# BUILDING A WORLD OF DIFFERENCE

**ALASKA NORTH SLOPE ROYALTY STUDY** 

PRESENTATION TO SENATE RESOURCES COMMITTEE

PREPARED FOR THE STATE OF ALASKA



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### **NOTE ON ALASKA NORTH SLOPE ROYALTY STUDY**

- The Alaska North Slope Royalty Study was undertaken between June 2013 and November 2013 and, hence, preceded finalization of the Heads of Agreement ("HOA") between ExxonMobil, ConocoPhillips, BP, TC Alaska, AGDC, and the State Administration as well as the Memorandum of Understanding ("MOU") between the State Administration and TransCanada.
- While the study informed the State Administration as it negotiated the HOA and the MOU, the study, and this presentation summarizing it, do not analyze the specific terms within these agreements or their impacts on the competitiveness of the AKLNG project.
- The attached supplemental analysis summarizes ongoing analysis of some specific terms in the MOU and HOA and their impacts on the State of Alaska.







- The Alaska Liquefied Natural Gas (AKLNG) project is a proposed project to liquefy Alaska North Slope (ANS) gas and export it as LNG, primarily to Asian markets
- The project is comprised of three main components:
  - Gas treatment plant (GTP),
  - Pipeline
  - Liquefied natural gas (LNG) plant
- The total estimated capital cost of the project is \$45 billion falling within a range of \$39-\$54 billion
- Natural gas to supply the project is anticipated to come from the proven reserves at the Prudhoe Bay and Point Thomson units on the Alaska North Slope
- The key project sponsors are Exxon Mobil, ConocoPhillips and BP (referred to in this study as Producers) with potential participation by TransCanada and the State of Alaska
- Target final investment decision for the project is projected around 2017-18 with a commercial operation date around 2023-24









- The AKLNG Project has recently seen momentum with the 3
   Producers along with TransCanada coming together to
   evaluate and advance the AKLNG Project
- The AKLNG Project has the potential to provide hundreds of billions of dollars in value to the State of Alaska as well as the project's investors; the benefits to Alaskans include new revenues, affordable energy supplies, new jobs and economic activity
- The State of Alaska, Department of Natural Resources (DNR) commissioned a study to document and understand four major commercial elements that could influence the various stakeholders' returns from the AKLNG Project:
  - -LNG markets
  - —Supply chain elements
  - Fiscal framework International and Alaska
  - Risk allocation/commercial structure









The study examined how the State's fiscal terms with a
particular focus on royalty terms can affect the success of the
AKLNG project in its role as the principal land owner of the
oil and gas resources of the North Slope



 The Study was undertaken by a team that included Black & Veatch and Daniel Johnston, Inc. under the leadership of DNR along with support and consultation by Department of Revenue (DOR). Additionally, inputs and assumptions of AKLNG Project sponsors were considered.





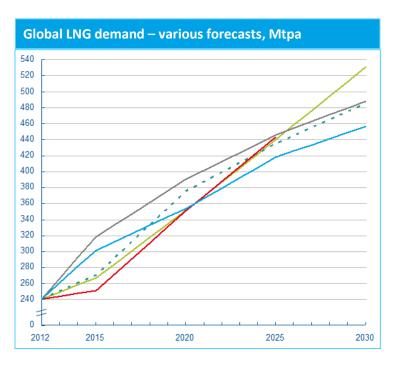


- Assessment of a project of the scope of AKLNG requires examination of numerous complex variables that cannot be determined with a high degree of certainty
- In most cases, a conservative approach was taken when applying forecasts and assumptions
- Many reasonable scenarios can be derived where the AKLNG project is economic, and vice versa
- It should be recognized that market and project related variables, that remain as yet unresolved, can modify the economics as presented here
- The findings in this study represent Black & Veatch's view based on the information available to date and do not necessarily represent the views of the State of Alaska



### **LNG Markets**

- The LNG market is characterized by highly capital intensive projects underpinned by long-term contractual relationships across the supply chain
- The LNG market is in an illiquid, opaque market consisting of very few participants and
  is structured on the basis of long-term, 20+ year contracts as opposed to the global oil
  market which is highly liquid, extremely transparent, comprised of many participants
  and is structured on the basis of short term trade



- Global LNG demand is projected to grow by 50% between 2013 and 2020 and to double by 2030. However potential sources of supply are expanding as well thereby creating significant competition for capturing this growing market
- AKLNG project could be economically feasible with changes to the project's cost structure and the state's fiscal framework
  - AKLNG will have to compete successfully for buyers in order to meet its targeted 2024 in-service date

Note: Includes AKLNG, other new projects, and projects under development.

Source: Team Analysis, various demand studies







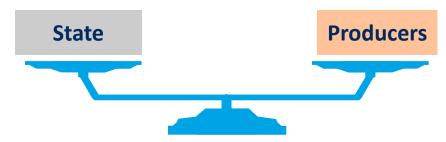


### **Supply Chain Elements**

- In line with the rising costs of LNG projects world-wide, AKLNG project cost estimates have risen by 67% since an equivalent project was evaluated in 2008 to a current estimate of \$45 Billion for the GTP, Pipeline and LNG liquefaction and marine facilities. Equivalent estimates from AKLNG project sponsors are in the range of \$37 \$54 Billion.
- Large, complex LNG projects typically have an integrated commercial structure from production through liquefaction to give project sponsors maximum control across the supply chain.
- The AKLNG project is expected to have an integrated structure
- Ensuring transparency along the supply chain, open access for third parties and alignment of interests between the State and Producers become challenging with a Producer-owned integrated project.

### **Fiscal Framework**

- AKLNG is competing for capital with Producers' projects worldwide and for market share with other sources of supply.
- Similar to other oil and gas projects, LNG projects have either concessionary or contractual fiscal systems with total government take ranging from 45% - 80% for comparable LNG projects reviewed that have achieved commercial operation.
- Government take in Alaska in the 70% 85% range is high for a complex LNG project, although overlapping with the range of government take for the other LNG projects reviewed. Expected IRR for the Producers of approximately 15% for the upstream and midstream components of the project may be insufficient for the Producers to move forward, given their investment alternatives and AKLNG project uncertainties.
- Changes to the project's cost structure and the State's fiscal framework can make the AKLNG Project more economic and competitive.





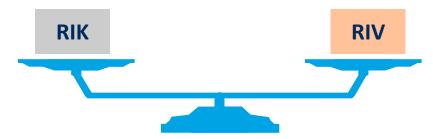
### **Fiscal Framework**

- Incentives including modifications in royalty and/or production tax are among the alternatives available to the State to help improve the relative competitiveness of the project under various scenarios.
- There are various risks to the State from significantly reducing or eliminating its royalty share;
  - Royalties represent Alaska's ownership stake and reducing royalties has implications for the Alaska Permanent Fund
  - Royalty reduction would not protect the State from risks posed by misalignment between the State and Producers interests wherein Producers are able to shift revenues between upstream and midstream components of the project to the detriment of the State



### **Fiscal Framework**

- In reviewing alternatives for royalty, an election by the State to take its royalty in-kind (RIK) could result in a substantial increase in the State's risk exposure and potential loss of royalty value.
  - —An election by the State to take its royalty in-kind could necessitate the need for the State to enter into a large number of complex commercial agreements. The State would be disadvantaged in the creation of such agreements by its statutory and regulatory structure (e.g., the need for legislative modifications), its inexperience in LNG negotiation, its status as a new entrant to the market, and the lack of an LNG supply portfolio to optimize. Risks associated with RIK could result in lower pricing for our LNG
  - Producers have more experience managing the exposures to market risk
- An election by the State to take its royalty in value presents potential for dispute on valuation and deductions and misalignment of interests with the Producers.
  - However, the State has experience in addressing these challenges through settlement agreements that provide more certainty and clarity



### **Risk Allocation**

- Oil and LNG prices and capital costs emerge as the key factors among the various risks impacting the AKLNG project's economics
- Direct equity participation in the project can align the State with the Producers and reduce the cost structure of project for project sponsors but potentially exposes the State to additional risks
- Commercial terms related to equity participation such as position on the management committee and voting rights will determine the extent to which the State can achieve its objectives for open access and transparency



### **EXECUTIVE SUMMARY – CONCLUSIONS**







- The AKLNG Project can be economically feasible and competitive with changes to the project's cost structure and the State's fiscal framework
- Fiscal and non-fiscal incentives can aid in improving the commercial attractiveness of the project
  - Fiscal cost sharing, reduction in government take
  - Non-fiscal stabilization provisions, modifications to existing lease terms such as the notice period of the State's rights to switch between RIK and RIV
- Integrated project ownership of AKLNG by the Producers presents the risk of misalignment wherein project revenues could be moved between the upstream and the midstream components to maximize value to the Producers. These decisions could potentially be to the detriment of the State.

### **EXECUTIVE SUMMARY – CONCLUSIONS**







- Fiscal structure changes beyond stand-alone royalty share or tax rate modification can help in improving project economics and creating alignment:
  - Direct participation by the State in the project
  - Establishment of a gross share of gas in lieu of production tax
- Direct state equity participation in the project can provide key benefits to the State including:
  - Create alignment of interests;
  - Create transparency through the midstream portion of the supply chain;
  - Facilitate third-party access to the mid-stream;
  - Potentially increase State cash flows, and improve producer economics.

### **EXECUTIVE SUMMARY – CONCLUSIONS**







- Going further, establishment of a gross share of gas in lieu of production tax and corresponding equity investment in the project may provide the needed alignment for a competitive project such that the State can maximize the value of its resources.
- The State has the ability to lessen project risk, but will need to weigh those opportunities circumspectly - risk mitigation and commercial agreements need to be addressed carefully to define the State's rights and obligations, manage risk exposure and to achieve objectives of transparency and open access for third parties

### **LNG MARKETS – SCOPE**

- LNG Markets
- Supply Chain Elements
- Fiscal Framework
- Risk Allocation & Fiscal Structure







- Overview of how LNG is being traded and valued in various markets that are available to AKLNG Project
- Analysis of historical and future global LNG pricing trends
- Discussion of supply and demand projections in the LNG market and implications for AKLNG Project

### **CURRENT LNG MARKET REALITIES**

### Demand/ key markets

- Highly concentrated 7 countries account for 70% of demand
- Asia Pacific accounts for 70% of global trade
- Growing rapidly 8% per annum over the past 5 years

### Supply

- LNG Supply is also highly concentrated 8 exporting countries provided 83% of global LNG exports in 2012
- Liquefaction capacity is rarely developed on a speculative basis
  - Liquefaction facilities typically cost US\$5-20bn
  - LNG facilities are generally project financed, requiring firm revenue commitments
  - LNG specifications vary by each project and between buyers

### Contracts/ pricing

- Dominated by long term contracts (LTCs)
  - ~75% of global trade was delivered under LTCs in 2011 and in 2012
  - Trade in Pacific basin is driven by LTCs more than in Atlantic basin
- No liquid market to provide price markers for LNG
- Price structure needs to give buyers and sellers reasonable certainty over 20 years
- Oil/oil product price linkage has been standard since the 1970s
- This link is usually defined in form of a formula with slope to oil price and constant



### **RECENT MARKET DYNAMICS: SUMMARY**

### Crude linked contracts

- Crude linked contracts are signed by most suppliers excluding North American export terminals
  - Between 2002-2006, some low price contracts were signed by China/Japan
  - From 2007, most recent contracts signed have a 14% 15 % effective slope for the relationship of LNG price (\$/mmbtu) to crude price (\$/Bbl)

## U.S. export contracts

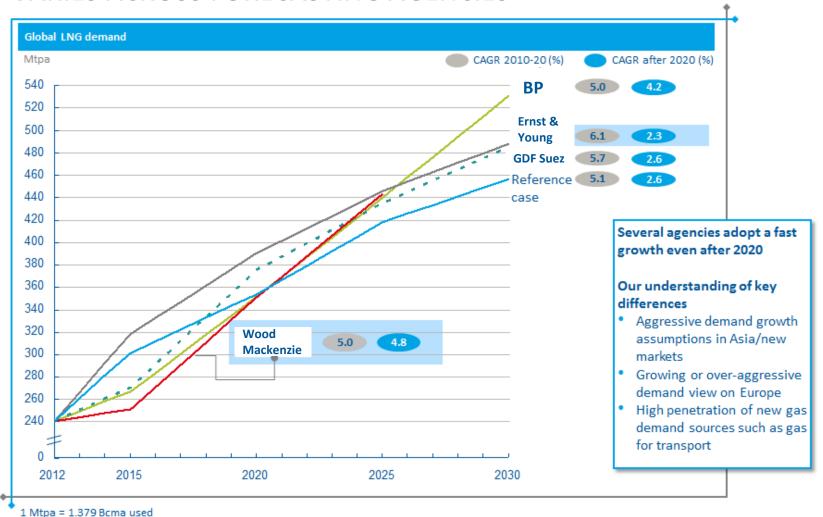
- Emergence of **Henry Hub linked** US LNG tolling agreements has created an alternative to traditional crude linked contracts
  - Delivered LNG prices under these are currently lower than oil-linked contract prices
  - Buyers in countries such as Japan are increasingly asking for these and holding back on traditional contracts

### Non price features/ players' responses

- Apart from pricing, duration of contracts, the nature of commitment, delivery terms and LNG specifications are important features to be considered
- Participants respond to supply and demand changes in a number of ways to protect the price floor



# OUTLOOK FOR LNG DEMAND GROWTH VARIES ACROSS FORECASTING AGENCIES

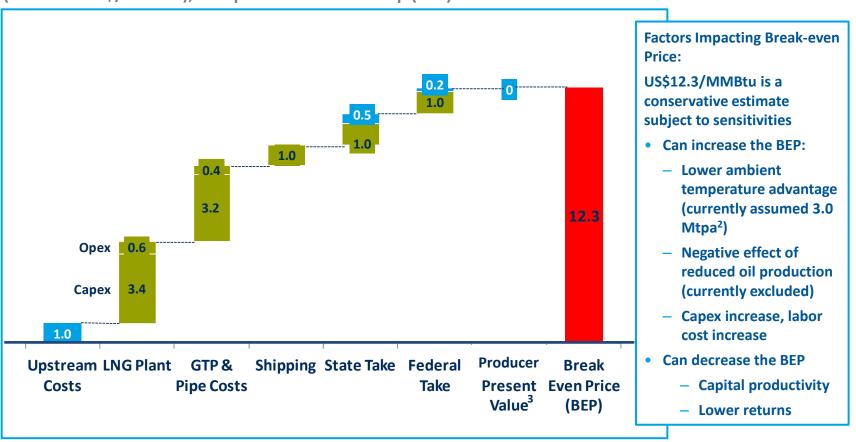


# AKLNG: PRESENT VALUE SHARE OF BREAK EVEN PRICE (ZERO NPV FOR PRODUCERS)

Upstream

Mid-stream

(2013 real US\$/MMBtu), LNG price delivered ex ship (DES) in Asia



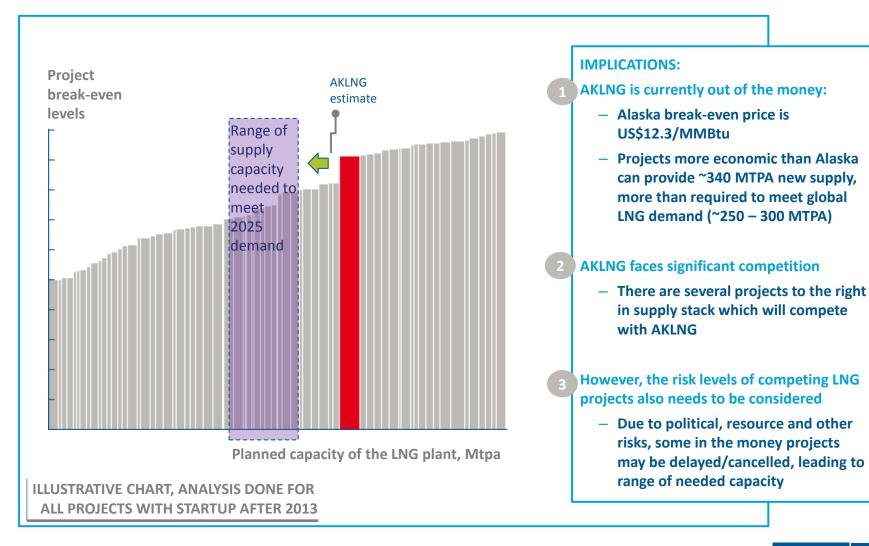
<sup>&</sup>lt;sup>1</sup> Discount rate used to calculate present value is 8.5% for mid-stream and 10% for upstream



<sup>&</sup>lt;sup>2</sup> Effective ~17.4 Mtpa LNG capacity due to geographic advantage in Alaska

<sup>&</sup>lt;sup>3</sup> Assumes contractor would take on a project where revenue matches its costs, including expected return on equity

# ON THE GLOBAL SUPPLY CURVE, AKING APPEARS TO CURRENTLY BE OUT OF THE MONEY, MODIFICATIONS REQUIRED FOR COMPETIVENESS

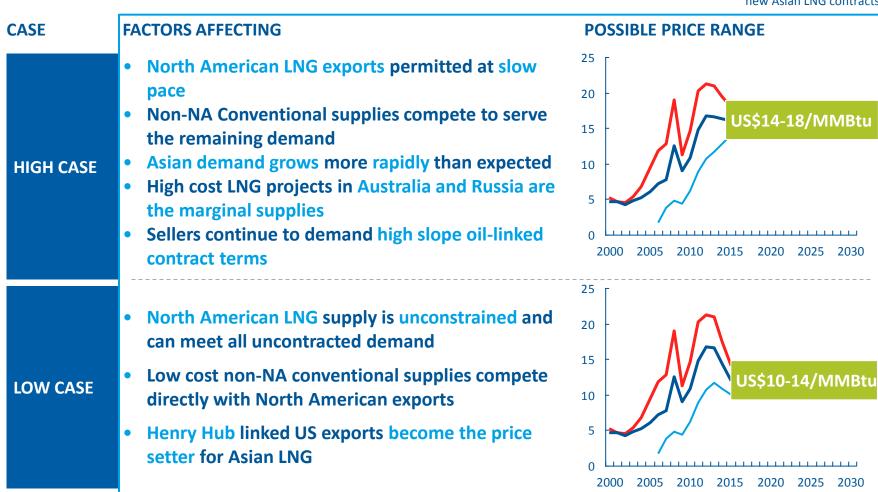


<sup>&</sup>lt;sup>1</sup> NPV=0 @ discounted at Weighted Average Cost of Capital

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# IN THE LONG RUN THROUGH 2030, LNG MARKET CAN EVOLVE WITHIN A BROAD RANGE





### **SUMMARY: LNG MARKETS**

- The LNG market is characterized by capital intensive projects and long-term contracts across the supply chain
- The LNG market is illiquid and opaque, with few players, in contrast with the liquid and transparent oil market
- 2 LNG demand is expected to grow quickly over the short and long-term, but supply sources are also rapidly expanding
- 4 AKLNG appears to be out of the money within the global LNG supply curve under the status quo; cost and /or fiscal modifications could enhance competitiveness







### **SUPPLY CHAIN ELEMENTS – SCOPE**

- LNG Markets
- Supply Chain Elements
- Fiscal Framework
- Risk Allocation & Fiscal Structure

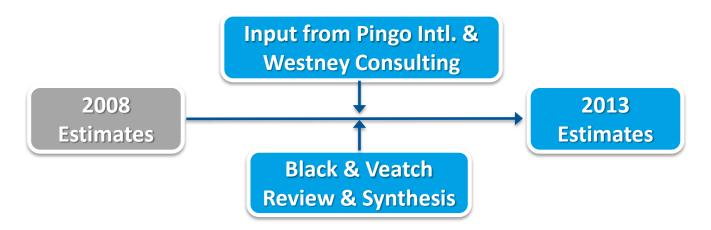






- Overview of the current capital cost estimates for the AKLNG Project
- Review of the capital structures that are likely to be applicable to AKLNG Project
- Discussion and assessment of applicable commercial structures for AKLNG Project

# PROJECT CAPITAL COSTS UPDATE INCREASES BASELINE AKLNG PROJECT COST TO \$45 BILLION (2013\$)



Supply	2008 Estimate <sup>1</sup>	2013 Updates		
Chain Element		State's Estimate	Producers Estimate	
GTP	\$5 Billion	\$10 Billion	\$10 - \$15 Billion	
Pipeline	\$8 Billion	\$12 Billion	\$10 - \$15 Billion	
LNG	\$14 Billion	\$23 Billion	\$17 - \$24 Billion	
Total	\$27 Billion	\$45 Billion	\$37 - \$54 Billion	

<sup>&</sup>lt;sup>1</sup> Capital cost for a 2.7Bcf/d LNG project estimated by the State's Technical Team during AGIA proceedings.



# CAPITAL STRUCTURES VARY FROM PROJECT TO PROJECT DEPENDING ON RISK PROFILE AND PARTNER PREFERENCES

	Partners		Capital Structure (Debt/Equity)	Comments	
PNGLNG	ExxonMobil Oil Search Santos	National Petroleum Company of PNG Nippon Oil	70/30	Located at Caution Bay near Port Moresby,  Papua New Guinea LNG is expected to have a capacity of 6.9 Mtpa and begin operations in 2014.	
		MRDC		PNGLNG is an integrated project and was the beneficiary of \$8.3 billion in loans and guarantees from public export credit agencies.	
APLNG	Origin ConocoPhillip	os	70/30	Two train design with a capacity of 9.0 Mtpa and requiring an investment of \$23 billion, <b>Australia</b> Pacific LNG. Train 1 financed \$8.5 billion.	
	Sinopec			Origin operates the upstream segment of the project; ConocoPhillips operates the LNG facility.	
Gorgon LNG	Chevron Shell ExxonMobil	Chubu Osaka Gas Tokyo Gas	0/100	Gorgon LNG' is the world's largest capital investment in an integrated LNG project. The \$53 billion 15 mpta project is currently under construction and first LNG is expected in 2015.	
				The project is financed through equity contributions from the partners.	
Qatargas 2	Qatar Petrole ExxonMobil	um	70/30	Qatargas 2 Train 1 produces 7.8 Mtpa , Total is a partner in the second train, which also produces 7.8 Mtpa	
The Debt / equity ratio that the market can support for a given project is driven by the financial strength of the partners					

# COMMERCIAL STRUCTURE OF PROJECT INFLUENCES RISK AND CONTROL

### Integrated

- Aligned interest
- Cost and risk sharing
- Concentrated control

### Merchant

- Less capital requirement for individual sponsors
- Separation of control between upstream and LNG project

### Tolling

- Contractually assured fees and returns
- Accommodates supply from multiple upstream sources
- No market upside for LNG project

Each structure affects the operations and financing costs of the GTP, pipeline, LNG plant, and the shipper and impacts key criteria important to State - Commercial viability of AKLNG project, open access, expandability, transparency across the supply chain

### **KEY CHARACTERISTICS OF LNG PROJECT STRUCTURES**

Structure	Advantages	Disadvantages
Integrated	<ul> <li>Equity owners may or may not act together to sell the LNG product from an integrated structure</li> <li>Control over production</li> <li>Aligned interests between owners</li> <li>Cost sharing and potential tax benefits</li> </ul>	<ul> <li>Capital requirements are high and span the supply chain</li> <li>Concentrated control makes expansions and entry of new participants difficult</li> </ul>
Merchant	<ul> <li>Lower capital requirement if sponsors of upstream and LNG Project Co are different</li> <li>Meets tax requirements for separate P&amp;L center</li> <li>Comply with local laws for government ownership of upstream project</li> <li>Less control by upstream participants over liquefaction facilities</li> </ul>	<ul> <li>Less flexibility for equity participants in production of gas and selling LNG – sold uniformly by LNG Project Co</li> <li>Commodity price risk exposure for LNG Project Co</li> <li>Can be mitigated with variations of the merchant model, for example, by selling LNG back to project owners' marketing affiliate to insulate the project from risk</li> <li>Exposure to negotiating power of upstream owners</li> </ul>
Tolling	<ul> <li>Contractually assured fees and returns         <ul> <li>Low market risk to LNG Plant Co</li> <li>Mitigates upstream supply risk for LNG Plant Co</li> </ul> </li> <li>Potential tax benefits if title transfers are taxed</li> <li>Accommodates supply from multiple sources, entities</li> <li>Ability to attract other investors/owners to project – lower capital requirements</li> <li>Facilitates project financing since liquefaction project revenues are not directly exposed to market risks</li> </ul>	No participation in market upside for LNG Plant Co

# COMMERCIAL STRUCTURE OF AKING PROJECT COULD DRIVE MISALIGNMENT BETWEEN THE STATE AND PRODUCERS

- A Producer-owned project creates risk for the State related to its fiscal revenues due to potential misalignment of interests between
- Under various alternate project structures contemplated, there could be incentive for Producers to shift revenues between the upstream and the midstream segment of the project, as a way of increasing Producer take (and thereby reducing the State's take) from the project
- This analysis examines a scenario where the LNG plant's service rates are established using an equity-rich financing structure and with a relatively high return on equity

# IT IS CRITICAL TO CREATE ALIGNMENT BETWEEN STATE AND PRODUCER INTERESTS TO ENABLE STATE RECEIVING ITS FULL SHARE OF VALUE FROM THE AKING PROJECT



### State could lose billions of dollars of value through misalignment



- Although the State could use regulations as potential safeguards, there is potential for misalignment of interests between the Producers and the State in a producer owned project
  - Areas of potential misalignment include need for transparency, open access and low tariffs
- Transparency within a producer-owned project into costs and cost allocation is likely to be an ongoing challenge for the State
- Creating alignment between the State and Producers is critical for the State to receive the full value of the AKLNG project

### **SUMMARY: SUPPLY CHAIN ELEMENTS**

- Capital costs for AKLNG project are likely to remain uncertain through the development of the project
- Total midstream project cost estimates from the AKLNG project sponsors range from \$37-\$54 billion
- Complex LNG projects typically have an integrated commercial structure to give sponsors maximum control
- 4 AKLNG is expected to have an integrated structure; ensuring alignment of interests between the State and Producers is challenging and critical with a Producerowned integrated project







### FISCAL FRAMEWORK – SCOPE

- LNG Markets
- Supply Chain Elements
- Fiscal Framework
- Risk Allocation & Fiscal Structure

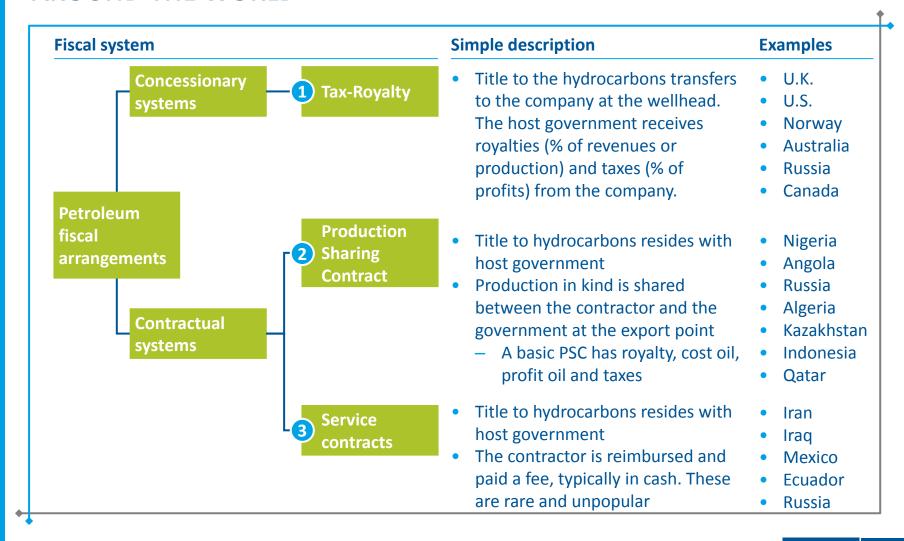




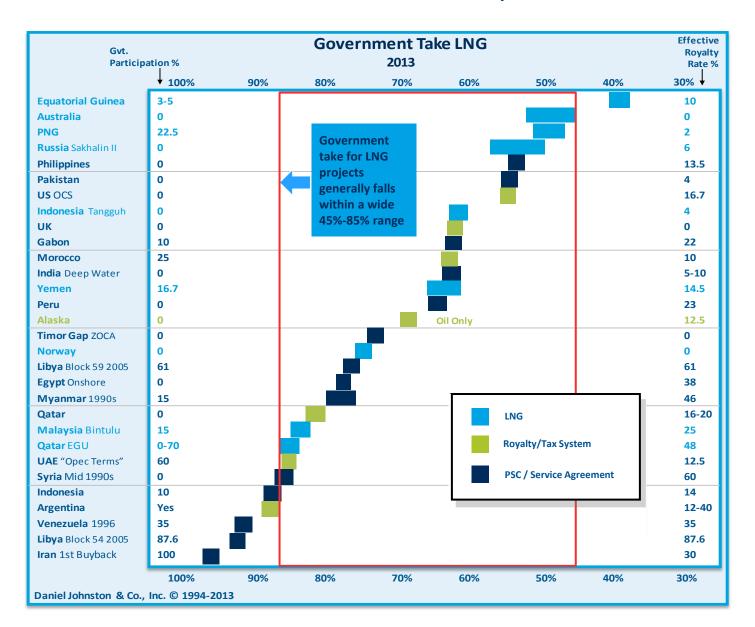


- Overview of the fiscal structures relevant to LNG projects worldwide and comparison with AKLNG Project
- Discussion and analysis of incentives that State could provide to help facilitate the AKLNG Project
- Assessment of how Alaska can leverage its royalty ownership position – royalty in kind relative to royalty in value

# THREE MAIN FISCAL SYSTEMS ARE IN USE FOR OIL AND GAS AROUND THE WORLD

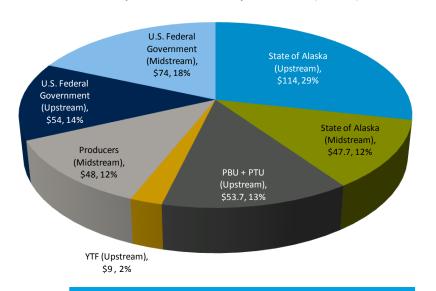


### **GOVERNMENT TAKE ON LNG PROJECTS, BY COUNTRY**

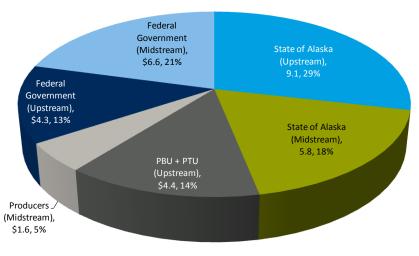


# GOVERNMENT TAKE IN ALASKA IS BETWEEN 70%-80% UNDER SB21/MAPA FISCAL STRUCTURE WITH SIGNIFICANT FEDERAL GOVERNMENT SHARE





Gasline Impact NPV<sub>10</sub> by Stakeholder (Billions)



~\$400 Billion in Total Cash Flow

**72% Government Share** 

~\$32 Billion in Total NPV

81% Government Share

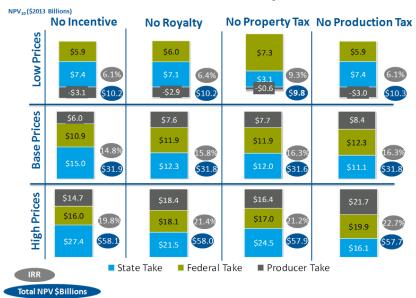
\* Negative NPV for YTF Fields of \$-0.1B not shown

With current levies alone, government take is significant in the context of LNG projects worldwide

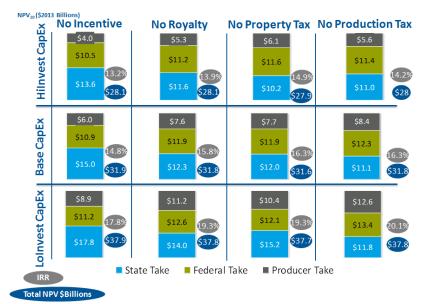


## IMPACT OF FISCAL LEVERS UNDER DIFFERENT PRICE AND CAPEX MARKET CONDITIONS - $NPV_{10}$ (\$2013 BILLIONS)





#### **Midstream Capex Sensitivity**



- The analysis demonstrates that market prices dominate the AKLNG project's economics dwarfing all other variables considered
- Royalty, property tax and production tax reductions are beneficial in improving Producer NPVs and IRRs from the project and reducing State take.
- Overall government take impacts are dampened because ~35% of value transferred from the State to Producers goes to the Federal Government through federal income taxes
- To the extent that the State provides incentive to the AKLNG project through a value transfer, alternate
  mechanisms that reduce the leakage of this value to the federal government could be more effective in
  benefitting the AKLNG project

#### **ROYALTY IN KIND VS. ROYALTY IN VALUE**

#### **Disadvantages Advantages** Attractive to producers Exposes State to various additional risks Reduces valuation disputes Requires modifications to current Reduces commercial uncertainty for legislation and authority Royalty Requires marketing expertise project In-Kind Provides the State with better market Credit requirements for shipper insight agreements Status quo, familiarity Lack of transparency No direct firm capacity commitments No third party access (TPA) RIV auditing and management capabilities Valuation disputes: higher of; actual Royalty currently exist market price realized In-Value Gaming over cost deductions Not preferred choice of producers Note: Equity participation with or without In-Kind Gas is another alternative for the State to consider

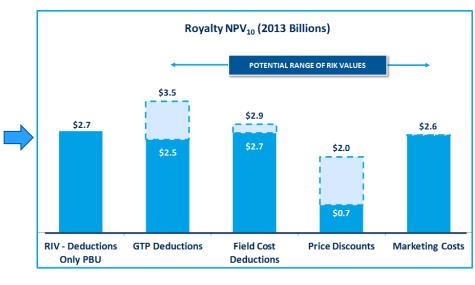
and has been addressed separately



# IMPLEMENTING RIK PRESENTS CHALLENGES AND, HENCE, COSTS FOR THE STATE RELATIVE TO RIV

#### NPV losses to the State from going RIK could be as much as 75% of value relative to RIV

COST DRIVER	RIV	RIK
GTP Costs	Only PBU is currently allowed to deduct GTP costs for royalty calculation	GTP costs will likely be borne by State for all fields
Upstream Field Cost Allowance ("FCA")	PBU is currently allowed an Upstream FCA	Upstream FCA for all fields, potentially
Higher of Provision	Higher of provision creates price protection, offers~3% uplift in royalty value	No higher of provision for price protection
Sales Price Discount	Theoretically, State achieves a portion of Producer's full value	State expected to suffer discounted prices due to market inexperience and lack of diversity of supply; Discount to LNG sales price of the LNG multiplier in the 1% to 3% range examined as range
Marketing Costs	No marketing costs, but audit costs	Marketing costs of \$7-\$15 million a year
Credit Costs	Credit cost borne by Producers	Borne by State



## RIK CREATES ADDITIONAL RISK AND COST FOR THE STATE RELATIVE TO RIV

- Taking its royalty in kind could potentially expose the State to significant risks including:
  - The State may need to build its own marketing organization to take care of origination, logistics, contract administration, accounting, etc. if it chooses to market the gas
  - State would face challenges in competing with the Producers who have well established LNG marketing expertise and global portfolios
  - State would be subject to counterparty risk in all of the contracts it enters into across the LNG supply chain
  - State would need to make firm capacity commitments along the LNG supply chain, which could total up to \$1 billion per year
    - State could realize negative royalties if the LNG price is too low
  - State would face production volume risk (if production exceeds or falls short of its sales commitments)
- Producers have the experience of dealing with market uncertainties and would need to help the State address these risks if an RIK path is pursued

#### **SUMMARY: ALASKA FISCAL FRAMEWORK**

- Government take, at 70-85%, is high for a project of this complexity, and estimated IRR of approximately 15% may be insufficient for Producer investment relative to their alternatives
- Well designed incentives to lower project costs and modify fiscal structure can help make the AKLNG project competitive in market
- The State taking its royalty as RIK could result in a substantial increase in risk & potential loss of value for the State Producers have more experience managing associated risks







# RISK ALLOCATION & COMMERCIAL STRUCTURE – SCOPE

- LNG Markets
- Supply Chain Elements
- Fiscal Framework
- Risk Allocation & Fiscal Structure







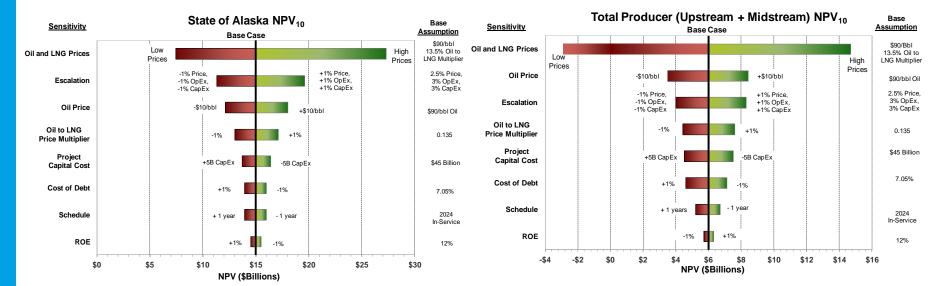
- Overview of key risks that could impact the AKLNG Project stakeholders and risk management
- Assessment of alternatives for financial, equity participation by State in AKLNG Project



# THERE ARE VARIOUS UNCERTAINTIES RELATED TO THE AKING PROJECT THAT COULD IMPACT THE ECONOMIC BENEFITS TO THE DIFFERENT STAKEHOLDERS



## PRICE AND CAPITAL COST RELATED UNCERTAINTIES EMERGE AS THE KEY FACTORS DRIVING THE PROJECT ECONOMICS





Base Price = \$90/bbl oil price in \$2013; LNG Price per MMBtu = 0.135\*Oil Price + \$1
 High Price = \$120/bbl oil price in \$2013; LNG Price per MMBtu = 0.15\*Oil Price + \$1
 Low Price = \$60/bbl oil price in \$2013; Henry Hub Price = \$4/MMBtu in \$2013; LNG Price per MMBtu = HH+\$6
 The escalation sensitivity captures a variation in the assumption related to annual change in capital costs, operating costs and oil and gas prices

#### RISK ALLOCATION AND MANAGEMENT

### Cases of risk allocation

- Cost and time risks in project execution depend on the nature and extent of project organization apart from market factors
  - Of the recent LNG projects, most have a single operator for upstream, transport and liquefaction
  - Integrated project case has been successful in high cost project execution (Snøhvit case example)

## Cases of risk mitigation

- Market risk management is executed by LNG projects in two ways:
  - Pre-FID commitments: Majority of project volumes are contracted before
     FID to ensure market. Example: Gorgon, APLNG
  - End user participation: Several projects have equity stake of end buyers providing ensured-market for corresponding equity volumes. Example: Tangguh, Sakhalin II

# State participation and implications

- Where the Government participates in LNG projects is usually via NOCs with LNG majors who bring in LNG project experience
- State's equity participation in the project can allow state to capture an upside in prices but exposes it further to a down-side
- Examples: Snøhvit, Yemen LNG, Angola LNG

## EQUITY PARTICIPATION BY THE STATE OF ALASKA COULD HAVE TANGIBLE BENEFITS FOR THE PROJECT AS WELL AS THE STATE

- To the extent that the State transfers value to the Producers through a modification of fiscal terms as an incentive for the AKLNG project, obtaining an equity interest in the project in exchange for that transfer of value is more beneficial to the State than a simple reduction in fiscal take
- Greater alignment of economic interests between the State and Producers
- State ownership lowers the upfront capital cost to Producers creating potential economic uplift
- Allows for TCPL equity participation and operation of the pipeline and GTP
- Equity in all phases could facilitate greater transparency in the AKLNG Project
- Allows State to influence access for third parties in the most critical potential bottlenecks of the project – pipeline and marine terminal
- Equity investment in the supply chain, while allowing SOA a seat at the table, does not necessarily provide for a vote in the decision making process
- Joint Venture Agreement structuring is critical

# ALTERNATIVES FOR THE STATE TO PARTICIPATE WITH AN EQUITY INVESTMENT IN THE AKING PROJECT – DESCRIPTION

Three different alternative structures for equity participation for the State were considered as indicative examples:



**Equity Alternative** 

- The State makes an equity investment across the midstream and receives an equivalent share of gas produced as royalty and tax gas
- Two different equity investment levels were considered as representing lower and upper bounds on the State's equity participation – 15% and 35%



**Pipeline** 

of

Ownership

State

100%

- The State invests sufficient equity to entirely own the pipeline component of the midstream
  - Producers would pay a tariff to the State for transportation services on the pipeline



Ownership of Midstream

State

2%

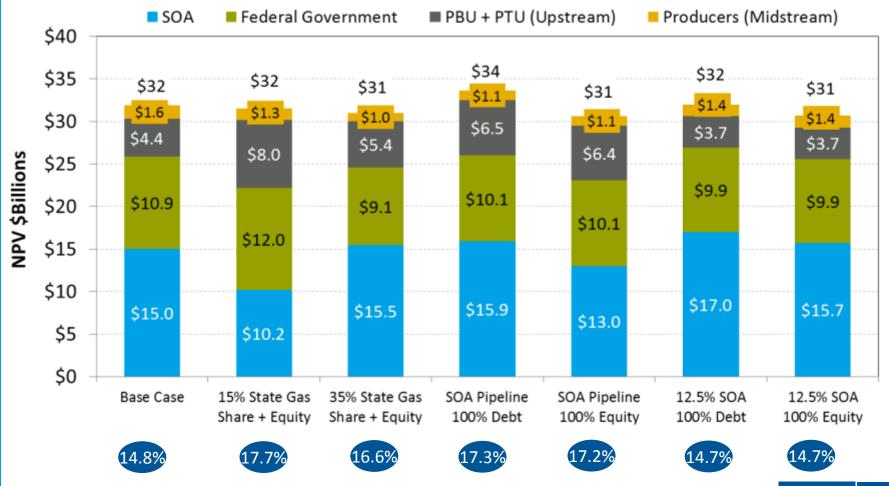
2

- The State invests to have a 12.5% equity stake across the midstream corresponding to an approximation of its royalty share
- The State's share of the capacity would be utilized to treat, transport and liquefy royalty gas



# STATE EQUITY PARTICIPATION AT APPROPRIATE LEVELS COULD ALLOW SOA AND PRODUCERS TO RETAIN HIGHER SHARE OF PROJECT REVENUES

#### Stakeholder NPV<sub>10</sub> Case Comparison



# APPROPRIATE LEVEL OF STATE EQUITY PARTICIPATION NEEDS TO BE BALANCED TO ACHIEVE BENEFITS TO SOA AND PRODUCERS

- Scenarios examining a range of capital costs and market prices were assessed to understand whether the equity alternative provides positive economic value to the State relative to status quo under each of the scenarios
- 15% and 35% state equity participation levels in combination with equivalent royalty gas & tax gas were considered as indicators of lower and upper bounds to the State's equity participation
- SB21/MAPA fiscal structure as currently applicable does not include production credits for gas. This analysis assumes a modified status quo wherein the production credits are extended to reflect a \$5/BOE credit for gas, similar to the credit extended to new oil production
- The analysis estimated and compared AKLNG project economics under modified status quo and under the equity alternative for both the State and the Producers across a combination of three price and three capital cost scenarios

# STATE EQUITY PARTICIPATION BETWEEN 20% AND 30% OFFERS $\mathsf{NPV}_{10}$ AT OR ABOVE THE MODIFIED STATUS QUO LEVELS FOR THE STATE

#### State Equity % Required to Generate NPV<sub>10</sub> Equal to the Modified Status Quo



The level of State equity investment required to equal total state NPV<sub>10</sub> under status quo varies with market conditions



# SOA EQUITY INVESTMENT IN AKLNG CREATES RISK EXPOSURES THAT NEED TO BE CONSIDERED AND MANAGED

- Cost overruns and cash calls above appropriation level
- As an equity owner, the State assumes all Force Majeure risk throughout the GTP, pipeline and LNG terminal
- State has no control over upstream operations and volumes produced by the Producers
  - Could have excess or insufficient capacity relative to volumes produced
  - Balancing production volumes and volumes through the supply chain on a short-term and long-term basis
- If the State assigns its equity position to a third party such as TransCanada and contracts for capacity with this third-party, the State will likely have to provide credit support to the entity that would assume the state's equity share in the midstream through long-term commitments for capacity
- State would be responsible for all demand charge obligations throughout the life of the contract regardless of gas supply availability and market conditions
  - Possible that revenues earned on LNG sales would not offset costs of treating, transport and liquefaction resulting in negative cash flows to the State

#### **SUMMARY: RISK ALLOCATION & COMMERCIAL STRUCTURE**

- AKLNG faces various risks that could affect the economic benefits; prices and capital cost are key
- Direct equity participation by the State can offer benefits to all parties involved in the project; accompanying risk profile changes should be managed
- Various commercial terms related to equity

  participation will determine whether the State can achieve its transparency and access objectives







# BUILDING A WORLD OF DIFFERENCE

**SUPPLEMENTAL ANALYSIS – TRANSCANADA PARTICIPATION** 

PREPARED FOR THE STATE OF ALASKA



#### **BACKGROUND**

- As part of exploring an equity position in the Alaska LNG ("AKLNG") Project, the State of Alaska ("the State" or "SOA") is contemplating a commercial arrangement with TransCanada for the Midstream Component where the State:
  - shifts initial project capital burden to TransCanada
  - secures favorable debt/equity ratio for transportation services
  - obtains benefit of TransCanada's northern pipeline experience
- As part of this commercial arrangement, TransCanada will fund development
  of the State's share of the mid-stream assets during the pre-FEED stage and
  provide the State with an equity option to purchase an interest of up to 40%
  of this share prior to entering the FEED stage of the project. This means the
  State would receive up to 40% of the equity return TransCanada receives and
  be responsible for up to 40% of TransCanada's cost during FEED and
  ultimately, construction and operation.

#### **KEY ASSUMPTIONS**

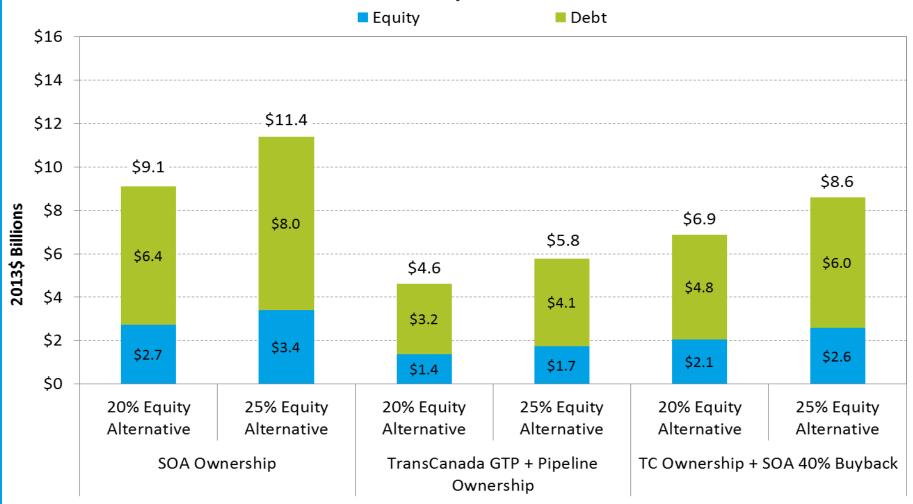
- The purpose of this analysis is to evaluate the impact of TransCanada's ownership in the AKLNG project on the State of Alaska
- This study analyzed two different alternate levels of State equity participation and State Gas Share – 20% and 25%
- Under each equity alternative case, three ownership scenarios were analyzed to determine whether there is benefit from TransCanada's participation in the AKLNG project:
  - SOA Ownership State retains ownership in its 20%-25% share of the GTP and Pipeline
  - TransCanada GTP + Pipeline Ownership TC assumes the State's 20%-25% share of the GTP and Pipeline
  - TC Ownership + SOA 40% Buyback TC assumes the State's 20%-25% share of the GTP and Pipeline, but SOA exercises an option to buy back 40% ownership in these components at the beginning of the FEED stage of project development
  - In all three scenarios above, the State retains its 20%-25% share of the LNG Plant
- Key terms proposed for TC's services provided to the State include:
  - Debt/Equity: 70/30 through first year of operation; 75/25 thereafter
  - Return on Equity: 12% plus rate tracker
  - Cost of Debt: 5% plus rate tracker
- It is assumed that there is a 6% opportunity cost associated with any equity investment by the State (reflecting assumed returns from the Constitutional Budget Reserve Fund)

#### TRANSCANADA PARTICIPATION – FINDINGS

- TransCanada's participation in the AKLNG project can reduce the State's total investment in the Project by between \$2 billion and \$5.5 billion depending on the total equity stake ultimately owned by the State
  - Assuming a 70/30 debt to equity ratio for the State, TransCanada's participation in the AKLNG project can reduce the equity investment required from the State by between \$600 million and \$1.7 billion depending on the total equity stake
- TransCanada's involvement creates additional value of \$3-\$6 billion on a cash flow basis and between \$600 million and \$1 billion on an NPV basis for the State of Alaska through the initial 30 year project life

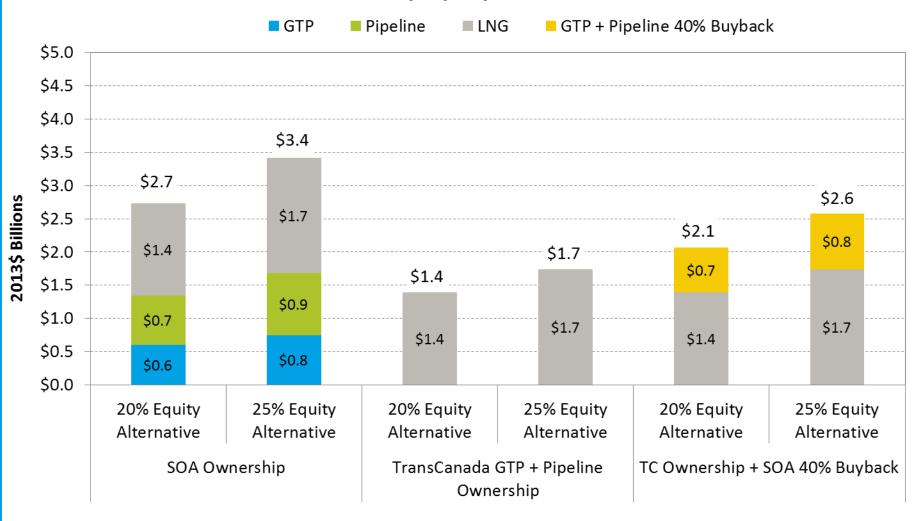
#### STATE OF ALASKA TOTAL CAPITAL INVESTMENT (IN 2013\$)

#### **SOA Total CapEx in Real Dollars**



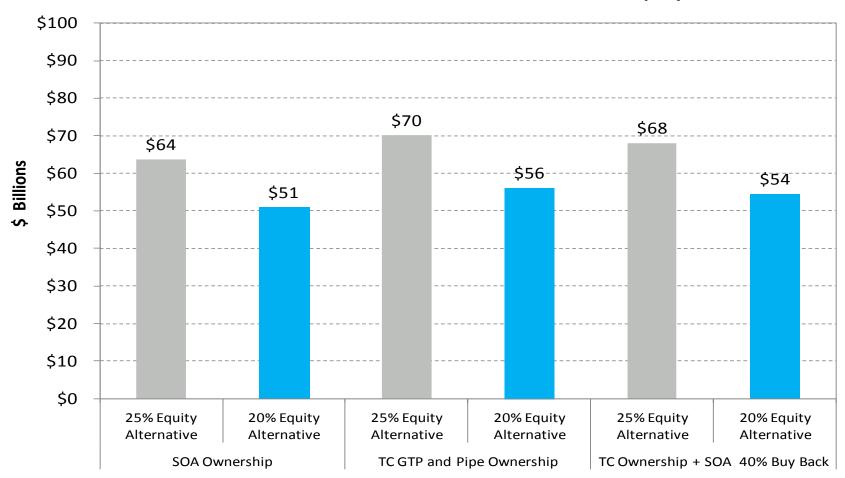
#### **STATE OF ALASKA EQUITY CASH CALLS\* (IN 2013\$)**

#### **SOA Equity CapEx in Real Dollars**



# STATE OF ALASKA TOTAL CASH FLOWS ASSOCIATED WITH EQUITY ALTERNATIVE\*

#### **Total Cash Flows to State of Alaska Associated with Equity Alternative**

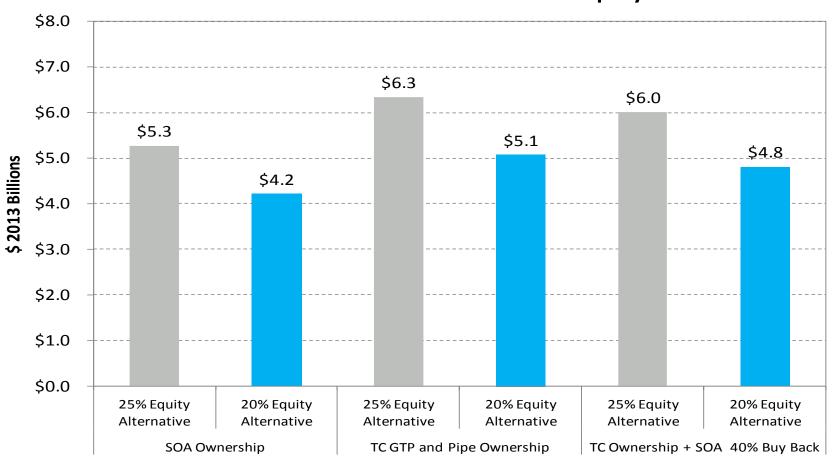


<sup>\*</sup> Includes cash flows over initial 30 years; Cash flows exclude additional revenues to the State from the AKLNG Project such as upstream property and income taxes that are not impacted by TC participation. Values include the estimated impact of opportunity cost to the State which may not be a cash flow element.



# STATE OF ALASKA NPV<sub>10</sub> ASSOCIATED WITH EQUITY ALTERNATIVE\*

#### NPV to State of Alaska Associated with Equity Alternative

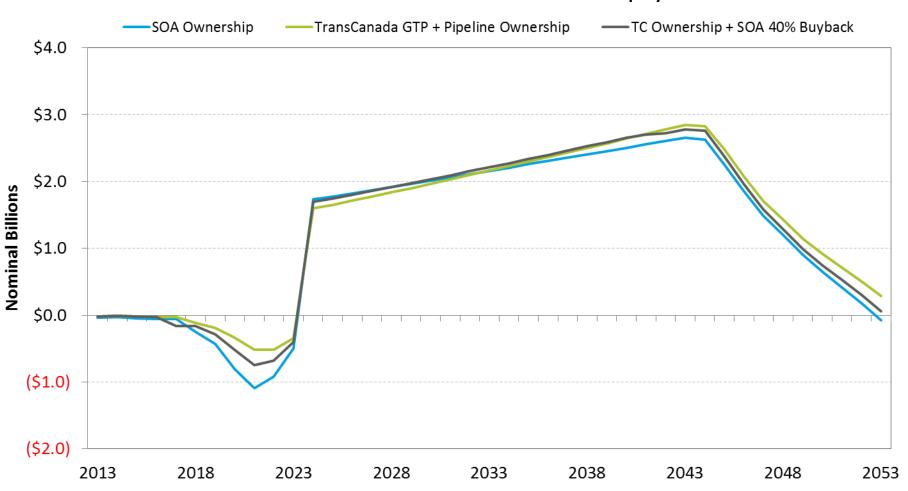


<sup>\*</sup> NPV of cash flows over initial 30 years discounted at 10%; Cash flows exclude additional revenues to the State from the AKLNG Project such as upstream property and income taxes that are not impacted by TC participation. Values include the estimated impact of opportunity cost to the State which may not be a cash flow element.



# STATE OF ALASKA ANNUAL CASH FLOWS ASSOCIATED WITH THE 20% EQUITY ALTERNATIVE\*

#### State of Alaska Annual Cash Flows Associated with 20% Equity Alternative

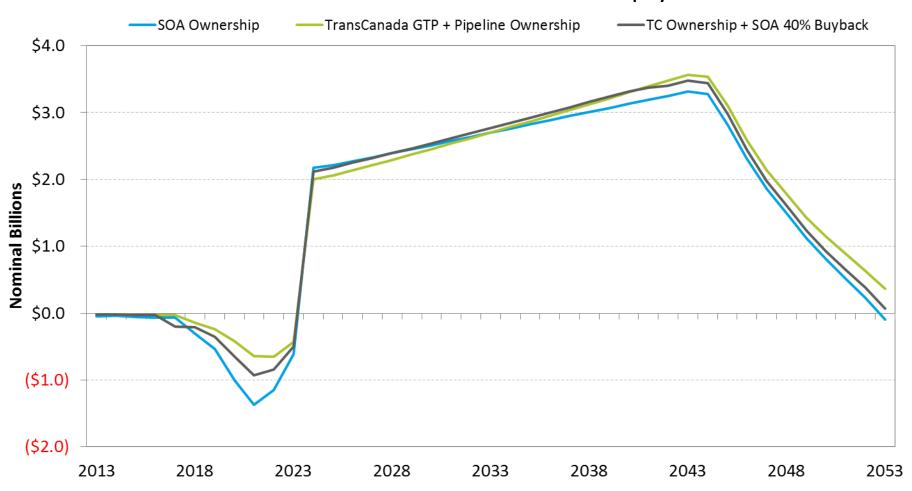


<sup>\*</sup> Annual cash flows over initial 30 years. Cash flows exclude additional revenues to the State from the AKLNG Project such as upstream property and income taxes that are not impacted by TC participation. Values include the estimated impact of opportunity cost to the State which may not be a cash flow element.



# STATE OF ALASKA ANNUAL CASH FLOWS ASSOCIATED WITH THE 25% EQUITY ALTERNATIVE\*

#### State of Alaska Annual Cash Flows Associated with 25% Equity Alternative



<sup>\*</sup> Annual cash flows over initial 30 years. Cash flows exclude additional revenues to the State from the AKLNG Project such as upstream property and income taxes that are not impacted by TC participation. Values include the estimated impact of opportunity cost to the State which may not be a cash flow element.



#### **IMPACT OF CAPITAL STRUCTURE & RETURN ON EQUITY**

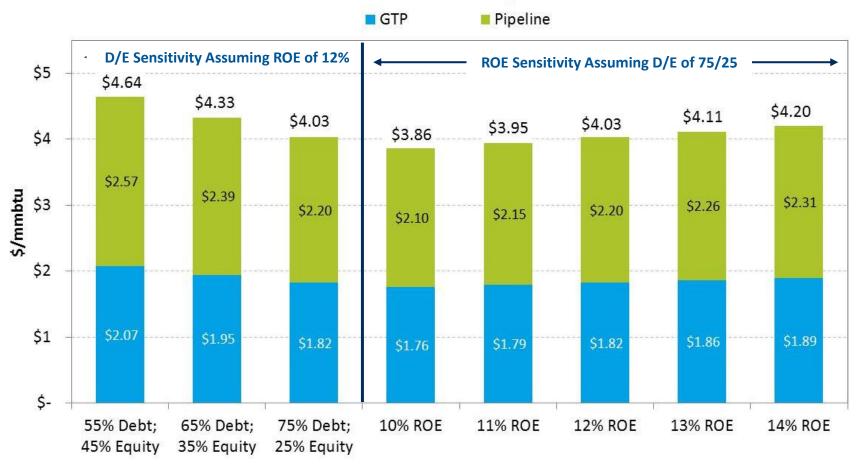
- The purpose of this analysis is to examine the relative impact of the capital structure and the return on equity terms on the tariff for the GTP and pipeline and on the net present value to the State of Alaska
- This assessment examined the 25% Equity Alternative case, where TransCanada assumes the State's share of the GTP and Pipeline
- Sensitivity assumptions
  - Base case assumptions reflect the proposed terms of 75% Debt/25% Equity with 12% ROE
  - Capital structure sensitivities examine shifts between debt and equity percentages in 10% increments from the base case
  - ROE sensitivities examine changes in ROE in increments of 1% from the base case

#### **CAPITAL STRUCTURE & ROE – FINDINGS**

- Changes in the capital structure assumed to finance the AKLNG Project GTP and pipeline components could have a larger potential impact on the tariffs as well as net present value to the State than changes to the return on equity given to TransCanada
- Each 10% shift in the capital structure from debt to equity could increase the tariff on the GTP and pipeline by ~\$0.30/MMBtu and cause a loss of \$300 million in NPV<sub>10</sub> to the State
- In comparison, each 1% increase in the return on equity could increase the tariff on the GTP and pipeline by  $\sim$ \$0.08/MMBtu and cause a loss of \$100 million in NPV<sub>10</sub> to the State

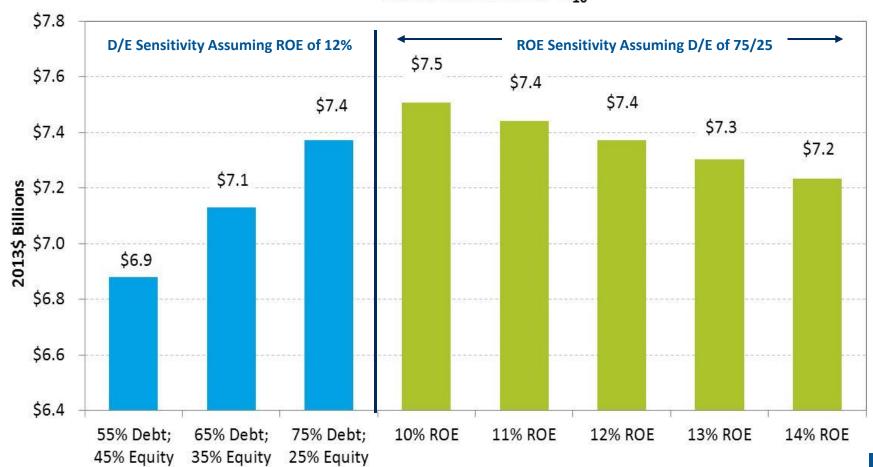
# TARIFF ON GTP AND PIPELINE INCREASES BY ~\$0.30/MMBTU FOR EACH 10% INCREASE IN EQUITY WHILE INCREASING BY ~\$0.08/MMBTU FOR EACH 1% INCREASE IN ROE

#### TransCanada GTP + Pipeline Tariff



# NPV TO THE STATE DECREASES BY ~\$300MM FOR EACH 10% INCREASE IN EQUITY WHILE DECREASING BY ~\$100MM FOR EACH 1% INCREASE IN ROE





#### **EXPANSION ANALYSIS**

- As part of exploring an equity position in the Alaska LNG ("AKLNG") Project, the State of Alaska ("the State" or "SOA") has entered into a Heads of Agreement with parties that include the three major producers on the North Slope describing terms facilitating the development of the AKLNG Project.
- Pro-expansion principles have been considered within Appendix A of the HOA that allow any Alaska LNG Party to initiate expansion of the project within the construct of the principles agreed upon.
- Expansion of the AKLNG Project could provide key benefits to the State by facilitating further exploration and production activity on the North Slope by potentially providing an outlet to market for the natural gas produced.

#### **EXPANSION ANALYSIS – KEY ASSUMPTIONS**

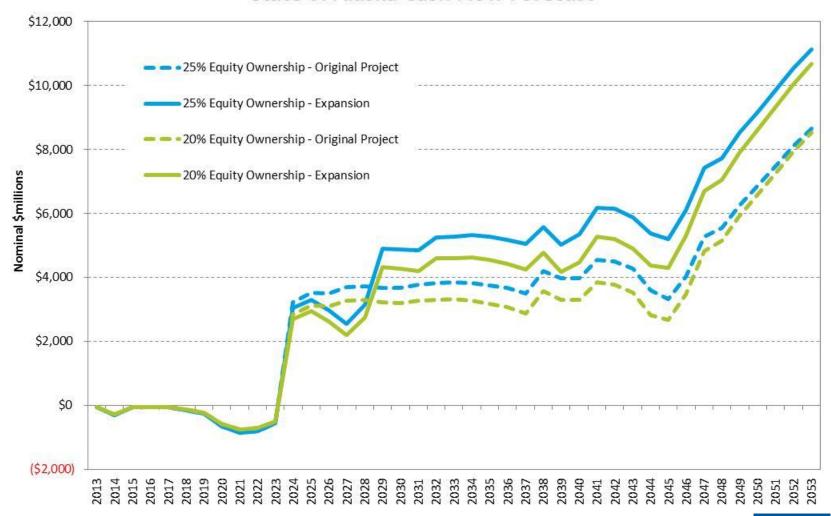
- The purpose of this analysis is to evaluate the economic impact of an expansion of the AKLNG Project on the State of Alaska
- Two different alternate levels of State equity participation and State Gas Share 20% and 25% were analyzed
- Key terms proposed for TC's services provided to the State include:
  - Debt/Equity: 70/30 through first year of operation; 75/25 thereafter; 70/30 for expansions
  - Return on Equity: 12% plus rate tracker
  - Cost of Debt: 5% plus rate tracker
- The capital structure and terms associated with the Producers' portion of the original project include:
  - Debt/Equity: 70/30; Return on Equity: 12%; Cost of Debt: 7%
- Expansion analysis assumes one additional LNG train and equivalent capacity at the GTP Plant and pipeline are added to the project five years into its operation. The analysis examines a 30 year period from the in-service date of the project.
- Cost of expansion assumes a 20% reduction in GTP and LNG train costs relative to the original project due to economies. Additional compression costs for the pipeline are assumed to support the expansion volumes. Total expansion cost is ~\$10 billion compared to the original project of \$45 billion.
- This analysis assumes that gas for expansion comes from State lands. Benefit to the State shown here
  could be lower if part or all of the expansion gas comes from lands where the State has lower or no
  royalty/tax stake

#### **EXPANSION BENEFITS – FINDINGS**

- Expansion of the AKLNG Project can reduce the tariffs on the project for the original shippers due to economies of scale associated with an expansion
  - The tariff advantages associated with expansion are impacted significantly by the capital structure of the original project for each of the AKLNG project owners as well as by that of the expansion
  - Tariffs for the original project could decrease by ~\$0.20/MMBtu assuming an expansion consistent with the 70/30 Debt/Equity structure proposed by TransCanada
- Expansion of the project also results in higher revenues to the State driven by development of new gas resources and associated royalty and tax cash streams
  - Potential increase in State revenues of ~\$40 billion in cash flows and of NPV10 of \$2 billion over the initial 30 years
  - The potential increase in State revenues from expansions are driven by the source of the yet-to-find gas resources

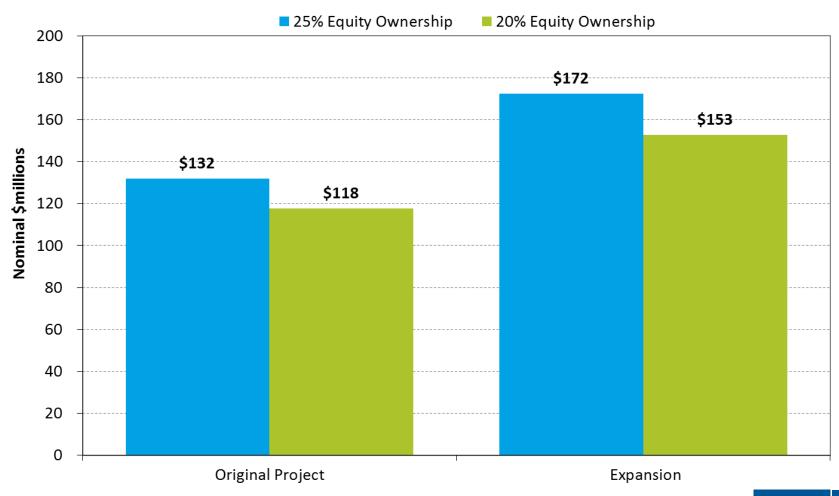
# ANNUAL CASH FLOWS TO STATE OF ALASKA INCREASE WITH AN EXPANSION OF THE AKING PROJECT

#### State of Alaska Cash Flow Forecast



# STATE OF ALASKA TOTAL CASH FLOWS CAN INCREASE BY 30% WITH AN EXPANSION OF ONE LNG TRAIN

#### State of Alaska Cash Flow



# STATE OF ALASKA NPV $_{10}$ CAN POTENTIALLY INCREASE BY \$2 BILLION WITH AN EXPANSION

