SENATE BILL NO. 12

IN THE LEGISLATURE OF THE STATE OF ALASKA TWENTY-EIGHTH LEGISLATURE - FIRST SESSION

BY SENATORS FAIRCLOUGH, Giessel, McGuire, Huggins, Kelly, Dyson, Meyer

Introduced: 1/16/13

Referred: State Affairs, Finance

A BILL

FOR AN ACT ENTITLED

- 1 "An Act relating to state and public entity procurement, including the State
- 2 Procurement Code, procurement preferences, contract awards, the use of small
- 3 procurement provisions for certain amounts of leased space, the Alaska business license
- 4 requirement for Alaska bidder and other procurement preferences, the proof of
- 5 registration of construction contract bidders and offerors, the establishment and
- 6 maintenance of lists of persons who want to provide supplies or services to the state,
- 7 state agencies, and state instrumentalities, electronic bids and proposals, the chief
- 8 procurement officer, small procurements, and writings; relating to the meaning of
- 9 'Alaska bidder'; and providing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

- * **Section 1.** AS 24.55.275 is amended to read:
- 12 Sec. 24.55.275. Contract procedures. The ombudsman shall adopt by

AS 36.30.321(a) [AS 36.30.170(b)].
office of the ombudsman shall comply with the five percent preference under
proposals does not apply to contracts for investigations under AS 24.55.100, and the
ombudsman in contracting for services. However, the procedure for requests for
regulation procedures consistent with AS 36.30 to be followed by the office of the

* **Sec. 2.** AS 36.15.050(a) is amended to read:

- (a) When agricultural products are purchased by the state or by a school district that receives state money, a seven percent preference shall be applied to the price of the products harvested in the state [ONLY AGRICULTURAL PRODUCTS HARVESTED IN THE STATE SHALL BE PURCHASED WHENEVER PRICED NO MORE THAN SEVEN PERCENT ABOVE PRODUCTS HARVESTED OUTSIDE THE STATE, AVAILABLE, AND OF LIKE QUALITY COMPARED WITH AGRICULTURAL PRODUCTS HARVESTED OUTSIDE THE STATE].
- * **Sec. 3.** AS 36.15.050(b) is amended to read:
 - (b) When fisheries products are purchased by the state or by a school district that receives state money, a seven percent preference shall be applied to the price of the products harvested or processed within the jurisdiction of the state [ONLY FISHERIES PRODUCTS HARVESTED OR PROCESSED WITHIN THE JURISDICTION OF THE STATE SHALL BE PURCHASED WHENEVER PRICED NO MORE THAN SEVEN PERCENT ABOVE PRODUCTS HARVESTED OR PROCESSED OUTSIDE THE JURISDICTION OF THE STATE, AVAILABLE, AND OF LIKE QUALITY COMPARED WITH FISHERIES PRODUCTS HARVESTED OR PROCESSED OUTSIDE THE JURISDICTION OF THE STATE].
- * Sec. 4. AS 36.15.050 is amended by adding a new subsection to read:
- 27 (h) A bidder receiving a preference under this section may not receive a preference under AS 36.30.322.
- * **Sec. 5.** AS 36.30.010(d) is amended to read:
- 30 (d) The annual salary of the chief procurement officer is range <u>25</u> [27] of the salary schedule established in AS 39.27.011.

* **Sec. 6.** AS 36.30.015(e) is amended to read:

(e) The board of directors of the Alaska Railroad Corporation and the board of directors of the Alaska Aerospace Corporation shall adopt procedures to govern the procurement of supplies, services, professional services, and construction. The procedures must be substantially equivalent to the procedures prescribed in this chapter and in regulations adopted under this chapter. Notwithstanding the other provisions of this subsection, the Alaska Railroad Corporation and the Alaska Aerospace Corporation shall comply with the five percent preference under AS 36.30.321(a) [AS 36.30.170(b)], and, when the Department of Transportation and Public Facilities authorizes the Alaska Railroad Corporation to perform construction work instead of the Department of Transportation and Public Facilities, the Alaska Railroad Corporation shall use competitive sealed bidding or competitive sealed proposals under AS 36.30.100 - 36.30.270 to procure the supplies, services, professional services, and construction services necessary for the work and, to ensure the state obtains the lowest cost for the project, may submit a bid or proposal for the work.

* **Sec. 7.** AS 36.30.015(f) is amended to read:

(f) The board of directors of the Alaska Housing Finance Corporation, notwithstanding AS 18.56.088, the membership of the Alaska Industrial Development and Export Authority, notwithstanding AS 44.88.085, and the board of directors of the Knik Arm Bridge and Toll Authority under AS 19.75.111, shall adopt regulations under AS 44.62 (Administrative Procedure Act), and the board of trustees of the Alaska Retirement Management Board shall adopt regulations under AS 37.10.240, to govern the procurement of supplies, services, professional services, and construction for the respective public corporation and board. The regulations must reflect competitive bidding principles and provide vendors reasonable and equitable opportunities to participate in the procurement process and must include procurement methods to meet emergency and extraordinary circumstances. Notwithstanding the other provisions of this subsection, the Alaska Housing Finance Corporation, the Alaska Industrial Development and Export Authority, the Knik Arm Bridge and Toll Authority, and the Alaska Retirement Management Board shall comply with **the five**

percent preference under AS 36.30.321(a) [AS 36.30.170(b)].

* **Sec. 8.** AS 36.30.015(h) is amended to read:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

(h) The board of directors of the Alaska Seafood Marketing Institute shall adopt procedures to govern the procurement of supplies, services, and professional services. The procedures must be similar to the procedures prescribed in this chapter and in regulations adopted under this chapter, except that the Alaska Seafood Marketing Institute shall comply with **the five percent preference under AS 36.30.321(a)** [AS 36.30.170(b)].

* **Sec. 9.** AS 36.30.020 is amended to read:

Sec. 36.30.020. Legislature. The legislative council shall adopt and publish procedures to govern the procurement of supplies, services, professional services, and construction by the legislative branch. The procedures must be based on the competitive principles consistent with this chapter and must be adapted to the special needs of the legislative branch as determined by the legislative council. The procedures must contain provisions for prohibiting procurement from a person that has headquarters in a country listed in Tier 3 of the most recent Trafficking in Persons Report published by the United States Secretary of State under 22 U.S.C. 7107(b)(1)(C). The procedures may contain provisions for restricting procurement from a person that conducts business in but does not have headquarters in a country listed in Tier 3 of the most recent Trafficking in Persons Report published by the United States Secretary of State under 22 U.S.C. 7107(b)(1)(C). The procedures must be consistent with the provisions of AS 36.30.080(c) - (e) and 36.30.085. Notwithstanding the other provisions of this section, the legislative agencies subject to the legislative council's regulations shall comply with the five percent preference under AS 36.30.321(a) [AS 36.30.170(b)].

* **Sec. 10.** AS 36.30.030 is amended to read:

Sec. 36.30.030. Court system. The administrative director of the Alaska Court System shall adopt and publish procedures to govern the procurement of supplies, services, professional services, and construction by the judicial branch. The procedures must be based on the competitive principles consistent with this chapter and must be adapted to the special needs of the judicial branch as determined by the

administrative director of the Alaska Court System. The procedures must contain provisions for prohibiting procurement from a person that has headquarters in a country listed in Tier 3 of the most recent Trafficking in Persons Report published by the United States Secretary of State under 22 U.S.C. 7107(b)(1)(C). The procedures may contain provisions for restricting procurement from a person that conducts business in but does not have headquarters in a country listed in Tier 3 of the most recent Trafficking in Persons Report published by the United States Secretary of State under 22 U.S.C. 7107(b)(1)(C). The procedures must be consistent with the provisions of AS 36.30.080(c) - (e) and 36.30.085. Notwithstanding the other provisions of this section, the judicial branch shall comply with **the five percent preference under AS 36.30.321(a)** [AS 36.30.170(b)].

* **Sec. 11.** AS 36.30.080(f) is amended to read:

- (f) When the department is acquiring leased space of <u>7,000</u> [3,000] square feet or less, the department may procure the leased space using the procedures for small procurements under AS 36.30.320, providing public notice is given to prospective offerors in the market area.
- * **Sec. 12.** AS 36.30.110(b) is amended to read:
 - (b) The bidder <u>shall</u> [MUST] have a valid Alaska business license at the time <u>the contract is awarded.</u> To qualify as an Alaska bidder under AS 36.30.321, a <u>bidder shall have a valid Alaska business license at the time</u> designated in the invitation to bid for bid opening. A bidder for a construction contract shall also submit <u>proof</u> [EVIDENCE] of the bidder's registration under AS 08.18 <u>before the contract may be awarded</u>.
- * **Sec. 13.** AS 36.30.130(a) is amended to read:
 - (a) The procurement officer shall give adequate public notice of the invitation to bid at least 21 days before the date for the opening of bids. If the procurement officer determines in writing that a shorter notice period is advantageous for a particular bid and adequate competition is anticipated, the 21-day period may be shortened. Notice shall be posted on the Alaska Online Public Notice System (AS 44.62.175). The time and manner of notice must be in accordance with regulations adopted by the commissioner of administration. When practicable, notice

1	may include
2	(1) publication in a newspaper calculated to reach prospective bidders;
3	<u>and</u>
4	(2) notices posted in public places within the area where the work is to
5	be performed or the material furnished [; AND
6	(3) NOTICES MAILED TO ALL ACTIVE PROSPECTIVE
7	CONTRACTORS ON THE APPROPRIATE LIST MAINTAINED UNDER
8	AS 36.30.050].
9	* Sec. 14. AS 36.30.170 is repealed and reenacted to read:
10	Sec. 36.30.170. Contract award after bids. After applying any preferences
11	that apply under AS 36.15.050 and AS 36.30.321 - 36.30.338, a procurement officer
12	shall award a contract based on the solicited bids with reasonable promptness by
13	written notice to the lowest responsible and responsive bidder whose bid conforms in
14	all material respects to the requirements and criteria set out in the invitation to bid.
15	* Sec. 15. AS 36.30.210(b) is amended to read:
16	(b) An offeror for a construction contract shall submit proof [EVIDENCE] of
17	the offeror's registration as a contractor under AS 08.18 before the contract may be
18	awarded. A request for sealed proposals for a construction contract, except a design-
19	build construction contract, must require the offeror, not [NO] later than five working
20	days after the proposal that is the most advantageous to the state is identified, to list
21	subcontractors the offeror proposes to use in the performance of the construction
22	contract. The list must include the information required under AS 36.30.115(a). The
23	provisions of AS 36.30.115(b) - (g) that apply to a construction contractor or an
24	apparent low bidder apply to offerors submitting competitive sealed proposals for
25	construction contracts, except design-build construction contracts.
26	* Sec. 16. AS 36.30.210(e) is amended to read:
27	(e) The offeror shall [MUST] have a valid Alaska business license at the time
28	the contract is awarded. To qualify as an Alaska bidder under AS 36.30.321, an
29	offeror shall have a valid Alaska business license at the time designated [,] in the
30	request for proposals [,] for opening of the proposals.
31	* Sec. 17. AS 36.30 is amended by adding a new section to article 4 to read:

1	Sec. 30.30.290. Electronic blus and proposals. All agency may allow blus of
2	proposals to be submitted in electronic form under AS 09.80 (Uniform Electronic
3	Transactions Act).
4	* Sec. 18. AS 36.30.320(a) is amended to read:
5	(a) A procurement for supplies, services, or professional services that does not
6	exceed an aggregate dollar amount of \$\frac{\\$100,000}{\}[\\$50,000], construction that does not
7	exceed an aggregate dollar amount of \$200,000 [\$100,000], or lease of space that does
8	not exceed 7,000 [3,000] square feet shall [MAY] be made under [IN
9	ACCORDANCE WITH] regulations adopted by the commissioner for small
10	procurements.
11	* Sec. 19. AS 36.30 is amended by adding a new section to article 5 to read:
12	Sec. 36.30.321. Alaska bidder and related preferences. (a) If the bidder or
13	offeror is an Alaska bidder, a five percent preference shall be applied to the price in
14	the bid or proposal.
15	(b) Except as otherwise provided in (d), (e), or (g) of this section, if a bidder
16	or offeror qualifies as an Alaska bidder and is offering services through an
17	employment program, a 15 percent preference shall be applied to the price in the bid
18	or proposal.
19	(c) If a bidder or offeror qualifies as an Alaska bidder and is an Alaska
20	domestic insurer, and if the procurement is for an insurance-related contract, a five
21	percent preference shall be applied to the price in the bid or proposal.
22	(d) A 10 percent preference shall be applied to a price in a bid or proposal if
23	the bidder or offeror qualifies as an Alaska bidder and is a
24	(1) sole proprietorship owned by a person with a disability;
25	(2) partnership under AS 32.06 or AS 32.11 if each of the partners is a
26	person with a disability;
27	(3) limited liability company organized under AS 10.50 if each of the
28	members is a person with a disability;
29	(4) corporation that is wholly owned by individuals, and each of the
30	individuals is a person with a disability; or
31	(5) joint venture that is composed of ventures that qualify under (1) -

1	(4) of this subsection.
2	(e) The division of vocational rehabilitation in the Department of Labor and
3	Workforce Development shall add to its current list of qualified employment programs
4	a list of individuals who qualify as persons with a disability under (d) of this section.
5	To qualify for a preference under (d) of this section, a person must be on the list at the
6	time the bid or proposal is opened.
7	(f) If a bidder or offeror qualifies as an Alaska bidder and is a qualifying
8	entity, a five percent preference shall be applied to the price in the bid or proposal.
9	The preference may not exceed \$5,000. In this subsection,
10	(1) "Alaska veteran" means an individual who is both a resident of the
11	state and a veteran;
12	(2) "qualifying entity" means a
13	(A) sole proprietorship owned by an Alaska veteran;
14	(B) partnership under AS 32.06 or AS 32.11 if a majority of the
15	partners are Alaska veterans;
16	(C) limited liability company organized under AS 10.50 if a
17	majority of the members are Alaska veterans; or
18	(D) corporation that is wholly owned by individuals, and a
19	majority of the individuals are Alaska veterans;
20	(3) "veteran" means an individual who
21	(A) served in the
22	(i) armed forces of the United States, including a
23	reserve unit of the United States armed forces; or
24	(ii) Alaska Territorial Guard, the Alaska Army National
25	Guard, the Alaska Air National Guard, or the Alaska Naval Militia; and
26	(B) was separated from service under a condition that was not
27	dishonorable.
28	(g) A bidder or offeror may not receive a preference under both (b) and (d) of
29	this section for the same contract.
30	(h) Except as provided by (j) of this section, this section applies to all
31	insurance contracts involving state money. In this subsection, "state money" has the

1	meaning given in AS 36.30.990, but also includes state grants and reimbursements to
2	municipalities, school districts, and other entities.
3	(i) To qualify for a preference under (b), (d), or (f) of this section, a bidder or
4	offeror must add value by actually performing, controlling, managing, and supervising
5	the services provided, or the bidder or offeror must have sold supplies of the general
6	nature solicited to other state agencies, other governments, or the general public.
7	(j) This section does not apply to solicitations or contracts for lease space
8	under AS 36.30.080, to procurements under AS 36.30.305 - 36.30.310 or, except as
9	provided otherwise by regulation under AS 36.30.320, to small procurements under
10	AS 36.30.320.
11	(k) In this section, "person with a disability" means an individual who
12	(1) has been determined to be permanently disabled by the
13	(A) United States Social Security Administration under 42
14	U.S.C. 423 or 1381 - 1383f (Social Security Act);
15	(B) teachers' retirement system under AS 14.25, the judicial
16	retirement system under AS 22.25, the public employees' retirement system
17	under AS 39.35, or the elected public officers' retirement system under former
18	AS 39.37;
19	(C) Federal Civil Service Retirement System under 5 U.S.C.
20	2107, 3323, and 8331 - 8351;
21	(D) federal employees' retirement system under 5 U.S.C. 8401
22	- 8480; or
23	(E) division of vocational rehabilitation in the Department of
24	Labor and Workforce Development using disability standards under 42 U.S.C.
25	1381 - 1383f (Social Security Act) for eligibility for certain state disability
26	programs;
27	(2) is receiving permanent total disability under AS 23.30 (Alaska
28	Workers' Compensation Act);
29	(3) has been discharged from military service under honorable
30	conditions and is certified by the United States Department of Veterans Affairs as
31	having incurred a 50 percent or greater disability during military service; or

1	(4) has served in the Alaska Territorial Guard and incurred a 30
2	percent or greater disability while serving in the Alaska Territorial Guard.
3	* Sec. 20. AS 36.30.322(a) is amended to read:
4	(a) Only timber, lumber, and manufactured lumber products originating in this
5	state from Alaska forests may be procured by an agency or used in construction
6	projects of an agency unless
7	(1) the manufacturers and suppliers who have notified the
8	commissioner of commerce, community, and economic development of their
9	willingness to manufacture or supply Alaska forest products
10	[(1)] have been given reasonable notice of the forest product needs of
11	the procurement or project; and
12	(2) <u>a manufacturer or supplier who has notified the commissioner</u>
13	of commerce, community, and economic development of its willingness to
14	manufacture or supply Alaska forest products is not the low bidder after all
15	applicable preferences have been applied to the price of the qualifying forest
16	product under AS 36.30.336 [ARE UNABLE TO SUPPLY THE PRODUCTS AT A
17	COST THAT IS WITHIN SEVEN PERCENT OF THE PRICE OFFERED BY A
18	MANUFACTURER OR SUPPLIER OF NON-ALASKA FOREST PRODUCTS].
19	* Sec. 21. AS 36.30.336 is repealed and reenacted to read:
20	Sec. 36.30.336. Application of preferences. (a) Except as provided in
21	AS 36.15.050(h) and AS 36.30.321(g), the preferences provided in AS 36.15.050 and
22	AS 36.30.321 - 36.30.338 are cumulative. A bidder who would otherwise qualify for
23	preferences under AS 36.30.321 may not be given a preference over another bidder
24	who qualifies for the same preferences.
25	(b) Notwithstanding the other provisions of this chapter, AS 36.30.321 -
26	36.30.338 apply to all procurements subject to this chapter, except as provided in
27	AS 36.15.050(h) and AS 36.30.322(b).
28	* Sec. 22. AS 36.30.655 is amended to read:
29	Sec. 36.30.655. List of persons debarred or suspended [; REMOVAL
30	FROM CONTRACTOR LISTS]. The commissioner shall maintain a list of all
31	persons debarred or suspended from consideration for the award of contracts. [THF

1	COMMISSIONER SHALL REMOVE A PERSON DEBARRED OR SUSPENDED
2	FROM THE LISTS OF CONTRACTORS UNDER AS 36.30.050 FOR THE PERIOD
3	OF DEBARMENT OR SUSPENSION.]
4	* Sec. 23. AS 36.30.990 is amended by adding new paragraphs to read:
5	(25) "Alaska bidder" means a person who
6	(A) holds a current Alaska business license;
7	(B) submits a bid or proposal for goods, services, or
8	construction under the name appearing on the person's current Alaska business
9	license;
10	(C) has maintained a place of business in the state staffed by
11	the bidder or offeror or an employee of the bidder or offeror for a period of six
12	months immediately preceding the date of the bid or proposal;
13	(D) is incorporated or qualified to do business under the laws
14	of the state, is a sole proprietorship and the proprietor is a resident of the state,
15	is a limited liability company organized under AS 10.50 and all members are
16	residents of the state, or is a partnership under former AS 32.05, AS 32.06, or
17	AS 32.11 and all partners are residents of the state; and
18	(E) if a joint venture, is composed entirely of ventures that
19	qualify under (A) - (D) of this paragraph;
20	(26) "in writing" has the meaning given to "written" in this section;
21	(27) "written" means the product of forming characters on paper, other
22	materials, or viewable screens, that can be read, retrieved, and reproduced, including
23	information that is electronically transmitted and stored.
24	* Sec. 24. AS 36.90.049(a) is amended to read:
25	(a) A marine vessel owned by the state shall be maintained and repaired at a
26	shipyard facility located in the state unless the commissioner of the department that
27	operates the marine vessel determines in writing that there is no shipyard facility
28	located in the state that is equipped or qualified to perform the particular maintenance
29	or repair required, or, after taking into consideration the five percent [ALASKA
30	BIDDER] preference under AS 36.30.321(a) [SET OUT IN AS 36.30.170] and the
31	interport differential, that the proposed cost of the maintenance or repair work is

unreasonable. A detailed list of the costs and factors considered in calculating the
interport differential must be provided to each person who expresses an interest in
submitting a bid to perform maintenance or repair work on a marine vessel owned by
the state.

* **Sec. 25.** AS 38.35.017(a) is amended to read:

(a) Consistent with and in furtherance of the statements of general state policy guiding resource development set out in art. VIII, sec. 1, Constitution of the State of Alaska, that the resources of the state be developed "by making them available for maximum use consistent with the public interest" and in art. VIII, sec. 2, Constitution of the State of Alaska, directing that provision shall be made by the legislature for "the utilization, development, and conservation of all natural resources belonging to the State . . . for the maximum benefit of its people," and consistent with and in furtherance of the general legislative declaration of policy for this chapter set out in AS 38.35.010, it is the policy of this state that the overall strategy for development, use, and control of a pipeline or pipelines to develop the state's substantial North Slope natural gas resources be directed

(1) to enhance the standard of living of state residents by

(A) ensuring that, in conjunction with out-of-state market driven commercial demand for North Slope natural gas, state residents and businesses will have access, directly or indirectly, to that portion of the gas that will meet the reasonably foreseeable in-state demands for it, including substitution of the North Slope natural gas for depleting gas reserves in Southcentral Alaska in order to maintain a vital domestic and industrial energy source, and ensuring that the pipeline or pipelines for the transportation of North Slope natural gas will be designed and located to be responsive to these requirements;

- (B) making the maximum contribution to the development of job opportunities in this state by
 - (i) providing direct short-term construction and longterm operation- and maintenance-related employment on the pipeline or pipelines, to the end that the resources be developed with qualified

1	contractors and firms in this state for work to be performed, including
2	the fabrication and installation of required facilities, and that state
3	residents be employed, consistent with law; for purposes of this sub-
4	subparagraph, a person is considered a resident if the person is
5	physically present in the state with the intent to remain in the state
6	indefinitely and has a home in the state, and a contractor or firm is
7	considered as qualified if the contractor or firm qualifies as an Alaska
8	bidder under; in this sub-subparagraph, "Alaska bidder" has the
9	meaning given in AS 36.30.990 [AS 36.30.170(b)]; and
10	(ii) providing necessary support services; and
11	(C) adding significant long-term property value to the tax base
12	of the state and local governments, thereby providing the means to support
13	public education, public health, transportation, and other essential state and
14	local government projects and services;
15	(2) to ensure that the design, location, and construction of a pipeline of
16	pipelines for delivery of North Slope natural gas to North American markets through
17	connection to the North American natural gas pipeline network enhance opportunities
18	for implementing gas deliveries using alternative technologies and the construction of
19	other pipelines to deliver North Slope natural gas to foreign and domestic markets; and
20	(3) to ensure construction of the pipeline or pipelines consistent with
21	careful protection of the state's natural environment, with minimum environmenta
22	degradation, to the greatest extent possible, and with protection of fish, wildlife, and
23	biotic resources for the use of persons who depend upon them by using available
24	transportation infrastructure to initiate and complete project construction and
25	maintenance and by avoiding duplication of facilities.
26	* Sec. 26. AS 36.30.050, 36.30.175, 36.30.250(b), and 36.30.335 are repealed.
27	* Sec. 27. The uncodified law of the State of Alaska is amended by adding a new section to
28	read:
29	TRANSITION: PENDING SOLICITATIONS FOR PROCUREMENTS AND
30	CONTRACTS. (a) This Act does not apply to
31	(1) solicitations for procurement and the resulting contracts, if the solicitations

- are pending on the effective date of this Act and if the invitation to bid or other solicitation was issued before the effective date of this Act; and
 - (2) procurement contracts entered into before the effective date of this Act, including extensions or amendments of those contracts.
 - (b) Notwithstanding (a) of this section, this Act applies to procurements or contracts described in (a)(1) of this section if all parties to the procurement or contract agree in writing that the applicable provisions of this Act apply to the solicitation or contract.
- * Sec. 28. This Act takes effect immediately under AS 01.10.070(c).

3

4

5

6

7