

# DEPARTMENT OF CORRECTIONS



**Senate Finance  
Sub Committee  
February 9, 2018**

# Mission



*The Alaska Department of Corrections provides secure confinement, reformative programs, and a process of supervised community reintegration to enhance the safety of our communities.*

## Sources

Mission: <http://www.correct.state.ak.us/>

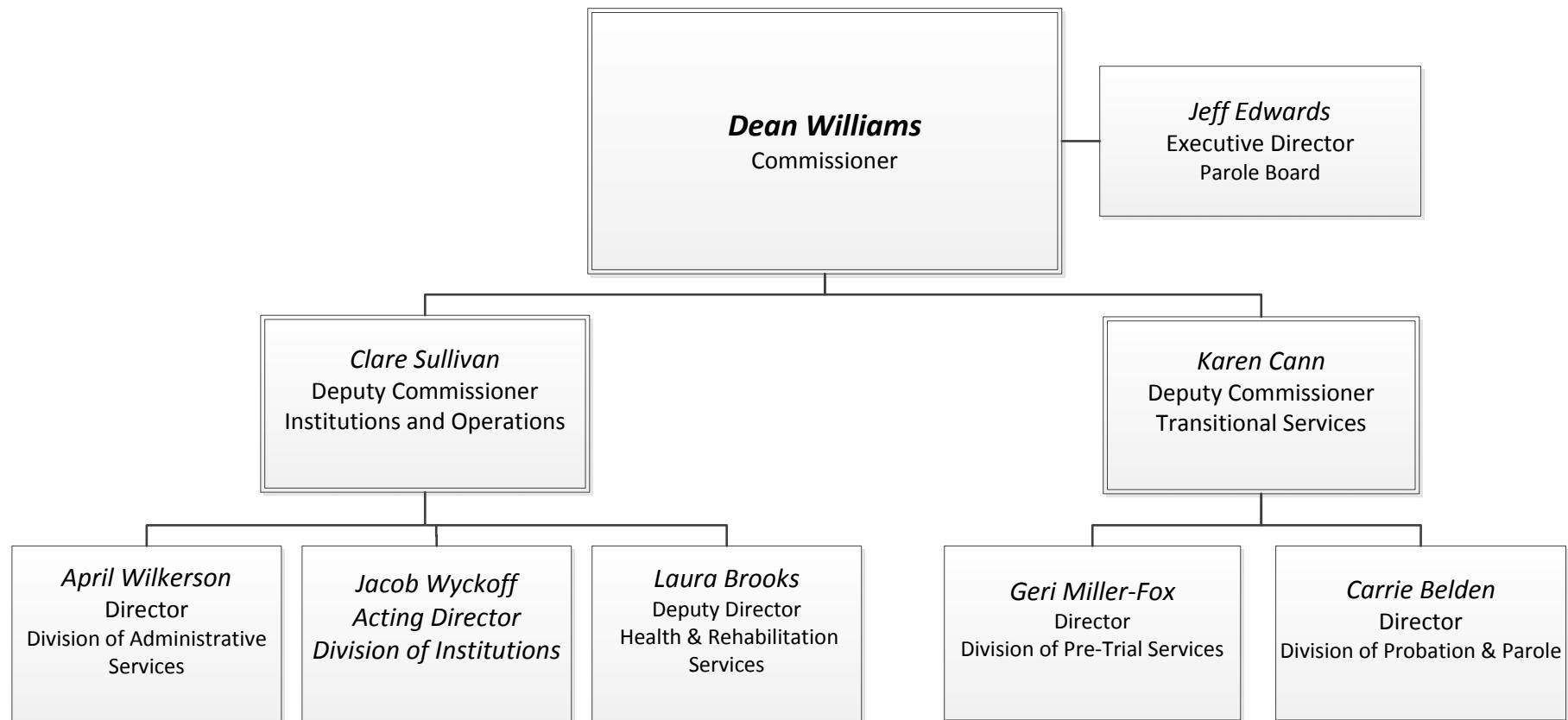
Constitutional Authority: <http://ltgov.alaska.gov/services/alaskas-constitution/>

Full Budgets: <https://www.omb.alaska.gov/html/budget-report/department-table.html?dept=DOC&fy=18&type=Proposed>

Division Measures: <http://www.correct.state.ak.us/>

# Organizational Structure

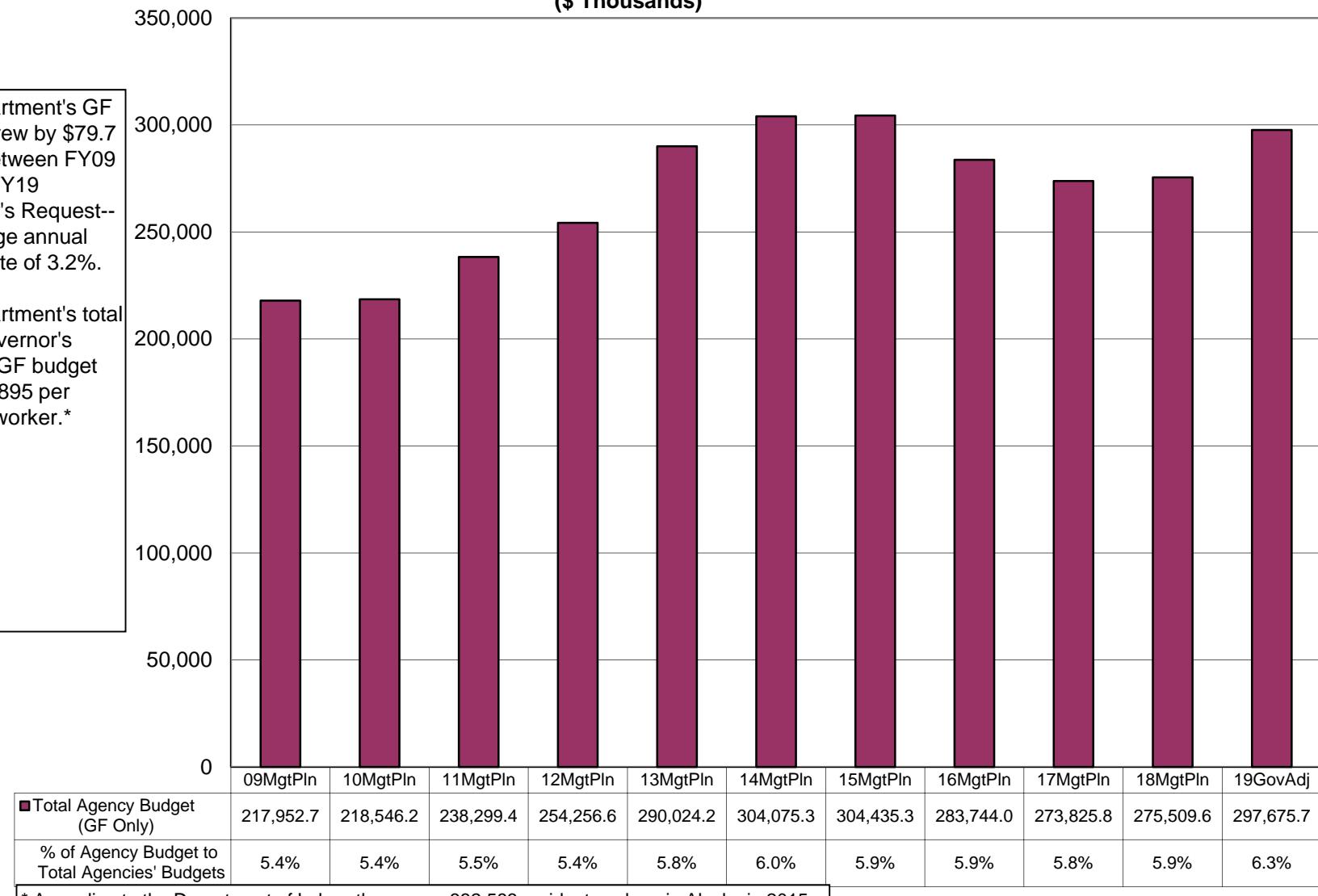
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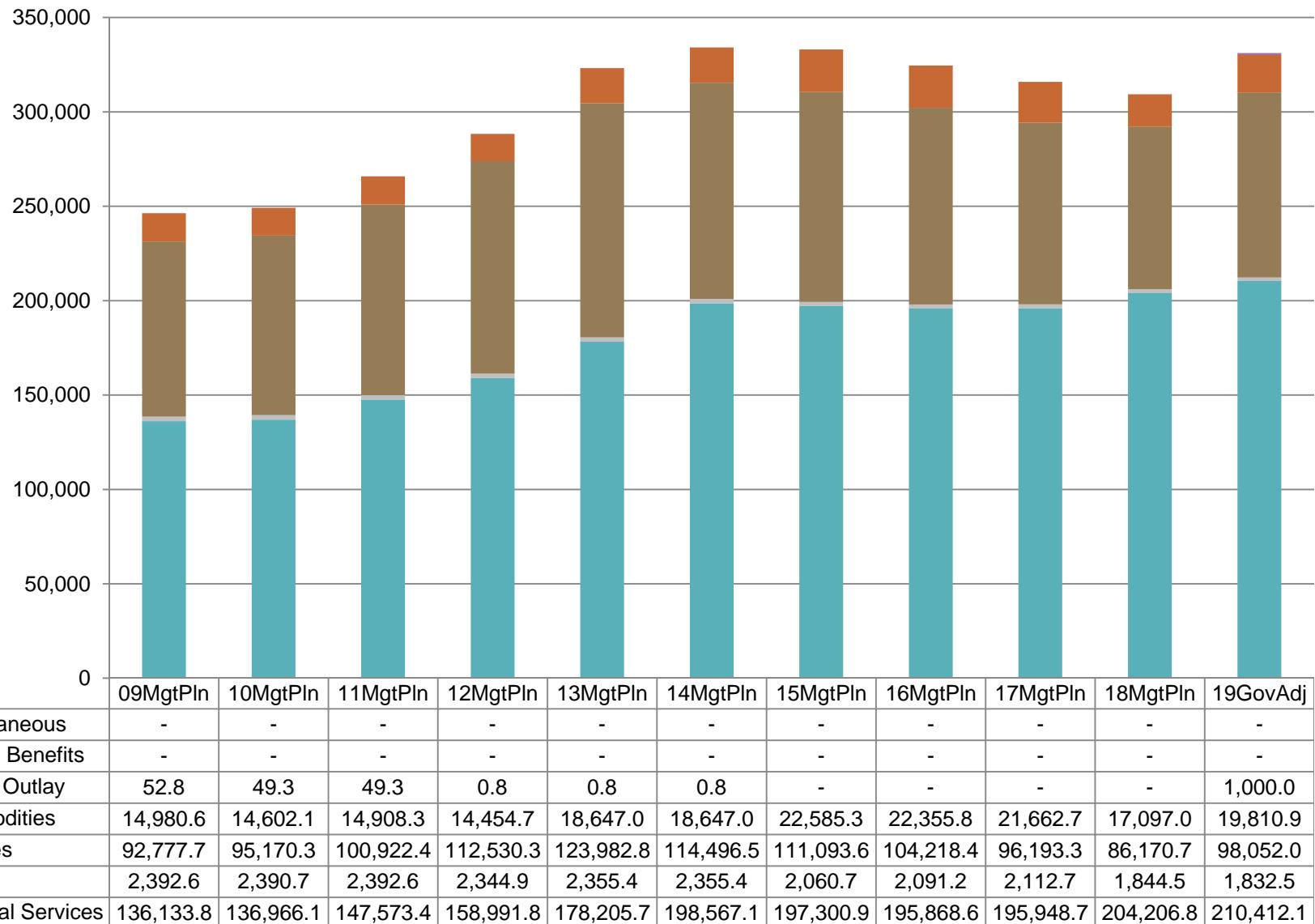
## Department of Correction's Share of Total Agency Operations (GF Only) (\$ Thousands)

The department's GF budget grew by \$79.7 million between FY09 and the FY19 Governor's Request--an average annual growth rate of 3.2%.

The department's total FY19 Governor's Request GF budget equals \$895 per resident worker.\*



**Department of Corrections**  
**Line Items**  
**(All Funds)**  
**(\$ Thousands)**



Recent significant UGF budget items within the **Population Management** appropriation include:

**FY16** (\$3 million) - 2% Institution-Wide Reduction

**FY16** (\$2.4 million) - Portion of Agency-Wide Unallocated Reduction

**FY16** (\$3.5 million) - Reduce Regional and Community Jails

**FY17** (\$5.6 million) - Closure of Palmer Correctional Center, **SB91**

**FY17** (\$1.5 million) - CRC bed and contract reductions, **SB91**

**FY17** \$3.2 million, 29 PFT - Establish new Pre-Trial Services Division, **SB91**

**FY17** \$700.9, 5 PFT - Parole Board Positions, **SB91**

**FY18** (\$11.7 million) - Year Two Reductions Related to **SB91**

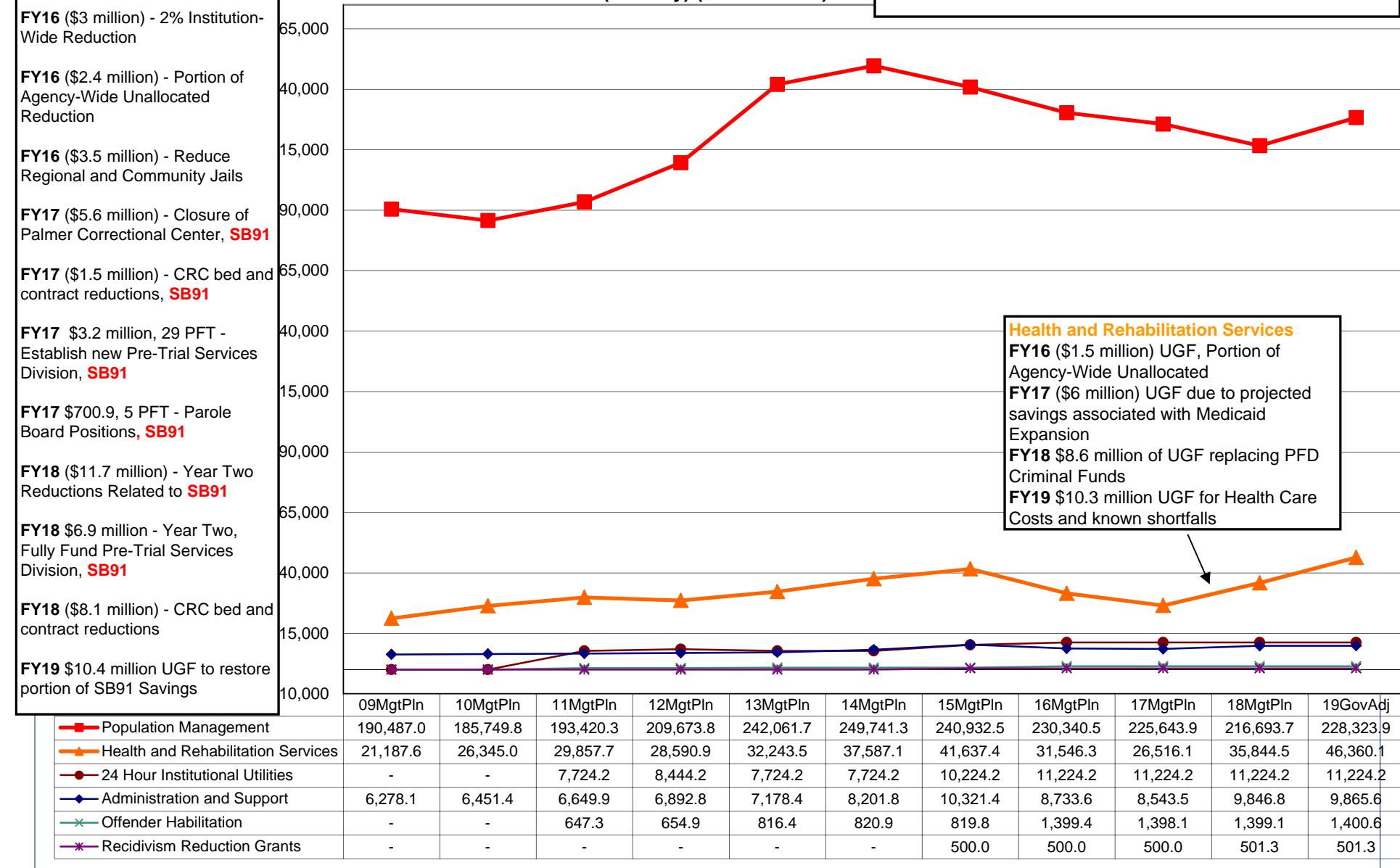
**FY18** \$6.9 million - Year Two, Fully Fund Pre-Trial Services Division, **SB91**

**FY18** (\$8.1 million) - CRC bed and contract reductions

**FY19** \$10.4 million UGF to restore portion of **SB91** Savings

## Appropriations within the Department of Corrections (GF Only) (\$ Thousands)

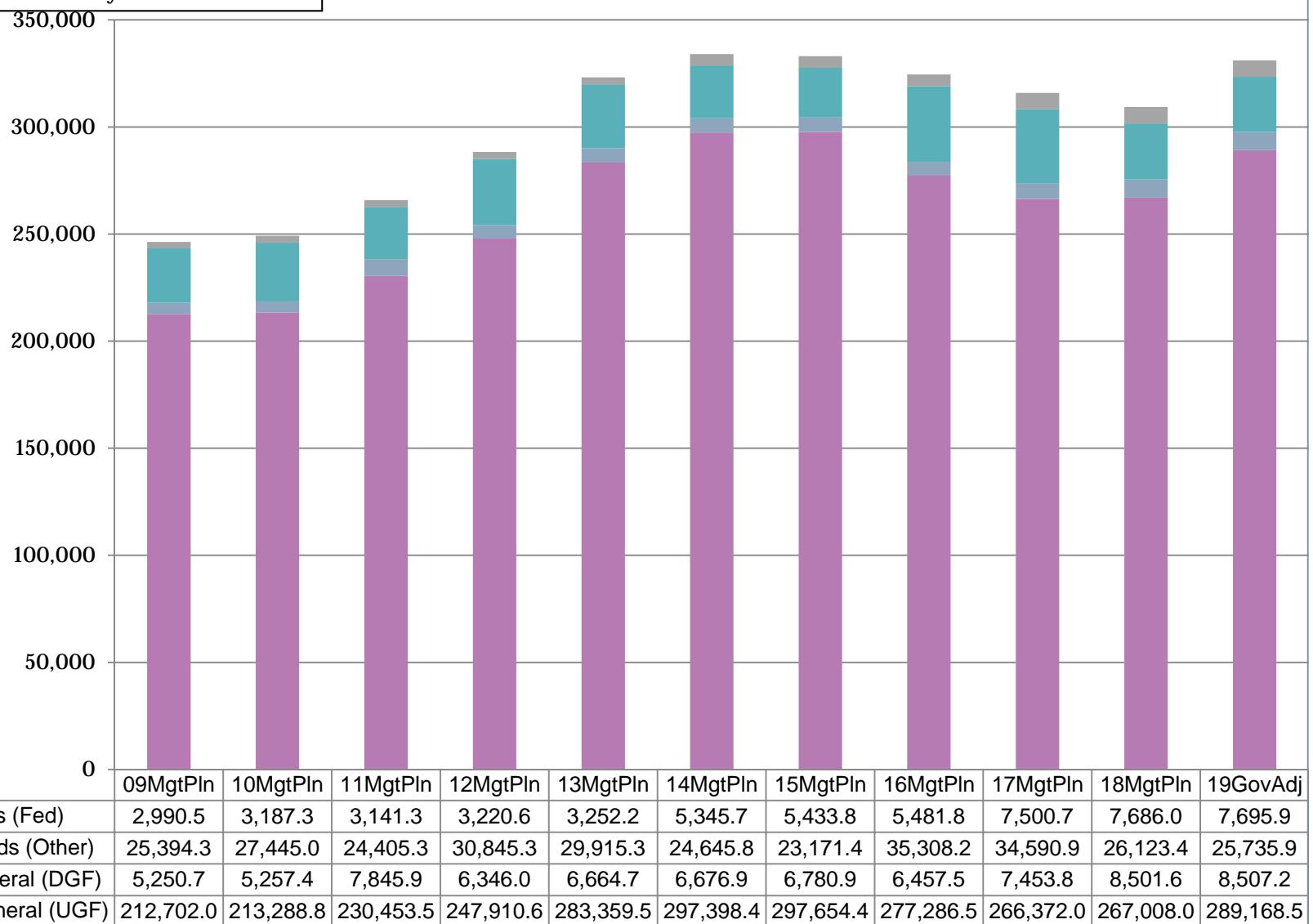
**FY15-FY19 Population Management:** After peaking in FY14 with the opening of Goose Creek (GCCC), the Population Management appropriation has decreased by \$21.4 million GF (8.6%) between FY14 Mgmt Plan and the FY19 Governor's Request.



**Between FY09 & FY19 Governor's Request:**

- UGF increased by \$76.57 million (36%)
- DGF increased by \$3.3 million (62%)
- Other funds increased by \$341.6 (1%)
- Federal Funds increased by \$4.7 million

**Department of Corrections**  
**Total Funding Comparison by Fund Group**  
**(All Funds)**  
**(\$ Thousands)**



# FY19 Budget Request By Division

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Appropriation	FY19 Governor Funding (thousands)	Permanent Positions	% Cost Through Fees	Constitutional Requirement	Required by Statute
Institutions	\$225,857.7	1,358		Yes	Yes
Health and Rehabilitation Services	\$58,559.1	209		Yes	Yes
Probation and Parole	\$21,256.2	176		Yes	Yes
Pretrial Services	\$10,233.8	61		Yes	Yes
Board of Parole	\$1,732.0	11		Yes	Yes
Administrative Services	\$9,702.8	55		Yes	Yes
Office of the Commissioner	\$3,765.9	25		Yes	Yes
<b>Department Total:</b>	<b>\$331,107.5</b>	<b>1,895</b>	<b>66%</b>		

# DOC at a Glance

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- Alaska is one of six states in the nation that operates a unified correctional system (*Alaska, Connecticut, Delaware, Hawaii, Rhode Island, and Vermont*)
- In FY2017, DOC booked 29,481 offenders into its facilities
  - 17,565 were unique offenders
  - 2,271 were non-criminal Title 47 bookings
    - (a 19% decrease from last year)
- During FY2017 there was a daily average of 5,111 offenders in a prison, community residential center (CRC) or on electronic monitoring (EM)
- During FY2017 there was a daily average of 5,187 offenders on probation or parole

# **Division of Institutions**

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**Provide secure confinement and supervision of male and female, sentenced and unsentenced adult felons and misdemeanants that are committed to the care and custody of the Alaska Department of Corrections.**

# Division of Institutions

## Secure Confinement

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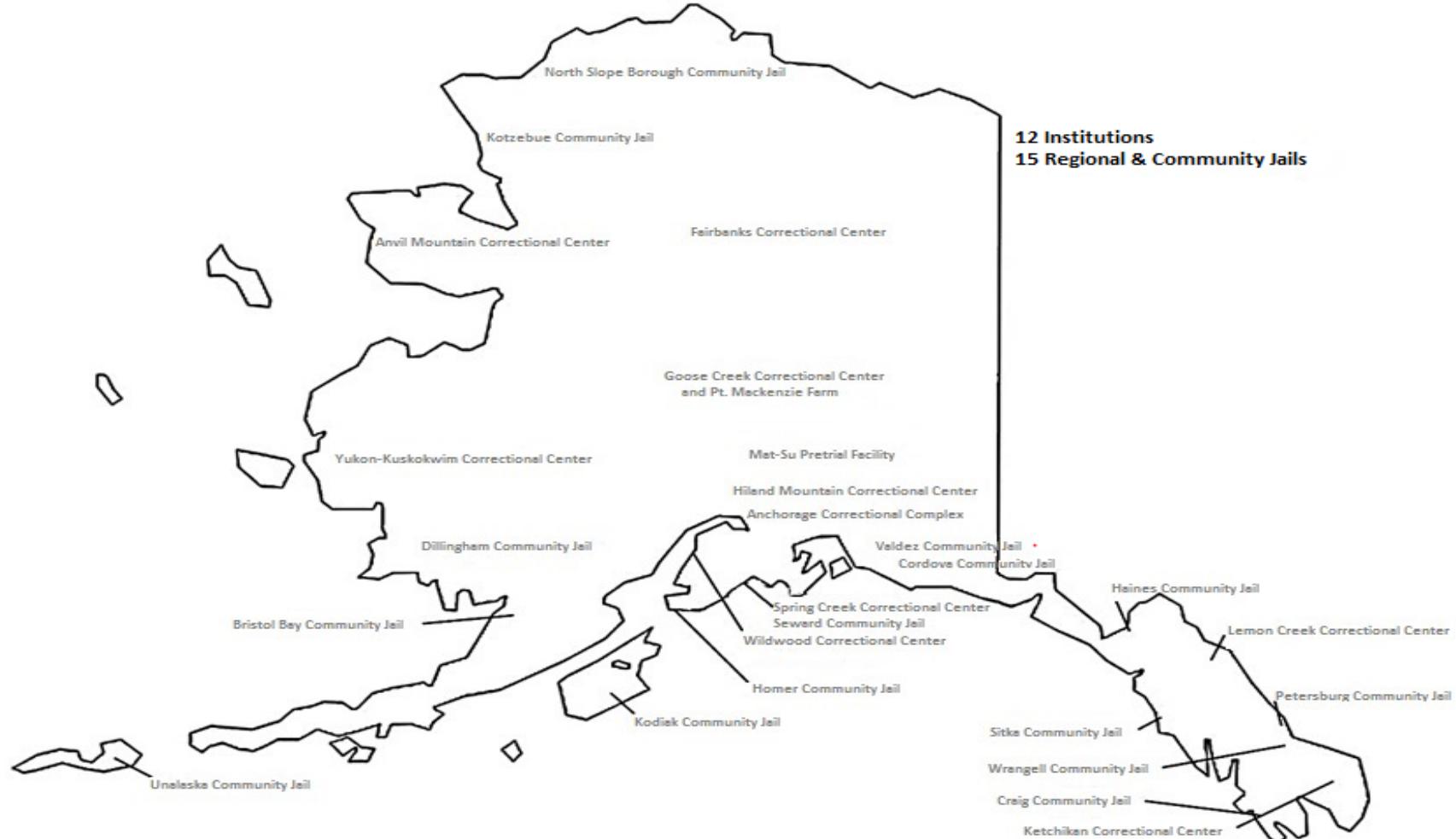
- Institution Director's Office
  - \$1,862.0 w/9 PFTs
- Classification & Furlough
  - \$1,094.9 w/9 PFTs
- Inmate Transportation/Point of Arrest
  - \$3,714.8 w/14 PFTs
- 12 Prison Institutions
  - \$193,816.7 w/1,323 PFTs
- 6 Community Residential Centers
  - \$16,812.4
- 15 Regional and Community Jails
  - \$7,000.0
- Education and Vocational Programs
  - \$1,556.9 w/3 PFTs

<b><i>TOTAL</i></b>	<b>\$ 225,857.7</b>
UGF	\$ 199,394.8
DGF	\$ 5,852.5
Other	\$ 13,179.3
Federal	\$ 7,431.1

<b><i>Budgeted Positions</i></b>	<b>1,354</b>
PFT	1,358
PPT	0
Non Perm	0

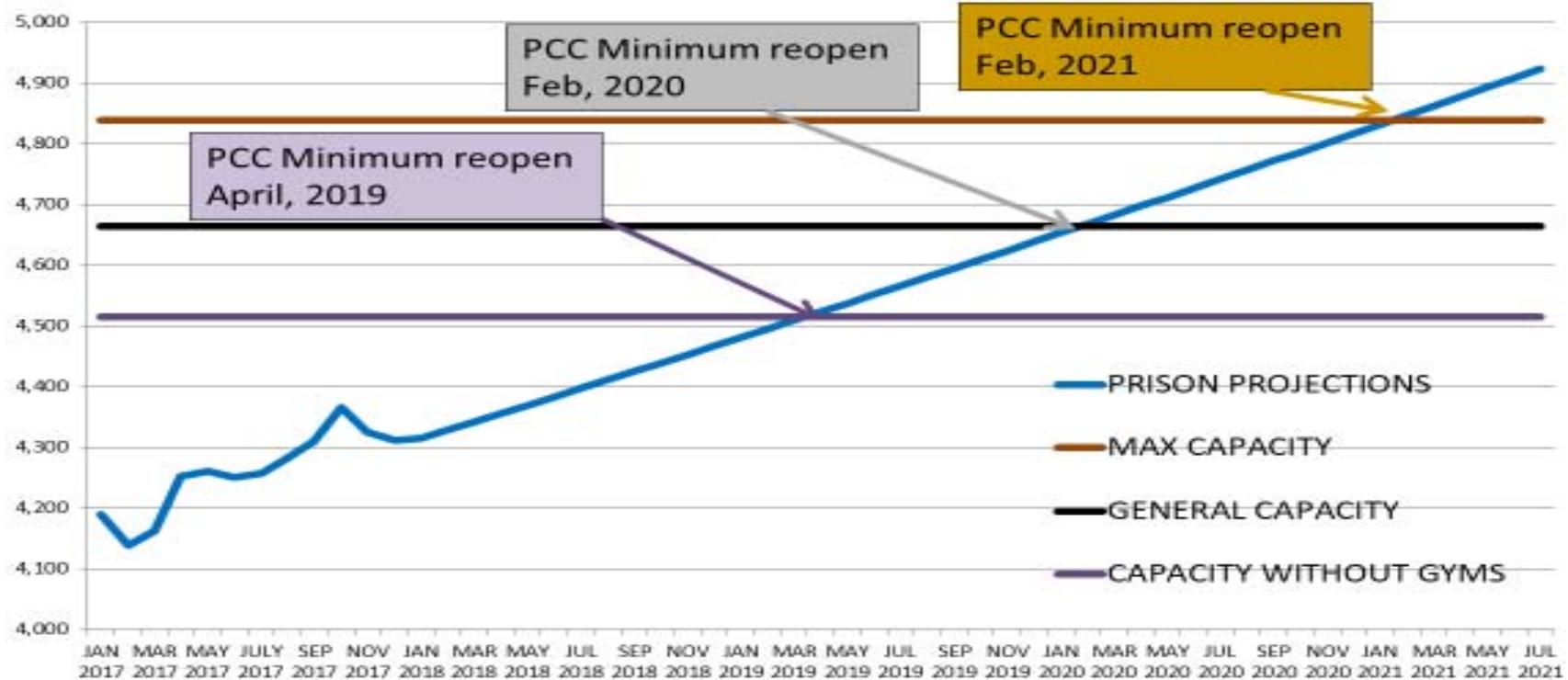
# Division of Institutions

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# Prison Population Projections

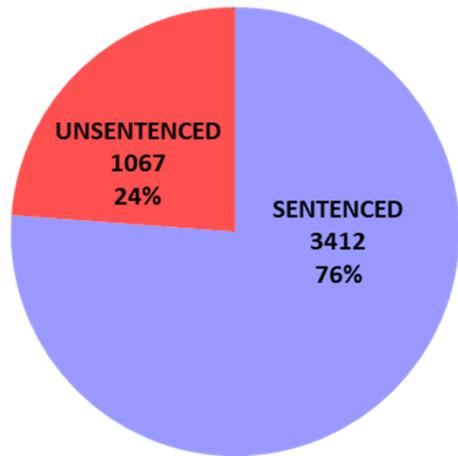
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# Prison Population Trends

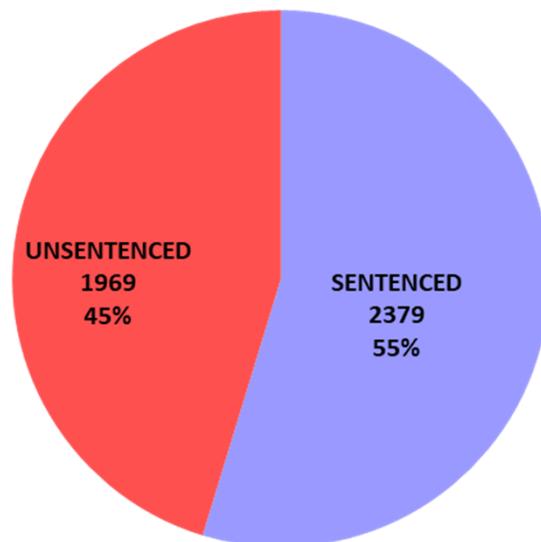
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PRISON POPULATION BY LEGAL STATUS: JULY 2008

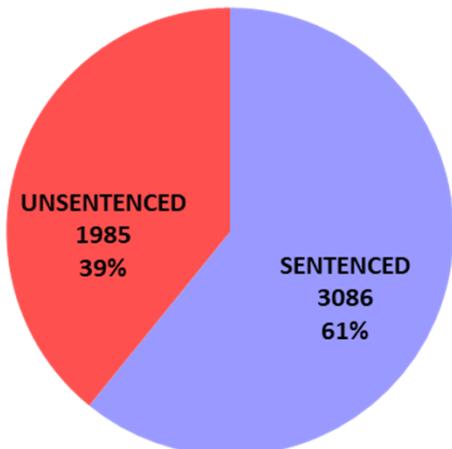


The number and percent of unsentenced offenders has been increasing over the last several years increasing from 24% of the prison population in 2008 to 45% of the prison population in 2018. While the sentenced population has been steadily decreased. This change has had a downstream impact on DOC resulting in fewer sentenced inmates for CRC placement.

PRISON POPULATION BY LEGAL STATUS: JAN. 2018



PRISON POPULATION BY LEGAL STATUS: JULY 2014



# Prison Population by Offense Class

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- Since January, 2014 – the prison population has dropped by nearly 800 (773) inmates.
- The biggest drop occurred in the count of Probation and Parole violators falling by over half.
- However, crimes against a person saw an increase with sex offenders increasing over 12% and Person crimes increasing over 6%.

OFFENSE CLASS	JAN 2014	JUL 2017	JAN 2018	CHANGE SINCE 2014	PERCENT CHANGE SINCE 2014
ALCOHOL	275	161	158	-117	-74.05%
DRUGS	377	186	167	-210	-125.75%
OTHER	8	30	30	22	73.33%
PAROLE/PROBATION	1051	505	491	-560	-114.05%
PERSON	1395	1440	1485	90	6.06%
PROPERTY	578	515	586	8	1.37%
PUBLIC ORDER/ADMINISTRATION	580	490	489	-91	-18.61%
SEX OFFENSE (REG)	677	771	771	94	12.19%
TRANSPORTATION	122	83	77	-45	-58.44%
WEAPONS	58	82	94	36	38.30%
TOTAL	5121	4263	4348	-773	-17.78%

# **Division of Health & Rehabilitation Services**

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Health & Rehabilitation Services (HARS) has a constitutional and statutory obligation under AS 33.30.011 to provide essential health care to offenders who are placed under the custody of the Alaska Department of Corrections.

# Division of Health and Rehabilitation Services

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- Health & Rehabilitation Director's Office
  - \$885.1 w/7 PFTs
- Physical Health Care
  - \$40,575.9 w/143 PFTs
- Behavioral Health Care
  - \$8,285.8 w/52 PFTs
- Substance Abuse
  - \$5,573.4 w/2 PFTs
- Sex Offender Management Program
  - \$3,063.9 w/5 PFTs
- Domestic Violence
  - \$175.0

<b><i>TOTAL</i></b>	<b>\$ 58,559.1</b>
UGF	\$ 45,275.1
DGF	\$ 1,085.0
Other	\$ 12,134.0
Federal	\$ 65.0

<b><i>Budgeted Positions</i></b>	<b>209</b>
PFT	209
PPT	0
Non Perm	0

# What DOC Pays For

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- All outpatient procedures and provider visits
  - (e.g., chemotherapy, day surgeries, colonoscopies, orthopedic visits, dialysis)
- All ER visits
- All ambulance transports
- All in-house services provided by DOC staff
  - (e.g., nursing care, pre-op, post-op, infirmary care, hospice, dental)
- In-house specialty services (e.g., physical therapy, optometry)
- All labs, CT scans, mammograms, ultrasounds, MRIs and x-rays
- All medications
- All medical equipment & supplies (e.g., bandages, wheelchairs, oxygen, CPAP machines)

# What DOC Does Not Pay For

- Hospitalizations of 24 hours or more (if Medicaid eligible)
- Injuries covered by Worker's Compensation (CRC placements or work furloughs)
- CRC medical care (if offender applies for and is eligible for Medicaid)
- Outside medical care for someone with private insurance (if their coverage applies and they cooperate)

# The Need for Care is Unpredictable

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- Planning and budgeting for inmate health care is complicated by constant changes in the inmate population and their needs.
  - 29,481 bookings & 30,239 releases
  - 2,586 Title 47 Non-Criminal Holds
  - New diagnoses made in custody
  - Acute injuries and emergency room visits
  - Procedures not covered by Medicaid

	<b>FY13</b>	<b>FY14</b>	<b>FY15</b>	<b>FY16</b>	<b>FY17</b>
<b>ER Visits</b>	545	635	772	793	840
	<b>FY13</b>	<b>FY14</b>	<b>FY15</b>	<b>FY16</b>	<b>FY17</b>
Hospital	\$6,861,473	\$8,028,665	\$9,897,989	\$6,310,199	\$6,388,620
Out Patient Services	\$4,520,843	\$7,839,145	\$8,639,211	\$7,011,063	\$8,365,633
<b>Total</b>	<b>\$11,392,316.</b>	<b>\$15,867,810</b>	<b>\$18,537,109</b>	<b>\$13,32,263</b>	<b>\$14,754,253</b>

# Cost Containment Efforts

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- Utilization Review Committee
- Telehealth
- In-house infirmaries
- Expanding in-house services
- Heart-healthy focused diet, with efforts to fully convert to the American Heart Association Heart Healthy Diet
- Early identification & release of high cost cases
- Out of state transfers for sentenced chronic needs prisoners
- Aggressive contract negotiations (10-55%)
- Medicaid coverage

# Medicaid Coverage for Hospitalized Inmates

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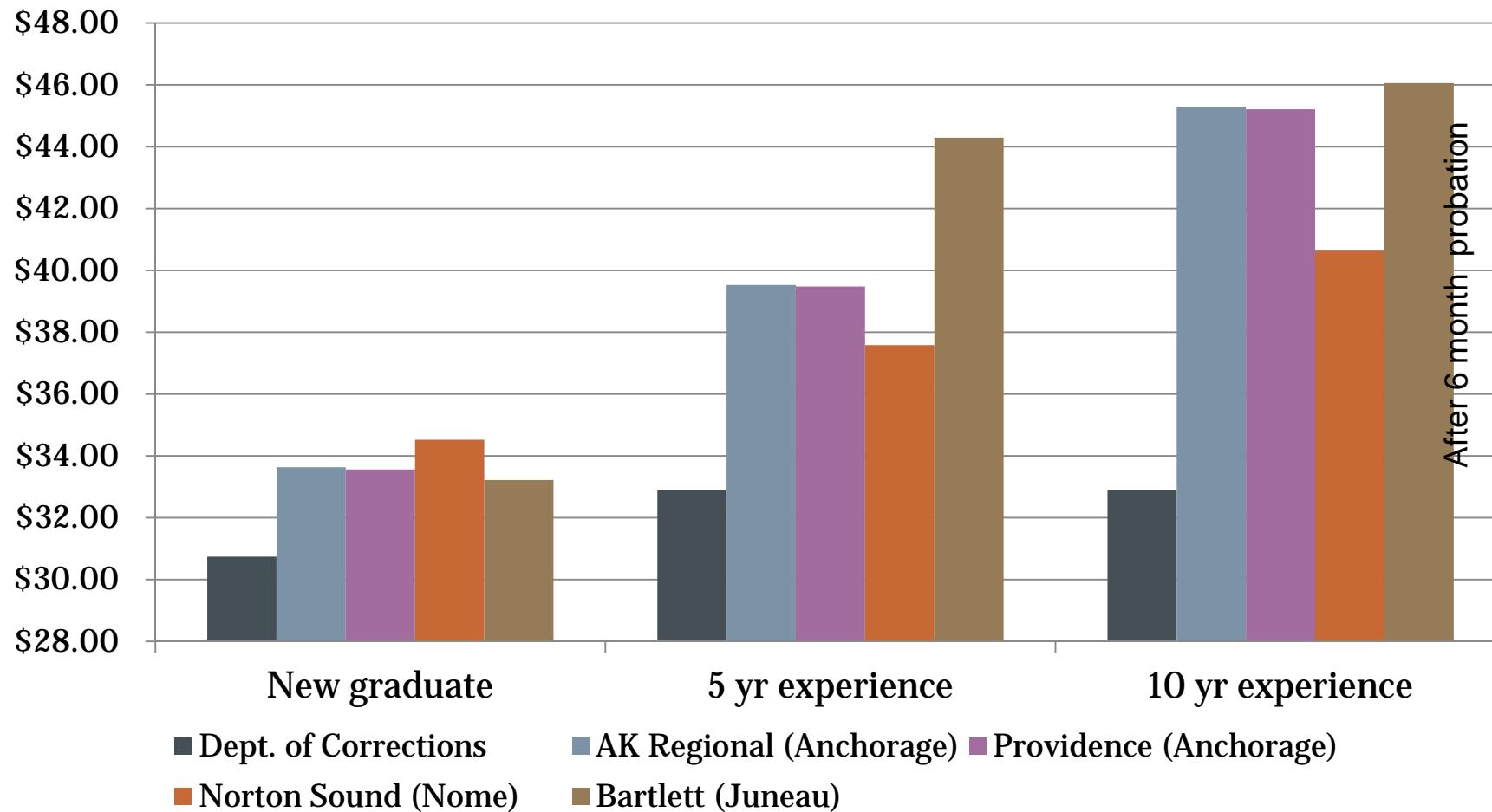
<b>FY16 Post-Expansion</b>	
Approved	125
Ineligible	8
Incapacitated	9
Refused	5
<b>Total Hospitalizations</b>	<b>147</b>

<b>FY17</b>	
Approved	160
Ineligible	17
Incapacitated	0
Refused	1
<b>Total Hospitalizations</b>	<b>178</b>

<b>YTD FY18</b>	
Approved	74
Ineligible	9
Incapacitated	0
Refused	2
<b>Total Hospitalizations</b>	<b>85</b>

# Disparity In Registered Nurse Salaries

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# Recruitment and Retention Efforts

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- Built a pool of non-perm nurses and health practitioners to help cover vacancies statewide.
- Offering hiring bonuses & move stipends
- Providing retention incentives
- One-step salary bumps
- Payment for CMEs
- Student loan reimbursement
- Training sites for students

# Corrections Comparison

## FY2018 Management Plan to FY2019 Governor's Request

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### FY2018 Management Plan:

	<u>UGF</u>	<u>DGF</u>	<u>Other</u>	<u>Federal</u>	<u>Total</u>
Secure Confinement	197,258.6	2,596.6	24,716.1	7,571.0	232,142.3
Supervised Release	48,973.4	4,905.0	96.5	50.0	54,024.9
Reformative Programs	20,776.0	1,000.0	1,310.8	65.0	23,151.8
<b>FY2018 Management Plan Total</b>	<b>267,008.0</b>	<b>8,501.6</b>	<b>26,123.4</b>	<b>7,686.0</b>	<b>309,319.0</b>

Add Authority to Meet Operational Needs within the Institutions	10,447.6			10,447.6	
Add Authority Due to Increased Health Care Costs	10,341.5			10,341.5	
Annual Maintenance & Repair	1,000.0			1,000.0	
Fund Change PFD/UGF	124.0	(124.0)		-	
MH TrustRecommend - APIC Model		260.0		260.0	
MH TrustRecommend - Grant 3507 Research Analyst		101.9		101.9	
MH TrustRecommend - Reverse OTI Funding		(387.9)		(387.9)	
MH TrustRecommend - Staff Training		25.0		25.0	
Reverse Auth to Receive Reimb from CRJ for Diversion Planner		(175.0)		(175.0)	
Reverse JRI Coordinator		(117.4)		(117.4)	
Salary & Health Insurance Increases	247.4	5.6	29.9	9.9	292.8
<b>Total</b>	<b>22,160.5</b>	<b>5.6</b>	<b>(387.5)</b>	<b>9.9</b>	<b>21,788.5</b>

### FY2019 Governor's Request:

	<u>UGF</u>	<u>DGF</u>	<u>Other</u>	<u>Federal</u>	<u>Total</u>	<u>Changes</u>
Secure Confinement	219,288.1	2,598.4	24,521.6	7,580.9	253,989.0	21,846.7
Supervised Release	49,076.2	4,908.8	-	50.0	54,035.0	10.1
Reformative Programs	20,804.2	1,000.0	1,214.3	65.0	23,083.5	(68.3)
<b>FY2019 Governor's Request Total</b>	<b>289,168.5</b>	<b>8,507.2</b>	<b>25,735.9</b>	<b>7,695.9</b>	<b>331,107.5</b>	<b>21,788.5</b>

% change from FY2018 Management Plan to FY2019 Governor's Request UGF Only is 8.3 %

# **Department of Corrections Increased Operational Needs**

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## ***\$10,447.6 UGF for Division of Institutions***

Provides funding to maintain safe institutional operations for the incarcerated population and meet the costs associated with security and housing of offenders.

## ***\$ 1,000.0 UGF for Facilities CIP for Annual Maintenance, Repair and Equipment Replacement***

Annual maintenance, repair or replacement of electrical, mechanical, roofing, walls, fire and life safety, security, structural, food services, pavement and site drainage systems at all correctional facilities.

## ***\$10,341.5 UGF for Division of Health & Rehabilitation / Physical Health Care***

Provides funding to meet the offender medical services such as: fees-for-service outside medical care not covered by Medicaid, laboratory costs, pharmaceutical and medical supplies, increased contractual obligations and personal service cost overages due to overtime, non-perm or on-call medical coverage.

# Future Cost Saving Efforts

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- Implementation of community work release programs
- Prison Industries
- Expand designated community placement opportunities
- Review of high cost medical cases for community or out of state placement
- Re-work Community Residential Centers and Electronic Monitoring processes for appropriate community placements
- Implementation of “behind the walls” opioid intervention
- Implementation of “heart healthy” food menus
- Expansion of farm production for distribution to correctional facilities to offset food costs

# THANK YOU

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