

26-GH1004S
Bailey
3/24/09

SENATE CS FOR CS FOR HOUSE BILL NO. 83(FIN)
IN THE LEGISLATURE OF THE STATE OF ALASKA
TWENTY-SIXTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:
Referred:

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

1 **"An Act making appropriations for the operating and capital expenses of the state's**
2 **integrated comprehensive mental health program; and providing for an effective date."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 (SECTION 1 OF THIS ACT BEGINS ON PAGE 2)

* **Section 1.** The following appropriation items are for operating expenditures from the general fund or other funds as set out in section 2 of this Act to the agencies named for the purposes expressed for the fiscal year beginning July 1, 2009 and ending June 30, 2010, unless otherwise indicated. A department-wide, agency-wide, or branch-wide unallocated reduction set out in this section may be allocated among the appropriations made in this section to that department, agency, or branch.

	Appropriation	General	Other
	Allocations	Items	Funds
	Funds	Funds	Funds
	* * * * *	* * * * *	
	* * * * * Department of Administration * * * * *		
	* * * * *	* * * * *	
Legal and Advocacy Services	2,024,500	1,873,200	151,300
Office of Public Advocacy	1,723,100		
Public Defender Agency	301,400		
	* * * * *	* * * * *	
	* * * * * Department of Corrections * * * * *		
	* * * * *	* * * * *	
Inmate Health Care	8,394,900	8,020,900	374,000
Behavioral Health Care	8,394,900		
	* * * * *	* * * * *	
	* * * * * Department of Education and Early Development * * * * *		
	* * * * *	* * * * *	
Teaching and Learning Support	539,800	339,800	200,000
Student and School	539,800		
Achievement			
	* * * * *	* * * * *	
	* * * * * Department of Health and Social Services * * * * *		
	* * * * *	* * * * *	

No money appropriated in this appropriation may be expended for an abortion that is not a mandatory service required under AS 47.07.030(a). The money appropriated for Health and Social Services may be expended only for mandatory services required under Title XIX of the

1	Appropriation	General	Other
2	Allocations	Items	Funds Funds
3	Social Security Act and for optional services offered by the state under the state plan for		
4	medical assistance that has been approved by the United States Department of Health and		
5	Human Services.		
6	It is the intent of the legislature that the Department continues to aggressively pursue		
7	Medicaid cost containment initiatives. Efforts should continue where the Department		
8	believes additional cost containment is possible including further efforts to contain travel		
9	expenses. The Department must continue efforts imposing regulations controlling and		
10	materially reducing the cost of Personal Care Attendant (PCA) services. Efforts must be		
11	continued utilizing existing resources to impose regulations screening applicants for		
12	Residential Psychiatric Treatment Center (RPTC) services, especially for out-of-state		
13	services. The department must address the entire matrix of optional Medicaid services,		
14	reimbursement rates and eligibility requirements that are the basis of the Medicaid growth		
15	algorithm. This work is to utilize the results of the Medicaid Assessment and Planning		
16	analysis. The legislature requests that by January 2010 the Department be prepared to present		
17	projections of future Medicaid funding requirements under our existing statute and regulations		
18	and be prepared to present and evaluate the consequences of viable policy alternatives that		
19	could be implemented to lower growth rates and reducing projections of future costs.		
20	It is the intent of the legislature that the Department of Health and Social Services eliminate		
21	the requirement for narrative and financial quarterly reports for all grant recipients whose		
22	grants are \$50,000 or less. This is an unnecessary burden and is not a requirement of the		
23	federal grants.		
24	It is the intent of the legislature that the Department of Health and Social Services make a		
25	single 'upfront' payment for any grant award that is \$50,000 or less and includes a signature of		
26	the grantee certifying compliance with the terms of the grant with their approved application.		
27	Signature of the grantee would also certify that if a final report certifying completion of the		
28	grant requirements is not filed, future grants will not be considered for that grantee until all		
29	requirements of prior grants are completed satisfactorily. In the event a grantee is deemed		
30	ineligible for a future grant consideration due to improper filing of final reports, the grantee		
31	will be informed about the department's procedures for future consideration of grant		
32	eligibility. The department will establish procedures to consider retroactivity for specific grant		
33	consideration or express that the retroactivity cannot be considered for certain grants during		

		Appropriation	General	Other
	Allocations	Items	Funds	Funds

the selection process.

It is the intent of the legislature that the Department of Health and Social Services continue the Medicaid Reform work to improve efficiency and slow the need for General Funds in the Medicaid program. Specifically, but not exclusively, the Department is to:

- 1) Complete the evaluation of possible changes to program design, determine waiver changes necessary to secure federal funding and report back to the Second Session of the 26th Alaska Legislature on suggested changes, expected outcomes related to Medicaid sustainability, and resources needed to accomplish the work.
- 2) Develop and implement public provider reimbursement methodologies and payment rates that will further the goals of Medicaid Reform.
- 3) Continue and enhance the State and Tribal Medicaid work and partnership to enhance our ability to provide Medicaid services through Tribal Health Organizations.

18	Alaska Pioneer Homes	13,757,100	13,757,100	
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It is the intent of the legislature that the Department maintain regulations requiring all residents of the Pioneer Homes to apply for all appropriate benefit programs prior to a state subsidy being provided for their care from the State Payment Assistance program.

It is the intent of the legislature that all pioneers' homes and veterans' homes applicants shall complete any forms to determine eligibility for supplemental program funding, such as Medicaid, Medicare, SSI, and other benefits as part of the application process. If an applicant is not able to complete the forms him/herself, or if relatives or guardians of the applicant are not able to complete the forms, Department of Health and Social Services staff may complete the forms for him/her, obtain the individuals' or designee's signature and submit for eligibility per AS 47.25.120.

29	Alaska Pioneer Homes	64,300		
30	Management			
31	Pioneer Homes	13,692,800		

32	Behavioral Health	121,233,000	96,736,100	24,496,900
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33	AK Fetal Alcohol Syndrome	59,500		
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	Appropriation	General	Other
	Allocations	Funds	Funds
3	Program		
4	Alcohol Safety Action	1,188,300	
5	Program (ASAP)		
6	Behavioral Health Medicaid	43,862,400	
7	Services		
8	Behavioral Health Grants	26,867,300	
9	It is the intent of the legislature that the department continue developing policies and		
10	procedures surrounding the awarding of recurring grants to assure that applicants are regularly		
11	evaluated on their performance in achieving outcomes consistent with the expectations and		
12	missions of the Department related to their specific grant. The recipient's specific		
13	performance should be measured and incorporated into the decision whether to continue		
14	awarding grants. Performance measurement should be standardized, accurate, objective and		
15	fair, recognizing and compensating for differences among grant recipients including acuity of		
16	services provided, client base, geographic location and other factors necessary and appropriate		
17	to reconcile and compare grant recipient performances across the array of providers and		
18	services involved.		
19	It is the intent of the legislature that the \$181.0 increment in the FY10 budget for Behavioral		
20	Health Grants be used for the Volunteers of America ARCH residential treatment center for		
21	adolescents with substance abuse/dependency and co-occurring disorders.		
22	It is the intent of the legislature that \$210,000 of this appropriation be used to Combat		
23	Alaska's Statewide Heroin Epidemic.		
24	Behavioral Health	3,492,000	
25	Administration		
26	Community Action	1,047,200	
27	Prevention & Intervention		
28	Grants		
29	Rural Services and Suicide	2,135,700	
30	Prevention		
31	Psychiatric Emergency	7,673,000	
32	Services		
33	Services to the Seriously	13,099,200	

		Appropriation	General	Other
		Allocations	Funds	Funds
		Items		
1				
2				
3	Mentally Ill			
4	Designated Evaluation and	3,031,900		
5	Treatment			
6	Services for Severely	11,947,200		
7	Emotionally Disturbed			
8	Youth			
9	Alaska Psychiatric	5,861,900		
10	Institute			
11	AK Mental Health & Alcohol	884,600		
12	& Drug Abuse Boards			
13	Suicide Prevention Council	82,800		
14	Children's Services		13,514,700	13,184,700
15	Children's Medicaid	4,185,600		
16	Services			
17	Children's Services	69,600		
18	Management			
19	Front Line Social Workers	148,600		
20	Family Preservation	150,000		
21	Foster Care Augmented Rate	500,000		
22	Foster Care Special Need	747,900		
23	It is the intent of the legislature that \$100,400 of this appropriation be used to provide funding			
24	for start-up and operational expenses to the Dillingham Therapeutic Foster Home.			
25	Residential Child Care	1,956,300		
26	Infant Learning Program	5,756,700		
27	Grants			
28	Health Care Services		656,000	350,000
29	Health Planning and	656,000		
30	Infrastructure			
31	Juvenile Justice		1,055,100	865,900
32	McLaughlin Youth Center	654,700		
33	Fairbanks Youth Facility	103,700		

	Appropriation	General	Other
	Allocations	Funds	Funds
	Items		
Bethel Youth Facility	57,100		
Probation Services	239,600		
Public Assistance		13,200	13,200
Public Assistance	13,200		
Administration			
Public Health		1,096,800	971,800
Nursing	98,300		
Women, Children and Family	877,700		
Health			
Certification and Licensing	120,800		
Senior and Disabilities		15,358,000	13,902,200
Services			1,455,800

It is the intent of the legislature that regulations related to the General Relief / Temporary Assisted Living program be reviewed and revised as needed to minimize the length of time that the state provides housing alternatives and assure the services are provided only to intended beneficiaries who are actually experiencing harm, abuse or neglect. The department should educate care coordinators and direct service providers about who should be referred and when they are correctly referred to the program in order that referring agents correctly match consumer needs with the program services intended by the department.

General Relief/Temporary	740,300
Assisted Living	
Senior and Disabilities	2,737,900
Services Administration	
Senior Community Based	3,069,400
Grants	

It is the intent of the legislature that funding in the FY 2010 budget for Senior Community Based Grants be used to invest in successful home and community based supports provided by grantees who have demonstrated successful outcomes documented in accordance with the department's performance based evaluation procedures.

It is the intent of the legislature that \$609,900 of this appropriation be used to hold harmless those regions that will see a reduction in available grants for Family Caregiver, Nutrition,

	Appropriation	General	Other
	Allocations	Items	Funds
	Funds	Funds	Funds
1 2 3 4	Transportation and Support, and In Home Services due to the State's implementation of a new statewide funding formula.		
5	Community Developmental	7,924,800	
6	Disabilities Grants		
7	Commission on Aging	117,000	
8	Governor's Council on	768,600	
9	Disabilities and Special		
10	Education		
11	Departmental Support	1,453,800	1,403,800
12	Services		50,000
13	Commissioner's Office	157,800	
14	It is the intent of the legislature that the Department of Health and Social Services complete		
15	the following tasks related to fiscal audits required in chapter 66, SLA 2003 of all Medicaid		
16	providers:		
17	1. Develop regulations addressing the use of extrapolation methodology following an audit of		
18	Medicaid providers that clearly defines the difference between actual overpayment of funds to		
19	a provider and ministerial omission or clerical billing error that does not result in		
20	overpayment to the provider. The extrapolation methodology will also define percentage of		
21	'safe harbor' overpayment rates for which extrapolation methodology will be applied.		
22	2. Develop training standards and definitions regarding ministerial and billing errors versus		
23	overpayments. Include the use of those standards and definitions in the State's audit contracts.		
24	All audits initiated after the effective date of this intent and resulting in findings of		
25	overpayment will be calculated under the Department's new regulations governing		
26	overpayment standards and extrapolation methodology.		
27	It is the intent of the legislature that the department develops a ten year funding source and		
28	use of funds projection for the entire department.		
29	It is the intent of the legislature that the department continue working on implementing a		
30	provider rate rebasing process and specific funding recommendations for both Medicaid and		
31	non-Medicaid providers to be completed and available to the legislature no later than		
32	December 15, 2009.		
33	Administrative Support	91,400	

	Appropriation	General	Other
	Allocations	Funds	Funds
		Items	
1			
2			
3	Services		
4	Information Technology	854,600	
5	Services		
6	HSS State Facilities Rent	350,000	
7	*****	*****	
8	***** Department of Law *****		
9	*****	*****	
10	Criminal Division	12,500	12,500
11	Criminal Justice	12,500	
12	Litigation		
13	Civil Division	84,500	84,500
14	Human Services and Child	84,500	
15	Protection		
16	*****	*****	
17	***** Department of Natural Resources *****		
18	*****	*****	
19	Resource Development	2,273,400	2,273,400
20	Mental Health Trust Lands	2,273,400	
21	Administration		
22	*****	*****	
23	***** Department of Revenue *****		
24	*****	*****	
25	Alaska Mental Health Trust	2,650,000	2,650,000
26	Authority		
27	Mental Health Trust	2,650,000	
28	Operations		
29	*****	*****	
30	***** University of Alaska *****		
31	*****	*****	
32	Statewide Programs and	474,000	100,000
33	Services		374,000

	Appropriation	General	Other
	Allocations	Funds	Funds
	Items		
1			
2			
3	Statewide Services 474,000		
4	University of Alaska	1,418,800	200,800
5	Anchorage		
6	Anchorage Campus 1,418,800		
7	University of Alaska	25,000	25,000
8	Fairbanks		
9	Fairbanks Campus 25,000		
10	* * * * *	* * * * *	
11	* * * * * Alaska Court System * * * * *		
12	* * * * *	* * * * *	
13	Alaska Court System	1,812,300	1,337,000
14	Trial Courts 227,000		
15	Therapeutic Courts 1,585,300		
16	It is the intent of the legislature that, as much as is possible, FY 2011 funding for Therapeutic		
17	Courts currently appropriated in other agencies be aggregated in the Therapeutic Courts		
18	allocation within the Alaska Court System.		
19	(SECTION 2 OF THIS ACT BEGINS ON PAGE 11)		

1 * **Sec. 2.** The following sets out the funding by agency for the appropriations made in sec. 1 of
 2 this Act.

3 Funding Source	Amount
4 Department of Administration	
5 1037 General Fund / Mental Health	1,873,200
6 1092 Mental Health Trust Authority Authorized	151,300
7 Receipts	
8 *** Total Agency Funding ***	\$2,024,500
9 Department of Corrections	
10 1037 General Fund / Mental Health	8,020,900
11 1092 Mental Health Trust Authority Authorized	374,000
12 Receipts	
13 *** Total Agency Funding ***	\$8,394,900
14 Department of Education and Early Development	
15 1037 General Fund / Mental Health	339,800
16 1092 Mental Health Trust Authority Authorized	200,000
17 Receipts	
18 *** Total Agency Funding ***	\$539,800
19 Department of Health and Social Services	
20 1037 General Fund / Mental Health	141,184,800
21 1092 Mental Health Trust Authority Authorized	7,033,000
22 Receipts	
23 1180 Alcohol and Other Drug Abuse Treatment &	19,919,900
24 Prevention Fund	
25 *** Total Agency Funding ***	\$168,137,700
26 Department of Law	
27 1037 General Fund / Mental Health	84,500
28 1092 Mental Health Trust Authority Authorized	12,500
29 Receipts	
30 *** Total Agency Funding ***	\$97,000
31 Department of Natural Resources	

1	1092 Mental Health Trust Authority Authorized	2,273,400
2	Receipts	
3	*** Total Agency Funding ***	\$2,273,400
4	Department of Revenue	
5	1094 Mental Health Trust Administration	2,650,000
6	*** Total Agency Funding ***	\$2,650,000
7	University of Alaska	
8	1037 General Fund / Mental Health	300,800
9	1092 Mental Health Trust Authority Authorized	1,617,000
10	Receipts	
11	*** Total Agency Funding ***	\$1,917,800
12	Alaska Court System	
13	1037 General Fund / Mental Health	1,337,000
14	1092 Mental Health Trust Authority Authorized	475,300
15	Receipts	
16	*** Total Agency Funding ***	\$1,812,300
17	* * * * * Total Budget * * * * *	\$187,847,400

(SECTION 3 OF THIS ACT BEGINS ON PAGE 13)

1 * **Sec. 3.** The following sets out the statewide funding for the appropriations made in sec. 1 of
2 this Act.

3	Funding Source	Amount
4	General Funds	
5	1037 General Fund / Mental Health	153,141,000
6	***Total General Funds***	\$153,141,000
7	Federal Funds	
8	***Total Federal Funds***	\$0
9	Other Non-Duplicated Funds	
10	1092 Mental Health Trust Authority Authorized	12,136,500
11	Receipts	
12	1094 Mental Health Trust Administration	2,650,000
13	1180 Alcohol and Other Drug Abuse Treatment &	19,919,900
14	Prevention Fund	
15	***Total Other Non-Duplicated Funds***	\$34,706,400
16	Duplicated Funds	
17	***Total Duplicated Funds***	\$0

18 (SECTION 4 OF THIS ACT BEGINS ON PAGE 14)

* **Sec. 4.** The following appropriation items are for capital projects and grants from the general fund or other funds as set out in section 5 of this Act by funding source to the agencies named for the purposes expressed and lapse under AS 37.25.020, unless otherwise noted.

	Appropriation	General	Other
	Allocations	Items	Funds
	* * * * *	* * * * *	
	* * * * * Department of Health and Social Services * * * * *		
	* * * * *	* * * * *	
MH Continuing Bring the Kids Home Initiative Denali Match (HD 1-40)	2,200,000		2,200,000
MH Deferred Maintenance and Accessibility Improvements (HD 1-40)	750,000	750,000	
MH Housing - Home Modification and Upgrades to Retain Housing (HD 1-40)	1,050,000	500,000	550,000
	* * * * *	* * * * *	
	* * * * * Department of Natural Resources * * * * *		
	* * * * *	* * * * *	
Mental Health Trust Facilities Maintenance (HD 1-40)	350,000		350,000
	* * * * *	* * * * *	
	* * * * * Department of Revenue * * * * *		
	* * * * *	* * * * *	
Alaska Housing Finance Corporation			
MH AHFC Beneficiary and	1,750,000		1,750,000

	Appropriation	General	Other
	Allocations	Funds	Funds
	Items		
1			
2			
3	Special Needs Housing (HD		
4	1-40)		
5	MH AHFC Emergency	200,000	200,000
6	Assistance Grants for		
7	Mental Health Trust		
8	Beneficiaries (HD 1-40)		
9	MH AHFC Homeless	10,000,000	500,000
10	Assistance Progam (HD		9,500,000
11	1-40)		

(SECTION 5 OF THIS ACT BEGINS ON PAGE 16)

1 * **Sec. 5.** The following sets out the funding by agency for the appropriations made in sec. 4 of
2 this Act.

3	Funding Source	Amount
4	Department of Health and Social Services	
5	1037 General Fund / Mental Health	1,250,000
6	1092 Mental Health Trust Authority Authorized Receipts	300,000
7	1139 Alaska Housing Finance Corporation Dividend	250,000
8	1197 Alaska Capital Income Fund	2,200,000
9	*** Total Agency Funding ***	\$4,000,000
10	Department of Natural Resources	
11	1092 Mental Health Trust Authority Authorized Receipts	350,000
12	*** Total Agency Funding ***	\$350,000
13	Department of Revenue	
14	1002 Federal Receipts	2,000,000
15	1037 General Fund / Mental Health	500,000
16	1092 Mental Health Trust Authority Authorized Receipts	700,000
17	1108 Statutory Designated Program Receipts	1,000,000
18	1139 Alaska Housing Finance Corporation Dividend	7,750,000
19	*** Total Agency Funding ***	\$11,950,000
20	* * * * * Total Budget * * * * *	\$16,300,000

21 (SECTION 6 OF THIS ACT BEGINS ON PAGE 17)

1 * **Sec. 6.** The following sets out the statewide funding for the appropriations made in sec. 4 of
2 this Act.

3	Funding Source	Amount
4	General Funds	
5	1037 General Fund / Mental Health	1,750,000
6	***Total General Funds***	\$1,750,000
7	Federal Funds	
8	1002 Federal Receipts	2,000,000
9	***Total Federal Funds***	\$2,000,000
10	Other Non-Duplicated Funds	
11	1092 Mental Health Trust Authority Authorized	1,350,000
12	Receipts	
13	1108 Statutory Designated Program Receipts	1,000,000
14	1139 Alaska Housing Finance Corporation Dividend	8,000,000
15	***Total Other Non-Duplicated Funds***	\$10,350,000
16	Duplicated Funds	
17	1197 Alaska Capital Income Fund	2,200,000
18	***Total Duplicated Funds***	\$2,200,000

19 (SECTION 7 OF THIS ACT BEGINS ON PAGE 18)

1 * **Sec. 7. PURPOSE.** In accordance with AS 37.14.003 and 37.14.005, the appropriations
2 made by this Act are for the state's integrated comprehensive mental health program.

3 * **Sec. 8. ENTERPRISE INFORMATION TECHNOLOGY PROJECTS.** The sum of
4 \$459,724 is appropriated to the Office of the Governor for the Department of Health and
5 Social Services behavioral health data sharing partnership from the following sources in the
6 amounts stated:

7 SOURCE	AMOUNT
8 Federal funds	\$ 25,540
9 General fund	434,184

10 * **Sec. 9. NONGENERAL FUND RECEIPTS.** (a) Alaska Mental Health Trust Authority
11 authorized receipts (AS 37.14.036) or administration receipts (AS 37.14.036) that exceed the
12 amounts appropriated by this Act are appropriated conditioned upon compliance with the
13 program review provisions of AS 37.07.080(h).

14 (b) If Alaska Mental Health Trust Authority authorized receipts (AS 37.14.036) or
15 administration receipts (AS 37.14.036) fall short of the estimates appropriated in this Act, the
16 affected appropriation is reduced by the amount of the shortfall in receipts.

17 * **Sec. 10. SALARY AND BENEFIT ADJUSTMENTS.** (a) The appropriations made in sec.
18 1 of this Act include amounts for salary and benefit adjustments for public officials, officers,
19 and employees of the executive branch, Alaska Court System employees, employees of the
20 legislature, and legislators and to implement the terms for the fiscal year ending June 30,
21 2010, of the following ongoing collective bargaining agreements:

- 22 (1) Alaska Public Employees Association, for the confidential unit;
- 23 (2) Alaska State Employees Association, for the general government unit;
- 24 (3) Alaska Public Employees Association, for the supervisory unit;
- 25 (4) Alaska Vocational Technical Center Teachers' Association - National
26 Education Association, for employees of the Alaska Vocational Technical Center;
- 27 (5) Public Safety Employees Association, for regularly commissioned public
28 safety officers.

29 (b) The operating budget appropriations made to the University of Alaska in this Act
30 include amounts for salary and benefit adjustments for the fiscal year ending June 30, 2010,
31 for university employees who are not members of a collective bargaining unit and for

1 implementing the monetary terms of the collective bargaining agreements including the terms
2 of the agreement providing for the health benefit plan for university employees represented by
3 the following entities:

- 4 (1) Alaska Higher Education Crafts and Trades Employees;
- 5 (2) University of Alaska Federation of Teachers;
- 6 (3) United Academics;
- 7 (4) United Academics-Adjuncts.

8 (c) If a collective bargaining agreement listed in (b) of this section is not ratified by
9 the membership of the respective collective bargaining unit, the appropriations made by this
10 Act that are applicable to that collective bargaining unit's agreement are reduced
11 proportionately by the amount for that collective bargaining agreement, and the corresponding
12 funding source amounts are reduced accordingly.

13 (d) Appropriations made in sec. 1 of this Act for salary and benefit adjustments as
14 described in (a) and (b) of this section are for the benefit of the state's integrated
15 comprehensive mental health program only and do not necessarily affect every group of
16 noncovered employees or every collective bargaining unit listed in (a) and (b) of this section.

17 * **Sec. 11.** This Act takes effect July 1, 2009.