26-GH1004\S Bailey 3/24/09

## SENATE CS FOR CS FOR HOUSE BILL NO. 83(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-SIXTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: Referred:

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3

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

## **A BILL**

## FOR AN ACT ENTITLED

- "An Act making appropriations for the operating and capital expenses of the state's
- 2 integrated comprehensive mental health program; and providing for an effective date."
  - BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 (SECTION 1 OF THIS ACT BEGINS ON PAGE 2)

1	* Section 1. The following appr	opriation items	s are for opera	ting expenditure	es from the
2	general fund or other funds as set out in section 2 of this Act to the agencies named for the				
3	purposes expressed for the fiscal year beginning July 1, 2009 and ending June 30, 2010,				
4	unless otherwise indicated. A de	epartment-wide,	agency-wide,	or branch-wide	unallocated
5	reduction set out in this section may be allocated among the appropriations made in this				
6	section to that department, agency, or branch.				
7		A	ppropriation	General	Other
8		Allocations	Items	Funds	Funds
9	* * * *		* * *	* *	
10	* * * * * Dep	artment of Ad	ministration *	* * * *	
11	* * * *		* * *	* *	
12	Legal and Advocacy Services		2,024,500	1,873,200	151,300
13	Office of Public Advocacy	1,723,100			
14	Public Defender Agency	301,400			
15	* * * *	ŀ	* * * *	*	
16	**** Department of Corrections ****				
17	* * * *	ŧ	* * * * *		
18	Inmate Health Care		8,394,900	8,020,900	374,000
19	Behavioral Health Care	8,394,900			
20	* * * *			* * * * *	
21	* * * * * Department of	of Education ar	nd Early Devel	opment ****	*
22	* * * *			* * * * *	
23	<b>Teaching and Learning Support</b>		539,800	339,800	200,000
24	Student and School	539,800			
25	Achievement				
26	* * * *			* * * *	
27	* * * * * Departme	ent of Health a	nd Social Servi	ices * * * * *	
28	* * * *			* * * * *	
29	No money appropriated in this ap	propriation may	y be expended	for an abortion t	hat is not a
30	mandatory service required under	AS 47.07.030(a	a). The money	appropriated for	Health and
31	Social Services may be expended only for mandatory services required under Title XIX of the				

1	A	Appropriation	General	Other
2	Allocations	Items	Funds	Funds
3	the selection process.			
4	It is the intent of the legislature that the Departi	nent of Health a	and Social Serv	ices continue
5	the Medicaid Reform work to improve efficiency	and slow the n	eed for General	Funds in the
6	Medicaid program. Specifically, but not exclusive	ely, the Departn	nent is to:	
7	1) Complete the evaluation of possible changes to	to program desig	n, determine wa	aiver changes
8	necessary to secure federal funding and report ba	ack to the Second	d Session of the	26th Alaska
9	Legislature on suggested changes, expected outo	comes related to	Medicaid susta	inability, and
10	resources needed to accomplish the work.			
11	2) Develop and implement public provider reim	bursement meth	odologies and p	payment rates
12	that will further the goals of Medicaid Reform.			
13	3) Continue and enhance the State and Tribal M	ledicaid work an	d partnership to	enhance our
14	ability to provide Medicaid services through Trib	al Health Organi	izations.	
15				
16				
17				
18	Alaska Pioneer Homes	13,757,100	13,757,100	
19	It is the intent of the legislature that the Dep	partment mainta	in regulations	requiring all
20	residents of the Pioneer Homes to apply for all	appropriate bene	efit programs pi	rior to a state
21	subsidy being provided for their care from the Sta	ate Payment Ass	istance program	1.
22	It is the intent of the legislature that all pioneers		•	•
23	complete any forms to determine eligibility for	or supplemental	program fund	ing, such as
24	Medicaid, Medicare, SSI, and other benefits as p		•	
25	is not able to complete the forms him/herself, or			
26	not able to complete the forms, Department of H			
27	the forms for him/her, obtain the individuals' or o	lesignee's signat	ure and submit	for eligibility
28	per AS 47.25.120.			
29	Alaska Pioneer Homes 64,300			
30	Management			
31	Pioneer Homes 13,692,800			
32	Behavioral Health	121,233,000	96,736,100	24,496,900
33	AK Fetal Alcohol Syndrome 59,500			

1		Ap	propriation	General	Other		
2		Allocations	Items	Funds	Funds		
3	Program						
4	Alcohol Safety Action	1,188,300					
5	Program (ASAP)						
6	Behavioral Health Medicaid	43,862,400					
7	Services						
8	Behavioral Health Grants	26,867,300					
9	It is the intent of the legislature	e that the depa	rtment continu	e developing po	licies and		
10	procedures surrounding the awarding	ng of recurring g	grants to assure	that applicants are	e regularly		
11	evaluated on their performance in	achieving outco	omes consistent	with the expecta	ations and		
12	missions of the Department rela	ated to their s	specific grant.	The recipient's	s specific		
13	performance should be measured	and incorporate	ed into the dec	cision whether to	continue		
14	awarding grants. Performance me	asurement should	ld be standardiz	zed, accurate, obje	ective and		
15	fair, recognizing and compensating	for differences	among grant re	cipients including	g acuity of		
16	services provided, client base, geog	graphic location	and other factor	s necessary and a	ppropriate		
17	to reconcile and compare grant recipient performances across the array of providers and						
18	services involved.						
19	It is the intent of the legislature that	at the \$181.0 inc	erement in the F	Y10 budget for I	Behavioral		
20	Health Grants be used for the Vol	unteers of Amer	rica ARCH resi	dential treatment	center for		
21	adolescents with substance abuse/d	ependency and o	co-occurring dis	orders.			
22	It is the intent of the legislature	that \$210,000	of this appropr	riation be used to	o Combat		
23	Alaska's Statewide Heroin Epidemi	ic.					
24	Behavioral Health	3,492,000					
25	Administration						
26	Community Action	1,047,200					
27	Prevention & Intervention						
28	Grants						
29	Rural Services and Suicide	2,135,700					
30	Prevention						
31	Psychiatric Emergency	7,673,000					
32	Services						
33	Services to the Seriously	13,099,200					

1	Appropriation		ppropriation	General	Other
2		Allocations	Items	Funds	Funds
3	Mentally Ill				
4	Designated Evaluation and	3,031,900			
5	Treatment				
6	Services for Severely	11,947,200			
7	<b>Emotionally Disturbed</b>				
8	Youth				
9	Alaska Psychiatric	5,861,900			
10	Institute				
11	AK Mental Health & Alcohol	884,600			
12	& Drug Abuse Boards				
13	Suicide Prevention Council	82,800			
14	Children's Services		13,514,700	13,184,700	330,000
15	Children's Medicaid	4,185,600			
16	Services				
17	Children's Services	69,600			
18	Management				
19	Front Line Social Workers	148,600			
20	Family Preservation	150,000			
21	Foster Care Augmented Rate	500,000			
22	Foster Care Special Need	747,900			
23	It is the intent of the legislature th	at \$100,400 of t	his appropriatio	n be used to prove	ide funding
24	for start-up and operational expen	ses to the Dillin	gham Therapeut	tic Foster Home.	
25	Residential Child Care	1,956,300			
26	Infant Learning Program	5,756,700			
27	Grants				
28	<b>Health Care Services</b>		656,000	350,000	306,000
29	Health Planning and	656,000			
30	Infrastructure				
31	Juvenile Justice		1,055,100	865,900	189,200
32	McLaughlin Youth Center	654,700			
33	Fairbanks Youth Facility	103,700			

1	Appropriation		General	Other	
2		Allocations	Items	Funds	Funds
3	Bethel Youth Facility	57,100			
4	Probation Services	239,600			
5	<b>Public Assistance</b>		13,200	13,200	
6	Public Assistance	13,200			
7	Administration				
8	Public Health		1,096,800	971,800	125,000
9	Nursing	98,300			
10	Women, Children and Family	877,700			
11	Health				
12	Certification and Licensing	120,800			
13	Senior and Disabilities		15,358,000	13,902,200	1,455,800
14	Services				
15	It is the intent of the legislature t	that regulations	related to the	General Relief	/ Temporary
16	Assisted Living program be review	wed and revise	d as needed to	minimize the le	ngth of time
17	that the state provides housing a	alternatives and	l assure the se	rvices are provi	ided only to
18	intended beneficiaries who are actu	ually experienc	ing harm, abuse	e or neglect. The	e department
19	should educate care coordinators	and direct serv	ice providers al	bout who should	d be referred
20	and when they are correctly refer	red to the prog	ram in order th	nat referring age	nts correctly
21	match consumer needs with the pro	ogram services	intended by the	department.	
22	General Relief/Temporary	740,300			
23	Assisted Living				
24	Senior and Disabilities	2,737,900			
25	Services Administration				
26	Senior Community Based	3,069,400			
27	Grants				
28	It is the intent of the legislature the	hat funding in	the FY 2010 bu	adget for Senior	Community
29	Based Grants be used to invest in successful home and community based supports provided				
30	by grantees who have demonstrated successful outcomes documented in accordance with the				
31	department's performance based evaluation procedures.				
32	It is the intent of the legislature th	at \$609,900 of	this appropriate	ion be used to he	old harmless
33	those regions that will see a reduction in available grants for Family Caregiver, Nutrition,				

1		Ap	propriation	General	Other
2		Allocations	Items	Funds	Funds
3	Transportation and Support, and In	Home Services	due to the Stat	e's implementation	on of a new
4	statewide funding formula.				
5	Community Developmental	7,924,800			
6	Disabilities Grants				
7	Commission on Aging	117,000			
8	Governor's Council on	768,600			
9	Disabilities and Special				
10	Education				
11	<b>Departmental Support</b>		1,453,800	1,403,800	50,000
12	Services				
13	Commissioner's Office	157,800			
14	It is the intent of the legislature that	at the Departme	nt of Health ar	nd Social Service	s complete
15	the following tasks related to fiscal	l audits required	l in chapter 66	, SLA 2003 of al	1 Medicaid
16	providers:				
17	1. Develop regulations addressing t	the use of extrap	oolation method	lology following	an audit of
18	Medicaid providers that clearly defi	ines the differen	ce between act	ual overpayment	of funds to
19	a provider and ministerial omis	sion or clerica	l billing erro	r that does not	result in
20	overpayment to the provider. The	extrapolation m	ethodology wi	ll also define per	centage of
21	'safe harbor' overpayment rates for	which extrapola	tion methodolo	gy will be applie	d.
22	2. Develop training standards and	definitions rega	arding minister	ial and billing er	rors versus
23	overpayments. Include the use of th	ose standards ar	nd definitions in	n the State's audit	contracts.
24	All audits initiated after the effe	ective date of	this intent an	d resulting in f	indings of
25	overpayment will be calculated	under the D	epartment's n	ew regulations	governing
26	overpayment standards and extrapo	lation methodol	ogy.		
27	It is the intent of the legislature th	at the departme	nt develops a t	en year funding	source and
28	use of funds projection for the entir	e department.			
29	It is the intent of the legislature t	hat the departm	nent continue v	working on imple	ementing a
30	provider rate rebasing process and	specific funding	g recommendat	tions for both Me	edicaid and
31	non-Medicaid providers to be co	ompleted and a	vailable to the	e legislature no	later than
32	December 15, 2009.				
33	Administrative Support	91,400			

1		AŢ	propriation	General	Other
2		Allocations	Items	Funds	Funds
3	Services				
4	Information Technology	854,600			
5	Services				
6	HSS State Facilities Rent	350,000			
7	*	* * * *	* * * * *		
8	* * *	* * Department	of Law * * * * *	k	
9	*	* * * *	* * * * *		
10	<b>Criminal Division</b>		12,500		12,500
11	Criminal Justice	12,500			
12	Litigation				
13	Civil Division		84,500	84,500	
14	Human Services and Child	84,500			
15	Protection				
16	* * * *	*	* * *	* *	
17	* * * * * De	partment of Natu	ral Resources	* * * * *	
18	* * * *	*	* * *	* *	
19	Resource Development		2,273,400		2,273,400
20	Mental Health Trust Lands	2,273,400			
21	Administration				
22	* *	* * *	* * * * *		
23	* * * *	* Department of	Revenue * * *	* *	
24	* *	* * *	* * * * *		
25	Alaska Mental Health Trust		2,650,000		2,650,000
26	Authority				
27	Mental Health Trust	2,650,000			
28	Operations				
29	* *	* * * *	* * * * *		
30	* * *	* * University of	Alaska ****	*	
31	* *	* * * *	* * * * *		
32	Statewide Programs and		474,000	100,000	374,000
33	Services				

1	Appropriation			General	Other
2		Allocations	Items	Funds	Funds
3	Statewide Services	474,000			
4	<b>University of Alaska</b>		1,418,800	200,800	1,218,000
5	Anchorage				
6	Anchorage Campus	1,418,800			
7	University of Alaska		25,000		25,000
8	Fairbanks				
9	Fairbanks Campus	25,000			
10		* * * * *	* * * * *		
11		* * * * * Alaska Court	System ****	*	
12		* * * * *	* * * * *		
13	Alaska Court System		1,812,300	1,337,000	475,300
14	Trial Courts	227,000			
15	Therapeutic Courts	1,585,300			
16	It is the intent of the legislature that, as much as is possible, FY 2011 funding for Therapeutic				
17	Courts currently appropriated in other agencies be aggregated in the Therapeutic Courts				
18	allocation within the Alaska Court System.				
19	(SECTION 2 OF THIS ACT BEGINS ON PAGE 11)				

1	* Sec. 2. The following sets out the funding by agency for the appropriations made in sec. 1 of				
2	this Act.				
3	Fundi	ng Source	Amount		
4	Depart	ment of Administration			
5	1037	General Fund / Mental Health	1,873,200		
6	1092	Mental Health Trust Authority Authorized	151,300		
7		Receipts			
8	*** T	otal Agency Funding ***	\$2,024,500		
9	Depart	tment of Corrections			
10	1037	General Fund / Mental Health	8,020,900		
11	1092	Mental Health Trust Authority Authorized	374,000		
12		Receipts			
13	*** T	otal Agency Funding ***	\$8,394,900		
14	Depart	ment of Education and Early Development			
15	1037	General Fund / Mental Health	339,800		
16	1092	Mental Health Trust Authority Authorized	200,000		
17		Receipts			
18	*** T	otal Agency Funding ***	\$539,800		
19	Depart	ment of Health and Social Services			
20	1037	General Fund / Mental Health	141,184,800		
21	1092	Mental Health Trust Authority Authorized	7,033,000		
22		Receipts			
23	1180	Alcohol and Other Drug Abuse Treatment &	19,919,900		
24		Prevention Fund			
25	*** T	otal Agency Funding ***	\$168,137,700		
26	Depart	tment of Law			
27	1037	General Fund / Mental Health	84,500		
28	1092	Mental Health Trust Authority Authorized	12,500		
29		Receipts			
30	*** Total Agency Funding ***  \$97,000				
31	31 Department of Natural Resources				

1	1092	Mental Health Trust Authority Authorized	2,273,400
2		Receipts	
3	*** T	otal Agency Funding ***	\$2,273,400
4	Depart	tment of Revenue	
5	1094	Mental Health Trust Administration	2,650,000
6	*** T	otal Agency Funding ***	\$2,650,000
7	Univer	sity of Alaska	
8	1037	General Fund / Mental Health	300,800
9	1092	Mental Health Trust Authority Authorized	1,617,000
10		Receipts	
11	*** T	otal Agency Funding ***	\$1,917,800
12	Alaska	Court System	
13	1037	General Fund / Mental Health	1,337,000
14	1092	Mental Health Trust Authority Authorized	475,300
15		Receipts	
16	*** T	otal Agency Funding ***	\$1,812,300
17	* * * *	* Total Budget * * * * *	\$187,847,400
18		(SECTION 3 OF THIS ACT BEGINS ON PAGE 13)	

1	* Sec. 3. The following sets out the statewide funding for the appropriations made in sec. 1 of			
2	this Act.			
3	Funding Source	Amount		
4	General Funds			
5	1037 General Fund / Mental Health	153,141,000		
6	***Total General Funds***	\$153,141,000		
7	Federal Funds			
8	***Total Federal Funds***	\$0		
9	Other Non-Duplicated Funds			
10	1092 Mental Health Trust Authority Authorized	12,136,500		
11	Receipts			
12	1094 Mental Health Trust Administration	2,650,000		
13	1180 Alcohol and Other Drug Abuse Treatment &	19,919,900		
14	Prevention Fund			
15	***Total Other Non-Duplicated Funds***	\$34,706,400		
16	<b>Duplicated Funds</b>			
17	***Total Duplicated Funds***	\$0		
18	(SECTION 4 OF THIS ACT BEGINS ON PAGE 14)			

1	* Sec. 4. The following appropri	riation items	are for capital pr	ojects and grai	nts from the
2	general fund or other funds as set out in section 5 of this Act by funding source to the				
3	agencies named for the purposes	expressed and	d lapse under AS	37.25.020, unle	ess otherwise
4	noted.				
5			Appropriation	General	Other
6		Allocations	Items	Funds	Funds
7	* * * *			* * * * *	
8	**** Departm	ent of Health	and Social Servi	ces * * * * *	
9	* * * *			* * * * *	
10	MH Continuing Bring the		2,200,000		2,200,000
11	Kids Home Initiative				
12	Denali Match (HD 1-40)				
13	MH Deferred Maintenance		750,000	750,000	
14	and Accessibility				
15	Improvements (HD 1-40)				
16	MH Housing - Home		1,050,000	500,000	550,000
17	Modification and Upgrades				
18	to Retain Housing (HD				
19	1-40)				
20	* * * *		* * *	* * *	
21	* * * * * Depa	artment of Na	itural Resources	* * * * *	
22	* * * * *		* * *	* * *	
23	Mental Health Trust		350,000		350,000
24	Facilities Maintenance (HD				
25	1-40)				
26	* * *	* *	* * * * *		
27	* * * *	Department	of Revenue * * *	* *	
28	* * *	* *	* * * * *		
29	Alaska Housing Finance				
30	Corporation				
31	MH AHFC Beneficiary and		1,750,000		1,750,000

1		Appropriation		General	Other
2		Allocations	Items	Funds	Funds
3	Special Needs Housing (HD				
4	1-40)				
5	MH AHFC Emergency		200,000		200,000
6	Assistance Grants for				
7	Mental Health Trust				
8	Beneficiaries (HD 1-40)				
9	MH AHFC Homeless		10,000,000	500,000	9,500,000
10	Assistance Progam (HD				
11	1-40)				
12	(SECTION 5	OF THIS ACT	BEGINS ON PA	GE 16)	

1	* Sec. 5. The following sets out the funding by agency for the appropriations made in sec. 4 of				
2	this Act.				
3	Funding Source	Amount			
4	Department of Health and Social Services				
5	1037 General Fund / Mental Health	1,250,000			
6	1092 Mental Health Trust Authority Authorized Receipts	300,000			
7	1139 Alaska Housing Finance Corporation Dividend	250,000			
8	1197 Alaska Capital Income Fund	2,200,000			
9	*** Total Agency Funding ***  \$4,000,000				
10	0 Department of Natural Resources				
11	1092 Mental Health Trust Authority Authorized Receipts	350,000			
12	*** Total Agency Funding ***	\$350,000			
13	3 Department of Revenue				
14	1002 Federal Receipts	2,000,000			
15	1037 General Fund / Mental Health	500,000			
16	1092 Mental Health Trust Authority Authorized Receipts	700,000			
17	1108 Statutory Designated Program Receipts	1,000,000			
18	1139 Alaska Housing Finance Corporation Dividend	7,750,000			
19	*** Total Agency Funding ***	\$11,950,000			
20	* * * * * Total Budget * * * * *	\$16,300,000			
21	(SECTION 6 OF THIS ACT BEGINS ON PAGE 17)				

1	* Sec. 6. The following sets out the statewide funding for the appropriations made in sec. 4 of			
2	this Act.			
3	Funding Source Amo			
4	General Funds			
5	1037 General Fund / Mental Health	1,750,000		
6	***Total General Funds*** \$1,750,00			
7	Federal Funds			
8	1002 Federal Receipts	2,000,000		
9	***Total Federal Funds***	\$2,000,000		
10	Other Non-Duplicated Funds			
11	1092 Mental Health Trust Authority Authorized	1,350,000		
12	Receipts			
13	1108 Statutory Designated Program Receipts	1,000,000		
14	1139 Alaska Housing Finance Corporation Dividend	8,000,000		
15	***Total Other Non-Duplicated Funds***	\$10,350,000		
16	<b>Duplicated Funds</b>			
17	1197 Alaska Capital Income Fund	2,200,000		
18	***Total Duplicated Funds***	\$2,200,000		
19	(SECTION 7 OF THIS ACT BEGINS ON PAGE 18)			

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\* Sec. 7. PURPOSE. In accordance with AS 37.14.003 and 37.14.005, the appropriations made by this Act are for the state's integrated comprehensive mental health program.

\* Sec. 8. ENTERPRISE INFORMATION TECHNOLOGY PROJECTS. The sum of \$459,724 is appropriated to the Office of the Governor for the Department of Health and Social Services behavioral health data sharing partnership from the following sources in the amounts stated:

SOURCE AMOUNT
Federal funds \$ 25,540
General fund 434,184

- \* Sec. 9. NONGENERAL FUND RECEIPTS. (a) Alaska Mental Health Trust Authority authorized receipts (AS 37.14.036) or administration receipts (AS 37.14.036) that exceed the amounts appropriated by this Act are appropriated conditioned upon compliance with the program review provisions of AS 37.07.080(h).
- (b) If Alaska Mental Health Trust Authority authorized receipts (AS 37.14.036) or administration receipts (AS 37.14.036) fall short of the estimates appropriated in this Act, the affected appropriation is reduced by the amount of the shortfall in receipts.
- \* Sec. 10. SALARY AND BENEFIT ADJUSTMENTS. (a) The appropriations made in sec. 1 of this Act include amounts for salary and benefit adjustments for public officials, officers, and employees of the executive branch, Alaska Court System employees, employees of the legislature, and legislators and to implement the terms for the fiscal year ending June 30, 2010, of the following ongoing collective bargaining agreements:
  - (1) Alaska Public Employees Association, for the confidential unit;
  - (2) Alaska State Employees Association, for the general government unit;
  - (3) Alaska Public Employees Association, for the supervisory unit;
- (4) Alaska Vocational Technical Center Teachers' Association National Education Association, for employees of the Alaska Vocational Technical Center;
- (5) Public Safety Employees Association, for regularly commissioned public safety officers.
- (b) The operating budget appropriations made to the University of Alaska in this Act include amounts for salary and benefit adjustments for the fiscal year ending June 30, 2010, for university employees who are not members of a collective bargaining unit and for

implementing the monetary terms of the collective bargaining agreements including the terms

of the agreement providing for the health benefit plan for university employees represented by

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the following entities:

- (1) Alaska Higher Education Crafts and Trades Employees;
- (2) University of Alaska Federation of Teachers;
- (3) United Academics;
- (4) United Academics-Adjuncts.
- (c) If a collective bargaining agreement listed in (b) of this section is not ratified by the membership of the respective collective bargaining unit, the appropriations made by this Act that are applicable to that collective bargaining unit's agreement are reduced proportionately by the amount for that collective bargaining agreement, and the corresponding funding source amounts are reduced accordingly.
- (d) Appropriations made in sec. 1 of this Act for salary and benefit adjustments as described in (a) and (b) of this section are for the benefit of the state's integrated comprehensive mental health program only and do not necessarily affect every group of noncovered employees or every collective bargaining unit listed in (a) and (b) of this section.

\* Sec. 11. This Act takes effect July 1, 2009.