parole/probation.

Thank you for your consideration.

Sincerely,

Hetty Barthel, LWVAK Secretary

From: carolyn V Brown <cvbrown1937@yahoo.com>
Date: April 11, 2016 at 16:38:53 PDT
Subject: SB 91 and HB 205
Reply-To: carolyn V Brown <cvbrown1937@yahoo.com>

Dear Representative LeDouix:

I understand that SB 91 and HB 205 are both before the Judiciary Committee for consideration.

I respectfully request that the Judiciary Committee consider an amendment to these bills that will enable a felon to register to vote upon completion of incarceration with removal of probation and/or parole restrictions currently in place in Alaska.

The League of Women Voters of Alaska has provided a Position Statement that addresses this issue. That statement is attached. Our study of this issue for the past 2.5 years suggests recidivism rates can be further reduced if these ex-prisoners have access to the right to register to vote upon completion of incarceration.
I have spoken with Senators Coghill, Ellis, McGuire as well as Representative Munoz about this issue and this possibility. There is no need for a fiscal note for this change.

In addition to the information attached, we have significant other information and data to support enfranchisement of felons upon release from their incarceration and without restrictions to vote related to parole and/or probation.

I ask that you give this your serious consideration. I am pleased to discuss this with you further, to provide additional information as appropriate and to answer any questions you may have.

Thank you for this consideration. I respectfully request that this communication and its attachment be entered into the permanent record of deliberations and action.

carolyn V Brown    MD MPH
President, League of Women Voters Juneau
1640 Second Street
Douglas Alaska 99824-5211 USA
907-364-2726 home
907-364-2727 fax
907-321-0784 cellular
cvbrown1937@yahoo.com

From: <skconn@mtaonline.net>
Date: April 11, 2016 at 17:02:12 PDT
Subject: Senate Bill 91

Good Afternoon,

I am contacting concerning Senate Bill 91 which is in your committee at this time, and ask you to please go through it carefully.

While I would prefer that you not move this bill, it appears that it will be moved on and be passed, just as it was in the Senate. Since this option has very little chance, I do ask that you please put safeguards in to protect us from the ramifications of its enactment.

I live in the Valley, and we have seen an explosion of criminal activity out here over the past 10 years. My concern is that this bill will increase personal property crimes since it won’t take long for those committing the crimes to realize that investigation and prosecution of these crimes are lessening, or not happening.

People have been testifying that personal property crimes are victimless, but that is not true. Having your vehicle stolen, when it is the only one you have to get you to your place of
employment definitely makes you feel victimized. Especially when you now have to purchase another vehicle to replace it in order to support yourself and your family. I have personally had my home burglarized. Coming home and finding that someone broke into your residence, rifled through your belongings while they stole from you is bad enough, but then you have to worry and wait to see if they return.

My other concerns with this bill include the early releases. If those who choose to commit crimes have very little consequences, then where is the motivation to not commit crimes? If you know that if caught you will be let off lightly, will that really be a deterrent?

My husband and I are concerned that this bill will empower the criminals, and leave those of us who work hard sitting ducks. We send you to Juneau to create laws that protect the citizens of our state, and I do not feel that this bill does. Instead, it appears to give a free pass to people who choose to commit crimes in our communities. Please be our voice and protect our rights as well.

Sincerely,
Shannon Connelly
District 11
907-745-7046

Sent from Windows Mail

From: Amanda LeDesma <amanda.l.ledesma@gmail.com>
Date: April 10, 2016 at 11:00:25 PDT
To: undisclosed-recipients:;
Subject: Regarding the crime bill

April 10, 2016

Amanda LeDesma
3650 E. 65th Ave
Anchorage, AK 99507

To the State of Alaska Representatives

Dear Representative:

I am writing to you in regards to the crime bill that just passed the Senate. I see the proposed changes as a good way to change our criminal justice system from simply punishing criminals to providing people who have committed a crime with a path for rehabilitation. This will be an effective way to not only improve society, but also avoid the unnecessary costs of housing people in prisons and maintaining them on probation for exceedingly long periods of time.
I am in support of most of the changes to the bill as published, however there are a few areas for which I have recommendations for consideration. The recommendations I am suggesting are to provide more consistency across crimes and encourage rehabilitation and prevention of reoffending. While I agree that there are some crimes that warrant more severe punishment than others, I also believe that in some situations a first time offender should be given an opportunity to prove that they have rehabilitated.

The first recommendation that I have is in regards to Sec. 64. AS 12.55.090 (c). Specifically, I am asking that you consider revising the bill to state that the period of probation for sex, together with any extension, may not exceed ten years for a first offense of any class A or unclassified felony; seven years for a first offense of a class B or class C felony; and five years for a misdemeanor. I support harsher penalties for a subsequent offense, however sex offenses have been found to have a 14% rate of recidivism over the first five years (Arkowitz & Lilienfeld, 2008) whereas the average recidivism rate for all criminals is 77% in the first five years following release from prison (Slifer, 2014). Aside from the time they do spend in prison, the treatment and counseling programs that we require of sex offenders seems to be an effective way to promote change in their behavior.

The second recommendation that I have is in regards to Sec. 66 AS 12.55.090 (g). Specifically, I am asking that you reconsider extending a similar opportunity to first time sexual and domestic violence offenders to have their probation officer recommend termination of probation. Since these crimes are often more serious than others, they already require the offender to complete treatment which lasts a significant amount of time. I am asking that you amend this section to state that if a person is a first time offender for sexual or domestic violence they must complete at least two years on probation, have completed all treatment programs required, has not been found in violation for at least one year, and are currently in compliance with all conditions of probation.

I am confident that these changes will allow the state to still be tough on these offenders while promoting rehabilitation for first time offenders. Thank you for your time and your consideration of my recommendations.

Respectfully,
Amanda LeDesma

From: Nicole Borromeo
Date: April 8, 2016 at 16:33:13 AKDT
Subject: HB 200/SB 91 (Adoption Bill); HB 205/SB 91 (Crime Bill)
Dear House Judiciary Committee Members:
Thank you for scheduling hearings on the above referenced bills. The Alaska Federation of Natives strongly **supports** both bills. Please move them out of the House Judiciary Committee as quickly as possible and onto the House floor.

AFN looks forward to providing public testimony on Sunday and Monday.

Kind Regards,

Nicole

**Nicole Borromeo**  
Executive Vice-President & General Counsel  
Alaska Federation of Natives  
1577 C St., Ste. 300  
Anchorage, AK 99501  
T (907) 263-1310 | F (907) 276-7989

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**From:** Reece Burk  
**Sent:** Thursday, April 07, 2016 4:58 PM  
**To:** Rep. Gabrielle LeDoux <Rep.Gabrielle.LeDoux@akleg.gov>  
**Subject:** SB 91 / HB 205

Representative

As you know this session of the legislator is nearing an end.  
I am hoping that you will support and vote FOR passage of this very important legislation.  
It will save a lot of money for the state, allow myself and hundreds of others like me a drivers license back.

Please vote FOR these bills.  
Thank you,  
Reece W Burke  
Fairbanks AK