



UAF FACULTY SENATE

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www.uaf.edu/uafgov/faculty-senate/

March 23, 2016

TO: Honorable Members of the Alaska Senate Finance Committee

FROM: Debasmita Misra, President, UAF Faculty Senate

A handwritten signature in black ink that reads 'Debasmita Misra'. The signature is written in a cursive style and is positioned to the right of the 'FROM:' line.

RE: SB 174 – Regulation of Firearms / Knives

Thank you all for your service to our state.

I am writing on behalf of the Faculty Senate of the University of Alaska Fairbanks that the Senate expresses serious concerns about Senate Bill 174 – Regulation of Firearms/Knives by University of Alaska.

While we understand that the individual right to keep and bear arms is constitutionally protected, such rights are suspended in certain circumstances (such as the state legislature, courts of law, police stations and airports) for ensuring safety and security. We feel that the University of Alaska should be treated as a place where safety and security are absolutely critical. In this context, we strongly believe that the existing Board of Regents Policy on Possession of Weapons is in the best interest of the university community. We firmly oppose Senate Bill 174.



Staff Alliance

Resolution 2016-02

Opposing SB 174 “An Act relating to the regulation of firearms and knives by the University of Alaska”

Whereas, the University of Alaska Staff Alliance is comprised of eight elected representatives of UA staff, from all three UA campuses and from UA statewide offices;

Whereas, the University of Alaska presented its position on SB 174 via a position paper issued on February 12, 2016 (attached);

Whereas, the University of Alaska affirmed the Constitutionality of its policies in a 2016 letter from UA General Counsel to the Senate Finance committee (attached);

Whereas, the University of Alaska outlined its clear concerns with regard to campus safety and concealed carry handguns on campus in the 2016 letter from General Counsel to Senate Finance;

Whereas, the Staff Alliance agrees that the University of Alaska’s policies regarding weapons on campus are reasonable and prudent;

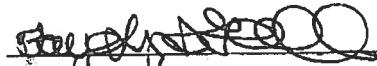
Whereas, the Coalition of Student Leaders of the University of Alaska voted to oppose SB 174 and provided testimony in opposition during their legislative advocacy event;

Whereas, SB 174 would make it more difficult for the University of Alaska to proactively take measures to prevent violence on its campuses;

Now, therefore be it resolved that, the Staff Alliance opposes SB 174, “An Act relating to the regulation of firearms and knives by the University of Alaska.”

Resolution 2016-02: Opposing SB 174 "An Act relating to the regulation of firearms and knives by the University of Alaska"
Page 2

Adopted by Staff Alliance the 16th day of March 2016.



Faye Gallant, Chair

Voting results as attested by Morgan Dufseth, Executive Officer:

Yes – 6

No – 0

Abstained – 2


Michael Hostina
General Counsel
Ardith Lynch
Associate General Counsel
Michael O'Brien
Associate General Counsel
Matthew Cooper
Associate General Counsel
Andy Harrington
Associate General Counsel



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February 12, 2016

TO: The Honorable Pete Kelly, Co-Chair, Senate Finance

FROM: Michael Hostina, General Counsel, University of Alaska, & 
Matt Cooper, Associate General Counsel

RE: University Concerns Regarding SB 174 & Request for Changes

Thank you for the opportunity to comment on SB 174. As drafted, the legislation would preclude the Board of Regents and University administration from effectively managing student and employee conflicts and campus safety issues where concealed weapons are involved. We are writing to express the University's concerns about the proposed legislation and to request changes.

Differences Between the University and State or Municipal Governments. Unlike state or municipal laws, the University's firearms regulations do not extend into the community at large. University policy and regulation only apply to conduct in University buildings and on UA's developed property.¹ These rules do not establish criminal penalties, and primarily affect students and University employees.

In addition, these rules are required to permit the University to manage areas, situations and people *for which the University is responsible*. This distinction is critical because unlike the state or a municipality, the University must proactively manage and is responsible for how thousands of students and employees interact as they live, eat, work and play on its premises.

Critical Changes Requested – UA does not support this bill because it eliminates UA's ability to effectively manage student and employee conflicts and safety issues where concealed weapons are involved. However, amendment to permit regulation in the highly sensitive situations discussed below would address a number of concerns.

¹ The University believes its current policy and regulations are constitutional and allow it to effectively deal with safety issues as they arise. Firearms are permitted: at approved and supervised activities, including rifle ranges, gun shows, etc.; in cars located on streets or in parking lots; by faculty or staff in residences and by dormitory students in approved storage, and while transporting firearms directly to residences or dormitory storage locations; and on undeveloped and uninhabited university land. As detailed in a March 31, 2014 memo to Senate Finance, the constitutional right to bear arms is not implicated when restrictions apply only to sensitive places such as schools and government buildings. That memo is attached as Appendix A.

The University must have rules to effectively manage the following critical situations. In addition, these situations are analogous to situations in which concealed carry is criminalized under current state law. However, because of technical distinctions, they fall short of coverage by criminal law, and could not be regulated by the University under the current bill. UA requests amendment to permit regulation in the following circumstances to address these critical safety issues:

1) When the behavior of students or employees demonstrate they pose a risk of harm to themselves or others - The Report to the NRA by the National School Shield Task Force recommends that schools react promptly to behavior that indicates a risk. However, under the bill as structured, a student or employee who exhibits behavior indicating they pose a risk of harm to themselves or others, or who exhibits warning signs including depression, suicidal gestures, or overt hostility or aggression (everyday occurrences on residential college campuses) could not be deprived of his/her concealed weapons.² The Americans with Disabilities Act and comparable state law prohibits the university from simply removing mentally ill individuals from campus. Allowing regulation that provides a reviewable process to prohibit or restrict troubled individuals from possessing weapons on campus would provide an essential tool to keep campuses safe while complying with state and federal anti-discrimination law. This is particularly true given the high rate of suicide in Alaska, and the increased fatality rates associated with suicide attempts using firearms.

2) In student dormitories or other shared living quarters -- Unlike private homes, student housing and dorms provide a high density, communal living environment for the convenience of students. Unlike private landlords, UA has significantly more responsibility for student well-being. UA serves as the “adult,” through residence advisors and other staff, monitoring student well-being, resolving disputes, and requiring compliance with rules. More than half of resident students are under 21 years old, may not legally carry concealed weapons, and do not necessarily get to choose their roommates. The bill would result in concealed weapons being present in dorms where they would be accessible to ineligible roommates and transient guests, and where alcohol is readily available for consumption. Allowing regulation

² This is the case even if the person is involuntarily hospitalized for psychological evaluation, if the evaluation ends without a formal finding of mental illness or formal commitment for treatment. Unless a person is formally adjudicated mentally ill he/she remains eligible to possess weapons under state and federal law. While this may be appropriate in the broader community, it is not required for “sensitive places” like schools, universities and government buildings in which there is no constitutional right to carry weapons.

that would prohibit possession of concealed weapons in shared student residences would be consistent with existing age limits on concealed carry, alcohol restrictions on possession of firearms, as well as with requirements for “adult resident” consent to concealed carry in a residence.

3) In university programs for K-12 students and in facilities where programming for K-12 students is provided – The University runs numerous dedicated programs for K-12 students on university premises.³ These include programs like Mat-Su Middle College and ANSEP at UAA, Upward Bound and RAHI at UAF, and summer college experience programming at UAS. Allowing regulation in this area would avoid a situation where the University cannot manage these programs consistent with existing state law that generally criminalizes adult possession of deadly and defensive weapons on K-12 grounds, in buildings, and at K-12 events.

4) In university facilities housing health and counseling services or other services related to sexual harassment or violence – University health and counseling centers and Title IX compliance offices routinely investigate allegations of sexual assault, sexual harassment and domestic violence as well as provide assistance to alleged victims and alleged perpetrators. Allowing regulation in these areas would avoid situations where the University must allow disgruntled and seriously stressed parties to bring concealed weapons to investigative or other meetings, and would parallel existing state law making possession of a firearm on the grounds of a domestic violence shelter a crime.

5) During adjudication of staff or student disputes or disciplinary issues – The University routinely adjudicates staff and student disputes, disciplinary and academic issues. On the student side these cases frequently involve assaultive behavior. Allowing regulation would avoid a situation where the University would be required to allow combative and highly stressed students or employees to carry a concealed weapon to adjudications, and would be consistent with current state law that makes possession of a firearm in a court facility a crime.

All the above situations are analogous to situations that have been criminalized under state law. Absent the ability to regulate in these high-risk areas, UA will be placed in a situation where it

³ Literally thousands of K-12 students are on our campuses during the course of a year, taking classes, participating in outreach or other educational programming.

cannot act when harm is foreseeable, and cannot comply with the standard of care suggested by those statutes.⁴

Permitting regulation in these circumstances has value even if the regulations are not always followed. Even criminal law does not prevent all crimes from occurring. UA's policies, like criminal laws, allow UA to take potentially preventative action when it becomes aware of a violation that poses a threat of harm⁵ and to respond administratively when non-criminal violations occur. This is particularly important in the high conflict circumstances common on University campuses described above. UA requests that the bill be amended to permit UA to manage in these circumstances.

Concealed Carry Permit

SB 174 also omits the requirement in Senator Coghill's 2014 bill that a person obtain a concealed handgun permit as a condition to carry a concealed handgun at the university. In 2014 the university opposed concealed carry permits as a substitute for the University's ability to manage its students, workforce and property. For the reasons discussed in the 2014 memo to Senate Finance,⁶ a permit requirement alone is not an adequate substitute for the ability to manage in the sensitive areas described above.

However, a requirement that a person obtain a permit, in addition to the requested amendments providing University authority to regulate in these sensitive areas, makes sense in the university environment. A permit would require some training and knowledge about gun safety and applicable law, and exclude individuals with certain (but not all) criminal backgrounds from obtaining a permit.

Thank you for your consideration.

⁴ The University appreciates the fact that the bill includes an immunity provision. While that should be effective against state damage claims, that will not be much consolation if an avoidable incident occurs. State immunity also may not bar certain civil rights actions or administrative sanctions by federal agencies.

⁵ The University is a small community where information about firearm possession may be shared by roommates, classmates or by the owner, sometimes willingly to brag or intimidate, and sometimes unwittingly.

⁶ Attachment A, March 31, 2014, UA General Counsel Memo to Senate Finance, at pp.7-8.

Michael Hostina
General Counsel
Matthew Cooper
Associate General Counsel
Ardith Lynch
Associate General Counsel
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Associate General Counsel
Larry Zervos
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Attachment A

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UNIVERSITY
of ALASKA
Many Traditions One Alaska

March 31, 2014

TO: The Honorable Pete Kelly, Co-Chair, Senate Finance
The Honorable Kevin Meyer, Co-Chair, Senate Finance

THROUGH: Pat Gamble, President, University of Alaska

FROM: Michael Hostina, General Counsel, University of Alaska &
Matt Cooper, Associate General Counsel

RE: Legal Issues Posed by the Judiciary CS for SB 176

Thank you for the opportunity to provide input regarding the legal issues posed by the Judiciary Committee Substitute for SB 176 (hereafter CS), a bill relating to the regulation of firearms by the University of Alaska.¹

The CS would require that the university permit concealed carry of handguns by permit holders on all parts of campus (other than in university pubs and in day care centers where other laws restrict possession). The CS provides that in student housing, the University could require the permit holder to provide proof of the permit and keep the handgun in a lock box when not concealed and within the person's immediate control.

The CS (and the original bill) create numerous practical and legal issues, but as discussed below, **neither are required to effectuate the constitutional right to bear arms.** In addition, both bills create compelling safety and risk management issues.

A. There Is No Constitutional Right To Carry Firearms On Developed University Premises

Supporters of the CS (and the original bill) argue that a bill is required because the University's present policy of limiting firearms on the developed premises of the University is unconstitutional. While they acknowledge that the University's policy addresses a compelling state interest in safety and prudent risk management, they argue that there is a constitutional right at issue, a "strict scrutiny" standard applies and that UA must use the least restrictive alternative to meet these compelling interests.

¹ Many of the issues raised by the CS overlap with issues raised by the original bill. Because the original bill was analyzed in a March 5, 2014, memo to Senate Majority Leader John Coghill and is part of the record, this memo will focus on the issues posed by the CS.

However, this analysis is based on a clearly flawed assumption, i.e., that there is a constitutional right to bear arms on developed University premises. That is not the case. The argument concludes with an additional error: that the CS is an alternative that would actually allow the University to address the compelling state interests of safety and prudent risk management.

1. The US Supreme Court Has Clearly Stated That Restrictions On Firearms On School Property And In Government Buildings Are “Presumptively Lawful”

The assumption that there is a constitutional right to carry firearms on school property or in government buildings is erroneous. If there was such a right, the legislature presently would be violating that right by **banning** firearms in the Capitol Building, on K-12 property, and in court system facilities.²

In *Heller*,³ the US Supreme Court case confirming the individual right to bear arms under the US Constitution, the majority stated that “[N]othing in our opinion should be taken to cast doubt on . . . laws forbidding the carrying of firearms in sensitive places such as schools and government buildings . . .”⁴ According to the *Heller* majority, such regulations are “*presumptively lawful*.”⁵ University premises are indisputably schools and/or government buildings. In addition, UA campuses are home to numerous partnerships and programs with K-12 that results in thousands of K-12 students being present on campus every day. Thus an individual has no constitutional right to carry a firearm on developed University premises.

Despite hundreds of cases contesting firearms restrictions since the 2008 decision in *Heller*, **there are no reported state or federal cases striking down university or college firearm regulations on constitutional grounds.**⁶ To the contrary, in a case⁷ contesting firearms restrictions imposed by George Mason University,⁸ the Virginia

² Federal case law is clear that a complete ban on firearms-related conduct that is in fact protected by the Second Amendment is unconstitutional. Thus for a ban to survive constitutional scrutiny, it must involve conduct not protected by the second amendment. Per *Heller* then, “presumptively lawful” firearms bans in schools and government buildings are not protected by the Second Amendment.

³ *District of Columbia v. Heller*, 554 U.S. 570 (2008).

⁴ *Id.* at 626– 627.

⁵ *Id.* at 627. “We identify these presumptively lawful regulatory measures only as examples; our list does not purport to be exhaustive.”

⁶ Supporters confuse cases involving conflicts between university policy and state law (University of Utah, University of Colorado, University of Florida) with cases questioning the constitutionality of university regulations in light of the Second Amendment or state analogues . The former involve questions of legislative authority, not constitutional rights.

⁷ *Digiacinto v. George Mason University*, 281 Va. 127, 704 S.E.2d 365 (Virginia 2011).

⁸ The George Mason regulation states: “Possession or carrying of any weapon by any person, except a police officer, is prohibited on university property in academic buildings, administrative office buildings,

Supreme Court held that George Mason University was both a government entity and a school and thus a “sensitive place”⁹ where under *Heller*, firearms restrictions are presumptively valid. The challenge to George Mason’s regulation was brought on both state and federal constitutional grounds. Though the appellant could have sought review of the federal constitutional issue by the US Supreme Court, no request for US Supreme Court review was filed.¹⁰

The same analysis holds true under the Alaska Constitution. In 1994 the voters of Alaska amended Alaska’s constitution to add the second sentence of Article I, Section 19, thus establishing an individual right to bear arms under Alaska’s Constitution. In *Wilson v. State*,¹¹ the Alaska Court of Appeals looked at whether the 1994 amendment to Article I, Section 19 invalidated Alaska law prohibiting felons from possessing firearms. Since voters had approved the amendment to the constitution, the Court of Appeals determined the breadth of the right by examining the “meaning placed on the amendment” by the voters. Because the voters had been assured that existing laws would not be affected by the amendment, the Court concluded that the voters had not intended to invalidate existing Alaska laws regulating firearms. Thus the voters who passed the amendment did not intend to create a constitutional right that extends, for example, to carrying firearms in schools, to concealed carry under 21, to courts or other government buildings, all of which were restricted in 1994.

2. Because Regents’ Policy And University Regulation Only Apply To Developed University Premises Which Are defined By The Courts As “Sensitive Places,” No Constitutional Right Is Implicated And Strict Scrutiny/Narrow Tailoring Requirements Do Not Apply

Since *Heller*, courts typically have adopted a two-step analysis in Second Amendment cases. The first step is to determine whether a challenged policy or law is outside the scope of the Second Amendment’s protection.

To determine whether a challenged law falls outside the historical scope of the Second Amendment, we ask whether the regulation is one of the “**presumptively lawful** regulatory measures” identified in *Heller*, 554 U.S. at 627 n. 26, . . .¹² (Emphasis in original.)

student residence buildings, dining facilities, or while attending sporting, entertainment or educational events. Entry upon the aforementioned university property in violation of this prohibition is expressly forbidden.” The court also held, presumably in the alternative, that this regulation was narrowly tailored.

⁹ *Digiacinto* 704 S.E.2d at 370. “The fact that George Mason is a school and that its buildings are owned by the government indicates that George Mason is a ‘sensitive place.’”

¹⁰ The National Rifle Association participated in the case as an amicus.

¹¹ 207 P.3d 565 (Alaska App. 2009).

¹² *Jackson v. San Francisco*, 2014 WL 1193434 (C.A.9 (Cal.), decided March 25, 2014).

If the restriction is presumptively lawful, as is the case with sensitive places including schools and government buildings, the analysis stops there and the restriction is considered presumptively constitutional.

However, even if the law is within the scope of the Second Amendment, there is no default to strict scrutiny. The appropriate level of scrutiny still must be determined. Whether “strict scrutiny” applies depends on two factors:

If a prohibition falls within the historical scope of the Second Amendment, we must then proceed to the second step of the Second Amendment inquiry to determine the appropriate level of scrutiny. *Chovan*, 735 F.3d at 1136. When ascertaining the appropriate level of scrutiny, “just as in the First Amendment context,” we consider: “(1) ‘how close the law comes to the core of the Second Amendment right’ and (2) ‘the severity of the law’s burden on the right.’” *Chovan*, 735 F.3d at 1138 (quoting *Ezell*, 651 F.3d at 703). . . .

As we explained in *Chovan*, laws which regulate only the “*manner* in which persons may exercise their Second Amendment rights” are less burdensome than those which bar firearm possession completely. 735 F.3d at 1138.¹³

Even if there were a constitutional right to bear arms in schools and government buildings, strict scrutiny would not apply in a case involving government regulation of firearms on government premises. The University’s policies do not restrict firearms in the broader community or constitute a ban, even on University premises. The University regulates firearms **only on University-controlled premises, in those limited areas for which it is responsible**.¹⁴ The University’s policy does not intrude into the community at large or into private homes to broadly restrict firearms possession or use. University restrictions apply only in a part of the broader community, i.e., on the University’s developed premises, and even then with exceptions. *Heller*’s broad declaration that firearms restrictions in sensitive places are presumptively lawful makes clear that it would be error (and perhaps disingenuous) to focus on a restriction’s impact in a limited area rather than on its impact in the community at large or in private homes. Otherwise the most narrowly tailored restriction could be shown to be unduly burdensome in that narrow area.

The University’s developed premises and buildings have been defined by both the courts and the Alaska legislature as sensitive places in which firearms regulation is

¹³ *Id.*

¹⁴ Such a restriction is analogous to permissible time, place and manner restrictions in First Amendment speech cases.

presumptively lawful and outside the scope of the Second Amendment's protections.¹⁵ As a result, no further constitutional analysis is appropriate, much less an analysis applying strict scrutiny.

B. Concealed Carry By Permit Is Not Less restrictive Or More Effective Than Current University Policy

For the reasons discussed below, the concealed carry permit system in the CS is not less restrictive than current policy in certain circumstances. The CS would potentially intrude on the rights of everyone who brings a firearm to campus while preventing the University from addressing the acknowledged compelling interests of safety and prudent risk management on UA campuses.¹⁶

1. UA's Current Policy Is Minimally Restrictive But Effective

UA's current policy does not ban long guns from campus, or require everyone bringing a handgun to campus to have a concealed carry permit. Absent special arrangements, weapons are not permitted in UA buildings, including student dorms, classrooms, labs and meeting places. Weapons are permitted: at approved and supervised activities, including rifle ranges, gun shows, etc.; in cars on streets and in parking lots; by faculty or staff in residences; on undeveloped and uninhabited land. Thus members of the public who are merely transiting campus or who cross undeveloped land currently face no constraints on their Second Amendment rights.

Bill supporters argue that the University's current policy does not prevent concealed guns on campus and thus creates safety and liability problems. This argument ignores the fact that a permit requirement also could be ignored and will create other difficulties. It also is based on a flawed assumption that rules only have value if they are followed. Even criminal law does not prevent all crimes from occurring. Nor does the CS simply preserve the status quo.

¹⁵ The Virginia Supreme Court put it this way: "Further, the statutory structure establishing GMU is indicative of the General Assembly's recognition that it is a sensitive place, and it is also consistent with the traditional understanding of a university. Unlike a public street or park, a university traditionally has not been open to the general public, 'but instead is an institute of higher learning that is devoted to its mission of public education.'" Moreover, parents who send their children to a university have a reasonable expectation that the university will maintain a campus free of foreseeable harm." *Digiacinto* 704 S.E.2d at 370. (Citations omitted.)

¹⁶ If strict scrutiny applied, a court would consider whether the compelling government interest actually could be met by a less restrictive means. The test is thus two parts: is a less restrictive alternative available; and does the alternative still meet the compelling state interest. The CS does not meet those interests and thus does not demonstrate that there is a less restrictive alternative for the University's policy. Again, restrictions that apply only to schools and government buildings like the University's restrictions are excepted from Second Amendment coverage.

UA's policies, like criminal laws, allow UA to take action when it becomes aware of a violation, in this case, the presence of any weapon on developed premises.¹⁷ This is particularly important in problematic circumstances common on University campuses and described in more detail below. The CS, however, would prohibit any UA response even in circumstances when UA knows of a threatening situation and thus is likely to be held liable for failure to act.

C. The CS Prevents the University From Meeting Applicable Standards Of Care While Increasing The Potential For Foreseeable Harm and Liability

Generally the University only may be held liable for harm that occurs on campus if its actions have not met the standard of care that applies to a particular incident. However, if a crime or injury is "legally caused" by the University's breach of a standard of care it owes to the injured party, the University will be liable. The foreseeability of harm is an important factor in determining legal causation, particularly with respect to third-party acts.

1. A University Is In A Unique Position of Responsibility For Its Students

The standard of care imposed on the University with respect to students and other invitees on campus is quite high compared to the standard of care imposed, for example, on a municipality for public streets or open spaces like parks. This is due to a variety of factors, including that UA is deemed to be in control of its developed property, invites young people onto its property, educates, feeds and houses them under its supervision and is treated by parents, federal law and state common law as responsible to a significant degree for the well-being and safety of students.

2. The CS Prevents The University From Meeting Standards In State Law

The CS increases the likelihood that UA will be held liable for weapons-related crimes, as well as accidents and injuries relating to firearms. It does so by preventing UA from regulating firearms consistent with the standards in current state law. The CS would require that UA allow concealed carry permit holders to carry handguns in sensitive areas and situations on UA campuses when state law criminalizes firearms possession in similar circumstances off-campus. These situations include:

- Possession of a firearm on the grounds of a K-12 school is a crime - but the CS would require UA to permit firearms in areas where K-12 students are regularly on UA's 16

¹⁷Supporters discount the potential for identifying concealed carry. However, the University is a small community where information about firearm possession may be shared by roommates, classmates or by the owner, sometimes willingly to brag or intimidate, and sometimes unwittingly.

campuses in large numbers, sometimes in extended residential, enrichment and college prep programs, often daily after school.

- Concealed carry under 21 is a crime - but the CS would require permitting firearms in dorms where 60% of UA residential students are under 21, and where, unlike private housing, UA is the “adult” – UA retains authority and responsibility for dorms, and hires Resident Assistants to maintain safety, order and provide counseling;
- Possessing a loaded firearm in a place where intoxicating liquor is served is a crime - but the CS would require UA to permit firearms in dormitories where liquor is present;
- Possession of a firearm in a child care facility or adjacent parking lot is a crime - but the CS would require permitting firearms in nearby locations since both UAA and UAF have child care facilities integrated on campus;
- Possession of a firearm in a court facility is a crime, but the CS would require UA to permit firearms in potentially contentious adjudications of staff and student disciplinary and academic issues;
- Possession of a firearm on the grounds of a domestic violence shelter is a crime - but the CS would require UA to permit firearms in health and counseling centers as well as sexual harassment offices.

Supporters of the CS state that UA will be able to take action with respect to any crimes that are committed under these statutes. That is true, but misleading. UA will be placed in a situation where it cannot act before harm occurs where the harm is foreseeable, or apply the standard of care suggested by these statutes in analogous but non-criminal situations. However, UA will still be held to those higher standards.

The CS also would not allow UA to meet the standard of care related to the permit requirement. Other than in the dorms, the CS provides no authority for UA to determine whether someone who carries concealed actually has a permit. Thus while UA would be expected to ensure that only permit holders carry firearms on campus, it will be unable to do so.

3. The CS Does Not Meet Standards In The Report To The NRA By The National School Shield Task Force

Supporters of the CS argue that UA could be liable for failing to permit weapons on campus in the event of a mass shooting. That argument is not supported by any legal standard of which we are aware, and is inconsistent in at least two respects with recommendations (standards) contained in the Report to the NRA by the National School Shield Task Force.

That report recommends that schools react promptly to behavior that indicates a risk. Under present policy, UA can respond promptly to reports of any weapons possession on developed property and take appropriate action. Under the CS, that would no longer be the case. The CS would prevent restrictions on permit holders who have committed or who later commit certain crimes. The permit law allows one class A misdemeanor in the past 6 years. So UA could not restrict concealed carry if a permit holder: is convicted once, for example, of violating a protective order, stalking in the second degree, assault in the 4th degree, or is convicted of an Attempt or Solicitation of a Class C Felony.

The CS also would prohibit UA from restricting weapons of permit holders whose behavior indicates risk apart from convictions. For example, someone who is known to possess firearms on campus and who is involuntarily hospitalized for psychological evaluation (which often ends without a formal finding of mental illness or formal commitment for treatment), or who exhibits warning signs including depression, suicidal ideation or gestures, or overt hostility or aggression (everyday occurrences on residential college campuses) could not be deprived of his/her weapons.¹⁸ That's because no state law prohibits possession of weapons by those with psychological disturbances; federal law prohibits possession by those "adjudicated as a mental defective" or "committed to a mental institution." These formal mental health adjudications are relatively rare. Foreseeability of harm creates an expectation and standard that UA will respond when troubling events occur.

The same NRA-sponsored report recommends 60-80 hours of training for selected school employees who are authorized to be armed. By contrast, a concealed carry permit requires only 12 hours of self-defense, legal and weapons handling training. Permittees self-select.

Thus under the CS or the original bill, UA's policy could not meet the NRA's recommended standard for possession of firearms on school grounds or for responding to indicators of threats.

D. Summary And Conclusion

UA's policies are presumptively constitutional because they apply to "sensitive places" identified in federal and state law, i.e., schools and government buildings, and involve circumstances analogous to longstanding prohibitions. Even if that were not the case,

¹⁸ Jared Lee Loughner was suspended from Pima County Community College for bizarre behavior three months before he killed six people at a constituent's meeting with Representative Gabrielle Giffords. Despite evidence of mental illness he apparently was never formally adjudicated and remained eligible to possess weapons under state and federal law. He thus would have been eligible for a concealed carry permit applying Alaska standards.

strict scrutiny would not be applicable to restrictions that are time, place and manner oriented and that do not apply to broader communities or private homes.

The University's current policy is constitutional, minimally restrictive, and, in contrast to the proposed legislation, effective. Current policy allows the University to take action precisely when harm is foreseeable. By contrast, the proposed legislation would prevent the University from taking action with respect to weapons in problematic circumstances that are commonplace on university campuses. As a result, the rationale for this legislation is fundamentally flawed.

Taken together these limitations will result in inability to remove offenders with weapons from campus, loss of control over conduct on UA premises, and dramatically limit UA's ability to intervene early in conflicts or unsafe behavior. This creates greater potential for situations in which UA is unable to act to prevent foreseeable harm to third parties and greater potential for liability.

Because UA owes a duty of care to students and invitees on campus, and because the CS as well as the original bill would prohibit UA from meeting the standard of care suggested by existing state law and other sources of applicable standards, in circumstances where harm is foreseeable, this legislation will lead to an increased potential for liability in the event of weapons-related crimes or accidental injuries on campus.

Violence on campus is extremely rare. However, legislation that forecloses the possibility of proactive response to behavior that places the University on notice of foreseeable harm is not sound public policy and should be avoided, particularly where it solves no other problem.

**University of Alaska Fairbanks
Staff Council
Resolution 2016-E-1
Approved
March 11, 2016**

The University of Alaska Fairbanks Staff Council approved the following resolution by online vote on March 11, 2016.

Resolution 2016-E-1:

Resolution in Opposition to SB 174 “An Act relating to the regulation of firearms and knives by the University of Alaska”

Whereas, the UAF Staff Council is the elected representative body of the staff of the University of Alaska Fairbanks; and

Whereas, the University of Alaska presented its position on SB 174 via a position paper issued on February 12, 2016 (attached); and

Whereas, the University of Alaska affirmed the Constitutionality of its policies in a 2014 letter from UA General Counsel to the Senate Finance committee (attached); and

Whereas, the University of Alaska outlined its clear concerns with regard to campus safety and concealed carry handguns on campus in the 2014 letter from General Counsel to Senate Finance; and

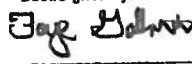
Whereas, the UAF Staff Council agrees that current University of Alaska’s policies regarding weapons on campus are reasonable and prudent; and

Whereas, the Coalition of Student Leaders of the University of Alaska voted to oppose SB 174 and provided testimony in opposition during their legislative advocacy event; and

Whereas, SB 174 would make it more difficult for the University of Alaska to proactively take measures to prevent violence on its campuses; and

Whereas, a March 2016 survey concluded that the majority of UAF staff oppose SB 174; now

Therefore, be it resolved that, the UAF Staff Council opposes SB 174, “An Act relating to the regulation of firearms and knives by the University of Alaska.”

DocuSigned by:

7E9C8438E641469

Faye Gallant, President, UAF Staff Council

March 21, 2016

Date

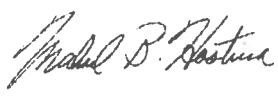
Michael Hostina
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Associate General Counsel
Michael O'Brien
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Matthew Cooper
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February 12, 2016

TO: The Honorable Pete Kelly, Co-Chair, Senate Finance

FROM: Michael Hostina, General Counsel, University of Alaska, & 
Matt Cooper, Associate General Counsel

RE: University Concerns Regarding SB 174 & Request for Changes

Thank you for the opportunity to comment on SB 174. As drafted, the legislation would preclude the Board of Regents and University administration from effectively managing student and employee conflicts and campus safety issues where concealed weapons are involved. We are writing to express the University's concerns about the proposed legislation and to request changes.

Differences Between the University and State or Municipal Governments. Unlike state or municipal laws, the University's firearms regulations do not extend into the community at large. University policy and regulation only apply to conduct in University buildings and on UA's developed property.¹ These rules do not establish criminal penalties, and primarily affect students and University employees.

In addition, these rules are required to permit the University to manage areas, situations and people *for which the University is responsible*. This distinction is critical because unlike the state or a municipality, the University must proactively manage and is responsible for how thousands of students and employees interact as they live, eat, work and play on its premises.

Critical Changes Requested – UA does not support this bill because it eliminates UA's ability to effectively manage student and employee conflicts and safety issues where concealed weapons are involved. However, amendment to permit regulation in the highly sensitive situations discussed below would address a number of concerns.

¹ The University believes its current policy and regulations are constitutional and allow it to effectively deal with safety issues as they arise. Firearms are permitted: at approved and supervised activities, including rifle ranges, gun shows, etc.; in cars located on streets or in parking lots; by faculty or staff in residences and by dormitory students in approved storage, and while transporting firearms directly to residences or dormitory storage locations; and on undeveloped and uninhabited university land. As detailed in a March 31, 2014 memo to Senate Finance, the constitutional right to bear arms is not implicated when restrictions apply only to sensitive places such as schools and government buildings. That memo is attached as Appendix A.

The University must have rules to effectively manage the following critical situations. In addition, these situations are analogous to situations in which concealed carry is criminalized under current state law. However, because of technical distinctions, they fall short of coverage by criminal law, and could not be regulated by the University under the current bill. UA requests amendment to permit regulation in the following circumstances to address these critical safety issues:

1) When the behavior of students or employees demonstrate they pose a risk of harm to themselves or others - The Report to the NRA by the National School Shield Task Force recommends that schools react promptly to behavior that indicates a risk. However, under the bill as structured, a student or employee who exhibits behavior indicating they pose a risk of harm to themselves or others, or who exhibits warning signs including depression, suicidal gestures, or overt hostility or aggression (everyday occurrences on residential college campuses) could not be deprived of his/her concealed weapons.² The Americans with Disabilities Act and comparable state law prohibits the university from simply removing mentally ill individuals from campus. Allowing regulation that provides a reviewable process to prohibit or restrict troubled individuals from possessing weapons on campus would provide an essential tool to keep campuses safe while complying with state and federal anti-discrimination law. This is particularly true given the high rate of suicide in Alaska, and the increased fatality rates associated with suicide attempts using firearms.

2) In student dormitories or other shared living quarters -- Unlike private homes, student housing and dorms provide a high density, communal living environment for the convenience of students. Unlike private landlords, UA has significantly more responsibility for student well-being. UA serves as the “adult,” through residence advisors and other staff, monitoring student well-being, resolving disputes, and requiring compliance with rules. More than half of resident students are under 21 years old, may not legally carry concealed weapons, and do not necessarily get to choose their roommates. The bill would result in concealed weapons being present in dorms where they would be accessible to ineligible roommates and transient guests, and where alcohol is readily available for consumption. Allowing regulation

² This is the case even if the person is involuntarily hospitalized for psychological evaluation, if the evaluation ends without a formal finding of mental illness or formal commitment for treatment. Unless a person is formally adjudicated mentally ill he/she remains eligible to possess weapons under state and federal law. While this may be appropriate in the broader community, it is not required for “sensitive places” like schools, universities and government buildings in which there is no constitutional right to carry weapons.

that would prohibit possession of concealed weapons in shared student residences would be consistent with existing age limits on concealed carry, alcohol restrictions on possession of firearms, as well as with requirements for “adult resident” consent to concealed carry in a residence.

3) In university programs for K-12 students and in facilities where programming for K-12 students is provided – The University runs numerous dedicated programs for K-12 students on university premises.³ These include programs like Mat-Su Middle College and ANSEP at UAA, Upward Bound and RAHI at UAF, and summer college experience programming at UAS. Allowing regulation in this area would avoid a situation where the University cannot manage these programs consistent with existing state law that generally criminalizes adult possession of deadly and defensive weapons on K-12 grounds, in buildings, and at K-12 events.

4) In university facilities housing health and counseling services or other services related to sexual harassment or violence – University health and counseling centers and Title IX compliance offices routinely investigate allegations of sexual assault, sexual harassment and domestic violence as well as provide assistance to alleged victims and alleged perpetrators. Allowing regulation in these areas would avoid situations where the University must allow disgruntled and seriously stressed parties to bring concealed weapons to investigative or other meetings, and would parallel existing state law making possession of a firearm on the grounds of a domestic violence shelter a crime.

5) During adjudication of staff or student disputes or disciplinary issues – The University routinely adjudicates staff and student disputes, disciplinary and academic issues. On the student side these cases frequently involve assaultive behavior. Allowing regulation would avoid a situation where the University would be required to allow combative and highly stressed students or employees to carry a concealed weapon to adjudications, and would be consistent with current state law that makes possession of a firearm in a court facility a crime.

All the above situations are analogous to situations that have been criminalized under state law. Absent the ability to regulate in these high-risk areas, UA will be placed in a situation where it

³ Literally thousands of K-12 students are on our campuses during the course of a year, taking classes, participating in outreach or other educational programming.

cannot act when harm is foreseeable, and cannot comply with the standard of care suggested by those statutes.⁴

Permitting regulation in these circumstances has value even if the regulations are not always followed. Even criminal law does not prevent all crimes from occurring. UA's policies, like criminal laws, allow UA to take potentially preventative action when it becomes aware of a violation that poses a threat of harm⁵ and to respond administratively when non-criminal violations occur. This is particularly important in the high conflict circumstances common on University campuses described above. UA requests that the bill be amended to permit UA to manage in these circumstances.

Concealed Carry Permit

SB 174 also omits the requirement in Senator Coghill's 2014 bill that a person obtain a concealed handgun permit as a condition to carry a concealed handgun at the university. In 2014 the university opposed concealed carry permits as a substitute for the University's ability to manage its students, workforce and property. For the reasons discussed in the 2014 memo to Senate Finance,⁶ a permit requirement alone is not an adequate substitute for the ability to manage in the sensitive areas described above.

However, a requirement that a person obtain a permit, in addition to the requested amendments providing University authority to regulate in these sensitive areas, makes sense in the university environment. A permit would require some training and knowledge about gun safety and applicable law, and exclude individuals with certain (but not all) criminal backgrounds from obtaining a permit.

Thank you for your consideration.

⁴ The University appreciates the fact that the bill includes an immunity provision. While that should be effective against state damage claims, that will not be much consolation if an avoidable incident occurs. State immunity also may not bar certain civil rights actions or administrative sanctions by federal agencies.

⁵ The University is a small community where information about firearm possession may be shared by roommates, classmates or by the owner, sometimes willingly to brag or intimidate, and sometimes unwittingly.

⁶ Attachment A, March 31, 2014, UA General Counsel Memo to Senate Finance, at pp.7-8.

Michael Hostina
General Counsel
Matthew Cooper
Associate General Counsel
Ardith Lynch
Associate General Counsel
Michael O'Brien
Associate General Counsel
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Associate General Counsel

Attachment A



UNIVERSITY
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March 31, 2014

TO: The Honorable Pete Kelly, Co-Chair, Senate Finance
The Honorable Kevin Meyer, Co-Chair, Senate Finance

THROUGH: Pat Gamble, President, University of Alaska

FROM: Michael Hostina, General Counsel, University of Alaska &
Matt Cooper, Associate General Counsel

RE: Legal Issues Posed by the Judiciary CS for SB 176

Thank you for the opportunity to provide input regarding the legal issues posed by the Judiciary Committee Substitute for SB 176 (hereafter CS), a bill relating to the regulation of firearms by the University of Alaska.¹

The CS would require that the university permit concealed carry of handguns by permit holders on all parts of campus (other than in university pubs and in day care centers where other laws restrict possession). The CS provides that in student housing, the University could require the permit holder to provide proof of the permit and keep the handgun in a lock box when not concealed and within the person's immediate control.

The CS (and the original bill) create numerous practical and legal issues, but as discussed below, **neither are required to effectuate the constitutional right to bear arms.** In addition, both bills create compelling safety and risk management issues.

A. There Is No Constitutional Right To Carry Firearms On Developed University Premises

Supporters of the CS (and the original bill) argue that a bill is required because the University's present policy of limiting firearms on the developed premises of the University is unconstitutional. While they acknowledge that the University's policy addresses a compelling state interest in safety and prudent risk management, they argue that there is a constitutional right at issue, a "strict scrutiny" standard applies and that UA must use the least restrictive alternative to meet these compelling interests.

¹ Many of the issues raised by the CS overlap with issues raised by the original bill. Because the original bill was analyzed in a March 5, 2014, memo to Senate Majority Leader John Coghill and is part of the record, this memo will focus on the issues posed by the CS.

However, this analysis is based on a clearly flawed assumption, i.e., that there is a constitutional right to bear arms on developed University premises. That is not the case. The argument concludes with an additional error: that the CS is an alternative that would actually allow the University to address the compelling state interests of safety and prudent risk management.

1. The US Supreme Court Has Clearly Stated That Restrictions On Firearms On School Property And In Government Buildings Are “Presumptively Lawful”

The assumption that there is a constitutional right to carry firearms on school property or in government buildings is erroneous. If there was such a right, the legislature presently would be violating that right by **banning** firearms in the Capitol Building, on K-12 property, and in court system facilities.²

In *Heller*,³ the US Supreme Court case confirming the individual right to bear arms under the US Constitution, the majority stated that “[N]othing in our opinion should be taken to cast doubt on . . . laws forbidding the carrying of firearms in sensitive places such as schools and government buildings . . .”⁴ According to the *Heller* majority, such regulations are “*presumptively lawful*.”⁵ University premises are indisputably schools and/or government buildings. In addition, UA campuses are home to numerous partnerships and programs with K-12 that results in thousands of K-12 students being present on campus every day. Thus an individual has no constitutional right to carry a firearm on developed University premises.

Despite hundreds of cases contesting firearms restrictions since the 2008 decision in *Heller*, **there are no reported state or federal cases striking down university or college firearm regulations on constitutional grounds.**⁶ To the contrary, in a case⁷ contesting firearms restrictions imposed by George Mason University,⁸ the Virginia

² Federal case law is clear that a complete ban on firearms-related conduct that is in fact protected by the Second Amendment is unconstitutional. Thus for a ban to survive constitutional scrutiny, it must involve conduct not protected by the second amendment. Per *Heller* then, “presumptively lawful” firearms bans in schools and government buildings are not protected by the Second Amendment.

³ *District of Columbia v. Heller*, 554 U.S. 570 (2008).

⁴ *Id.* at 626– 627.

⁵ *Id.* at 627. “We identify these presumptively lawful regulatory measures only as examples; our list does not purport to be exhaustive.”

⁶ Supporters confuse cases involving conflicts between university policy and state law (University of Utah, University of Colorado, University of Florida) with cases questioning the constitutionality of university regulations in light of the Second Amendment or state analogues. The former involve questions of legislative authority, not constitutional rights.

⁷ *Digiacinto v. George Mason University*, 281 Va. 127, 704 S.E.2d 365 (Virginia 2011).

⁸ The George Mason regulation states: “Possession or carrying of any weapon by any person, except a police officer, is prohibited on university property in academic buildings, administrative office buildings,

Supreme Court held that George Mason University was both a government entity and a school and thus a “sensitive place”⁹ where under *Heller*, firearms restrictions are presumptively valid. The challenge to George Mason’s regulation was brought on both state and federal constitutional grounds. Though the appellant could have sought review of the federal constitutional issue by the US Supreme Court, no request for US Supreme Court review was filed.¹⁰

The same analysis holds true under the Alaska Constitution. In 1994 the voters of Alaska amended Alaska’s constitution to add the second sentence of Article I, Section 19, thus establishing an individual right to bear arms under Alaska’s Constitution. In *Wilson v. State*,¹¹ the Alaska Court of Appeals looked at whether the 1994 amendment to Article I, Section 19 invalidated Alaska law prohibiting felons from possessing firearms. Since voters had approved the amendment to the constitution, the Court of Appeals determined the breadth of the right by examining the “meaning placed on the amendment” by the voters. Because the voters had been assured that existing laws would not be affected by the amendment, the Court concluded that the voters had not intended to invalidate existing Alaska laws regulating firearms. Thus the voters who passed the amendment did not intend to create a constitutional right that extends, for example, to carrying firearms in schools, to concealed carry under 21, to courts or other government buildings, all of which were restricted in 1994.

2. Because Regents’ Policy And University Regulation Only Apply To Developed University Premises Which Are defined By The Courts As “Sensitive Places,” No Constitutional Right Is Implicated And Strict Scrutiny/Narrow Tailoring Requirements Do Not Apply

Since *Heller*, courts typically have adopted a two-step analysis in Second Amendment cases. The first step is to determine whether a challenged policy or law is outside the scope of the Second Amendment’s protection.

To determine whether a challenged law falls outside the historical scope of the Second Amendment, we ask whether the regulation is one of the “**presumptively lawful** regulatory measures” identified in *Heller*, 554 U.S. at 627 n. 26, . . .¹² (Emphasis in original.)

student residence buildings, dining facilities, or while attending sporting, entertainment or educational events. Entry upon the aforementioned university property in violation of this prohibition is expressly forbidden.” The court also held, presumably in the alternative, that this regulation was narrowly tailored.

⁹ *Digiacinto* 704 S.E.2d at 370. “The fact that George Mason is a school and that its buildings are owned by the government indicates that George Mason is a ‘sensitive place.’”

¹⁰ The National Rifle Association participated in the case as an amicus.

¹¹ 207 P.3d 565 (Alaska App. 2009).

¹² *Jackson v. San Francisco*, 2014 WL 1193434 (C.A.9 (Cal.), decided March 25, 2014).

If the restriction is presumptively lawful, as is the case with sensitive places including schools and government buildings, the analysis stops there and the restriction is considered presumptively constitutional.

However, even if the law is within the scope of the Second Amendment, there is no default to strict scrutiny. The appropriate level of scrutiny still must be determined. Whether “strict scrutiny” applies depends on two factors:

If a prohibition falls within the historical scope of the Second Amendment, we must then proceed to the second step of the Second Amendment inquiry to determine the appropriate level of scrutiny. *Chovan*, 735 F.3d at 1136. When ascertaining the appropriate level of scrutiny, “just as in the First Amendment context,” we consider: “(1) ‘how close the law comes to the core of the Second Amendment right’ and (2) ‘the severity of the law’s burden on the right.’” *Chovan*, 735 F.3d at 1138 (quoting *Ezell*, 651 F.3d at 703). . . .

As we explained in *Chovan*, laws which regulate only the “*manner* in which persons may exercise their Second Amendment rights” are less burdensome than those which bar firearm possession completely. *735 F.3d at 1138*.¹³

Even if there were a constitutional right to bear arms in schools and government buildings, strict scrutiny would not apply in a case involving government regulation of firearms on government premises. The University’s policies do not restrict firearms in the broader community or constitute a ban, even on University premises. The University regulates firearms **only on University-controlled premises, in those limited areas for which it is responsible**.¹⁴ The University’s policy does not intrude into the community at large or into private homes to broadly restrict firearms possession or use. University restrictions apply only in a part of the broader community, i.e., on the University’s developed premises, and even then with exceptions. *Heller*’s broad declaration that firearms restrictions in sensitive places are presumptively lawful makes clear that it would be error (and perhaps disingenuous) to focus on a restriction’s impact in a limited area rather than on its impact in the community at large or in private homes. Otherwise the most narrowly tailored restriction could be shown to be unduly burdensome in that narrow area.

The University’s developed premises and buildings have been defined by both the courts and the Alaska legislature as sensitive places in which firearms regulation is

¹³ *Id.*

¹⁴ Such a restriction is analogous to permissible time, place and manner restrictions in First Amendment speech cases.

presumptively lawful and outside the scope of the Second Amendment's protections.¹⁵ As a result, no further constitutional analysis is appropriate, much less an analysis applying strict scrutiny.

B. Concealed Carry By Permit Is Not Less restrictive Or More Effective Than Current University Policy

For the reasons discussed below, the concealed carry permit system in the CS is not less restrictive than current policy in certain circumstances. The CS would potentially intrude on the rights of everyone who brings a firearm to campus while preventing the University from addressing the acknowledged compelling interests of safety and prudent risk management on UA campuses.¹⁶

1. UA's Current Policy Is Minimally Restrictive But Effective

UA's current policy does not ban long guns from campus, or require everyone bringing a handgun to campus to have a concealed carry permit. Absent special arrangements, weapons are not permitted in UA buildings, including student dorms, classrooms, labs and meeting places. Weapons are permitted: at approved and supervised activities, including rifle ranges, gun shows, etc.; in cars on streets and in parking lots; by faculty or staff in residences; on undeveloped and uninhabited land. Thus members of the public who are merely transiting campus or who cross undeveloped land currently face no constraints on their Second Amendment rights.

Bill supporters argue that the University's current policy does not prevent concealed guns on campus and thus creates safety and liability problems. This argument ignores the fact that a permit requirement also could be ignored and will create other difficulties. It also is based on a flawed assumption that rules only have value if they are followed. Even criminal law does not prevent all crimes from occurring. Nor does the CS simply preserve the status quo.

¹⁵ The Virginia Supreme Court put it this way: "Further, the statutory structure establishing GMU is indicative of the General Assembly's recognition that it is a sensitive place, and it is also consistent with the traditional understanding of a university. Unlike a public street or park, a university traditionally has not been open to the general public, "but instead is an institute of higher learning that is devoted to its mission of public education." Moreover, parents who send their children to a university have a reasonable expectation that the university will maintain a campus free of foreseeable harm." *Digiacinto* 704 S.E.2d at 370. (Citations omitted.)

¹⁶ If strict scrutiny applied, a court would consider whether the compelling government interest actually could be met by a less restrictive means. The test is thus two parts: is a less restrictive alternative available; and does the alternative still meet the compelling state interest. The CS does not meet those interests and thus does not demonstrate that there is a less restrictive alternative for the University's policy. Again, restrictions that apply only to schools and government buildings like the University's restrictions are excepted from Second Amendment coverage.

UA's policies, like criminal laws, allow UA to take action when it becomes aware of a violation, in this case, the presence of any weapon on developed premises.¹⁷ This is particularly important in problematic circumstances common on University campuses and described in more detail below. The CS, however, would prohibit any UA response even in circumstances when UA knows of a threatening situation and thus is likely to be held liable for failure to act.

C. The CS Prevents the University From Meeting Applicable Standards Of Care While Increasing The Potential For Foreseeable Harm and Liability

Generally the University only may be held liable for harm that occurs on campus if its actions have not met the standard of care that applies to a particular incident. However, if a crime or injury is "legally caused" by the University's breach of a standard of care it owes to the injured party, the University will be liable. The foreseeability of harm is an important factor in determining legal causation, particularly with respect to third-party acts.

1. A University Is In A Unique Position of Responsibility For Its Students

The standard of care imposed on the University with respect to students and other invitees on campus is quite high compared to the standard of care imposed, for example, on a municipality for public streets or open spaces like parks. This is due to a variety of factors, including that UA is deemed to be in control of its developed property, invites young people onto its property, educates, feeds and houses them under its supervision and is treated by parents, federal law and state common law as responsible to a significant degree for the well-being and safety of students.

2. The CS Prevents The University From Meeting Standards In State Law

The CS increases the likelihood that UA will be held liable for weapons-related crimes, as well as accidents and injuries relating to firearms. It does so by preventing UA from regulating firearms consistent with the standards in current state law. The CS would require that UA allow concealed carry permit holders to carry handguns in sensitive areas and situations on UA campuses when state law criminalizes firearms possession in similar circumstances off-campus. These situations include:

- Possession of a firearm on the grounds of a K-12 school is a crime - but the CS would require UA to permit firearms in areas where K-12 students are regularly on UA's 16

¹⁷Supporters discount the potential for identifying concealed carry. However, the University is a small community where information about firearm possession may be shared by roommates, classmates or by the owner, sometimes willingly to brag or intimidate, and sometimes unwittingly.

campuses in large numbers, sometimes in extended residential, enrichment and college prep programs, often daily after school.

- Concealed carry under 21 is a crime - but the CS would require permitting firearms in dorms where 60% of UA residential students are under 21, and where, unlike private housing, UA is the “adult” – UA retains authority and responsibility for dorms, and hires Resident Assistants to maintain safety, order and provide counseling;
- Possessing a loaded firearm in a place where intoxicating liquor is served is a crime - but the CS would require UA to permit firearms in dormitories where liquor is present;
- Possession of a firearm in a child care facility or adjacent parking lot is a crime - but the CS would require permitting firearms in nearby locations since both UAA and UAF have child care facilities integrated on campus;
- Possession of a firearm in a court facility is a crime, but the CS would require UA to permit firearms in potentially contentious adjudications of staff and student disciplinary and academic issues;
- Possession of a firearm on the grounds of a domestic violence shelter is a crime - but the CS would require UA to permit firearms in health and counseling centers as well as sexual harassment offices.

Supporters of the CS state that UA will be able to take action with respect to any crimes that are committed under these statutes. That is true, but misleading. UA will be placed in a situation where it cannot act before harm occurs where the harm is foreseeable, or apply the standard of care suggested by these statutes in analogous but non-criminal situations. However, UA will still be held to those higher standards.

The CS also would not allow UA to meet the standard of care related to the permit requirement. Other than in the dorms, the CS provides no authority for UA to determine whether someone who carries concealed actually has a permit. Thus while UA would be expected to ensure that only permit holders carry firearms on campus, it will be unable to do so.

3. The CS Does Not Meet Standards In The Report To The NRA By The National School Shield Task Force

Supporters of the CS argue that UA could be liable for failing to permit weapons on campus in the event of a mass shooting. That argument is not supported by any legal standard of which we are aware, and is inconsistent in at least two respects with recommendations (standards) contained in the Report to the NRA by the National School Shield Task Force.

That report recommends that schools react promptly to behavior that indicates a risk. Under present policy, UA can respond promptly to reports of any weapons possession on developed property and take appropriate action. Under the CS, that would no longer be the case. The CS would prevent restrictions on permit holders who have committed or who later commit certain crimes. The permit law allows one class A misdemeanor in the past 6 years. So UA could not restrict concealed carry if a permit holder: is convicted once, for example, of violating a protective order, stalking in the second degree, assault in the 4th degree, or is convicted of an Attempt or Solicitation of a Class C Felony.

The CS also would prohibit UA from restricting weapons of permit holders whose behavior indicates risk apart from convictions. For example, someone who is known to possess firearms on campus and who is involuntarily hospitalized for psychological evaluation (which often ends without a formal finding of mental illness or formal commitment for treatment), or who exhibits warning signs including depression, suicidal ideation or gestures, or overt hostility or aggression (everyday occurrences on residential college campuses) could not be deprived of his/her weapons.¹⁸ That's because no state law prohibits possession of weapons by those with psychological disturbances; federal law prohibits possession by those "adjudicated as a mental defective" or "committed to a mental institution." These formal mental health adjudications are relatively rare. Foreseeability of harm creates an expectation and standard that UA will respond when troubling events occur.

The same NRA-sponsored report recommends 60-80 hours of training for selected school employees who are authorized to be armed. By contrast, a concealed carry permit requires only 12 hours of self-defense, legal and weapons handling training. Permittees self-select.

Thus under the CS or the original bill, UA's policy could not meet the NRA's recommended standard for possession of firearms on school grounds or for responding to indicators of threats.

D. Summary And Conclusion

UA's policies are presumptively constitutional because they apply to "sensitive places" identified in federal and state law, i.e., schools and government buildings, and involve circumstances analogous to longstanding prohibitions. Even if that were not the case,

¹⁸ Jared Lee Loughner was suspended from Pima County Community College for bizarre behavior three months before he killed six people at a constituent's meeting with Representative Gabrielle Giffords. Despite evidence of mental illness he apparently was never formally adjudicated and remained eligible to possess weapons under state and federal law. He thus would have been eligible for a concealed carry permit applying Alaska standards.

strict scrutiny would not be applicable to restrictions that are time, place and manner oriented and that do not apply to broader communities or private homes.

The University's current policy is constitutional, minimally restrictive, and, in contrast to the proposed legislation, effective. Current policy allows the University to take action precisely when harm is foreseeable. By contrast, the proposed legislation would prevent the University from taking action with respect to weapons in problematic circumstances that are commonplace on university campuses. As a result, the rationale for this legislation is fundamentally flawed.

Taken together these limitations will result in inability to remove offenders with weapons from campus, loss of control over conduct on UA premises, and dramatically limit UA's ability to intervene early in conflicts or unsafe behavior. This creates greater potential for situations in which UA is unable to act to prevent foreseeable harm to third parties and greater potential for liability.

Because UA owes a duty of care to students and invitees on campus, and because the CS as well as the original bill would prohibit UA from meeting the standard of care suggested by existing state law and other sources of applicable standards, in circumstances where harm is foreseeable, this legislation will lead to an increased potential for liability in the event of weapons-related crimes or accidental injuries on campus.

Violence on campus is extremely rare. However, legislation that forecloses the possibility of proactive response to behavior that places the University on notice of foreseeable harm is not sound public policy and should be avoided, particularly where it solves no other problem.

Doniece Gott

From: Sky Phoenix <myeye99@gmail.com>
Sent: Tuesday, March 22, 2016 6:40 PM
To: Senate Finance Committee
Subject: SB 174

Dear Committee,

You are stupid to even be considering this bill.
My expectation to be safe on campus supersedes any right to carry under the 2nd amendment.--PERIOD!!
Keep the current laws in place -Thanks

Doniece Gott

From: David Wartinbee <davidwartinbee@gmail.com>
Sent: Tuesday, March 22, 2016 9:07 PM
To: Senate Finance Committee
Subject: Senate Bill 174

Ladies and Gentlemen:

I am writing to you to protest this idiotic bill that allows anyone to carry a firearm on our university campuses. There is absolutely no reason for guns to be carried on campus except by trained peace officers. Universities are not places for armed combat and confrontation but the site of reason, discussion, and resolution. Adding guns to this arena is the opposite of what needs to happen on our campuses. Who can possibly feel that free and open discussion will happen on campus when participants come to the table armed for mortal combat? Will you personally be comfortable having an emotional discussion with someone carrying a gun? Only those who want to bully others will be carrying weapons onto a University campus along with those who are not mentally stable. This is simply foolishness and ignorance on the part of the sponsors. It must be stopped immediately.

So you don't think I am simply a pacifist who might be afraid of guns, I have been a hunter, shooting sports competitor, and life member of the NRA for 50 years.

David C. Wartinbee PhD, JD
P.O. Box 157
Soldotna, AK 99669
907 260-1935

Doniece Gott

From: Robert Hartley <pbaybob@icloud.com>
Sent: Tuesday, March 22, 2016 5:54 PM
To: Senate Finance Committee
Subject: Gun and knives on college campuses,

Finance Committee Members,

As a former secondary teacher, I find it is difficult to find a reason for a student to be armed in a classroom or on a college campus. The greater probability is that there will be much greater harm caused by the proliferation of guns on campus. This is a nutty idea sponsored by an ideologue trying to gain favor with the NRA. Please don't allow this bill to pass out of your committee.

Bob Hartley, Homer

Doniece Gott

From: Carole Jaffa <carole@jaffaconstruction.com>
Sent: Tuesday, March 22, 2016 5:39 PM
To: Senate Finance Committee
Subject: firearms in class

People should not take their guns to school. Period.

--

Carole Jaffa
Jaffa Construction Inc.
carole@jaffaconstruction.com
907-224-8002

Doniece Gott

From: Diane DiSanto <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 11:39 AM
To: Senate Finance Committee
Subject: Diane in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Diane DiSanto
2246 Susitna Dr
Anchorage, AK
Dianedisanto@gmail.com

Doniece Gott

From: Jennifer Glenn <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 11:38 AM
To: Senate Finance Committee
Subject: Jennifer in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Jennifer Glenn
11100 Trails End Rd
Anchorage, AK
mtbikejen@yahoo.com

Doniece Gott

From: Rita Brown-Martin <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 10:02 AM
To: Senate Finance Committee
Subject: Rita in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Rita Brown-Martin
100 Oklahoma St
Anchorage, AK
ritabrownmartin@gmail.com

Doniece Gott

From: David Ianson <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 10:35 AM
To: Senate Finance Committee
Subject: David in Palmer: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

David Ianson
12350 East Drift Lane #12
Palmer, AK
oplopanax@gci.net

Doniece Gott

From: sidney swerman <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 10:26 AM
To: Senate Finance Committee
Subject: sidney in Fairbanks: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

sidney swerman
522 Farewell Ave
Fairbanks, AK
sidsprojects@yahoo.com

Dear Senators,

The Residence Hall Association (RHA) at the University of Alaska Anchorage serves as the student government body for the UAA residential community. The function of RHA is to offer a unified voice to the nearly 1,000 residents living on campus at UAA on issues that impact them as students. After extensively discussing SB 174 with our assembly members and our constituents and putting it to a vote at a recent forum, we submit this letter **opposing** SB-174 in its current form.

The safety of the various members of residential campus is the foremost concern of the assembly, and we worry about the additional risks SB 174 would present. Two years ago, the 2014-2015 RHA Assembly sent a letter expressing similar concerns about a similar bill, SB 176/HB 335. We send this letter with the goal of affirming our position that student safety must take priority.

The recent alarming rise in shootings at college campuses were addressed during our forum by several concerned residents. The body does not believe that an armed campus makes UAA a safer campus. During an active shooting, the addition of students using their concealed firearms will only add to the chaos and ambiguity of the crisis. We risk exponentially increasing the danger of the situation for both the students and the emergency responders. We should instead place our trust in University Police Department, who are the best equipped, trained, and prepared to handle such a crisis.

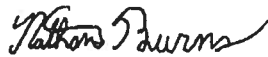
We are also concerned about the additional challenges that Resident Advisors (student staff members), will face when confronting residents that may be armed. De-escalation is the first priority of staff and officers during any altercation with residents, and these situations becomes more difficult with the constant possibility of the resident being armed. We worry the atmosphere that SB 174 creates will make it more difficult to recruit, train, and retain student staff members.

The Assembly did however look favorably upon the amendments to clauses (b)(4)-(7), which prohibit concealed carry with the on campus living areas themselves as well as health services and conduct meetings. The assembly was initially concerned that the bill would see an increase in the proliferation of firearms in high risk and highly concentrated areas, especially the residence halls, and during high risk situations and as such, would encourage the creation additional considerations towards the safety of students at UAA.

We affirm the constitutional right of Alaskans to keep and bear arms, and we have a substantial population of passionate gun owners, hunters, recreational shooters amongst our on campus population, many of whom made their voices heard at the recent forums. We believe that the current system successfully accommodates them, wherein all residents may store their firearms in a gunsafe in the Gorsuch commons. They are capable of 24-hour access to them by contacting UPD, and are also free stow their firearms, unloaded and out of sight, in their vehicles in the parking lots.

The UA system is dedicated to the growth and development of its students, and we feel that this goal is only achievable in an environment in which everyone feels safe. For this reason we formally submit our **opposition** to SB-174

Sincerely,

A handwritten signature in cursive script, appearing to read "Nathan Burns".

Nathan Burns
President of the UAA Residence Hall Assembly

We have attached the testimony from our forum for your perusal. We began the forum with a reading of the 2/26/16 version of the bill. Following are the comments made by each speaker limited to two minutes of testimony on the issue.

Doniece Gott

From: john sonin <sojohn61@hotmail.com>
Sent: Wednesday, March 23, 2016 4:21 PM
To: Sen. Anna MacKinnon; Sen. Pete Kelly; Senate Finance Committee; john sonin
Subject: Cost Prohibitive!

Dear AK Legislators,

If you honestly believe that a civil application of criminal justice can be bestowed through private hands; believing "good guys with a gun" are consistently good, unfailing in their purity, and "bad guys with a gun" are overt, obvious, evident, blatantly criminal, then you better prepare for a devastation of Alaska's already tumultuous financial straits.

I really hope I won't need to reason through the contraries inculcated in elementary school when I say that, a society working together, under general laws of behavior, is a more effective producer than any atomized group laboring apart.

Synergy in and of production, but this same concept also applies to enforcement of a society's laws, norms, and/or its cultural torts. If this SB 174 Bill intends to require Alaska educators, teachers, administrative staff, need stand posture behind a handgun and an evanescent badge, contending they are always "the good guys," are you ready to construe all the potential "bad guys" (the student body - and realistically - every other teacher and administrator!) should be addressed with suspicion? And worse yet for the economy. How do you think liability will play-out in the courts?

And here is a contrary for you...bestowing learning while holding some part of that knowledge/information from dispensation to others, to insure one maintains intellectual control. That's how "suspicion" works, giving the informing-one a modicum of protection.

Never being true, while expecting the culture to continue its eternal pursuit growing in truth, when the prior generation doesn't give the entire "recipe" to the ones' that follow. When one makes the same mistakes and expects that this time they'll succeed, all the energy/money/effort invested is wasted!

With SB 174, Alaska will be condemning itself to wasted energy and a future of cultural inefficiency! Do not "Do Pass" this Machiavellian inanity, PLEASE!

John S. Sonin
329 Fifth Street, #1
Juneau, AK 99801

Doniece Gott

From: Sen. Anna MacKinnon
Sent: Monday, March 21, 2016 10:25 AM
To: Senate Finance Committee
Subject: FW: Opposition to SB 174 Regulation of Firearms and Knives by the Board of Regents

Kristen Pratt

Legislative Aide
Office of Senator Anna MacKinnon
Alaska State Legislature
Alaska State Capitol | Room 516
(907) 694-8944

From: Denise Carl [mailto:denise.m.carl@gmail.com]
Sent: Monday, March 21, 2016 10:08 AM
To: Sen. Pete Kelly <Sen.Pete.Kelly@akleg.gov>; Sen. Anna MacKinnon <Sen.Anna.MacKinnon@akleg.gov>; Sen. Peter Micciche <Sen.Peter.Micciche@akleg.gov>; Sen. Click Bishop <Sen.Click.Bishop@akleg.gov>; Sen. Mike Dunleavy <Sen.Mike.Dunleavy@akleg.gov>; Sen. Lyman Hoffman <Sen.Lyman.Hoffman@akleg.gov>; Sen. Donny Olson <Sen.Donny.Olson@akleg.gov>
Subject: Opposition to SB 174 Regulation of Firearms and Knives by the Board of Regents

Hello Senate Finance Committee Members,

I am writing in hopes that this email can be considered as my testimony against SB 174, I am unable to testify in person or via the phone during the hearing times.

As an employee of the University of Alaska Southeast, I am extremely disappointed that SB 174 is on the table. My role is that of an academic advisor, sometimes I have wonderful positive conversations with the students I meet with, but unfortunately I am the person students speak with when they are disappointed in their academic performance, the university or just life in general. These are never easy conversations, but wondering if the student is carrying a weapon would only amplify the difficulty of these conversations.

While I was an employee of the University of Idaho, a faculty member shot and killed a student, and then killed himself sometime later. These events leave a lasting impression for all that were touched by them. I can't help but think that increasing access to guns will only prove to create more opportunities, not fewer, for incidents like these.

Several national higher education organizations have taken well reasoned stances against guns on campus. Here is NASPA's (Student Affairs Administrator in Higher Education) statement on guns on campus

<[http://www.naspa.org/images/uploads/main/NASPA_Gun_Statement_\(2\).pdf](http://www.naspa.org/images/uploads/main/NASPA_Gun_Statement_(2).pdf)>.
NASPA has over 15,000 individual members and 2,100 institutions are members of this organization. The American Association of University Professors, American Federation of Teachers, Association of American Colleges and Universities and the Association of Governing Boards of Universities and Colleges have compiled this joint statement against "campus carry <<http://www.aaup.org/file/CampusCarry.pdf>>" laws.

I have been surprised to hear during testimonies that people seem to believe that sexual assaults are frequently committed by a stranger AKA "stranger danger", per Rape, Abuse & Incest National Network (RAINN <<https://rainn.org/get-information/statistics/sexual-assault-offenders>>) approximately 4/5 of rapes were committed by someone known to the victim and 82% of sexual assaults were perpetrated by a non-stranger. To assume that students carrying guns is going to decrease or prevent sexual assaults, I believe is a false assumption.

What limited positive outcomes of people having weapons on campus are significantly outweighed by the negatives. My hope is that you will vote against this bill. Places of learning and discourse are no place for guns and knives.

Sincerely,

Doniece Gott

From: Linda Schandelmeier <bounce@list.everytown.org>
Sent: Tuesday, March 22, 2016 3:42 PM
To: Senate Finance Committee
Subject: Linda in Fairbanks: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Linda Schandelmeier
PO Box 81781
Fairbanks, AK
lindaschandelmeier@gmail.com

Doniece Gott

From: Dordie Carter <dordiecarter@yahoo.com>
Sent: Tuesday, March 22, 2016 3:03 PM
To: House Finance; Senate Finance Committee
Subject: reinstating OWL Legislature funding

To the Finance Committee Members,

I am asking on behalf of the Hollis Public library and as a patron for the legislature to reinstate the \$761,800 OWL budget. Please remember the partnership that was forged between the legislature, local libraries, E-rate, and AKLA when Alaska's libraries and in turn their patrons were brought forward into 21 century internet access through the OWL Program in 2010.

Internet access under this program revolutionized our library and brought what we offered to our patrons in line with their needs: completing taxes, filing PFDs, researching, checking their emails, accessing educational sites and videos, working online, etc. It is the source for WIFI in our town and many patrons update their devices at the library. The unlimited usage aspect of the contract is one of the most beneficial parts for our town. This last fiscal year (2014/2015) our library had 1,433 patron usages with an estimated 850 internet usages during those visits to the library. Some of our patrons do not have any other way to access the internet and rely on our library's service.

If the legislature's portion of our financing is removed, our 30 year old, volunteer run library will have to annually provide \$1,200 in addition to our current \$840 for the same internet service. By choosing to stay with the Alaska State Master OWL Internet Contract, the additional money needed will impact our other services negatively. We already have an average budget of around \$12,000 a year that we provide for via multiple ways. We will have a very hard time raising additional money to cover this added cost to our internet. Our other option is the locally provided service which has usage limitation and overage charges and is more expensive than what we pay now as well.

We appreciate the hard choices that you have to make and ask that you consider how the \$761,800 of OWL Funding benefits a wide audience across the entire state of Alaska. Please reinstate it in the Alaska State Budget.

Thank you,
Dordie Carter
907-530-7112
hollispubliclibrary@gmail.com

Doniece Gott

From: Genevieve Mina <minagenevieve@gmail.com>
Sent: Wednesday, March 23, 2016 11:09 PM
To: Senate Finance Committee
Subject: SB 174 Testimony - Genevieve Mina

Chairman Kelly and members of the Committee, my name is Genevieve Mina. I am here today to express my strong opposition to SB 174, which will force the University of Alaska to allow guns on its campuses.

I am proud to be a student at UAA, and even I'm just a sophomore, I plan to pursue my master's here. However, I'm concerned about how SB 174 is going to affect my future years on campus.

Today, I'd like to address how this bill will impact my experience as a student in and out of the classroom.

Let's take a look at Texas, where a similar bill was passed last year. At the University of Houston, faculty senate told fellow academics that after campus carry was implemented, they may want to, and I quote:

- Be careful discussing sensitive topics
- Drop certain topics from your curriculum
- Not "go there" if you sense anger
- Limit student access off hours

Because of the fact that SB 174 does not assure safety, there is a strong possibility that professors will have to change their curriculum, or even leave the university because of this bill.

That's frightening. How can we learn if we cannot discuss controversial topics? How will this help us attract out-of-state professors and students? Our country has a proud tradition of intellectual freedom. At the point of which our education stifles in the name of safety, this bill has failed in protecting the university.

This bill will also put us all at more risk outside of the classroom. College is, for most of us, the first time we are on our own, independent of our parents. We're learning how to deal with the stresses of midterms and papers-- and, as most of you can probably remember-- alcohol and drug abuse happens all too often. Adding guns into the mix is dangerous and misguided.

Alaska and the UA system already faces significant budget cuts this year, and the school has already indicated that this bill will cost over one million dollars to implement and more every year to keep the policy in place. Idaho passed a similar campus carry bill in 2014, and 5 state schools had to spend over \$3.7 million to increase security in the first year alone.

This is an expensive choice that will diminish the quality of UA education and add unnecessary risks to university functions, athletic games, and our campus life.

I respectfully urge you to listen to your constituents who attend and work at UA—please vote no on SB 174.

Doniece Gott

From: Chris Prussing <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 6:51 AM
To: Senate Finance Committee
Subject: Chris in Juneau: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Chris Prussing
4655 Thane Road
Juneau, AK
beadiste@gmail.com

Doniece Gott

From: Sharlyn Smith <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:04 AM
To: Senate Finance Committee
Subject: Sharlyn in Juneau: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Sharlyn Smith
PO Box 20674
Juneau, AK
sharlyn13@gmail.com

Doniece Gott

From: Joan Deering <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:08 AM
To: Senate Finance Committee
Subject: Joan in Juneau: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Joan Deering
9351 glacier hwy
Juneau, AK
paradisecafejuneau@gmail.com

Doniece Gott

From: Patricia Cue <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:14 AM
To: Senate Finance Committee
Subject: Patricia in Soldotna: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Patricia Cue
35360 Robinwood Dr
Soldotna, AK
pcue@acsalaska.net

Doniece Gott

From: katrina seater <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:20 AM
To: Senate Finance Committee
Subject: katrina in anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

katrina seater
13250 staephenson st
anchorage, AK
katseater@yahoo.com

Doniece Gott

From: Janice Swiderski <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:21 AM
To: Senate Finance Committee
Subject: Janice in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Janice Swiderski
16900 Stone Ridge Rd
Anchorage, AK
tswider@ak.net

Doniece Gott

From: Chanda Meek <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:23 AM
To: Senate Finance Committee
Subject: Chanda in Fairbanks: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Chanda Meek
804 Cranberry Ridge Dr
Fairbanks, AK
chanda_meek@yahoo.ca

Doniece Gott

From: Polly Wirum <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:34 AM
To: Senate Finance Committee
Subject: Polly in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Polly Wirum
1240 S St
Anchorage, AK
pwirum@gci.net

Doniece Gott

From: martin niemi <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:37 AM
To: Senate Finance Committee
Subject: martin in Douglas: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

martin niemi
616 Alta Court
Douglas, AK
cmniemi@gmail.com

Doniece Gott

From: Jamieson McLean <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:41 AM
To: Senate Finance Committee
Subject: Jamieson in Juneau: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Jamieson McLean
1007 Bonnie Doon
Juneau, AK
gjmclean52@yahoo.com

Doniece Gott

From: Jim Frei <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:50 AM
To: Senate Finance Committee
Subject: Jim in Wasilla: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Jim Frei
PO Box 875102
Wasilla, AK
jimfrei@mtaonline.net

Doniece Gott

From: Sharon Fisher <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:51 AM
To: Senate Finance Committee
Subject: Sharon in Juneau: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Sharon Fisher
4496 Hillcrest Ave
Juneau, AK
Fisher.sharone@gmail.com

Doniece Gott

From: Linda Fraley <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:52 AM
To: Senate Finance Committee
Subject: Linda in Valdez: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Linda Fraley
7505 Richardson Hwy
Valdez, AK
lindafraley58@yahoo.com

Doniece Gott

From: Adelle R Fuller <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 7:59 AM
To: Senate Finance Committee
Subject: Adelle in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Adelle R Fuller
6310 Kalmia Cir
Anchorage, AK
adellefuller@gmail.com

Doniece Gott

From: Bob Gengler <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 8:38 AM
To: Senate Finance Committee
Subject: Bob in Eagle River: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Bob Gengler
18625 S Kanaga Lp
Eagle River, AK
goatb@mtaonline.net

Doniece Gott

From: Arlene Ronda <jaronda51@gmail.com>
Sent: Thursday, March 24, 2016 9:47 AM
To: Senate Finance Committee
Subject: HB 174. Guns on campus

I am AGAINST allowing guns on campus.

I am for armed security personnel ONLY having thorough and proper training to do their jobs.

I am FOR local entities to restrict guns in their areas of responsibility.

Arlene Ronda

Homer

Sent from my iPhone

Doniece Gott

From: Mike Cutter <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 9:52 AM
To: Senate Finance Committee
Subject: Mike in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Mike Cutter
1200 W Dimond Blvd 108
Anchorage, AK
akmac61@yahoo.com

Doniece Gott

From: Susan Sullivan <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 9:12 AM
To: Senate Finance Committee
Subject: Susan in Anchorage, AK: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Susan Sullivan
11324 Discovery View Drive
Anchorage, AK, AK
susan.sullivan.1946@gmail.com

Doniece Gott

From: Robert Winckler <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 9:17 AM
To: Senate Finance Committee
Subject: Robert in Wasilla: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Robert Winckler
P.O. Box 877378
Wasilla, AK
winckler@mtaonline.net

Doniece Gott

From: Megan Byers <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 9:23 AM
To: Senate Finance Committee
Subject: Megan in Anchorage: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Megan Byers
6727 Winchester Street
Anchorage, AK
meganbyers7@yahoo.com

Doniece Gott

From: Sen. Anna MacKinnon
Sent: Thursday, March 24, 2016 9:33 AM
To: Senate Finance Committee
Subject: FW: SB 174 Testimony - Genevieve Mina

From: Genevieve Mina [mailto:minagenevieve@gmail.com]
Sent: Wednesday, March 23, 2016 11:10 PM
To: Sen. Anna MacKinnon <Sen.Anna.MacKinnon@akleg.gov>
Subject: SB 174 Testimony - Genevieve Mina

Chairman Kelly and members of the Committee, my name is Genevieve Mina. I am here today to express my strong opposition to SB 174, which will force the University of Alaska to allow guns on its campuses.

I am proud to be a student at UAA, and even I'm just a sophomore, I plan to pursue my master's here. However, I'm concerned about how SB 174 is going to affect my future years on campus.

Today, I'd like to address how this bill will impact my experience as a student in and out of the classroom.

Let's take a look at Texas, where a similar bill was passed last year. At the University of Houston, faculty senate told fellow academics that after campus carry was implemented, they may want to, and I quote:

- Be careful discussing sensitive topics
- Drop certain topics from your curriculum
- Not "go there" if you sense anger
- Limit student access off hours

Because of the fact that SB 174 does not assure safety, there is a strong possibility that professors will have to change their curriculum, or even leave the university because of this bill.

That's frightening. How can we learn if we cannot discuss controversial topics? How will this help us attract out-of-state professors and students? Our country has a proud tradition of intellectual freedom. At the point of which our education stifles in the name of safety, this bill has failed in protecting the university.

This bill will also put us all at more risk outside of the classroom. College is, for most of us, the first time we are on our own, independent of our parents. We're learning how to deal with the stresses of midterms and papers-- and, as most of you can probably remember-- alcohol and drug abuse happens all too often. Adding guns into the mix is dangerous and misguided.

Alaska and the UA system already faces significant budget cuts this year, and the school has already indicated that this bill will cost over one million dollars to implement and more every year to keep the policy in place. Idaho passed a similar campus carry bill in 2014, and 5 state schools had to spend over \$3.7 million to increase security in the first year alone.

This is an expensive choice that will diminish the quality of UA education and add unnecessary risks to university functions, athletic games, and our campus life.

I respectfully urge you to listen to your constituents who attend and work at UA—please vote no on SB 174.

Doniece Gott

From: Betty Jo Goddard <bounce@list.everytown.org>
Sent: Thursday, March 24, 2016 9:40 AM
To: Senate Finance Committee
Subject: Betty Jo in Anchor Point: Guns on campus is a dangerous and expensive choice for Alaska

Dear Senate Finance Committee,

I'm writing to urge you to vote NO on SB 174.

This bill would force Alaska's colleges to allow guns on campus -- even though the vast majority of campus police chiefs, college presidents, students and faculty oppose it. If passed, Alaska will be one of the few states in the country with such a dangerous policy, and here's why:

Colleges have traditionally prohibited guns on campus and have been relatively safe from gun violence. But campus life is rife with other dangers -- like binge drinking and increased levels of suicide attempts -- that have devastating consequences when mixed with guns.

Not to mention, these policies come with expensive costs for increased security and insurance. In 2014, Idaho passed a guns on campus law, and as a result, five state schools had to spend over \$3.7 million to increase security in the first year alone. Last year, Texas campus carry legislation was estimated to cost six of the major universities in Texas \$59 million over six years. In Arizona, the state Board of Regents estimated that allowing guns on its three campuses would cost \$13.3 million in one-time expenses and \$3.1 million in annual operating costs.

Allowing guns on campus is a dangerous choice and an expensive one for Alaska. **It's for all of the above reasons that I respectfully urge you to vote NO on SB 174.**

Thank you,

Betty Jo Goddard
34374 Chocolate Lily Lane
Anchor Point, AK
bettyjo@horizonsatellite.com