SENATE CS FOR CS FOR HOUSE BILL NO. 548(FIN) am S

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Amended: 5/6/96
Offered: 5/6/96

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

"An Act authorizing the amendment of Northstar Unit oil and gas leases between the State of Alaska and BP Exploration (Alaska) Inc.; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds that
   (1) the production of oil and gas from state land is a matter of statewide interest and effect because it is an important source of revenue to the state and job opportunities for the people of the state;
   (2) BP Exploration (Alaska) Inc. holds state oil and gas leases in the Northstar Unit that include net profit share provisions;
   (3) unless the net profit share provisions of the Northstar Unit leases are amended, production of oil and gas from the unit is highly unlikely to begin before the year 2002, if at all;
   (4) because of the development account provisions of the net profit share
leases, the later that these leases are developed, the less "net profits" the state receives;
(5) if the net profit share provisions of the Northstar Unit leases are amended, full production of oil and gas from the unit may begin as early as the year 1999;
(6) amending the net profit share provisions of the Northstar Unit leases to provide for a supplemental royalty will maximize the economic benefits of oil and gas production to the people of the state by encouraging timely production from the unit;
(7) the development of the Northstar Unit will provide additional revenue to the state;
(8) the timely development of the unit may result in increased state revenue in future lease sales; and
(9) the timely development of the unit may result in technological breakthroughs and other cost savings that may make other development opportunities in Alaska economically feasible.

(b) With respect to the effect of the effort to secure earlier development of the leases on employment opportunities for state residents and on the state’s economy, the legislature finds that

(1) paragraph 41 of the 1980 lease and paragraph 31 of the 1983 lease are to be amended; under each of the proposed amendments,

(A) the lessee, BP Exploration (Alaska) Inc., undertakes

(i) to use its best efforts to advertise for, recruit, and employ qualified residents of the state;

(ii) to contract with existing licensed Alaska firms to fabricate the modules to develop the Northstar Unit leases within the state and, in contracting with those firms, to encourage its contractors to employ and, when necessary, train existing state residents;

(iii) to enter into contracts with Alaska-licensed vendors, contractors, and suppliers for the provision of supplies and services; and

(B) several state agencies with responsibility for improving the employment opportunities of state residents, including training, commit to efforts to supplement and support the lessee’s undertakings;

(2) the lessee, BP Exploration (Alaska) Inc., has made significant investments
in the state, is ranked as one of the state’s largest private sector employers, and regularly enters into contracts to obtain support services; consequently, the lessee’s fulfillment of the undertakings described in (1) of this subsection should materially contribute to existing resident workforce employment opportunities and to the state’s economic stability;

(3) a good faith effort by the lessee, BP Exploration (Alaska) Inc., and the state agencies to fulfill the undertakings described in (1) of this subsection should ensure that, under the amended leases, benefits will accrue directly and immediately to the people of the state; and

(4) the mutual commitments made by the parties to the lease in these amendments to secure to state residents and businesses the advantages and benefits of both expanded resident hire opportunities and additional work by in-state businesses are in the best interests of the people of the state and are considerations of paramount importance to the legislature in its decision to conditionally approve the proposed amendments of the Northstar Unit leases.

* Sec. 2. LEGISLATIVE INTENT REGARDING MEANING OF SPECIFIC RESIDENT EMPLOYMENT REQUIREMENTS. (a) The legislature wishes to set out its intent regarding meaning of certain words and phrases used in the "First Amendment to the Northstar Unit Leases between the State of Alaska and BP Exploration (Alaska) Inc. ('Northstar Amendment')" that is approved by this Act. Specifically, the legislature wishes to set out its intent regarding the interpretation of the reporting obligations set out in Paragraph 41 of the 1980 Leases titled "Employment of Alaskan Residents" and Paragraph 31 of the 1983 Lease titled "Employment of Alaskan Residents" in the Northstar Amendment, collectively the "Employment Paragraphs." The legislature intends that the Alaska residents and contractors discussed in the Employment Paragraphs are truly Alaskan and that Alaska residents throughout the state be given an opportunity to obtain employment on the Northstar project.

(b) The legislature believes that

(1) the findings made by the legislature in AS 36.10.005(a)(1) - (8) and (11) - (18), (c), and (d), regarding an employment preference for Alaska residents on state construction projects are equally applicable to the Northstar Amendment; and

(2) the state has a compelling interest in reducing the level of unemployment among its residents.
(c) The legislature intends, for purposes of accounting and reporting under the Employment Paragraphs, that

1. the phrases "Alaska resident," "residents of Alaska," and "resident personnel" mean an individual who is physically present in the state with the intent to remain in the state indefinitely and has a home in the state;
2. an individual demonstrates that intent by maintaining a residence in the state;
3. the individual possesses a resident fishing, trapping, or hunting license or receives a permanent fund dividend; and
4. the hiring entity may also require that the individual state under oath that the individual is not claiming residency outside of the state or obtaining benefits under a claim of residency outside of the state.

(d) The legislature intends that for purposes of accounting and reporting under the Employment Paragraphs,

1. the word "available" means Alaska residents who are located anywhere in the state, not just in the area of the state where the work is to be performed; and
2. the word "qualified" means an individual who either currently possesses the requisite education, training, skills, or experience to perform the work necessary for a particular position or is capable of performing such skills after completing one of the job training programs contemplated in the Employment Paragraphs.

(e) The legislature understands that nonresidents will be hired only if there are no available and qualified Alaska residents to perform the work. For purposes of accounting and reporting under the Employment Paragraphs, the legislature intends that the requirement to "advertise for available positions locally" includes advertising in newspapers and other publications located throughout the state, including rural areas, not just in the location where the work is to be performed.

(f) The legislature further intends that the requirement to "use Alaska job service organizations" includes those offices maintained by the Department of Labor whose functions are to aid the unemployed in finding employment and any job service organization located throughout the state, not just the location where the work is to be performed.

(g) The legislature intends that, for purposes of accounting and reporting under the
Employment Paragraphs, the phrases "Alaska Contractors" and "Alaska firms" mean a firm or contractor that

(1) has held an Alaska business license for one year before performing any work in connection with the Northstar leases;

(2) has maintained for one year a place of business within the state that deals in the supplies, services or construction of the nature required for the project before performing any work in connection with the Northstar leases; and

(3) is

(A) a sole proprietorship and the proprietor is an Alaska resident;

(B) a partnership and more than 50 percent of the partners are Alaska residents;

(C) a corporation that has been incorporated in the state or is authorized to do business in the state; or

(D) is a joint venture composed entirely of ventures that qualify under this paragraph.

(h) For purposes of Employment Paragraphs, the legislature intends that the lessee’s reporting obligations comply with the reporting requirements of 8 AAC 30.062 and shall include information regarding the number of nonresidents hired within the past year, and the number of Alaska contractors and non-Alaska contractors hired within the past year.

* Sec. 3. AMENDMENT OF LEASES AUTHORIZED. (a) The State of Alaska and BP Exploration (Alaska) Inc. are parties to the following leases in the Northstar Unit:

(1) ADL 312798, effective February 1, 1980;

(2) ADL 312799, effective February 1, 1980;

(3) ADL 312808, effective February 1, 1980;

(4) ADL 312809, effective February 1, 1980; and

(5) ADL 355001, effective August 1, 1983.

(b) The commissioner of natural resources may amend the Northstar Unit leases described in (a) of this section to the extent set out in the "First Amendment to the Northstar Unit Leases Between the State of Alaska and BP Exploration (Alaska) Inc.", dated March 22, 1996, if the amendment includes a provision as follows:

(1) Paragraph 41 of each of the leases described in (a)(1) - (4) of this
section is replaced in its entirety as follows:

"41. EMPLOYMENT OF ALASKAN RESIDENTS. Lessee shall comply with all valid federal, State and local laws in hiring Alaska residents and contractors and shall not discriminate against Alaska residents or contractors. Within the constraints of law, lessee shall employ Alaska residents and contractors to the extent they are available and qualified. Subject to the foregoing:

Lessee voluntarily agrees to adopt a program to hire residents of Alaska. Lessee shall advertise for available positions locally and use Alaska job service organizations to notify the Alaskan public. For work in connection with this lease, lessee shall use best efforts to contract with Alaska firms and fabricate modules in Alaska, whenever feasible. Lessee shall encourage its contractors to employ and train, when necessary, residents of Alaska. In determining feasibility, lessee shall consider commercial, health, safety, and environmental conditions and requirements to ensure maintenance of lessee’s operational standards. Lessee shall submit annually to the director, division of oil and gas, for transmission to the Department of Labor, a report that details the specific measures lessee and its contractors and subcontractors have taken or are planning to take to recruit qualified Alaska residents for available jobs, describes on-the-job training opportunities, and describes lessee’s efforts to hire Alaska firms for work in connection to this lease. Lessee shall furnish the Department of Labor a quarterly report regarding the employment of Alaska residents on the leased area in compliance with regulations by the Commissioner of Labor. The report must also include statistical data concerning the number of resident personnel hired within the past year for this lease”;

(2) Paragraph 31 of the lease described in (a)(5) of this section is replaced in its entirety as follows:

"31. EMPLOYMENT OF ALASKAN RESIDENTS. Lessee shall comply with all valid federal, State and local laws in hiring
Alaska residents and contractors and shall not discriminate against Alaska residents or contractors. Within the constraints of law, lessee shall employ Alaska residents and contractors to the extent they are available and qualified. Subject to the foregoing:

Lessee voluntarily agrees to adopt a program to hire residents of Alaska. Lessee shall advertise for available positions locally and use Alaska job service organizations to notify the Alaskan public. For work in connection with this lease, lessee shall use best efforts to contract with Alaska firms and fabricate modules in Alaska, whenever feasible. Lessee shall encourage its contractors to employ and train, when necessary, residents of Alaska. In determining feasibility, lessee shall consider commercial, health, safety, and environmental conditions and requirements to ensure maintenance of lessee's operational standards. Lessee shall submit annually to the director, division of oil and gas, for transmission to the Department of Labor, a report that details the specific measures lessee and its contractors and subcontractors have taken or are planning to take to recruit qualified Alaska residents for available jobs, describes on-the-job training opportunities, and describes lessee's efforts to hire Alaska firms for work in connection to this lease. Lessee shall furnish the Department of Labor a quarterly report regarding the employment of Alaska residents on the leased area in compliance with regulations by the Commissioner of Labor. The report must also include statistical data concerning the number of resident personnel hired within the past year for this lease"; and

(3) These amendments take effect when and if an Act(s) substantially similar to the act, attached as Exhibit D and incorporated by reference, takes effect. This amendment is dated for reference purposes as of March 22, 1996.

* Sec. 4. REPORTING PROVISIONS. (a) The lessee, BP Exploration (Alaska) Inc., shall file with the commissioner of labor at least every six months the reports that the commissioner of labor determines are necessary to evaluate the lessee's efforts described under sec. 3(b) of
this Act. The commissioner shall submit copies of these reports to the legislature.

(b) The commissioner of labor shall also prepare and present to the legislature annually a comprehensive report by company on resident hire in the oil fields of the North Slope of Alaska, which shall indicate residency of employees by borough, unorganized borough, or economic region, and which shall compare the lessee’s effort on voluntary resident hire to the comparable data for other North Slope oil field projects.

* Sec. 5. AUDITING AND REPORTING. Four years after the effective date of this Act, the Legislative Budget and Audit Committee shall undertake an audit of the lessee’s compliance with its obligations under the "First Amendment to the Northstar Unit Leases between the State of Alaska and BP Exploration (Alaska) Inc." and make a report of its findings to the president of the senate and the speaker of the house of representatives.

* Sec. 6. SEVERABILITY. Under AS 01.10.030, the provisions of this Act are severable.

* Sec. 7. This Act takes effect immediately under AS 01.10.070(c).